NEW YORK CONSENSUS FORECASTING CONFERENCE

Hon Liz Krueger Chair Senate Finance Committee

Hon Tom O'Mara Ranking Minority Member Senate Finance Committee Robert L Megna Budget Director NYS Division of the Budget Hon Helene E Weinstein Chair Assembly Ways and Means Committee

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March 1, 2023

MEMORANDUM

TO: Governor Kathy Hochul

Senator Andrea Stewart-Cousins Assemblymember Carl E. Heastie

Senator Robert G. Ortt

Assemblymember Will Barclay

FROM: Robert L. Megna

David Friedfel

Blake G. Washington

Shawn MacKinnon Sw

Lauren O'Hare

SUBJECT: Consensus Forecast Report

Attached please find the FY 2024 "Consensus Economic and Revenue Forecast Report" as required by Section 23 of the State Finance Law.

Attachment

ECONOMIC AND REVENUE CONSENSUS REPORT FY 2024

This report contains the results of the consensus economic and revenue forecasting process conducted by the Executive and the Legislature in advance of the enactment of the FY 2024 Budget, pursuant to the provisions of Chapter 309 of the Laws of 1996.

The Consensus Forecasting Conference was held on February 28, 2023. Based on the testimony of experts at the Conference, the baseline outlook for both the economy and revenue appears to have softened for calendar year 2023, following a rebound in the second half of 2022. The economy remains vulnerable to headwinds from domestic fiscal/monetary policies and worldwide uncertainties.

Economic Forecast Review

The economic forecasts contained in the Executive Budget and Legislative reports portray slowing national and State economies for 2023. It is important to note that all parties' forecasts were completed prior to the February 28 Consensus Forecasting Conference.

All parties agree that the national economy, as measured by inflation-adjusted Gross Domestic Product, will increase at a slower pace in 2023, following growth of 2.1 percent in 2022. The consensus forecast for U.S. real GDP growth for 2023 is 1.0 percent, followed by growth of 1.9 percent for 2024.

All parties expect national employment growth to slow down. The consensus forecast calls for employment growth of 1.6 percent in 2023 and 0.3 percent in 2024, following an increase of 4.3 percent in 2022. All parties expect lower inflation for 2023, as measured by the Consumer Price Index. All parties consent to an inflation rate projection of 4.1 percent for 2023 and 2.6 percent for 2024. Consistent with expectations pertaining to both employment and inflation, all parties consent to a wage growth projection of 4.9 percent for 2023 and 4.0 percent for 2024, following growth of 8.4 percent for 2022. Similarly, all parties consent to a personal income growth projection of 4.8 percent for 2023 and 4.6 percent for 2024, following growth of 2.1 percent for 2022. The consensus forecast for U.S. corporate profits, with capital consumption and inventory valuation adjustments included, calls for 7.0 percent growth in 2022 with decline of 0.4 percent in 2023 and growth of 3.5 percent in 2024. All parties agree that the yearly yield on 3-month Treasury bills will average 4.75 percent in 2023 and 4.13 percent in 2024, based on the parties' baseline forecast assumptions.

CONSENSUS U.S. FORECAST CALENDAR YEAR Percent Change			
	<u>CY2023</u>	<u>CY2024</u>	
REAL GDP	1.0	1.9	
PERSONAL INCOME	4.8	4.6	
WAGES	4.9	4.0	
CORP PROFITS	(0.4)	3.5	
NONFARM EMPLOYMENT	1.6	0.3	
3-MONTH T-BILL RATE	4.75	4.13	
CPI	4.1	2.6	

The parties agree that payroll employment in New York State will increase by 0.8 percent in FY 2024 following a 4.0 percent increase in FY 2023. The consensus forecast for personal income growth is 1.5 percent for FY 2023 and 4.1 percent for FY 2024. The consensus forecast calls for wage growth of 3.3 percent for FY 2024, following an increase of 3.2 percent for FY 2023.

CONSENSUS N.Y. FORECAST FISCAL YEAR Percent Change		
	FY 2023	FY 2024
NONFARM EMPLOYMENT	4.0	0.8
PERSONAL INCOME	1.5	4.1
WAGES	3.2	3.3

Note: The Senate and Assembly Minority construct their personal income and wage series based on BEA data, whereas all other parties use NYS Department of Labor QCEW data; the two series can deviate substantially from one another.

All parties agree that there are multiple and elevated risks to the economic outlook for the national and State economies, including a nationwide recession and geopolitical conflicts. A weaker or more volatile equity market could trigger additional layoffs that would slow the employment and wage recovery. Likewise, uncertainty caused by the debt limit discussions in Congress and sustained inflationary pressures could hinder economic recovery.

Risks to both the national and the New York forecasts also stem from monetary and fiscal policy actions. A more aggressive tightening of monetary policy and higher interest rates than reflected in the consensus forecast could hamper economic recovery and reduce business investment and hiring. All parties identify the financial market outlook as critical for the health of the State economy and the underlying tax base. In addition, the persistence of telework, the relocation of urban workers out of State, and other domestic outmigration present a long-term risk to the New York State economy.

Revenue Forecast Review

Section 23 of the State Finance Law defines receipts subject to consensus as the combined total of All Funds tax receipts, General Fund miscellaneous receipts, and lottery revenues. The revenue estimates from all parties for FY 2023 and projections for FY 2024 exhibited significant variance, but participants reached consensus on a two-year revenue that is \$800 million above the Executive Budget estimates as will be amended and reflected in the 30-Days Financial Plan Update.