### DEPARTMENT OF TRANSPORTATION

### **MISSION**

The Department of Transportation directly aimtains and improves the State's more than 40,000 highway lane miles and 7,500 bridges. In addition the Department partially fund slocally-operated transit systems, local governmen highway and bridge construction o and rail and airport programs.

### ORGANIZATION AND STAFFING

The Department is headed by a Commissioner appointed by the Governor. Te Department's main office is in Albany, with 11 regional offices in Albany, Utic, Syræcuse, Rochester, Buffa d, Hornell, Watertown, Poughkeepsie, Binghamton, Hauppauge and New York Cit y The Department also maintains highway maintenance and equipment repair facilities across the State.

In 1999-2000, the Department will have a full-time workforce of approximatel 10,§00 employees. Employees perform such activiti s as highway maintenance, snow and ice removal, highway and bridge design and construction inspection. In addition, te h Department' sataffinspects school an other buses, regulates commercial transportatio, noversees public transportation systems and State-owned airports and provid seadministrative support for the Department.

#### FISCAL BACKGROUND AND BUDGET HIGHLIGHTS

The Department is responsible for the implementation of the highway and brid e program .It is supported primarily by revenue from the Petroleum Business Tax, highwy a use and motor fuel taxes and motor vehicle fees. Substantial Federal id and remaining proceeds of the 1988 General O logation Bonds are also used to support the program.

The Department's operatin **b**udget is devoted primarily to highway maintenance, particularly snow and ice rem val. These activities are supported in large part through State tax dollars in the General Fund, which pro ides approximately 79.5 percent of the funding.

Nearly \$29.2 million or 15.5 percent of total funding for Department operations s derived from fees, including those imposed on trucks registered to transport products throughout the State, special permit fees based on vehicle weights in dengths imposed on truck shauling loads greater than those normally permitted on State roads, landing fees and rents levied at Republic Airport, and revenues generated by the ale and rental of Department property, such as commercia leasing of land for parking or storage. The es funds support a number of a egicy activities, including administrative support services, snow and ice removal, highway safety and aviation programs.

Federalaid of \$6.3 million and \$4.3 million in dedicated mass transit funds help finan e the remaining 5.0 percent of operations primarily for mass transportation, aviation and motor-carrier safety programs.

For 1999-2000, the Department will continue efficie cymeasures begun in previous years, including restricted hiring, tightene indentory controls, minimized travel costs, closely monitored overtime and other actions.

Snowand ice control services constitute the bulk o thefDepartment's state operatio sn budget. Recommendations include over \$100 million for State maintenance crews to control snow and ice and \$29.9 million to fund snow and ice control by municipalities.

Capital appropri tions provide funding for construction and reconstruction projects on State highways, bridges, railwa s,yand airports, as well as financing the engineering staff and private-sector consultants who work on these projects. The highway and brid e

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construction level i £1999-2000 will total \$1.5 billion, reduced by 11.8 percent from the 1998-99 level in order to reduce reliance on bond financing and augment the State's overall policy to control future ebot levels. In addition, the Department is using Federal funds to implement a \$200 million initiative for local bridge projects.

The centerpiece of the State's Highway and Bridg Program is the Dedicated Highw ya and Bridge Trust Fund, establishe ind 1993. The Trust Fund derives its revenues from highway user fees, portions of the petroleum bus ness tax, the motor fuel tax and motor vehicle regist attion fees. These funds are used both on a pay-as-you-go basis and to pay debt service on bonds issued by the Thruway Authorit to fynance portions of the State and local highway programs.

The Engineering Service Fund supports the Department's engineering, planning and construction inspection activities. The Fund derives its revenues primarily fr m Federal aid and Dedicate dFund resources, in accordance with the funding source of individual projects.

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The Department of Transportation's State and Local Highway apital Program is the recipient of approximately \$1.3 billion in Federal Transportation Equity Act for the 21<sup>st</sup> Century (TEA-21) funding, distributed by Federal formulas and used only for federally approved projects primarily approved by local Metropolitan Planning Organizations.

Loca I highway and bridge capital programs include the Consolidated Highw y Improvemen Program (CHIPS), the Municipal Streets and Highways Program ("Marchisell" Program), and the Multi-modal Program These programs are funded by bonds issued by the Thruway Authority with debt service paid from the State' Dedicated Highway and Bridge Trust Fund. The CHIPS capital program will be funde at \$192.3 million, and the Marchisell iprogram will provide \$35.0 million in 1999-2000; these levels represe t reduction from the 1998-99 level that are commensurate with the debt reduction initiati e in the State highway and bridge program. CHIPS operating aid will remain at \$56.2 millio, the 1998-99 level.

The Multi-modal Program was established to provide total funding of \$35 million ov e four years, beginning in 1996-97. The Executive Budget completes the program with a \$100 million authorizatio for 1999-2000. Financed by the Dedicated Highway and Bridge Trust Fund, the Multi-modal Program provide capital funding for State and local highway and bridge, aviation, port and rail projects.

New appropriations totaling \$33 million will support the State's share of an \$8 million federally-funde dail freight initiative to improve access to the State's businesses and reduce highway congestion. Of this amount, \$20 million will be provided from the Department's Industrial Access Program.

The Aid to Localities budget is comprised primarily of appropriations supported by State taxes dedicate do public transportation through the Mass Transportation Operating Assistance e(MTOA) Fund and the Dedicated Mass Transportation Trust Fund. Mass Transportation represents a support and a business tax surcharge levied in the New York Cit metropolitan region, as well as a portion of statewid taxes on transmission and transportation companies and petroleum-related businesses, which also fund the Dedicated Mass T ansportation Trust Fund through a supplemental tax. State operating assistance to transi systems will total over \$1.46 billion, a decease of \$92 million, reflecting a return to normal levels of aid aft r a one-time release of a balance from the MTOA Fund in 1998-99.

Over \$1.2 billion in State operating aid is recommended for the Metropolit n Transportatio rAuthorit (MTA) in 1999-2000, a decrease of \$78 million from the 1998-99 level that was enhanced by he one-time balance release. In addition to operating aid, a special \$96 million appropriation is pro ided from the MTOA Fund to meet the State's commitmen to the MTA 1995-199 9Capital Plan. State aid supports over one-fifth of the Authority's annual operating budget. The assistance in ludes \$45 million in General Fund support for the MTA as the State's contribution to reduced fares for New York City school children. The City will match this contribution.

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Transit operators other than the MTA will receive a total of \$202.3 million in Sta e operating a sistance in 1999-2000, a decrease of \$14.0 million from 1998-99. Of this amount ,\$68.6 million is targeted for upstate transit systems. Capital funding of \$12 millino is recommended for transit systems other than the MTA from the Dedicated Mas Transportation Trust Fund for a variety of transit-related needs primarily bus purchases. This continues a progroma initiated in 1996-97. In addition, \$14.6 million from the Trust Fund will be provided to local transit operators for a portion of the required match o Federal capital aid.

#### PROGRAM HIGHLIGHTS

### HIGHWAYS AND BRIDGES

Improving the State's vital transportation infrastructu e remains the agency's highest priority .As part of the first four years of the multi-year plan, the Department improved more than 32,000 lane miles through capital or preventive maintenance work a d complete d24,000 bridge improvement projects. Fo 1999-2000, the Department will award over 500 contracts for construction and reconstruction and antici ates completing capital or preventive maintenance work on over 7,000 lane miles of highways a d improvin gover 5,000 bridges through capital and maintenance activities. Preventive maintenance will continue to be an area of significant concentration. Preventi e maintenance performed by Sta efforces and private sector contractors will total \$338.2 million in 1999-2000.

State staff and private-sector consultants perform the planning, property acquisition, design engineering, environmental reviews, surveying, materials and soils testing, and construction inspection associated with the Department's copital program. Construction of virtually all highway and bridge projects is performed by private firms.

The State makes a significant investment i helping localities maintain safe roads and bridges through its CHIPS, Marchiselli and Multi-moda programs. These programs primarily fund construction projects, with the majority performed by private firms.

Through its safety inspections of school and charter buses and its regulation for commercial transposition, the Department also focuses its resources on passenger safety and environmental issues. In 1999-2000, the Department will implore the Governor's initiative to inspect the avy duty trucks and buses for emissions that can damage air qualitic.

### **PUBLIC TRANSPORTATION**

The Department provides oversight and funding for more than 70 locally operated public tansportation systems, including the Metropolitan Transportation Authority, the fourupstate regional transportation authorities and other (usually county-sponsored) trans t systems. These systems provide bus, s bway, light rail and commuter rail services, as well as "paratransit" services designed to meet the needs of disabled people, as required by the Federal Americans with Disabilities Act.

State financial assistance to transit systems is supported by the ass Mransportation Operating Assistance Fund and the Dedicated Mass Transportation Trust Fund as well as the General Fund. In addition, State law authorizes the imposition of an additional mortgage recording tax in regions covered be the Metropolitan Transportation Authority and the four upstate transit authorities. These moneys are collected by the affect decounties and transmitted directly to the transit systems.

### ALL FUNDS APPROPRIATIONS

		Appropriations		Reappropriations
	Available	Recommended		Recommended
Category	1998-99	1999-00	Change	1999-00
State Operations	\$233,638,000	\$216,883,000	-\$16,755,000	\$27,579,000
Aid To Localities	1,624,476,500	1,635,413,000	+10,936,500	52,744,000
Capital Projects	3,399,167,000	3,259,947,000	-139,220,000	7,971,878,000
Total	\$5,257,281,500	\$5,112,243,000	-\$145,038,500	\$8,052,201,000

## ALL FUND TYPES LEVELS OF EMPLOYMENT BY PROGRAM ANNUAL SALARIED POSITIONS

1999-00 Recommended Average Fill Level

Program	Available 1998-99	Personal Service (Regular)	Maintenance Undistributed	Total Recommended 1999-00	Change
Office of Passenger and Freight Transportation					
Program					
General Fund	86	86		86	
Special Revenue Funds — Federal	69	63	6	69	
Special Revenue Funds — Other	269	278		278	+ 9
Planning and Program Management					
Capital Project Funds	690		669	669	-21
Real Estate					
Capital Project Funds	250		242	242	-8
Design and Construction					
Capital Project Funds	4,455		4,319	4,319	-136
Operations					
General Fund	3,450	3,439		3,439	-11
Special Revenue Funds — Other	9	9		9	
Internal Service Funds	22	22		22	
New York Metropolitan Transportation Council	00	00		00	
Special Revenue Funds — Other	68	68		68	
Preventive Maintenance	1 490	1 490		1 490	
Capital Project Funds	1,429	1,429	<u> </u>	1,429	
Subtotal, Direct Funded Programs	10,797	5,394	5,236	10,630	-167
Suballocations:					
Special Revenue Funds — Federal	3			3	
•					-167
Total	10,800			10,633	-107

## STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS

Fund Type	Available 1998-99	Recommended 1999-00	Change
General Fund	\$170,969,000	\$172,478,000	+ \$1,509,000
Special Revenue Funds — Federal	11,721,000	6,332,000	-5,389,000
Special Revenue Funds — Other	46,424,000	33,515,000	-12,909,000
Internal Service Funds	4,524,000	4,558,000	+ 34,000
Total	\$233,638,000	\$216,883,000	-\$16,755,000

## STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS

	Available	Recommended	
Program	1998-99	1999-00	Change
Office of Passenger and Freight Transportation Program			
General Fund	\$3,726,000	\$3,741,000	+ \$15,000
Special Revenue Funds — Federal	11,721,000	6,332,000	-5,389,000
Special Revenue Funds — Other	27,898,000	21,806,000	-6,092,000
Operations			
General Fund	167,243,000	168,737,000	+1,494,000
Special Revenue Funds — Other	18,526,000	10,711,000	-7,815,000
Internal Service Funds	4,524,000	4,558,000	+34,000
Clean Air			
Special Revenue Funds — Other		998,000	+ 998,000
Total	\$233,638,000	\$216,883,000	-\$16,755,000

#### STATE OPERATIONS — GENERAL FUND SUMMARY OF PERSONAL SERVICE APPROPRIATIONS AND CHANGES 1999-00 RECOMMENDED

	Total Per	rsonal Service		vice Regular Salaried)	Holiday/Overti (Annual S	
Program	Amount	Change	Amount	Change	Amount	Change
Office of Passenger and Freight Transportation Program Operations	\$3,741,000 124,151,000	+ \$15,000 + 7,258,000	\$3,741,000 108,390,000	+ \$15,000 + 6,575,000	\$15,761,000	+ \$683,000
Total	\$127,892,000	+ \$7,273,000	\$112,131,000	+ \$6,590,000	\$15,761,000	+ \$683,000

#### STATE OPERATIONS — GENERAL FUND SUMMARY OF NONPERSONAL SERVICE AND MAINTENANCE UNDISTRIBUTED APPROPRIATIONS AND CHANGES 1999-00 RECOMMENDED

Program	Amount Total Supp Change Amo			d Materials Change
Operations	\$44,586,000	-\$5,764,000	\$9,249,000	
Total	\$44,586,000	-\$5,764,000	<u>\$9,249,000</u>	
	Tı	ravel	Contractua	al Services
<u>Program</u>	Amount	Change	Amount	Change
Operations	\$6,687,000		\$28,650,000	-\$5,764,000
Total	\$6,687,000		\$28,650,000	-\$5,764,000

#### STATE OPERATIONS — OTHER THAN GENERAL FUND SUMMARY OF APPROPRIATIONS AND CHANGES 1999-00 RECOMMENDED

	To	otal	Personal Service		
Program	Amount	Change	Amount	Change	
Office of Passenger and Freight Transportation Program	\$28,138,000	-\$11,481,000 -7,781,000	\$10,176,000	-\$3,409,000	
Operations	15,269,000 998,000	+ 998,000	1,840,000 234,000	+26,000 +234,000	
Total	\$44,405,000	-\$18,264,000	\$12,250,000	-\$3,149,000	
		onal Service		Undistributed	
Program	Amount	Change	Amount	Change	
Office of Passenger and Freight Transportation					
Program	\$15,283,000	-\$1,703,500	\$2,679,000	-\$6,368,500	
Operations	2,800,000	-7,522,000	10,629,000	-285,000	
Clean Air	764,000	+ 764,000			
Total	\$18,847,000	-\$8,461,500	\$13,308,000	-\$6,653,500	

### AID TO LOCALITIES ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS

Fund Type	Available 1998-99	Recommended 1999-00	Change
General Fund	\$168,807,500 18,023,000 1,437,646,000	\$163,033,000 26,003,000 1,446,377,000	-\$5,774,500 + 7,980,000 + 8,731,000
Total	\$1,624,476,500	\$1,635,413,000	+ \$10,936,500

## AID TO LOCALITIES ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS

_	Available	Recommended	a)
Program	1998-99	1999-00	Change
Rural Transportation Improvement			
General Fund	\$59,136,000	\$58,836,000	-\$300,000
Special Revenue Funds — Federal	8,200,000	16,180,000	+7,980,000
Special Revenue Funds — Other	1,180,946,000	1,193,677,000	+12,731,000
Dedicated Mass Transportation Trust Program			
Special Revenue Funds — Other	256,700,000	252,700,000	-4,000,000
Mass Transportation Assistance			
General Fund	45,000,000	45,000,000	
Mass Transportation Special Assistance Program			
General Fund	8,000,000	3,000,000	-5,000,000
Federal Highway Administration Local Planning			
Special Revenue Funds — Federal	9,823,000	9,823,000	
Consolidated Local Highway Assistance Program			
General Fund	56,197,000	56,197,000	
Legislative Initiatives			
General Fund	474,500		-474,500
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Total	\$1,624,476,500	\$1,635,413,000	+ \$10,936,500

# CAPITAL PROJECTS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS

Comprehensive Construction Programs	Available 1998-99	Recommended 1999-00	Change	Reappropriations 1999-00
Highway Facilities				
Airport or Aviation State Program				
Dedicated Highway and Bridge Trust Fund	\$4,500,000		-\$4,500,000	\$3,500,000
Accelerated Capacity and Transportation Improvements Fund Accelerated Capacity and Transportation Improvements Fund				140,375,000
Other Transportation Aid Dedicated Highway and Bridge Trust Fund				423,000
Federal Aid Highways - Bondable Purpose _ Capital Projects Fund - Infrastructure Renewal (Bondable)				9,935,000
Federal Aid Highways - Federal Purpose Federal Capital Projects Fund	1,200,000,000	\$1,350,000,000	+ 150,000,000	3,739,787,000
Non-Federal Aided Highway Capital Projects Dedicated Highway and Bridge Trust Fund	1,525,150,000	1,248,150,000	-277,000,000	2,453,243,000
Other Highway Aid Community Projects Fund				250,000
Dedicated Highway and Bridge Trust Fund				5,074,000
Dedicated Highway and Bridge Trust Fund Suburban Transportation Fund				49,666,000 74,265,000
Infrastructure Bond Act Projects Capital Projects Fund - Infrastructure Renewal (Bondable)				7,847,000
Priority Bond Act Projects				.,,
Capital Projects Fund - Infrastructure Renewal (Bondable) Road and Bridge Improvements - Bondable			• • • •	17,332,000
Capital Projects Fund - A.C. and T.I. Fund (Bondable)				130,355,000
Capital Projects Fund - Advances				331,000
Dedicated Highway and Bridge Trust Fund			• • • •	1,568,000
Dedicated Highway and Bridge Trust Fund				3,700,000
Transportation Infrastructure Renewal Bond Fund Engineering Services				58,521,000
NY Metro Transportation Council Account	8,129,000	8,031,000	-98,000	15,672,000
Engineering Services Fund	605,649,000	539,388,000	-66,261,000	906,348,000
Mass Transportation and Rail Freight Bondable Capital Projects Fund - Infrastructure Renewal (Bondable)				10,746,000
Rail Preservation and Development Fund Energy Conservation Through Improved Transportation Bond Fund				2,619,000
Marine Projects Dedicated Mass Transportation Fund				954,000
Small and Minority and Women-Owned Small Business Assistance Dedicated Mass Transportation Fund				5,000,000
Special Rail and Aviation Program Dedicated Mass Transportation Fund				31,541,000
Transportation Capital Facilities Bond Fund—Mass Transportation Transportation Capital Facilities Bond Fund -				31,341,000
Mass Transportation				1,000
Mass Transportation and Rail Freight Capital Projects Fund - Energy Conservation (Bondable)				2,593,000
Dedicated Highway and Bridge Trust Fund		13,000,000	+ 13,000,000	8,848,000
Dedicated Mass Transportation Fund	16,000,000	18,000,000	+ 2,000,000	29,657,000 29,837,000
Mass Transportation Dedicated Mass Transportation Fund	10,489,000	14,628,000	+ 4,139,000	64,412,000
Rail Freight Capital Projects Fund - Advances				25,902,000
Capital Projects Fund - Infrastructure Renewal (Bondable)				8,375,000 5,883,000
Highway Maintenance Facilities				3,003,000
Maintenance Facilities Dedicated Highway and Bridge Trust Fund	26,250,000	26,250,000		60,633,000
Aviation Airport or Aviation Program				
Capital Projects Fund - Infrastructure Renewal (Bondable)  Capital Projects Fund - Aviation (Bondable)				2,821,000 8,522,000
Airport or Aviation State Program Regional Aviation Fund		35,000,000	+ 35,000,000	
regional rivation i and	Available		1 00,000,000	Deannrapriations
Comprehensive Construction Programs	Available 1998-99	Recommended 1999-00	Change	Reappropriations 1999-00

### **TRANSPORTATION**

Dedicated Highway and Bridge Trust Fund	1,500,000 1,500,000	6,000,000 1,500,000	+ 4,500,000	20,023,000 2,650,000
Dedicated Highway and Bridge Trust Fund				1,856,000
Transportation Capital Facilities Bond Fund—Aviation Transportation Capital Facilities Bond Fund - Aviation				13,552,000
Federal Airport or Aviation				13,332,000
Federal Capital Projects Fund				16,558,000
Port Development Port Development Bondable				
				218,000
Canals and Waterways - Bondable				
Capital Projects Fund - Infrastructure Renewal (Bondable)				485,000
Total	\$3,399,167,000	\$3,259,947,000	-\$139,220,000	\$7,971,878,000
Adjustments:				
Transfer To Criminal Justice	0.400.000			
Services, Division of General Fund	+2,400,000			
Appropriated for Fiscal 1998-99	\$3,401,567,000			