

# ***STATE OFFICE FOR THE AGING***

## ***MISSION***

The New York State Office for the Aging is responsible for stimulating, promoting, coordinating and administering State, Federal and local programs and services for 3.2 million New Yorkers aged 60 or older. The Office provides leadership and direction to 59 Area Agencies on Aging, as well as to numerous other local programs and providers that comprise the network of services to the aged.

## ***ORGANIZATION AND STAFFING***

The State Office for the Aging is headed by a Director and is composed of four divisions: Executive, Finance and Administration, Local Program Operations, and Policy and Program Development. The Office will have a workforce of 159 employees during SFY 1999-2000, 142 funded within the agency, and an additional 17 positions funded by other State agencies. Approximately 35 percent of agency operations are funded by the General Fund, and the remaining 65 percent is financed by Federal grants and grants from private organizations.

## ***FISCAL BACKGROUND AND BUDGET HIGHLIGHTS***

State funding is used to match Older Americans Act and other Federal funding and to establish a service-delivery network that attracts other sources of private and public funding. Thus, the investment of almost \$60 million in State tax dollars results in total network spending of over \$320 million. This does not include the value of volunteer labor, which is estimated at \$35 million.

The 1999-2000 recommendation of \$170 million supports the continued operation of all of the agency's major community-based programs for elderly New Yorkers. Of this amount, \$70 million supports nutrition programs, with the remaining amount used to fund in-home care and other community services. Two programs, SSI Outreach and Elderly Abuse Education and Outreach, which provided limited period grants, are not included in the recommended State funding. Outreach activities carried out under these programs have been, and continue to be, allowable under the Community Services for the Elderly Program. The other change recommended for 1999-2000 is the consolidation of all components of the Community Services Program and the Expanded In-home Services for the Elderly Program under a unified 75 percent reimbursement formula.

## ***PROGRAM HIGHLIGHTS***

Programs of the Office for the Aging are aimed at keeping seniors independent as long as possible by utilizing family and other informal caregivers, as well as through the limited use of formal support services. These community-based services help keep people healthy and in their homes and out of hospitals and nursing homes.

## ***NUTRITION SERVICES***

Through a combination of State tax dollars and Federal grants, the State annually provides nearly 25 million congregate and home-delivered meals or other nutritional services to non-institutionalized frail elderly clients. These people are at risk of malnutrition because they are no longer able to obtain an adequate diet without assistance. The Office receives \$29 million in appropriation authority for Federal grants in support of congregate meals, \$8 million in support of home-delivered meals, and \$17 million to support the

purchase of food. The State counterpart to these Federal programs — the Supplemental Nutrition Assistance Program (SNAP) — provides another \$16 million. The SNAP program serves approximately 3.9 million meals annually, at an average cost of only \$4.56 per meal.

### **STATEWIDE COMMUNITY-BASED ASSISTANCE**

In addition to the nutrition programs, the State supports other statewide aging programs administered through Area Agencies on Aging from a combination of State and Federal funding.

The Community Services for the Elderly (CSE) Program fills gaps in services and provides funding to support the needs of the elderly, their families and informal caregivers. Unlike the State Office for the Aging's other major programs that deliver prescribed, targeted services, CSE provides the most flexible funding stream and program structure available to local Area Agencies on Aging. Locally determined services available under the Community Services for the Elderly Program include: transportation, shopping assistance and escort services; homemaking/personal care and housekeeping/chore services; home health aide services; adult day care, counseling and senior center services; and other services necessary to maximize an older person's independence. Over 86,500 persons are served by this program.

The Expanded In-home Services for the Elderly Program (EISEP) provides non-medical in-home services, case management, respite and ancillary services to the most frail elderly who are largely low income but are not eligible for Medicaid. Recipients are required to cost-share, based on their annual income level, for EISEP program services received. Over 28,000 persons are served under this program.

The Congregate Services Initiative (CSI) provides services in community settings where people come together for services and activities, including information and assistance; counseling; transportation; support services for families/caregivers; volunteer opportunities and employment information; and health promotion and disease prevention services.

### **PARTNERSHIPS AND TARGETED PROGRAMS**

The Office participates in a number of partnerships with businesses, foundations and not-for-profit organizations, and also coordinates programs targeted for special populations.

The term "Naturally Occurring Retirement Community" (NORC) describes a phenomenon experienced by certain housing complexes, cooperatives and apartment buildings where the population has "aged in place". The NORC Supportive Service Program was created to deliver on-site services, thereby allowing residents to continue to remain independent. Fourteen such programs exist, with the State's public funds matched dollar for dollar by private contributions from the retirement communities themselves. Now in its fifth year, this public/private partnership cares for an estimated 20,000 clients.

Under the Caregiver Assistance Program, 17 Caregiver Resource Centers provide a single focal point of assistance for family members and other informal providers of long-term care to homebound elderly. The primary responsibilities of the Centers are to assist caregivers through training programs, support groups and counseling; and to link them with Area Agency on Aging services, as well as other community services. Over 7,500 people are served by this program.

Through its network of Area Agencies on Aging and local not-for-profit agencies, the Office also provides State grant funding for long-term respite care, the Retired and Senior Volunteer Program and the Foster Grandparent Program.

**ALL FUNDS  
APPROPRIATIONS**

Category	Available 1998-99	Appropriations Recommended 1999-00	Change	Reappropriations Recommended 1999-00
State Operations . . . . .	\$14,003,600	\$13,971,000	-\$32,600	\$5,453,000
Aid To Localities . . . . .	162,254,883	155,457,000	-6,797,883	90,712,000
Capital Projects . . . . .	.....	.....	.....	.....
<b>Total . . . . .</b>	<b>\$176,258,483</b>	<b>\$169,428,000</b>	<b>-\$6,830,483</b>	<b>\$96,165,000</b>

**ALL FUND TYPES  
LEVELS OF EMPLOYMENT BY PROGRAM  
ANNUAL SALARIED POSITIONS**

1999-00 Recommended Average Fill Level

Program	Available 1998-99	Personal Service (Regular)	Maintenance Undistributed	Total Recommended 1999-00	Change
<b>Administration</b>					
General Fund . . . . .	22	21	.....	21	-1
Special Revenue Funds — Federal . . . . .	45	45	.....	45	.....
<b>Community Services</b>					
General Fund . . . . .	25	25	.....	25	.....
Special Revenue Funds — Federal . . . . .	51	51	.....	51	.....
<b>Subtotal, Direct Funded Programs . . . . .</b>	<b>143</b>	<b>142</b>	<b>.....</b>	<b>142</b>	<b>-1</b>
<b>Suballocations:</b>					
General Fund . . . . .	5			5	.....
Special Revenue Funds — Federal . . . . .	12			12	.....
<b>Total . . . . .</b>	<b>160</b>			<b>159</b>	<b>-1</b>

**STATE OPERATIONS  
ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE  
APPROPRIATIONS**

Fund Type	Available 1998-99	Recommended 1999-00	Change
General Fund . . . . .	\$2,652,000	\$2,619,000	-\$33,000
Special Revenue Funds — Federal . . . . .	10,198,600	10,199,000	+ 400
Enterprise Funds . . . . .	200,000	200,000	.....
Fiduciary Funds . . . . .	953,000	953,000	.....
<b>Total . . . . .</b>	<b>\$14,003,600</b>	<b>\$13,971,000</b>	<b>-\$32,600</b>

**STATE OPERATIONS  
ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM  
APPROPRIATIONS**

Program	Available 1998-99	Recommended 1999-00	Change
<b>Administration</b>			
General Fund . . . . .	\$1,202,000	\$1,165,000	-\$37,000
Special Revenue Funds — Federal . . . . .	2,615,000	2,615,000	.....
Enterprise Funds . . . . .	200,000	200,000	.....
<b>Community Services</b>			
General Fund . . . . .	1,450,000	1,454,000	+ 4,000
Special Revenue Funds — Federal . . . . .	7,583,600	7,584,000	+ 400
Fiduciary Funds . . . . .	953,000	953,000	.....
<b>Total . . . . .</b>	<b>\$14,003,600</b>	<b>\$13,971,000</b>	<b>-\$32,600</b>

**STATE OPERATIONS — GENERAL FUND  
SUMMARY OF PERSONAL SERVICE APPROPRIATIONS AND CHANGES  
1999-00 RECOMMENDED**

Program	Total Personal Service		Personal Service Regular (Annual Salaried)		Temporary Service (Nonannual Salaried)	
	Amount	Change	Amount	Change	Amount	Change
Administration . . . . .	\$988,000	-\$48,000	\$986,000	-\$47,000	. . . . .	. . . . .
Community Services . . . . .	1,266,000	+ 2,000	1,257,000	+ 1,000	\$3,000	+ \$500
Total . . . . .	<u>\$2,254,000</u>	<u>-\$46,000</u>	<u>\$2,243,000</u>	<u>-\$46,000</u>	<u>\$3,000</u>	<u>+ \$500</u>

Program	Holiday/Overtime Pay (Annual Salaried)	
	Amount	Change
Administration . . . . .	\$2,000	-\$1,000
Community Services . . . . .	6,000	+ 500
Total . . . . .	<u>\$8,000</u>	<u>-\$500</u>

**STATE OPERATIONS — GENERAL FUND  
SUMMARY OF NONPERSONAL SERVICE AND MAINTENANCE UNDISTRIBUTED  
APPROPRIATIONS AND CHANGES  
1999-00 RECOMMENDED**

Program	Total		Supplies and Materials	
	Amount	Change	Amount	Change
Administration . . . . .	\$177,000	+ \$11,000	\$17,000	+ \$1,000
Community Services . . . . .	188,000	+ 2,000	22,000	. . . . .
Total . . . . .	<u>\$365,000</u>	<u>+ \$13,000</u>	<u>\$39,000</u>	<u>+ \$1,000</u>

Program	Travel		Contractual Services	
	Amount	Change	Amount	Change
Administration . . . . .	\$32,000	+ \$2,000	\$122,000	+ \$7,000
Community Services . . . . .	52,000	. . . . .	111,000	+ 2,000
Total . . . . .	<u>\$84,000</u>	<u>+ \$2,000</u>	<u>\$233,000</u>	<u>+ \$9,000</u>

Program	Equipment	
	Amount	Change
Administration . . . . .	\$6,000	+ \$1,000
Community Services . . . . .	3,000	. . . . .
Total . . . . .	<u>\$9,000</u>	<u>+ \$1,000</u>

**STATE OPERATIONS — OTHER THAN GENERAL FUND  
SUMMARY OF APPROPRIATIONS AND CHANGES  
1999-00 RECOMMENDED**

Program	Total		Personal Service	
	Amount	Change	Amount	Change
Administration . . . . .	\$2,815,000	. . . .	\$2,369,000	. . . .
Community Services . . . . .	8,537,000	+ \$400	5,749,000	-\$700
Total . . . . .	<u>\$11,352,000</u>	<u>+ \$400</u>	<u>\$8,118,000</u>	<u>-\$700</u>

Program	Nonpersonal Service		Maintenance Undistributed	
	Amount	Change	Amount	Change
Administration . . . . .	\$246,000	. . . .	\$200,000	. . . .
Community Services . . . . .	1,835,000	+ \$1,100	953,000	. . . .
Total . . . . .	<u>\$2,081,000</u>	<u>+ \$1,100</u>	<u>\$1,153,000</u>	<u>. . . .</u>

**AID TO LOCALITIES  
ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE  
APPROPRIATIONS**

Fund Type	Available 1998-99	Recommended 1999-00	Change
General Fund . . . . .	\$63,554,883	\$56,757,000	-\$6,797,883
Special Revenue Funds — Federal . . . . .	95,600,000	95,600,000	. . . .
Fiduciary Funds . . . . .	3,100,000	3,100,000	. . . .
Total . . . . .	<u>\$162,254,883</u>	<u>\$155,457,000</u>	<u>-\$6,797,883</u>

**AID TO LOCALITIES  
ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM  
APPROPRIATIONS**

Program	Available 1998-99	Recommended 1999-00	Change
Community Services			
General Fund . . . . .	\$58,913,350	\$56,757,000	-\$2,156,350
Special Revenue Funds — Federal . . . . .	95,600,000	95,600,000	. . . .
Fiduciary Funds . . . . .	3,100,000	3,100,000	. . . .
Legislative Initiatives			
General Fund . . . . .	4,641,533	. . . .	-4,641,533
Total . . . . .	<u>\$162,254,883</u>	<u>\$155,457,000</u>	<u>-\$6,797,883</u>