# New York State Statement of Updated Annual Information

For FY 2020 (Ended March 31, 2020)

Pursuant to Continuing Disclosure Agreements Entered Into By the State of New York as "Obligated Person"

**Andrew M. Cuomo, Governor** Robert F. Mujica Jr., Budget Director July 29, 2020

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## **Section 1**

## Extracts of Certain Sections From the Annual Information Statement of the State of New York

The information contained in this Section 1 consists of extracts from the State's Annual Information Statement, dated June 3, 2020 (the "AIS").

The extracted information included in this Section 1 is not intended to and does not in any way update or change any of the information contained in the AIS.

## **Section 1: Subsection A**

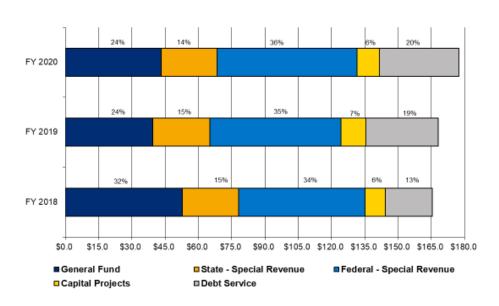
# "Prior Fiscal Years" Extract From AIS

The extracted information included in this Subsection A is not intended to and does not in any way update or change any of the information contained in the AIS.

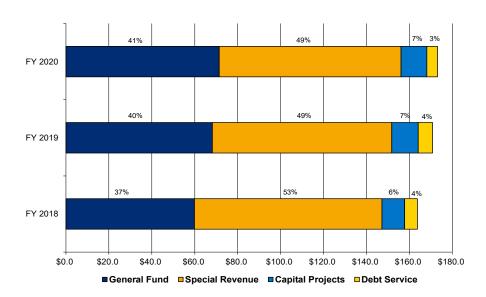
Capitalized terms used in this Subsection A and not otherwise defined shall have the meanings ascribed to them in the AIS.

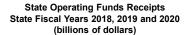
The following six charts show the composition of the State's governmental funds, State Operating Funds and the General Fund as of March 31, 2020. Following the tables is a summary of the cashbasis results for the State's three most recent fiscal years.

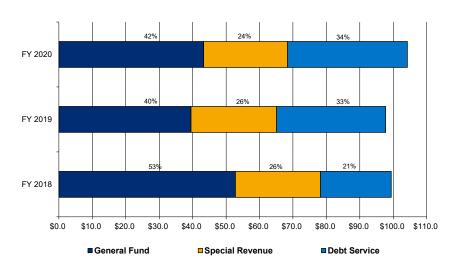
Governmental Funds Receipts State Fiscal Years 2018, 2019 and 2020 (billions of dollars)



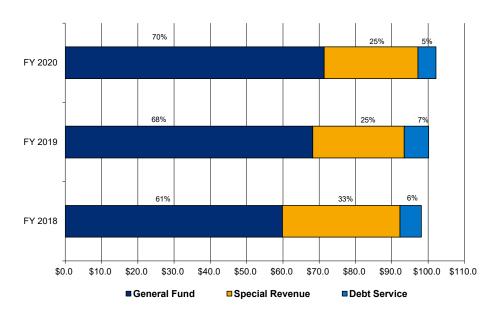
Governmental Funds Disbursements State Fiscal Years 2018, 2019 and 2020 (billions of dollars)



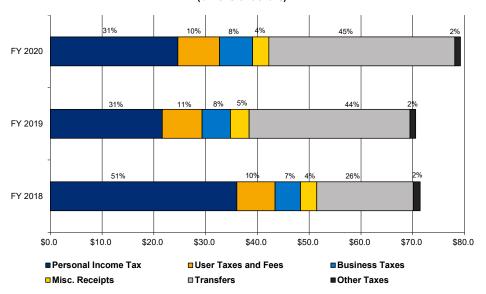




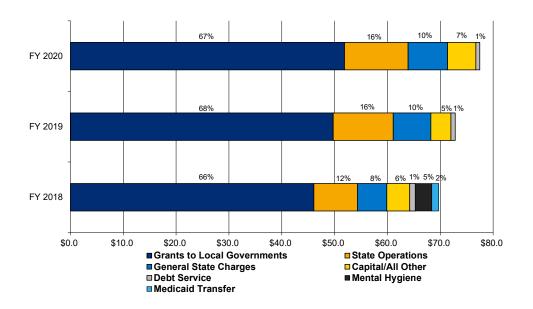
#### State Operating Funds Disbursements State Fiscal Years 2018, 2019 and 2020 (billions of dollars)



#### General Fund Receipts and Transfers by Source State Fiscal Years 2018, 2019 and 2020 (billions of dollars)



#### General Fund Disbursements and Transfers by Type State Fiscal Years 2018, 2019 and 2020 (billions of dollars)



The State reports its financial results on the cash basis of accounting, showing receipts and disbursements; and the GAAP basis (including modified accrual and full accrual), as prescribed by GAAP, showing revenues and expenditures. With the exception of FY 2020 financial results, the State's GAAP-basis financial results set forth in this section have been audited. Note that the FY 2020 financial results included in this AIS are preliminary and unaudited.

#### Cash-Basis Results for Prior Fiscal Years

#### General Fund FY 2018 Through FY 2020

The General Fund is the principal operating fund of the State and is used to account for all financial transactions, except those required by law to be accounted for in another fund. It is the State's largest single fund and receives most State taxes and other resources not dedicated to particular purposes. General Fund moneys in prior fiscal years were also transferred to other funds, primarily to support certain State share Medicaid payments, capital projects and debt service payments in other fund types. In some cases, the fiscal year results provided below may exclude certain timing-related transactions which have no net impact on operations.

In the cash basis of accounting, the State defines a balanced budget in the General Fund in any given fiscal year as (a) the ability to make all planned payments anticipated in the Financial Plan, including tax refunds, without the issuance of deficit bonds or notes or extraordinary cash management actions, (b) the restoration of the balances in the Rainy Day Reserves to a level equal to or greater than the level at the start of the fiscal year, and (c) maintenance of other designated balances, as required by law.

The State has allowed limited spending growth to meet the demand for services. In addition, rainy day reserve fund balances have been supported and maintained. The following table summarizes General Fund results for the prior three fiscal years.

COMPARISON OF GENERAL FUND RECEIPTS AND DISBURSEMENTS FY 2018 THROUGH FY 2020 (millions of dollars)			
	FY 2018	FY 2019	FY 2020
OPENING FUND BALANCE	7,749	9,445	7,206
Personal Income Tax <sup>(1)</sup>	36,037	21,621	24,646
Consumption/User Taxes:			
Sales and Use Tax <sup>(2)</sup>	6,776	7,091	7,447
Cigarette and Tobacco Tax	342	328	313
Alcoholic Beverage Taxes	259	262	259
Opioid Excise Tax	0	0	19
Subtotal	7,377	7,681	8,038
Business Taxes:			
Corporation Franchise Tax	2.326	3.410	3.791
Corporation and Utilities Taxes	570	495	518
Insurance Taxes	1,610	1,638	2,053
Bank Tax	410	(42)	8
Subtotal	4,916	5,501	6,370
Other Taxes:			
Estate and Gift Taxes	1,308	1,068	1,070
Pari-mutuel Tax	1,500	15	14
Other Taxes	3	3	3
Subtotal	1,326	1,086	1,087
Miscellaneous Receipts & Federal Grants	3,129	3,586	3,159
Transfers from Other Funds:	,	ŕ	·
PIT in excess of Revenue Bond debt service <sup>(1)</sup>	10,909	21,346	25,862
Sales Tax in excess of Revenue Bond debt service	2,763	2,653	2,762
Sales Tax in Excess of LGAC Debt Service	3,098	3,113	3,417
All Other Transfers	1,865	3,957	3,866
Subtotal	18,635	31,069	35,907
TOTAL RECEIPTS	71,420	70,544	79,207
Grants to Local Governments:			
School Aid	22,015	23,080	23,521
Medicaid - DOH	13,398	14,340	16,071
All Other Local Aid	10,659	12,325	12,271
State Operations:			
Personal Service	6,136	8,719	8,940
Non-Personal Service	2,092	2,622	3,114
General State Charges	5,572	7,139	7,454
Transfers to Other Funds:	4.047	706	706
In Support of Debt Service In Support of Capital Projects	1,047 2,191	786 1,888	736 3,128
State Share Medicaid <sup>(3)</sup>	1,333		•
Mental Hygiene Facilities <sup>(3)</sup>	3,127	(29) 0	0
SUNY Operations	1,015	1,020	1,179
All Other Transfers	1,139	893	1,179
Subtotal	9,852	4,558	6,098
TOTAL DISBURSEMENTS	69,724	72,783	77,469
Excess (Deficiency) of Receipts and Other			
Financing Sources over Disbursements			
and Other Financing Uses	1,696	(2,239)	1,738
CLOSING FUND BALANCE	9,445	7,206	8,944

Sources: NYS Office of the State Comptroller. Financial Plan categorical detail by NYS Division of the Budget.

<sup>(1)</sup> Excludes personal income tax receipts that flow into the Revenue Bond Tax Fund (RBTF) in the first instance and are then transferred to the General Fund after debt service obligation is satisfied. FY 2019 enacted budget legislation doubled the level of required RBTF deposits, from 25 percent to 50 percent of PIT receipts.

<sup>(2)</sup> Excludes sales tax in excess of LGAC Debt Service and Sales Tax Revenue Bond Fund.

<sup>(3)</sup> Reflects the reclassification in FY 2019 of certain mental hygiene spending from special revenue funds to the General Fund. As a result of the reclassification that began in FY 2019, the State share of mental hygiene Medicaid is transferred within the General Fund, rather than out of the General Fund to a Special Revenue Fund.

#### **FY 2020**

The State ended FY 2020 in balance on a cash basis in the General Fund, based on preliminary, unaudited results. General Fund receipts, including transfers from other funds, totaled \$79.2 billion. General Fund disbursements, including transfers to other funds, totaled \$77.5 billion. The State ended FY 2020 with a General Fund balance of \$8.9 billion, an increase of \$1.7 billion from FY 2019 results.

#### FY 2019

The State ended FY 2019 in balance on a cash basis in the General Fund. General Fund receipts, including transfers from other funds, totaled \$70.5 billion. General Fund disbursements, including transfers to other funds, totaled \$72.8 billion. The State ended FY 2019 with a General Fund balance of \$7.2 billion, a decrease of \$2.2 billion from FY 2018 results. The decline in the fund balance is largely attributable to the use of \$1.9 billion in cash received in FY 2018. These funds are related to the acceleration of an estimated \$1.9 billion in PIT payments as taxpayers responded to the \$10,000 limit on SALT deductibility of income and property taxes enacted by Congress and effective for tax year 2018. In addition, the Extraordinary Monetary Settlements balance has declined consistent with planned spending.

#### **FY 2018**

The State ended FY 2018 in balance on a cash basis in the General Fund. General Fund receipts, including transfers from other funds, totaled \$71.4 billion. General Fund disbursements, including transfers to other funds, totaled \$69.7 billion. The State ended FY 2018 with a General Fund balance of \$9.4 billion, an increase of \$1.7 billion from FY 2017 results. The higher balance is due to acceleration of an estimated \$1.9 billion in PIT payments as taxpayers responded to SALT deductibility.

#### State Operating Funds FY 2018 Through FY 2020

State Operating Funds is composed of the General Fund, State special revenue funds and debt service funds. The State Operating Funds perspective is primarily intended as a measure of State-financed spending. Similar to the General Fund, spending growth in State Operating Funds in recent years has also been limited.

#### **FY 2020**

State Operating Funds receipts totaled \$104.2 billion in FY 2020, an increase of \$6.5 billion over the FY 2019 results. Disbursements totaled \$102.2 billion in FY 2020, an increase of \$2.0 billion or 2 percent from the FY 2019 results. The State ended FY 2020 with a State Operating Funds cash balance of \$14.4 billion.

#### FY 2019

State Operating Funds receipts totaled \$97.7 billion in FY 2019, a decrease of \$1.7 billion over the FY 2018 results. Disbursements totaled \$100.1 billion in FY 2019, an increase of \$2.0 billion or 2 percent from the FY 2018 results. The State ended FY 2019 with a State Operating Funds cash balance of \$12.4 billion.

#### FY 2018

State Operating Funds receipts totaled \$99.4 billion in FY 2018, an increase of \$4.5 billion over the FY 2017 results. Disbursements totaled \$98.2 billion in FY 2018, an increase of \$2.0 billion or 2 percent from the FY 2017 results. The State ended FY 2018 with a State Operating Funds cash balance of \$13.6 billion.

## CASH FINANCIAL PLAN STATE OPERATING FUNDS BUDGET FY 2020

		ollars)

		State Special	Debt	Operating
	General	Revenue	Service	Funds
	Fund	Funds	Funds	Total
Opening Fund Balance	7,206	5,091	65	12,362
Receipts:				
Taxes	40,141	6,059	35,272	81,472
Miscellaneous Receipts	3,159	19,064	477	22,700
Federal Receipts	0	(13)	74	61
Total Receipts	43,300	25,110	35,823	104,233
Disbursements:				
Local Assistance	51,863	16,789	0	68,652
State Operations:				
Personal Service	8,940	5,150	0	14,090
Non-Personal Service	3,114	2,928	36	6,078
General State Charges	7,454	969	0	8,423
Debt Service	0	0	4,916	4,916
Capital Projects	0	0	0	0
Total Disbursements	71,371	25,836	4,952	102,159
Other Financing Sources (Uses):				
Transfers from Other Funds*	35,907	2,269	3,742	41,918
Transfers to Other Funds*	(6,098)	(1,233)	(34,615)	(41,946)
Bond and Note Proceeds	0	0	0	0
Net Other Financing Sources (Uses)	29,809	1,036	(30,873)	(28)
Excess (Deficiency) of Receipts and Other				
Financing Sources (Uses) Over Disbursements	1,738	310	(2)	2,046
Closing Fund Balance	8,944	5,401	63	14,408

Source: NYS DOB.

\*Actual reported transfer amounts include eliminations between State Special Revenue Funds and Federal Special Revenue Funds.

CASH FINANCIAL PLAN
STATE OPERATING FUNDS BUDGET
FY 2019

	General Fund	State Special Revenue Funds	Debt Service Funds	State Operating Funds Total
Opening Fund Balance	9,445	4,009	153	13,607
Receipts:				
Taxes	35,889	6,121	32,134	74,144
Miscellaneous Receipts	3,586	19,466	433	23,485
Federal Receipts	0	(1)	74	73
Total Receipts	39,475	25,586	32,641	97,702
Disbursements:				
Local Assistance	49,745	16,432	0	66,177
State Operations:	.5,5	20,102	· ·	00,277
Personal Service	8,719	4,968	0	13,687
Non-Personal Service	2,622	2,710	38	5,370
General State Charges	7,139	1,065	0	8,204
Debt Service	0	0	6,699	6,699
Capital Projects	0	0	0	0
Total Disbursements	68,225	25,175	6,737	100,137
Other Financing Sources (Uses):				
Transfers from Other Funds*	31,069	1,906	3,537	36,512
Transfers to Other Funds*	(4,558)	(1,235)	(29,529)	(35,322)
Bond and Note Proceeds	0	0	0	0
Net Other Financing Sources (Uses)	26,511	671	(25,992)	1,190
Excess (Deficiency) of Receipts and Other				
Financing Sources (Uses) Over Disbursements	(2,239)	1,082	(88)	(1,245)
Closing Fund Balance	7,206	5,091	65	12,362

Source: NYS DOB.

\*Actual reported transfer amounts include eliminations between State Special Revenue Funds and Federal Special Revenue Funds.

## CASH FINANCIAL PLAN STATE OPERATING FUNDS BUDGET FY 2018

(millions of dollars)

	General Fund	State Special Revenue Funds	Debt Service Funds	Operating Funds Tota
Opening Fund Balance	7,749	3,732	144	11,625
Receipts:				
Taxes	49,656	7,639	20,658	77,953
Miscellaneous Receipts	3,129	17,734	471	21,334
Federal Receipts	0	1	73	74
Total Receipts	52,785	25,374	21,202	99,361
Disbursements:				
Local Assistance	46,072	19,532	0	65,604
State Operations:				
Personal Service	6,136	7,034	0	13,170
Non-Personal Service	2,092	3,517	42	5,651
General State Charges	5,572	2,281	0	7,853
Debt Service	0	0	5,873	5,873
Capital Projects	0	0	0	0
Total Disbursements	59,872	32,364	5,915	98,151
Other Financing Sources (Uses):				
Transfers from Other Funds*	18,635	7,949	3,873	30,457
Transfers to Other Funds*	(9,852)	(682)	(19,151)	(29,685
Bond and Note Proceeds	0	0	0	0
Net Other Financing Sources (Uses)	8,783	7,267	(15,278)	772
Excess (Deficiency) of Receipts and Other				
Financing Sources (Uses) Over Disbursements	1,696	277	9	1,982
Closing Fund Balance	9,445	4,009	153	13,607

Source: NYS DOB.

\*Actual reported transfer amounts include eliminations between State Special Revenue Funds and Federal Special Revenue Funds.

#### All Funds FY 2018 Through FY 2020

The All Funds Financial Plan records the operations of the four governmental fund types: the General Fund, special revenue funds, capital projects funds, and debt service funds. It is the broadest measure of State governmental activity, and includes spending from Federal funds and capital projects funds.

#### **FY 2020**

All Funds ended FY 2020 with a balance of \$14.3 billion, \$4.3 billion above FY 2019 as both receipts and disbursements were higher than the prior year levels.

Higher receipts include growth in tax collections and Federal Grants that were partly offset by a drop in miscellaneous receipts. Growth in local assistance spending is primarily comprised of Medicaid, attributable to increased claiming and offline payments, and School Aid, reflecting the authorized School Aid increase. State operations growth reflects the payment of retroactive salary increases, higher SUNY spending, and non-personal spending for COVID-19 related expenses. Debt service spending was lower than the prior year due mainly to the prepayment of FY 2020 obligations at the end of FY 2019.

PIT collections were \$5.6 billion (11.6 percent) higher than last year due to an increase in April 2019 extensions and final returns related to taxpayer behavior in response to the cap on SALT deductions and moderate growth in withholding, partially offset by a scheduled increase in Tax Year 2019 Property Tax Relief Credits and continued phase-in of the middle class tax cut program.

Business tax collections growth (\$1.1 billion) is due to higher corporate franchise tax (CFT) and insurance gross receipts partially offset by higher refunds. Growth in consumption/use tax collections (\$666 million) reflects growth of the sales tax base. It also reflects additional revenues from the requirement that marketplace providers collect Sales and Use Tax (SUT) on sales that they facilitate, the elimination of the Energy Service Companies (ESCOs) exemption, and DTF guidance associated with the U.S. Supreme Court Wayfair ruling. These increases were partially offset by the direct remittance of various supplemental fees and taxes to the MTA beginning in FY 2020.

Miscellaneous receipts declined by \$1.7 billion (5.5 percent) due to a reduction in bond proceed reimbursements in response to capital spending (\$946 million), reduced proceeds from Fidelis Care pursuant to the sale of substantially all its assets to Centene Corporation in July 2018 (\$600 million) and a drop in Extraordinary Monetary Settlement receipts (\$319 million).

Federal grants were \$3.7 billion higher in FY 2020 than in FY 2019 largely due to the deferral of the final FY 2019 Medicaid cycle as well as the timing of reimbursements for program costs initially financed by the State and later reimbursed with Federal funding.

State Operating Funds spending totaled \$102.2 billion in FY 2020, an increase of \$2 billion (2.0 percent) over FY 2019.

Local assistance spending was \$2.5 billion higher than the prior year, mainly due to growth in Medicaid (\$1.7 billion), Mental Hygiene (\$1.3 billion) and School Aid (\$965 million). Medicaid spending growth reflects escalating program utilization and costs for certain populations, including Managed Long-Term Care and an increase in "offline" payments such as Medicaid clawback and

Supplemental Medical Insurance (SMI). Lower rebates augmented the increase. In addition, an adjustment to the amount of mental hygiene spending funded under the Global Cap resulted in a decrease in Medicaid spending with a commensurate increase in mental hygiene spending (\$1 billion). Higher School Aid spending includes the authorized 3.8 percent State aid increase.

The higher spending was partly offset by the roughly \$1.9 billion of payments that were not released, as described above. Other significant variances include:

- Transportation (\$449 million lower) included one-time payments made to the MTA in FY 2019 for the MTA Subway Action Plan (\$194 million), and a final payment of payroll mobility tax collections attributable to FY 2018 (\$135 million).
- STAR (\$239 million lower) reflects the transition of beneficiaries from the STAR Exemption program to a STAR Personal Income Tax credit.
- Public Health (\$282 million higher) due to higher CHP disbursements related to the Medicaid eligible immigrant population.
- All Other Education (\$176 million higher) largely related to the timing of payments for nonpublic school aid (\$77 million), charter schools (\$55 million) and preschool special education programs (\$44 million).

Agency operational spending growth (\$1.1 billion) includes costs associated with the payment of retroactive salary increases in FY 2020 and costs related to the State response efforts to the COVID-19 pandemic. Higher University System costs reflect spending for SUNY hospitals and personal service costs at SUNY colleges. Fringe benefits spending increased due to growing employee health insurance, social security, and pension payments.

Debt service spending declined due to the impact of prepayments affecting both FY 2020 and FY 2019. Lower Capital Projects spending (State and Federal) occurred in ESD (\$317 million), Special Infrastructure (\$230 million), and MTA (\$195 million); which was partly offset by growth in public health (\$223 million), housing (\$79 million), and various other areas.

Federal operating spending growth reflects Medicaid utilization and cost increases (\$1.0 billion), higher Division of Homeland Security & Emergency Services (DHSES) spending (\$237 million); partially offset by a timing variance related to school district claiming of Individuals with Disabilities in Education (IDEA) grants (\$268 million), and reduced spending for Medicaid administration (\$252 million), EP (\$173 million) and child care (\$115 million).

#### FY 2019

All Funds receipts were \$2.6 billion (1.6 percent) higher than the prior year, comprising \$3.7 billion in lower tax receipts (4.7 percent), which was more than offset by \$3.9 billion in higher miscellaneous receipts and \$2.4 billion in additional Federal aid.

PIT receipts decreased by \$3.4 billion (6.6 percent) due to a significant decline in current estimated payments (related to taxpayer response to the cap on SALT deductions) and growth in credits paid for property tax relief and STAR programs. The decrease was partially offset by modest growth in withholding receipts, and a decline in total Tax Year 2017 current refunds as the result of a nearly \$500 million year over year increase in the FY 2018 administrative refund cap.

The declines in all other taxes includes the direct remittance of the PMT collections to the MTA beginning in FY 2019, which previously passed-through the State and were thus included in the FY 2018 receipts (\$1.4 billion). In addition, estate tax payments were lower due to year-over-year decreases in the number of super-large estate tax payments. These declines were partly offset by higher Consumption/User tax collections (\$645 million) due to growth in sales tax and the return to more normal refund levels for HUT. Business taxes were also higher than prior-year (\$748 million) due to higher gross receipts and lower refunds, partially offset by lower audits.

Miscellaneous receipts were \$3.9 billion (14.4 percent) higher in the current year mainly due to the receipt of a payment from Fidelis Care pursuant to the sale of substantially all its assets to Centene Corporation (\$1 billion); unplanned extraordinary settlement moneys (\$328 million); HCRA receipts (\$136 million), Lottery (\$94 million), Licenses and Fees (\$74 million), revenues deposited into the newly created Charitable Gifts Trust Fund (\$93 million) and increases in various fees deposited to Special Revenue funds across multiple agencies. Higher bond proceed reimbursements (\$1.8 billion) were primarily associated with DOT and SUNY and were partly offset by the lower receipts from ESDC.

Federal grants were \$2.4 billion higher, consistent with Federal operating aid disbursements described below.

All Funds spending was \$7.1 billion (4.4 percent) higher than FY 2018. The increase resulted largely from higher Federal operating spending (\$3.5 billion), higher State Operating Funds spending (\$2.0 billion) and higher Capital Projects Fund spending (\$1.6 billion).

State Operating Funds spending totaled \$100.1 billion, an increase of nearly \$2 billion (2 percent) compared to the prior-year. Growth in School Aid (\$946 million) and Medicaid (\$888 million) was partially offset by lower aggregate spending in all other programs and purposes.

School Aid spending growth is largely due to an increase in General Aid payments (\$905 million) and the timing of SUFPK aid payments to New York City which were delayed from FY 2018 to FY 2019 (\$228 million). These increases were partially offset by lower spending for Teachers' Retirement (\$221 million).

Medicaid Program growth is largely due to increased enrollment and utilization of the program (\$1.5 billion). In particular, enrollment in the Managed Long Term Care program which generally serves a more expensive population experienced growth of roughly 13 percent over the prior year. These increases are partially offset by credits of \$427 million, including prescription drug rebates for Medicaid recipients. Other savings were realized from the ACA tax reconciliation and use of tobacco settlement funds to partially offset the costs of the State's takeover of local Medicaid growth (\$427 million).

Lower other local assistance spending was primarily related to the direct flow of PMT collections to the MTA, which previously passed through the State and was included in the FY 2018 results, and the transition of STAR from a spending program into a PIT tax credit.

Executive agency operations spending growth reflects certain transportation operating costs that were moved from the DHBTF to the General Fund beginning in the current year (\$291 million). Excluding these costs, Executive agency operations declined. Operating spending for elected officials increased due to personal service costs associated with collectively bargained retroactive payments. SUNY costs reflect retroactive salary payments that were more than offset by a change in accounting for campus funded scholarship payments.

Higher fringe benefits spending is driven by planned cost increases for the State's share of employee health insurance and workers compensation payments.

Higher debt service spending is mostly attributable to the prepayment of FY 2020 obligations at the end of FY 2019.

Capital Projects Fund spending increases reflect higher expenses for the MTA (\$674 million), DOH (\$138 million), State and Municipalities projects (\$137 million), ESDC (\$159 million), and DEC (\$225 million).

Growth in Federal operating aid spending was driven mainly by:

- Medicaid (\$2.3 billion) program growth consistent with the summary above, as well as payments to providers serving a disproportionate share of low income individuals;
- Social Services (\$609 million) timing of payments related to Child Care (\$385 million), Flexible Fund for Family Services (\$198 million), and public assistance benefit payments (\$55 million); offset by lower Supplemental Nutrition Assistance Program (SNAP) payments (\$54 million);
- School Aid (\$396 million) increases in Federal Every Student Succeeds Act (ESSA) grants;
- Medicaid Administration (\$315 million) resolution of FY 2016 CMS deferrals; and
- Special Education (\$271 million) Individuals with Disabilities in Education (IDEA) flowthrough grants.

#### **FY 2018**

All Funds receipts were \$9.1 billion (5.8 percent) higher than the prior year, comprised of \$4.9 billion in higher tax receipts (6.6 percent), \$3.5 billion in Federal aid, and \$670 million in miscellaneous receipts.

PIT, the largest contributor to the growth in tax receipts, was \$3.9 billion (8.3 percent) higher, due to a \$3.4 billion increase in tax year 2017 estimated payments and a \$2.7 billion increase in withholding. These increases were partially offset by a \$1.1 billion increase in tax year 2016 refunds, a \$608 million decline in extension payments, and accelerated tax year 2017 refund payments of \$500 million. The increase in tax year 2016 refunds was mostly timing-related. The amount of refunds paid in January through March was \$2.55 billion in FY 2016, \$1.75 billion in FY 2017, and \$2.25 billion in FY 2018.

All other taxes were \$958 million (3.6 percent) higher, mainly due to higher sales tax (\$504 million), higher estate tax collections resulting from two large payments exceeding \$100 million (\$217 million), and business taxes driven by higher audit receipts (\$185 million).

Miscellaneous receipts were \$670 million (2.5 percent) higher in the current year, mainly due to higher bond proceeds reimbursements (\$1.0 billion), offset by a decline in extraordinary monetary settlements (\$477 million).

Federal grants were \$3.5 billion (6.4 percent) higher, largely driven by Federal operating aid disbursements, as well as the timing of reimbursements for program costs initially financed by the State.

All Funds spending was \$6.7 billion (4.3 percent) higher than FY 2017. The increase resulted largely from higher Federal operating spending (\$4.3 billion), higher State Operating Funds spending (\$1.95 billion) and higher Capital Projects Fund spending (\$484 million).

State Operating Funds spending totaled \$98.2 billion, an increase of almost \$2 billion (2 percent) compared to the prior year.

Growth in School Aid (\$1.1 billion) and Medicaid (\$902 million) was partially offset by lower spending in other local assistance programs (\$775 million). Higher School Aid spending was almost entirely for General Aid (\$1.2 billion), which was partially offset by decreased spending on Teacher Retirement Systems (\$144 million). Medicaid spending growth is due to increased claims for monthly managed care and long-term care programs (\$1.4 billion), partly offset by increased Federal reimbursement for the EP spending (\$269 million).

The annual decline in all other local assistance spending is mainly driven by the conversion of the New York City STAR benefit to a tax credit, and lower than expected payments for child care, and increased Mental Hygiene Stabilization Fund (MHSF) offsets resulting from DOH Medicaid savings.

Compared to the prior year, Executive agency operational spending decreased by \$15 million (0.1 percent), while spending for University Systems and elected officials increased. Higher spending for SUNY mainly occurred in hospital operations. Judiciary spending included retroactive salary payments made pursuant to collective bargaining contracts settled in FY 2018.

Higher fringe benefits spending included expected increases for the State's share of employee health insurance.

Debt service spending reflects the impact of the FY 2018 prepayment of expenses due in FY 2019.

Capital Projects Fund spending increased by \$484 million, primarily due to expenses for the Moynihan Station construction project (\$275 million), continued implementation of the Housing Capital Plan (\$148 million), and mental hygiene projects (\$140 million).

Federal operating spending grew by \$4.3 billion, with higher spending for Medicaid (\$3.2 billion), Public Health/CHP (\$692 million), EP (\$618 million), and Children and Family Services (\$297 million) driven by increased child welfare spending. Higher Medicaid spending was driven by enrollment growth (\$2.6 billion) and increased spending in DSRIP (\$1.5 billion), offset by Medicaid recovery from audits. Increased spending in Public Health was primarily driven by the CHP program as the result of increased enrollment. Growth in the EP was the result of increased enrollment in the program. The higher spending was partially offset by reduced spending for School Aid attributable to Title I Grants for districts with high percentages of students from low-income families (\$504 million).

All Funds Total

9,975

## **Prior Fiscal Years**

	ALL GOVERNMENT				
	FY 2020				
	(millions of do				
	•				
		Special	Capital	Debt	
	General	Revenue	Projects	Service	
	Fund	Funds	Funds	Funds	
Opening Fund Balance	7,206	3,842	(1,138)	65	
Opening rund balance	7,206	3,842	(1,138)	05	
Receipts:					
Taxes	40,141	6,059	1,417	35,272	
Miscellaneous Receipts	3,159	19,279	6,551	477	
Federal Receipts	0	62,897	2,109	74	
Total Receipts	43,300	88,235	10,077	35,823	1
Disbursements:					
	F4.0C2	72 242	F 013	0	4

Closing Fund Balance	8,944	6,312	(1,035)	63	14,284
Excess (Deficiency) of Receipts and Other Financing Sources (Uses) Over Disbursements	1,738	2,470	103	(2)	4,309
Net Other Financing Sources (Uses)	29,809	(1,106)	2,025	(30,873)	(145)
Bond and Note Proceeds	0	0	0	0	0
Transfers to Other Funds	(6,098)	(3,375)	(1,522)	(34,615)	(45,610)
Transfers from Other Funds	35,907	2,269	3,547	3,742	45,465
Other Financing Sources (Uses):					
Total Disbursements	71,371	84,659	11,999	4,952	172,981
Capital Projects	0	0	6,986	0	6,986
Debt Service	0	0	0	4,916	4,916
General State Charges	7,454	1,303	0	0	8,757
Non-Personal Service	3,114	4,327	0	36	7,477
Personal Service	8,940	5,787	0	0	14,727
State Operations:					
Local Assistance	51,863	73,242	5,013	0	130,118
Disbursements:					
Total Receipts	43,300	88,235	10,077	35,823	177,435
Federal Receipts	0	62,897	2,109	74	65,080
Miscellaneous Receipts	3,159	19,279	6,551	477	29,466
Taxes	40,141	6,059	1,417	35,272	82,889

	CASH FINANCIAL	. PLAN			
	ALL GOVERNMENT	AL FUNDS			
	FY 2019				
	(millions of do	llars)			
		Special	Capital	Debt	All
	General	Revenue	Projects	Service	Funds
	<u>Fund</u>	Funds	Funds	Funds	Total
Opening Fund Balance	9,445	4,302	(1,151)	153	12,749
Receipts:					
Taxes	35,889	6,121	1,434	32,134	75,578
Miscellaneous Receipts	3,586	19,668	7,497	433	31,184
Federal Receipts	0	58,920	2,350	74	61,344
Total Receipts	39,475	84,709	11,281	32,641	168,106
Disbursements:					
Local Assistance	49,745	72,453	5,234	0	127,432
State Operations:					
Personal Service	8,719	5,605	0	0	14,324
Non-Personal Service	2,622	4,104	0	38	6,764
General State Charges	7,139	1,485	0	0	8,624
Debt Service	0	0	0	6,699	6,699
Capital Projects	0	0	7,032	0	7,032
Total Disbursements	68,225	83,647	12,266	6,737	170,875
Other Financing Sources (Uses):					
Transfers from Other Funds	31,069	1,906	2,219	3,537	38,731
Transfers to Other Funds	(4,558)	(3,428)	(1,354)	(29,529)	(38,869)
Bond and Note Proceeds	0	0	133	0	133
Net Other Financing Sources (Uses)	26,511	(1,522)	998	(25,992)	(5)
Excess (Deficiency) of Receipts and Other					
Financing Sources (Uses) Over Disbursements	(2,239)	(460)	13	(88)	(2,774)
Closing Fund Balance	7,206	3,842	(1,138)	65	9,975
Source: NYS DOB.					

CASH FINANCIAL PLAN						
ALL GOVERNMENTAL FUNDS						
FY 2018						
	(millions of do	llars)				
		Special	Capital	Debt	All	
	General	Revenue	Projects	Service	Funds	
	Fund	Funds	Funds	Funds	Total	
Opening Fund Balance	7,749	4,272	(1,060)	144	11,105	
Receipts:						
Taxes	49,656	7,639	1,313	20,658	79,266	
Miscellaneous Receipts	3,129	17,933	5,729	471	27,262	
Federal Receipts	0	56,744	2,125	73	58,942	
Total Receipts	52,785	82,316	9,167	21,202	165,470	
Disbursements:						
Local Assistance	46,072	72,126	3,797	0	121,995	
State Operations:						
Personal Service	6,136	7,702	0	0	13,838	
Non-Personal Service	2,092	4,886	0	42	7,020	
General State Charges	5,572	2,603	0	0	8,175	
Debt Service	0	0	0	5,873	5,873	
Capital Projects	0	0	6,843	0	6,843	
Total Disbursements	59,872	87,317	10,640	5,915	163,744	
Other Financing Sources (Uses):						
Transfers from Other Funds	18,635	7,949	2,607	3,873	33,064	
Transfers to Other Funds	(9,852)	(2,918)	(1,385)	(19,151)	(33,306)	
Bond and Note Proceeds	0	0	160	0	160	
Net Other Financing Sources (Uses)	8,783	5,031	1,382	(15,278)	(82)	
Excess (Deficiency) of Receipts and Other						
Financing Sources (Uses) Over Disbursements	1,696	30	(91)	9	1,644	
Closing Fund Balance	9,445	4,302	(1,151)	153	12,749	
Source: NYS DOB.						

#### **GAAP-Basis Results for Prior Fiscal Years**

The Comptroller prepares Basic Financial Statements and Other Supplementary Information, including a management discussion and analysis, on a GAAP basis for governments as promulgated by the GASB. The Basic Financial Statements and Other Supplementary Information are released in July each year. These statements are audited by independent certified public accountants. The State expects to issue the Basic Financial Statements for FY 2020 on July 29, 2020. The Comptroller also prepares and issues a Comprehensive Annual Financial Report (CAFR), which, in addition to the components referred to above, also includes an introductory section and a statistical section. The CAFR for the fiscal year ended March 31, 2020 is expected to be issued later in the current calendar year.

The following tables summarize recent governmental funds results on a GAAP basis.

COMPARISON OF ACTUAL GAAP-BASIS OPERATING RESULTS SURPLUS/(DEFICIT) (millions of dollars)						
Fiscal Year Ended	General Fund	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	All Governmental Funds	Accumulated General Fund Surplus/(Deficit)
March 31, 2019	(1,291)	1,873	594	(1,079)	97	3,381
March 31, 2018	2,386	1,095	(877)	(86)	2,518	4,672
March 31, 2017	(2,788)	188	(599)	(153)	(3,352)	2,286

SUMMARY OF NET POSITION  (millions of dollars)					
Fiscal Year Ended	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	Total Primary Government		
March 31, 2019*	(4,127)	(8,334)	(12,461)		
March 31, 2018	28,608	69	28,677		
March 31, 2017	28,580	332	28,912		

\*FY 2019 values reflect the implementation of GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which established accounting and financial reporting for OPEB plans including the immediate recognition of the full actuarial accrued liability upon adoption and SUNY's adoption of GASB Statement 81, Irrevocable Split-Interest Agreements. The restatements of net position in governmental activities and business-type activities for these GASB Statement implementations were (\$31,928) and (\$8,558), respectively.

The CAFR for the fiscal year ended March 31, 2019 and CAFRs related to prior fiscal years can be obtained from the Office of the State Comptroller, 110 State Street, Albany, NY 12236 or at the Office of the State Comptroller's website at www.osc.state.ny.us. The Basic Financial Statements can also be accessed through the Municipal Securities Rulemaking Board's Electronic Municipal Market Access ("EMMA") system website at www.emma.msrb.org

## **Section 1: Subsection B**

# "Capital Program and Financing Plan" Extract From AIS

The extracted information included in this Subsection B is not intended to and does not in any way update or change any of the information contained in the AIS.

Capitalized terms used in this Subsection B and not otherwise defined shall have the meanings ascribed to them in the AIS.

A copy of the Capital Plan can be obtained by contacting the Division of the Budget, State Capitol, Albany, NY 12224, (518) 474-8282, and it is also posted at <a href="https://www.budget.ny.gov">www.budget.ny.gov</a>.

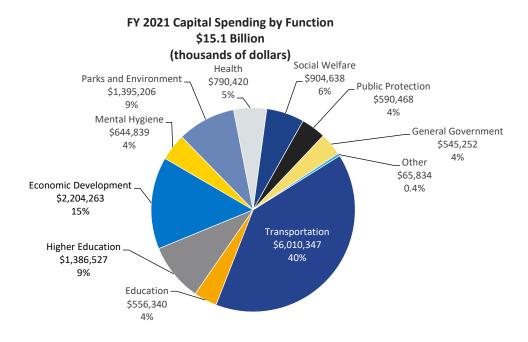
#### **Capital Plan**

The total commitment and disbursement levels in the Capital Plan reflect, among other things, projected capacity under the State's statutory debt limit, anticipated levels of Federal aid, and the timing of capital activity based on known needs and historical patterns. The following capital projects information relates to FY 2021.

The impact of the COVID-19 pandemic and related response are expected to have a material effect on capital spending levels. DOB expects capital activity to be negatively impacted by new protocols that have been mandated (e.g., social distancing requirements), supply chain disruptions, and added complexity and coordination to complete projects. DOB is continuing to evaluate the impact of the slowdown in capital spending, and the estimates throughout the Capital Plan, as described in this AIS, do not reflect the expected slowdown induced by the COVID-19 pandemic. Current estimates in the Capital Plan reflect spending from FY 2021 appropriations and reappropriations authorized in the Enacted Budget. Spending will be revised throughout the year in subsequent updates to the State's Financial Plan to reflect impacts of the expected slowdown.

#### FY 2021 Capital Projects Spending

Spending on capital projects is projected to total \$15.1 billion in FY 2021, which currently includes \$359 million in "off-budget" spending. "Off-budget" spending refers to capital spending that occurs directly from bond proceeds held at public authorities, but still requires an enacted appropriation and bonding authorization. Overall, capital spending in FY 2021 is projected to increase by 22.8 percent from FY 2020.



In FY 2021, transportation spending is projected to total \$6 billion, which represents 40 percent of total capital spending. Economic development spending accounts for 15 percent, higher education accounts for 9 percent, and spending related to parks and the environment represents 9 percent. The remaining 27 percent comprises spending for health care, mental hygiene, social welfare, public protection, education, general government, and the all other category, which includes Special Infrastructure Account (SIA) investments such as the Thruway Stabilization Program.

Transportation spending is projected to increase by \$821 million (16 percent) from FY 2020 to FY 2021, which is attributable to continued spending from the previous DOT capital plan as well as the implementation of a one-year DOT capital plan that includes \$6.1 billion in new obligations.

Parks and environment spending is estimated to increase by \$291 million (26 percent) in FY 2021, reflecting increased spending for clean water grants, parks projects, and hazardous waste remediation. Year-to-year spending also reflects the first year of projected disbursements from the Restore Mother Nature Bond Act.

Economic development spending is projected to increase by \$1.1 billion (107 percent). This reflects the continued investment in programs created to promote regional economic development, including spending from both phases of the Buffalo Billion program, the Life Sciences Initiative, the Upstate Revitalization Initiative, and Regional Economic Development Councils.

Spending for health care is projected to increase by \$218 million (38 percent) in FY 2021. The increase is due to spending from Health Care Restructuring Program grant awards; and the continued phase-in of spending related to the Health Care Facility Transformation Program.

Spending for social welfare is projected to increase by \$449 million (98 percent). This is the result of an anticipated increase in activity for the Affordable and Homeless Housing Capital Plan, as well as spending for emergency repair projects at the New York City Housing Authority (NYCHA).

Education spending is projected to increase by \$365 million (190 percent) in FY 2021. The increase is primarily due to expected spending from the Smart Schools Bond Act.

Higher education spending is projected to increase by \$71 million (5 percent) in FY 2021, which is primarily related to the ongoing maintenance and preservation of SUNY and CUNY facilities and infrastructure.

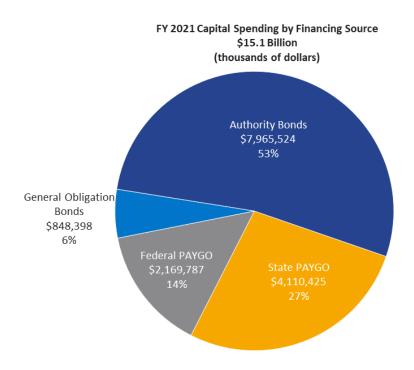
Spending for public protection is projected to decrease by \$72 million (11 percent) in FY 2021, which is attributable to lower projected spending at DMNA and DOCCS.

Mental hygiene capital spending is anticipated to increase by \$71 million (12 percent).

General governmental capital spending is projected to increase by \$274 million (101 percent), which is mainly attributable to OGS' maintenance and preservation of State-owned facilities and the development of a new IT system.

Spending in the All Other category is projected to decrease by \$1.0 billion (94 percent). The decrease reflects spend-out of projects funded with monetary settlements in the SIA as well as an increase in timing-related spending adjustments.

#### Financing FY 2021 Capital Projects Spending



In FY 2021, the State plans to finance 59 percent of capital projects spending with long-term bonds and 41 percent with cash and Federal aid. Most of the long-term bonds (90 percent) will be issued on behalf of the State through public authorities. All authority debt issued on behalf of the State is approved by the State legislature, acting on behalf of the people, and subject to approval by the Public Authorities Control Board (PACB) and the issuing authority's board of directors. Authority bonds, as defined in this Capital Plan, do not include debt issued by authorities that are backed by non-State resources. State cash resources, including Extraordinary Monetary Settlements, will finance 27 percent of capital spending. Federal aid is expected to fund 14 percent of the State's FY 2021 capital spending, primarily for transportation. Year-to-year, total PAYGO support is projected to increase by \$452 million, with State PAYGO increasing by \$445 million and Federal PAYGO support decreasing by \$7 million. Bond-financed spending is projected to increase by \$2.2 billion, with Authority Bond spending increasing by \$1.5 billion and General Obligation Bond spending increasing by \$717 million.

#### **Financing Plan**

New York State, including its public authorities, is one of the largest issuers of municipal debt in the United States, ranking second among the states, behind California, in the aggregate amount of debt outstanding. As of March 31, 2020, State-related debt outstanding totaled \$54.4 billion excluding capital leases and mortgage loan commitments, equal to approximately 3.9 percent of New York personal income. The State's debt levels are typically measured by DOB using two categories: *State-supported debt* and *State-related debt*.

**State-supported debt** represents obligations of the State that are paid from traditional State resources (i.e., tax revenue) and have a budgetary impact. It includes General Obligation debt, to which the full faith and credit of the State has been pledged, and lease purchase and contractual obligations of public authorities and municipalities, where the State's legal obligation to make payments to those public authorities and municipalities is subject to and paid from annual appropriations made by the Legislature. These include the State PIT Revenue Bond program and the State Sales Tax Revenue Bond program. The State's debt reform caps on debt outstanding and debt service apply to State-supported debt.

**State-related debt** is a broader measure of State debt which includes all debt that is reported in the State's GAAP-basis financial statements, except for unamortized premiums and accumulated accretion on capital appreciation bonds. These financial statements are audited by external independent auditors and published by OSC on an annual basis. The debt reported in the GAAP-basis financial statements includes General Obligation debt, other State-supported debt as defined in the State Finance Law, certain debt of the Municipal Bond Bank Agency (MBBA) issued to finance prior year school aid claims and capital leases and mortgage loan commitments. In addition, State-related debt reported by DOB includes State-guaranteed debt, moral obligation financings and certain contingent-contractual obligation financings, where debt service is paid from non-State sources in the first instance, but State appropriations are available to make payments if necessary. These numbers are not reported as debt in the State's GAAP-basis financial statements.

The State's debt does not encompass, and does not include, debt that is issued by, or on behalf of, local governments and secured (in whole or in part) by State local assistance aid payments. For example, certain State aid to public schools paid to school districts or New York City has been pledged by those local entities to help finance debt service for locally-sponsored and locally-determined financings. Additionally, certain of the State's public authorities issue debt supported by non-State resources (e.g., NYSTA toll revenue bonds, Triborough Bridge and Tunnel Authority (TBTA) revenue bonds, MTA revenue bonds and DASNY dormitory facilities revenue bonds) or issue debt on behalf of private clients (e.g., DASNY's bonds issued for not-for-profit colleges, universities, and hospitals). This debt, however, is not treated by DOB as either State-supported debt or State-related debt because it (i) is not issued by the State (nor on behalf of the State), and (ii) does not result in a State obligation to pay debt service. Instead, this debt is accounted for in the respective financial statements of the local governments or other entity responsible for the issuance of such debt and is similarly treated.

The issuance of General Obligation debt and debt of the New York Local Government Assistance Corporation (LGAC) is undertaken by OSC. All other State-supported and State-related debt is issued by the State's financing authorities (known as "Authorized Issuers" in connection with the issuance of PIT and Sales Tax Revenue Bonds) acting under the direction of DOB, which coordinates the structuring of bonds, the timing of bond sales, and decides which programs are to be funded in each transaction. The Authorized Issuers for PIT Revenue Bonds are DASNY, ESD, NYSTA, the Environmental Facilities Corporation (EFC), and the New York State Housing Finance Agency (HFA) and the Authorized Issuers for Sales Tax Revenue Bonds are DASNY, ESD, and NYSTA. Prior to any issuance of new State-supported debt and State-related debt, approval is required by the State Legislature, DOB, the issuer's board, and in certain instances, PACB and the State Comptroller.

The State uses three primary bond programs, Personal Income Tax Revenue Bonds, Sales Tax Revenue Bonds, and to a lesser extent General Obligation Bonds to finance capital spending. These bonding programs, as well as older programs that are no longer being issued under but continue to have debt outstanding are described in more detail below.

OUTSTANDING STATE-SUPPORTED AND STATE-RELATED DEBT <sup>1</sup> (millions of dollars)					
	FY 2018	FY 2019	FY 2020		
State-Supported Debt	51,266	53,224	54,207		
Personal Income Tax Revenue Bonds	33,589	34,903	37,118		
Sales Tax Revenue Bonds	7,377	10,421	11,542		
General Obligation	2,371	2,286	2,131		
Local Government Assistance Corporation	1,370	1,195	253		
Service Contract & Lease Purchase	3,779	2,174	1,475		
Other Revenue Bonds	2,780	2,245	1,687		
Contingent-Contractual Obligation Financings	193	165	135		
DASNY/MCFFA - Secured Hospital Program	193	165	135		
Moral Obligation Financings	1	0	0		
Housing Finance Agency	1	0	0		
Other State Financings	708	664	633		
MBBA Prior Year School Aid Claims	172	139	104		
Capital Leases	470	461	466		
Mortgage Loan Commitments	66	64	63		
TOTAL STATE-RELATED DEBT <sup>2</sup>	52,168	54,053	54,975		

Source: NYS DOB. Except Mortgage Loan Commitments which are taken from the CAFR for FY 2018 and FY 2019. Mortgage Loan Commitments and Capital Leases are estimated by DOB for FY 2020.

<sup>&</sup>lt;sup>1</sup>Reflects par amounts outstanding for bonds and financing arrangements or gross proceeds outstanding in the case of capital appreciation bonds. Amounts do not reflect accretion of capital appreciation bonds or premiums received.

<sup>&</sup>lt;sup>2</sup>Capital leases and mortgage loan commitments are included in all figures and references to State-related debt in this AIS unless otherwise specifically noted.

#### **State-Supported Debt Outstanding**

State-supported debt includes General Obligation Bonds, State PIT Revenue Bonds, Sales Tax Revenue Bonds, LGAC bonds and lease purchase and service contract obligations of public authorities and municipalities. Payment of all obligations, except for General Obligation Bonds, cannot be made without annual appropriation by the State Legislature, but the State's credits have different security features, as described in this section. The Debt Reform Act of 2000 limits the amount of new State supported debt issued since April 1, 2000. See "Financial Plan Overview — Other Matters Affecting the Financial Plan — Debt Reform Act Limit" herein for more information.

Legislation adopted in connection with the Enacted Budget, as part of the State response to the COVID-19 pandemic, included several measures to address the State's liquidity needs in FY 2021, including: (i) the authorization to issue up to \$8 billion of subordinated PIT revenue or bond anticipation notes; (ii) the authorization to enter into up to \$3 billion of line of credit facilities secured by a State service contract; and (iii) a one-year suspension of the Debt Reform Act provisions covering all issuances in FY 2021, including the PIT notes and the line of credit financing, and any renewals or long-term refinancing of the notes and line of credit facilities.

The Financial Plan assumes that the State will issue \$3 billion of PIT notes and draw on \$1.5 billion of line of credit facilities in FY 2021 and that such liquidity financings will be repaid by March 31, 2021. DOB will adjust the size and use of the PIT notes and line of credit during the course of FY 2021 based on updated information. It is expected that the interest expense on both the PIT notes and the line of credit facilities is an eligible expense for Federal aid from the Coronavirus Relief Fund, since the financings are due solely to the Federal decision to extend tax filing deadlines in response to the pandemic. See "Financial Plan Overview — Other Financial Plan Developments — Liquidity" herein for more information.

#### **State PIT Revenue Bond Program**

Since 2002, the PIT Revenue Bond Program has been the primary financing vehicle used to fund the State's capital program. Legislation enacted in 2001 provided for the issuance of State PIT Revenue Bonds by the State's Authorized Issuers. The legislation required 25 percent of State PIT receipts (excluding refunds owed to taxpayers) to be deposited into the RBTF for purposes of making debt service payments on these bonds, with the excess amounts returned to the General Fund. The FY 2019 Enacted Budget included legislation to create the ECEP and Charitable Gifts Trust Fund and also included legislation that increased the percentage of PIT receipts dedicated to the payment of PIT bonds from 25 to 50 percent, and dedicated 50 percent of ECEP receipts to the payment of PIT bonds in order to preserve the coverage of the PIT Revenue Bond program.

In the event that (a) the State Legislature fails to appropriate amounts required to make all debt service payments on the State PIT Revenue Bonds or (b) having been appropriated and set aside pursuant to a certificate of the Director of the Budget, financing agreement payments have not been made when due on the State PIT Revenue Bonds, the legislation requires that PIT receipts continue to be deposited to the RBTF until amounts on deposit in the Fund equal the greater of 40 percent of the aggregate of annual State PIT receipts and ECEP receipts or \$12 billion. Debt service on State PIT Revenue Bonds is subject to legislative appropriation, as part of the annual debt service bill.

As described under the heading "Financial Plan Overview – Other Matters Affecting the Financial Plan – Federal Tax Law Changes", the FY 2019 Enacted Budget included State tax reforms intended to mitigate issues arising from the Federal law, including the impact of tax law changes on PIT Revenue Bonds.

Donations to the Charitable Gifts Trust Fund could reduce State PIT receipts by nearly one dollar for every dollar donated. Accordingly, the amount of donations to the State Charitable Gifts Trust Fund is the principal direct risk to the amount of New York State PIT receipts deposited to the Revenue Bond Tax Fund under the tax law changes enacted by the State as part of the FY 2019 Enacted Budget. To address this risk, the State increased the amount of PIT receipts deposited into the Revenue Bond Tax Fund from 25 percent to 50 percent.

The factors that may influence donation activity are complex and include, but are not limited to, possible statements, actions, or interpretive guidance by the IRS or other governmental actors relating to the deductibility of such donations; the liquidity position, risk tolerance, and knowledge of individual taxpayers; advice or guidance of tax advisors or other professionals; changes in general economic conditions; adoption of similar trusts in other states; and tax reciprocity agreements among states. While DOB believes that these factors can be expected to constrain donation activity, there can be no assurance that, under conditions of maximum participation, the amount of annual charitable gifts will not reduce the level of PIT receipts deposited into the Revenue Bond Tax Fund below the levels projected in February 2018. If that were to occur, it is DOB's expectation that changes to the tax law would be recommended to further increase the percentage of PIT receipts deposited into the Revenue Bond Tax Fund.

As of March 31, 2020, approximately \$37.1 billion of State PIT Revenue Bonds were outstanding. The projected PIT Revenue Bond coverage ratios, noted below, are based upon estimates of PIT and ECEP receipts deposited into the RBTF and include projected debt issuances.

The projected PIT Revenue Bond coverage ratios assume that projects previously financed through the Mental Health Revenue Bond program and the DHBTF Revenue Bond program will be issued under the PIT Revenue Bond program. Revenues that would have been dedicated to bonds issued under the old programs are transferred to the RBTF to offset debt service costs for projects financed with PIT Revenue Bonds, but are not counted towards debt service coverage. While DOB routinely monitors the State's debt portfolio across all State-supported credits for refunding opportunities, no future refunding transactions are reflected in the following projected coverage ratios.

The following table entitled, "Projected PIT Revenue Bond Coverage Ratios – FY 2020 through FY 2025," does not reflect any estimate of charitable donations or the impact of such charitable donations on the amount of PIT receipts deposited into the Revenue Bond Tax Fund. As a result, the coverage ratios shown in the table may be materially and adversely affected by such donations.

Debt service on \$3 billion of short-term PIT notes is expected to be issued on a subordinated basis and therefore is not reflected in the chart below.

PROJECTED PIT REVENUE BOND COVERAGE RATIOS <sup>1</sup> FY 2020 THROUGH 2025  (thousands of dollars)							
	FY 2020 Results	FY 2021 Enacted	FY 2022 Projected	FY 2023 Projected	FY 2024 Projected	FY 2025 Projected	
Projected RBTF Receipts	26,830,698	24,524,345	23,990,810	25,369,675	26,934,105	27,582,905	
Projected New PIT Bonds Issuances	3,403,060	8,432,521	5,156,232	4,496,172	4,477,476	3,983,456	
Projected Total PIT Bonds Outstanding	37,117,755	43,256,777	45,822,407	47,526,094	49,076,776	49,924,512	
Projected Maximum Annual Debt Service	3,950,808	4,690,307	5,070,320	5,377,420	5,619,839	5,914,469	
Projected PIT Coverage Ratio	6.8	5.2	4.7	4.7	4.8	4.7	
Does not reflect the expected issuance of \$3 billion short-term PIT Notes, which will be issued on a subordinated basis.							

#### Sales Tax Revenue Bond Program

Legislation enacted in 2013 created the Sales Tax Revenue Bond program. This bonding program replicates certain credit features of PIT and LGAC revenue bonds and is expected to continue to provide the State with increased efficiencies and a lower cost of borrowing.

The legislation created the Sales Tax Revenue Bond Tax Fund, a sub-fund within the General Debt Service Fund that will provide for the payment of these bonds. The Sales Tax Revenue Bonds are secured by dedicated revenues consisting of one cent of the State's four cent sales and use tax. With a limited exception, upon the satisfaction of all the obligations and liabilities of LGAC, expected April 1, 2021, dedicated revenues will increase to 2 cents of sales and use tax receipts. Such sales tax receipts in excess of debt service requirements are transferred to the State's General Fund.

The Sales Tax Revenue Bond Fund has appropriation-incentive and General Fund "reach back" features comparable to PIT and LGAC bonds. A "lock box" feature restricts transfers back to the General Fund in the event of non-appropriation or non-payment. In addition, in the event that sales tax revenues are insufficient to pay debt service, a "reach back" mechanism requires the State Comptroller to transfer moneys from the General Fund to meet debt service requirements.

The legislation also authorized the use of State Sales Tax Revenue Bonds and PIT Revenue Bonds to finance any capital purpose, including projects that were previously financed through the State's Mental Health Facilities Improvement Revenue Bond program and the DHBTF program. This allowed the State to transition to the use of three primary credits – PIT Revenue Bonds, Sales Tax Revenue Bonds and General Obligation bonds to finance the State's capital needs.

Sales Tax Revenue Bonds are used interchangeably with PIT Revenue Bonds to finance State capital needs. As of March 31, 2020, \$11.5 billion of Sales Tax Revenue Bonds were outstanding.

Debt service coverage for the Sales Tax Revenue Bond program reflects the increased deposit to the Sales Tax Revenue Bond Tax Fund from an amount equal to a one percent rate of taxation to a two percent rate of taxation due to the anticipated full retirement of LGAC Bonds expected on April 1, 2021. While DOB routinely monitors the State's debt portfolio across all State-supported credits for refunding opportunities, no future refunding transactions are reflected in the following projected coverage ratios.

PROJECTED SALES TAX REVENUE BOND COVERAGE RATIOS  FY 2020 THROUGH 2025  (thousands of dollars)								
	FY 2020 Results	FY 2021 Enacted	FY 2022 Projected	FY 2023 Projected	FY 2024 Projected	FY 2025 Projected		
Projected Sales Tax Receipts <sup>1</sup>	3,718,258	3,146,000	6,827,000	7,059,000	7,301,500	7,532,500		
Projected New Sales Tax Bonds Issuances	1,423,725	-	1,718,744	1,498,724	1,492,492	1,327,819		
Projected Total Sales Tax Bonds Outstanding	11,542,330	10,716,410	11,730,152	12,524,553	13,361,109	14,020,123		
Projected Maximum Annual Debt Service	1,356,149	1,356,149	1,324,977	1,369,315	1,367,958	1,442,163		
Projected Sales Tax Coverage Ratio	2.7	2.3	5.2	5.2	5.3	5.2		

<sup>&</sup>lt;sup>1</sup> Reflects increased deposits to the Sales Tax Revenue Bond Tax Fund from an amount equal to a one percent rate of taxation to two percent rate of taxation due to the full retirement of LGAC Bonds expected on April 1, 2021.

#### **General Obligation Financings**

With limited exceptions for emergencies, the State Constitution prohibits the State from undertaking a long-term General Obligation borrowing (i.e., borrowing for more than one year) unless it is authorized in a specific amount for a single work or purpose by the Legislature and approved by voter referendum. There is no constitutional limitation on the amount of long-term General Obligation debt that may be so authorized and subsequently incurred by the State. However, the Debt Reform Act imposed statutory limitations on all new State-supported debt issued on and after April 1, 2000. Legislation included in the Enacted Budget authorized the exclusion of all debt issued in FY 2021 from the calculation of the debt cap, including General Obligation bonds. The State Constitution provides that General Obligation bonds, which can be paid without an appropriation, must be paid in equal annual principal installments or installments that result in substantially level or declining debt service payments, mature within 40 years after issuance, and begin to amortize not more than one year after the issuance of such bonds. However, general obligation housing bonds must be paid within 50 years after issuance,

with principal commencing no more than three years after issuance. The Debt Reform Act limits the maximum term of State-supported bonds, including General Obligation bonds, to 30 years, and the State currently has no bonds outstanding with a remaining final maturity that is more than 30 years.

General Obligation debt is currently authorized for transportation, environment, housing and education purposes. Transportation-related bonds are issued for State and local highway and bridge improvements, mass transportation, rail, aviation, canal, port and waterway programs and projects. Environmental bonds are issued to fund environmentally sensitive land acquisitions, air and water quality improvements, municipal non-hazardous waste landfill closures and hazardous waste site cleanup projects. Education-related bonds are issued to fund enhanced education technology in schools, with eligible projects including infrastructure improvements to bring high-speed broadband to schools and communities in their school district and the purchase of classroom technology for use by students. Additionally, these bonds will enable long-term investments in full-day pre-kindergarten through the construction of new pre-kindergarten classroom space.

Most General Obligation debt-financed spending in the Capital Plan is authorized under ten previously approved bond acts (five for transportation, four for environmental and recreational programs and one for education purposes). The majority of projected general obligation bond-financed spending supports authorizations for the 2005 Rebuild and Renew New York Bond Act and the \$2 billion Smart Schools Bond Act, which was approved by voters in November 2014. As part of the FY 2021 Enacted Budget, the State authorized the creation of the \$3 billion Restore Mother Nature Bond Act to fund environmental restoration and climate mitigation project across the State. The Budget Director will assess the State's finances and the economic outlook later this year and make a determination as to whether to move forward with any issuance under the bond act if approved by voters. DOB projects that spending authorizations from the remaining bond acts will be virtually depleted by the end of the Capital Plan.

As of March 31, 2020, approximately \$2.1 billion of General Obligation bonds were outstanding. See "Exhibit B — State-Related Bond Authorizations" for information regarding the levels of authorized, authorized but unissued, and outstanding General Obligation debt by bond act.

The State Constitution permits the State to undertake short-term General Obligation borrowings without voter approval in anticipation of the receipt of (i) taxes and revenues, by issuing general obligation tax and revenue anticipation notes (TRANs), and (ii) proceeds from the sale of duly authorized but unissued General Obligation bonds, by issuing bond anticipation notes (BANs). General Obligation TRANs must mature within one year from their date of issuance and cannot be refunded or refinanced beyond such period. However, since 1990, the State's ability to issue general obligation TRANs that mature in the same State fiscal year in which they were issued has been limited due to the enactment of the fiscal reform program which created LGAC. BANs may only be issued for the purposes and within the amounts for which bonds may be issued pursuant to General Obligation authorizations, and must be paid from the proceeds of the sale of bonds in anticipation of which they were issued or from other sources within two years of the date of issuance or, in the case of BANs for housing purposes, within five years of the date of issuance. In order to provide flexibility within these maximum term limits, the State had previously used the BANs authorization to conduct a commercial paper program to fund disbursements eligible for General Obligation bond financing.

#### **New York Local Government Assistance Corporation**

In 1990, as part of a State fiscal reform program, legislation was enacted creating LGAC, a public benefit corporation empowered to issue long-term obligations to fund certain payments to local governments that had been traditionally funded through the State's annual issuance of general obligation TRANs that mature in the same State fiscal year that they are issued ("seasonal borrowing"). The legislation also dedicated revenues equal to one cent of the State's four cent sales and use tax to pay debt service on these bonds. As of July 1995, LGAC had issued State-supported bonds and notes to provide net proceeds of \$4.7 billion, completing the program. The issuance of these long-term obligations is amortized over a period of no more than 30 years from the dates of their original issuance. In FY 2020, the State refunded \$569 million of LGAC bonds into the Sales Tax Revenue Bond Program. Due to the refunding, LGAC bonds are now expected to be fully retired by April 2021. As of March 31, 2020, approximately \$253 million of LGAC bonds were outstanding (excluding Sales Tax Revenue Bonds).

The LGAC legislation eliminated seasonal borrowing except in cases where the Governor and the legislative leaders have certified the need for additional seasonal borrowing, based on emergency or extraordinary factors, or factors unanticipated at the time of adoption of the budget, and provide a schedule for eliminating it over time. Any seasonal borrowing is required by law to be eliminated by the fourth fiscal year after the limit was first exceeded (i.e., no seasonal borrowing in the fifth year). The provision limiting the State's seasonal borrowing practices was included as a covenant with LGAC's bondholders in the General Bond Resolution and General Subordinate Lien Bond Resolution authorizing such bonds. No restrictions were placed upon the State's ability to issue TRANs (issued in one year and maturing in the following year). The State last issued TRANs in this manner in 1992.

The LGAC changes, as well as other changes in revenue and spending patterns, have allowed the State to meet its cash flow needs throughout the fiscal year without relying on seasonal borrowings. However, the State has taken extraordinary measures in the past to manage its cash flow, including payment deferrals and permitting the State to borrow from other funds of the State (i.e., non-General Fund) for a limited period.

Legislation enacted in 2003 requires LGAC to certify, in addition to its own cash needs, \$170 million annually to provide an incentive for the State to seek an annual appropriation to provide local assistance payments to New York City or its assignee. In May 2004, LGAC amended its General Bond Resolution and General Subordinate Lien Bond Resolution to make clear that any failure to certify or make payments to the City or its assignee has no impact on LGAC's own bondholders; and that if any such act or omission were to occur with respect to any bonds issued by the City of New York or its assignee, that act or omission would not constitute an event of default with respect to LGAC bonds. The Enacted Budget includes a local assistance appropriation of \$170 million from the Local Government Assistance Tax Fund to the City.

#### State-Supported Lease-Purchase and Other Contractual-Obligation Financings

Prior to the 2002 commencement of the State's PIT Revenue Bond program, public authorities or municipalities issued other lease purchase and contractual-obligation debt. These types of debt, where debt service is payable from moneys received from the State and is subject to annual State appropriation, are not general obligations of the State.

Debt service payable to certain public authorities from State appropriations for such leasepurchase and contractual obligation financings are paid from general resources of the State.

Although these financing arrangements involve a contractual agreement by the State to make payments to a public authority, municipality or other entity, the State's obligation to make such payments is expressly made subject to appropriation by the Legislature and the actual availability of money to the State for making the payments. In FY 2021, the State received authorization as part of the Enacted Budget to enter into up to \$3.0 billion of line of credit facilities supported by a State service contract. The expectation is that the State will use \$1.5 billion of this authorization and will pay off the line of credit by the end of FY 2021. As of March 31, 2020, approximately \$1.5 billion of State-supported lease-purchase and other contractual obligation financings were outstanding.

Legislation first enacted in FY 2011, and extended through June 30, 2023, authorizes the State to set aside moneys in reserve for debt service on general obligation, lease-purchase, and service contract bonds. Pursuant to a certificate filed by the Director of the Budget with the State Comptroller, the Comptroller is required to transfer from the General Fund such reserved amounts on a quarterly basis in advance of required debt service payment dates. The State currently has no plans to issue lease-purchase or other contractual-obligation financings other than the line of credit facility authorized in the Enacted Budget in response to the impact of the COVID-19 pandemic.

#### **Dedicated Highway and Bridge Trust Fund Bonds**

DHBTF bonds were issued for State transportation purposes and are backed by dedicated motor fuel, gas and other transportation related taxes and fees, subject to appropriation. As of March 31, 2020, approximately \$1.3 billion of DHBTF bonds were outstanding. The State currently has no plans to issue additional DHBTF bonds, but could in the future if market conditions warrant.

#### **Mental Health Facilities Improvement Bonds**

Mental Health Facilities Improvement Bonds were issued to maintain both State and community-based facilities operated and/or licensed by OMH, OPWDD, and OASAS. As of March 31, 2020, approximately \$226 million of Mental Health Facilities Improvement Bonds were outstanding. The State currently has no plans to issue additional Mental Health Facilities Improvement Bonds.

#### **SUNY Dormitory Facilities Bonds**

Legislation enacted in 2013 changed the method of paying debt service on outstanding SUNY Dormitory Facilities Lease Revenue Bonds (the "Lease Revenue Bonds") and established a new revenue-based financing credit, the SUNY Dormitory Facilities Revenue Bonds (the "Facilities Revenue Bonds") to finance the SUNY residence hall program in the future. The Facilities Revenue Bonds, unlike the Lease Revenue Bonds, do not include a SUNY general obligation pledge, thereby eliminating any recourse to the State with respect to the payment of the Facilities Revenue Bonds. The legislation also provided for the assignment of the revenues derived from the use and occupancy of SUNY's dormitory facilities (the "Dormitory Facilities Revenues") for the payment of debt service on both the Lease Revenue Bonds and the Facilities Revenue Bonds from SUNY to DASNY. As a result, annual debt service on the outstanding Lease Revenue Bonds is no longer supported by a State appropriation, except under extraordinary circumstances (i.e., the generation of insufficient Dormitory Facilities Revenues implicating the need for SUNY payments from sources other than Dormitory Facilities Revenues for debt service on the Lease Revenue Bonds). DOB is not aware of any such extraordinary circumstance having ever occurred in the past and does not anticipate that it would occur in the future. However, since the outstanding Lease Revenue Bonds were incurred as State-supported debt, until these are defeased or are paid off to maturity, DOB will continue to count these bonds as outstanding State-supported debt for purposes of the Debt Reform Act caps and has included these bonds as State-supported debt in all figures, tables and charts. Annual debt service related to the Lease Revenue Bonds was \$32 million in FY 2020. As of March 31, 2020, approximately \$47.5 million of Lease Revenue Bonds were outstanding. Annual debt service payments on the remaining Lease Revenue Bonds is projected to be \$20.9 million in FY 2021, \$16.8 million in FY 2022, \$7.4 million in FY 2023, \$2.2 million in FY 2024, and \$0.1 million in FY 2025.

#### **State-Related Debt Outstanding**

State-related debt is a broader measure of debt that includes State-supported debt, as discussed above, and contingent-contractual obligations, moral obligations, State-guaranteed debt and other debt.

#### **Contingent-Contractual Obligation Financing**

Contingent-contractual debt, included in State-related debt, is debt where the State enters into a statutorily authorized contingent-contractual obligation via a service contract to pay debt service in the event there are shortfalls in revenues from other non-State resources pledged or otherwise available to pay the debt service. As with State-supported debt, except for General Obligation bonds, all payments are subject to annual appropriation.

#### **Secured Hospital Program**

Under the Secured Hospital Program, the State entered into service contracts to enable certain financially distressed not-for-profit hospitals to issue debt. The contracts obligate the State to pay debt service, subject to annual appropriations by the Legislature, on bonds issued by the New York State Medical Care Facilities Financing Agency (MCFFA) and by DASNY through the Secured Hospital Program. In the event there are shortfalls in revenues from other sources, which include hospital payments made under loan agreements between DASNY and the hospitals, and certain

reserve funds held by the applicable trustees for the bonds, the State is liable for the debt service. The bankruptcy and deteriorating financial conditions of certain hospitals in the Secured Hospital Program resulted in the State paying approximately \$32 million of the \$38 million of total debt service payments in FY 2020. The remainder was paid by the hospitals consistent with the original intent of the program. As of March 31, 2020, there was approximately \$135 million of bonds outstanding for this program. See "Financial Plan Overview — Other Matters Affecting the Financial Plan — Secured Hospital Program" herein for more information.

#### **Moral Obligation Financings**

Moral obligation financing generally involves the issuance of debt by a public authority to finance a revenue producing project or other activity. The debt is secured, in the first instance, by project revenues, but includes statutory provisions requiring the State, subject to appropriation by the Legislature, to make up any deficiencies which may occur in the issuer's debt service reserve fund. There has never been a payment default on any moral obligation debt of any public authority of the State. DOB does not expect the State to increase statutory authorizations for moral obligation bond programs. From 1976 through 1987, the State was called upon to appropriate and make payments totaling \$162.8 million to make up deficiencies in the debt service reserve funds of HFA pursuant to moral obligation provisions. In the same period, the State also expended additional funds to assist the Project Finance Agency, Urban Development Corporation (UDC) and other public authorities which had moral obligation debt outstanding. The State has not been called upon to make any payments pursuant to any moral obligations since FY 1987 and no such requirements are anticipated during FY 2020. As of March 31, 2020, all of moral obligation debt was paid off.

#### **State-Guaranteed Financings**

Pursuant to specific constitutional authorization, the State may also directly guarantee certain public authority obligations. Payments of debt service on State guaranteed bonds and notes are legally enforceable obligations of the State. The only current authorization provides for the State guarantee of the repayment of certain borrowings for designated projects of the New York State Job Development Authority (JDA). However, all JDA bonds guaranteed by the State have been paid off, and the State does not anticipate any future JDA indebtedness to be guaranteed by the State. The State has never been called upon to make any direct payments pursuant to any such guarantees.

#### **Other State Financings**

Other State financings relate to the issuance of debt by a public authority, including capital leases, mortgage loan commitments and MBBA prior year school aid claims. Regarding the MBBA prior year school aid claims, the municipality assigns specified State and local assistance payments it receives to the MBBA or the bond trustee to ensure that debt service payments are made. The State has no legal obligation to make any debt service payments or to continue to appropriate local assistance payments that are subject to the assignment.

#### **Borrowing Plan**

STATE DEBT ISSUANCES BY FINANCING PROGRAM (millions of dollars)							
	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	
Personal Income Tax Revenue Bonds	3,403	5,433	5,156	4,496	4,477	3,983	
Sales Tax Revenue Bonds	1,424	0	1,719	1,499	1,493	1,328	
General Obligation Bonds	0	848	488	513	413	390	
Personal Income Tax Notes <sup>1</sup>		3,000					
Service Contract Line of Credit	0	1,500	0	0	0	0	
Total Issuances	4,827	10,781	7,363	6,508	6,383	5,701	
Personal Income Tax Notes will be issued on a subordinated basis.							

Debt issuances totaling \$6.3 billion are planned to finance new capital project spending in FY 2021, an increase of \$1.5 billion (30 percent) from FY 2020. It is anticipated that the State will finance these capital projects through PIT Revenue Bonds and General Obligation bonds in FY 2021. The State also expects to issue \$4.5 billion in liquidity financings, consisting of approximately \$3 billion of subordinated PIT notes and a \$1.5 billion draw on a line of credit facility as authorized in the Enacted Budget.

The bond issuances are expected to finance capital commitments for education (\$1.6 billion), transportation (\$2.8 billion), economic development and housing (\$2.5 billion), health and mental hygiene (\$914 million), State facilities and equipment (\$517 million), and the environment (\$935 million).

Over the period of the Capital Plan, new debt issuances are projected to total \$35.2 billion, excluding liquidity financings. New issuances are expected for education facilities (\$6.1 billion), transportation infrastructure (\$10.8 billion), economic development and housing (\$9.4 billion), mental hygiene and health care facilities (\$3.5 billion), State facilities and equipment (\$2.0 billion), and the environment (\$3.6 billion). Assuming an issuance plan consistent with the prior table, and excluding liquidity financings which are expected to be repaid by the end of FY 2021, the State projects debt outstanding levels through FY 2025 as reflected in the following table:

PROJECTED DEBT OUTSTANDING BY CREDIT  (millions of dollars)							
	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	
Personal Income Tax Revenue Bonds	37,118	43,257	45,823	47,526	49,077	49,925	
Sales Tax Revenue Bonds	11,542	10,716	11,730	12,525	13,361	14,020	
General Obligation Bonds	2,132	2,815	3,111	3,425	3,631	3,768	
Local Government Assistance Corp.	253	90	0	0	0	0	
Other Revenue Bonds	1,687	1,218	1,077	945	825	699	
Service Contract & Lease Purchase	1,475	1,182	1,032	891	725	565	
TOTAL STATE-SUPPORTED	54,207	59,278	62,773	65,312	67,619	68,977	

#### **State-Related Debt Service Requirements**

The following table presents the current and projected debt service (principal and interest) requirements on State-related debt. State-related debt service is projected at \$10.4 billion in FY 2021, an increase of \$5.4 billion (109 percent) from FY 2020. This is due, in large part, to the liquidity financings and prepayment of FY 2021 debt in FY 2020. The State is contractually required to make debt service payments prior to bondholder payment dates in most instances and may also elect to make payments earlier than contractually required. The State expects to use three principal bonding programs -- Personal Income Tax Revenue Bonds, Sales Tax Revenue Bonds, and General Obligation Bonds -- to fund all bond-financed capital spending.

ESTIMATED DEBT SERVICE REQUIREMENTS ON EXISTING STATE-RELATED DEBT BY CREDIT STRUCTURE <sup>1</sup> (millions of dollars)							
	<u>FY 2020</u>	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	<u>Total</u>
Personal Income Tax Revenue Bonds	2,368	4,096	5,035	5,411	5,554	5,575	28,039
Sales Tax Revenue Bonds	956	1,158	1,236	1,278	1,279	1,359	7,266
General Obligation Bonds	483	241	230	213	195	215	1,577
Local Government Assistance Corporation	301	82	0	0	0	0	383
Other State-Supported Bonds 23	808	260	437	456	522	536	3,019
All Other State-Related Bonds 34	46	46	46	31	0	0	169
Personal Income Tax Notes 45	0	3,000	0	0	0	0	3,000
Service Contract Line of Credit 5	0	1,500	0	0	0	0	1,500
Total Debt Service	4,962	10,383	6,984	7,389	7,550	7,685	44,953

<sup>1</sup> Reflects existing debt service on debt issued as of March 31, 2020 and projected debt service on assumed new debt issuances. Estimated debt service requirements are calculated based on swap rates in effect for all bonds that were synthetically fixed under an interest rate exchange agreement. Debt service requirements for variable rate bonds for which there are no related interest rate exchange agreements were calculated at assumed rates, which average 2.80%.

Adjusting for prepayments and excluding the liquidity borrowings, State-related debt service is projected at \$6.3 billion in FY 2021 an increase of \$352 million (6 percent) from FY 2020. Adjusted State-related debt service is projected to increase from \$6.0 billion in FY 2020 to \$7.7 billion in FY 2025, an average rate of 5.1 percent annually.

<sup>&</sup>lt;sup>2</sup> Debt service in the Secured Hospital Program that is assumed to be paid by the State is captured in Other State-Supported Bonds.

<sup>&</sup>lt;sup>3</sup> Excludes Mortgage Loan Commitments and Capital Leases

<sup>&</sup>lt;sup>4</sup> Personal Income Tax Notes will be issued on a subordinated basis.

<sup>&</sup>lt;sup>5</sup> Interest on liquidity financings is expected to be reimbursed by Federal aid from the Coronavirus Relief Fund established by the CARES

#### Interest Rate Exchange Agreements and Variable Rate Obligations

Chapter 81 of the Laws of 2002 authorized issuers of State-supported debt to issue a limited amount of variable rate debt instruments and to enter into a limited amount of interest rate exchange agreements. The current limit on debt instruments which result in a net variable rate exposure (i.e., both variable rate debt and interest rate exchange agreements) is no more than 15 percent of total outstanding State-supported debt. Interest rate exchange agreements are also limited to a total notional amount of no more than 15 percent of total outstanding State-supported debt. The outstanding State-supported debt of \$54.2 billion as of March 31, 2020 results in a cap on variable rate exposure and a cap on interest rate exchange agreements of about \$8.1 billion each (15 percent of total outstanding State-supported debt). As discussed below, as of March 31, 2020, both the amount of outstanding variable rate debt instruments and interest rate exchange agreements were less than the authorized totals of 15 percent of total outstanding State-supported debt.

#### Interest Rate Exchange Agreements

As of March 31, 2020, the State's Authorized Issuers have a notional amount of \$952 million in interest rate exchange agreements. The following table shows the amount of outstanding interest rate exchange agreements subject to the statutory cap. Overall, the State's swap exposure is expected to decline from 1.8 percent in FY 2020 to 0.8 percent in FY 2025.

INTEREST RATE EXCHANGE CAP (millions of dollars)						
	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
Interest Rate Exchange Cap	8,131	8,892	9,416	9,797	10,143	10,347
Notional Amounts of Interest Rate Exchange Agreements	952	816	772	715	626	526
Percent of Interest Rate Exchange Agreements to Debt Outstanding	1.8%	1.4%	1.2%	1.1%	0.9%	0.8%

Currently the State's swaps portfolio is comprised of synthetic fixed rate swaps. A synthetic fixed swap includes two separate transactions: (i) a variable rate bond is sold to bondholders, and (ii) an interest rate exchange agreement between the State and a counterparty is executed. The interest rate exchange agreement results in the State paying a fixed interest rate (i.e., synthetic fixed rate) to the counterparty and the counterparty agrees to pay the State a variable rate (65 percent of LIBOR for all State swaps). The variable rate the State pays to bondholders and the variable rate the State is receiving from the counterparty offset each other, leaving the State with the synthetic fixed rate payment. The synthetic fixed rate was less than the fixed rate the State would have paid to issue traditional fixed rate bonds at that time.

In July 2017, it was announced that LIBOR would be phased out by 2021. The State is evaluating its options to transition its swaps prior to that time. The State has no plans to increase its swap exposure.

#### Variable Rate Exposure

The State's net variable rate exposure (including a policy reserve) is projected to average 0.6 percent of outstanding debt from FY 2020 through FY 2025. The debt that is counted against the variable rate cap represents the State's unhedged variable rate bonds. The variable rate bonds that are issued in connection with a swap are not included in the variable rate cap.

The State's current policy is to count 35 percent of the notional amount of outstanding 65 percent of the LIBOR fixed rate swaps in its variable rate exposure. This policy reserve accounts for the potential that tax policy or market conditions could result in significant differences between payments owed on the bonds and the amount received by the State under its 65 percent of LIBOR swaps, and that the factors affecting such payments can be consistent with variable rate exposure.

VARIABLE RATE EXPOSU (millions of dollar						
	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
Variable Rate Exposure Cap	8,131	8,892	9,416	9,797	10,143	10,347
Current Unhedged Variable Rate Obligations	97	90	90	90	90	85
Additional Planned Variable Rate Exposure	0	0	0	0	0	0
Total Net Variable Rate Exposure	97	90	90	90	90	85
Net Variable Rate Exposure to Debt Outstanding	0.2%	0.2%	0.1%	0.1%	0.1%	0.1%
Current Policy Reserve for LIBOR Swaps	333	286	270	250	219	184
Net Variable Rate Exposure (with Policy Reserve)	430	375	360	340	309	269
Net Variable Rate Exposure (with Policy Reserve) to Debt Outstanding	0.8%	0.6%	0.6%	0.5%	0.5%	0.4%

#### **State Bond Caps and Debt Outstanding**

Bond caps are legal authorizations to issue bonds to finance the State's capital projects. As the bond cap for a particular programmatic purpose is reached, subsequent legislative changes are required to raise the statutory cap to the level necessary to meet the bondable capital needs, as permitted by a single or multi-year appropriation. In the Enacted Budget, statutory bond authorizations on State-supported debt were raised by \$10.4 billion across multiple programmatic purposes. The bonded indebtedness (and related capital spending) from the new authorizations is expected to occur over many years, and is counted against the State's statutory debt caps only when bonds are actually issued.

Debt authorizations for capital programs are either approved or enacted at one time, expected to be fully issued over time, or enacted annually by the Legislature and are usually consistent with bondable capital projects appropriations. Authorization does not, however, indicate intent to sell bonds for the entire amount of those authorizations, because capital appropriations often include projects that do not materialize or are financed from other sources. The amount of bonds authorized may be increased or decreased from time to time by the Legislature. In the case of General Obligation debt, increases in the authorization must be approved by the voters. See "Exhibit B - State Related Bond Authorizations" herein for additional information.

#### For More Information

Additional information on the State's debt portfolio is available on DOB's public website (www.budget.ny.gov). The Investor's Guide section of the site contains information on New York State bonds including: the State's bond issuance schedule which is updated periodically; swap and variable rate capacity reports; variable rate trading activity; and State PIT Revenue Bond and Sales Tax Revenue Bond debt service and debt outstanding

# **Section 1: Subsection C**

# "State Organization" (Including State Employment) Extract From AIS

The extracted information included in this Subsection C is not intended to and does not in any way update or change any of the information contained in the AIS.

Capitalized terms used in this Subsection C and not otherwise defined shall have the meanings ascribed to them in the AIS.

#### **State Government Organization**

The State has a centralized administrative system with most executive powers vested in the Governor. The State has four officials elected in statewide elections, the Governor, Lieutenant Governor, Comptroller and Attorney General. These officials serve four-year terms that next expire on December 31, 2022.

<u>Name</u>	<u>Office</u>	Party Affiliation	First Elected
Andrew M. Cuomo	Governor	Democrat	2010
Kathleen C. Hochul	Lieutenant Governor	Democrat	2014
Thomas P. DiNapoli	Comptroller	Democrat	2007
Letitia James	Attorney General	Democrat	2018

The Governor and Lieutenant Governor are elected jointly. The Comptroller and Attorney General are chosen separately by the voters during the election of the Governor. The Governor appoints the heads of most State departments, including the Director of the Budget (the current Director is Robert F. Mujica Jr.). DOB is responsible for preparing the Governor's Executive Budget, negotiating that budget with the State Legislature, and implementing the budget once it is adopted, which includes updating the State's fiscal projections quarterly. DOB is also responsible for coordinating the State's capital program and debt financing activities. The Comptroller is responsible for auditing the disbursements, receipts and accounts of the State, as well as for auditing State departments, agencies, public authorities and municipalities. The Comptroller is also charged with managing the State's General Obligation debt and most of its investments (see "Appropriations and Fiscal Controls" and "Investment of State Moneys" below). The Attorney General is the legal advisor to State departments, represents the State and certain public authorities in legal proceedings and opines upon the validity of all State General Obligation bonds and notes.

The State Legislature is presently composed of a 63-member Senate and a 150-member Assembly, all elected from geographical districts for two-year terms, expiring December 31, 2020. Both the Senate and the Assembly operate on a committee system. The Legislature meets annually, generally for about six months, and remains formally in session the entire year. In recent years there have been special sessions, as well. The current Leader of the Senate is President Pro Tempore and Majority Leader Andrea Stewart-Cousins (Democrat). Carl Heastie (Democrat) is the Speaker of the Assembly. The minority leaders are John Flanagan (Republican) in the Senate and William Barclay (Republican) in the Assembly.

# State Organization

#### **Appropriations and Fiscal Controls**

The State Constitution requires the Comptroller to audit the accrual and collection of State revenues and receipts and to audit vouchers before payment and all official accounts. Generally, no State payment may be made unless the Comptroller has audited it. Additionally, the State Constitution requires the Comptroller to prescribe such methods of accounting as are necessary for the performance of the foregoing duties.

Disbursements from State funds are limited to the level of authorized appropriations. Disbursements from Federal funds must be appropriated in accordance with appropriate legal authority, are limited to the amounts anticipated from Federal programs and may not be made in the absence of appropriate certifications from the Director of the Budget. Generally, most State contracts for disbursements in excess of \$50,000 (or \$85,000 in the case of the Office of General Services) require prior approval by the Comptroller. Certain contracts, primarily of SUNY and CUNY, and those established as a centralized contract through the Office of General Services, are not subject to approval by the Comptroller by law, but are subject to Comptroller review under a Memorandum of Understanding agreed to with the Executive in 2019. In most cases, State agency contracts depend upon the existence of an appropriation and the availability of that appropriation as certified by the Director of the Budget. The Budget Director must review all applications for State participation in continuing grant- or contract-supported programs, with specified exceptions. Certain legislative leaders have the opportunity to make recommendations on the applications. In addition, the Comptroller has the discretion to identify and review certain public authority contracts valued at \$1.0 million or greater that are either awarded without competition or which are paid using State-appropriated funds.

Appropriations may be increased or decreased in accordance with statutory authority under certain circumstances by transfer, interchange or otherwise. In addition, appropriations may be increased or decreased by statutory amendment or by supplemental appropriations. Moneys or other financial resources from one fund may also be loaned to another fund where there is specific statutory authorization to do so. In addition, moneys or other financial resources of a fund may be temporarily loaned to the General Fund, but only if such loan is repaid in full within four months, or the end of the fiscal year, whichever occurs first. Pursuant to authority contained in most State operations appropriations for FY 2020, the Director of the Budget is also allowed to interchange, transfer, or suballocate such appropriation authority to other agencies in order to achieve the consolidation and realignment of certain State operations.

In addition, the Governor has traditionally exercised substantial authority in administering the State Financial Plan by limiting certain disbursements after the Legislature has enacted appropriation bills and revenue measures. The Governor may, primarily through DOB, limit certain spending by State departments, and delay construction projects to control disbursements using the Director of the Budget's certification process. If DOB identifies a potential General Fund budget imbalance of \$500 million or more in then-current year, then the Director of the Budget may also transmit a plan to the Legislature which identifies specific appropriations and cash disbursements to be reduced, in response to which the Legislature has 30 days to either adopt their own plan for eliminating the imbalance or the Director of the Budget's plan takes effect automatically. An important limitation of the Governor's ability to restrict disbursements is that local assistance payments, which typically make up close to 70 percent of General Fund disbursements (including operating transfers to other funds), are generally mandated by statute. The State Court of Appeals has held that, even in an effort to maintain a balanced Financial Plan, neither the Governor nor the Director of the Budget has the authority to refuse to make a local assistance disbursement mandated by law.

# State Organization

#### **Investment of State Moneys**

The Comptroller is responsible for the investment of substantially all State moneys. By law, such moneys may be invested only in obligations issued or guaranteed by the Federal government or the State, obligations of certain Federal agencies that are not guaranteed by the Federal government, certain general obligations of other states, direct obligations of the State's municipalities and obligations of certain public authorities, certain short-term corporate obligations, certain bankers' acceptances, and certificates of deposit secured by legally qualified governmental securities. All securities in which the State invests moneys held by funds administered within the State Treasury must mature within twelve years of the date they are purchased. Money impounded by the Comptroller for payment of TRANs may only be invested, subject to the provisions of the State Finance Law, in (i) obligations of the Federal government, (ii) certificates of deposit secured by such obligations, or (iii) obligations of or obligations guaranteed by agencies of the Federal government as to which the payment of principal and interest is guaranteed by the Federal government.

The Comptroller invests General Fund moneys, bond proceeds, and other funds not immediately required to make payments through STIP, which is comprised of joint custody funds (Governmental Funds, Internal Service Funds, Enterprise Funds and Private Purpose Trust Funds), as well as several sole custody funds including the Tobacco Settlement Fund. The interest earnings accrued are allocated and deposited to the credit of those funds with positive balances that contribute to the overall invested STIP pool.

The Comptroller is authorized to make temporary loans from STIP to cover temporary cash shortfalls in certain funds and accounts resulting from the timing of receipts and disbursements. The Legislature authorizes the funds and accounts that may receive loans each year, based on legislation submitted with the Executive Budget. Loans may be granted only for amounts that the Director of the Budget certifies are "receivable on account" or can be repaid from the current operating receipts of the fund (i.e., loans cannot be granted in expectation of future revenue enhancements). The General Fund is authorized to receive temporary loans from STIP for a period not to exceed four months or the end of the fiscal year, whichever is shorter.

The State Comptroller repays loans from the first cash receipts into the borrowing fund or account. Fund balances outside the General Fund are presented on a net basis, i.e., they are reduced by the amount of outstanding temporary loans from STIP. Some sources of the State's temporary loans include timing-related delays in the receipt from Federal funds and the sale of bonds used to finance capital projects, and unreimbursed costs related to the Office of Information Technology Services (ITS) Internal Service Funds. The total outstanding balance of loans from STIP at March 31, 2020 was \$5.843 billion, an increase of \$438 million from the outstanding loan balance of \$5.405 billion at March 31, 2019.

#### **Accounting Practices, Financial Reporting and Budgeting**

Historically, the State has accounted for, reported and budgeted its operations on a cash basis. Under this form of accounting, receipts are recorded at the time money or checks are deposited in the State Treasury, and disbursements are recorded at the time a check or electronic payment is released. As a result, actions and circumstances, including discretionary decisions by certain governmental officials, can affect the timing of payments and deposits and therefore can significantly affect the cash amounts reported in a fiscal year. Under cash-basis accounting, all estimates and projections of State receipts and disbursements relating to a particular fiscal year are of amounts to be deposited in or disbursed from the State Treasury during that fiscal year, regardless of the fiscal period to which particular receipts or disbursements may otherwise be attributable.

The State also has an accounting and financial reporting system based on GAAP and currently formulates a GAAP financial plan. GAAP for governmental entities requires use of the accrual basis of accounting for the government-wide financial statements which includes governmental and business-type activities and component units. Revenues are recorded when they are estimated to have been earned and expenses are recorded when a liability is estimated to have been incurred, regardless of the timing of related cash flows. Governmental fund financial statements are prepared using the modified accrual basis of accounting. Under modified accrual procedures, revenues are recorded when they become both measurable and available within 12 months of the end of the current fiscal period to finance expenditures; expenditures are recorded in the accounting period for which the liability is incurred to the extent it is expected to be paid within the next 12 months with the exception of expenditures such as debt service, compensated absences, and claims and judgments. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Nonexchange grants and subsidies such as local assistance grants and public benefit corporation subsidies are recognized as expenditures when all requirements of the grant and or subsidy have been satisfied.

# **State Organization**

As of March 31, 2020, the State had approximately 183,700 FTE annual salaried employees funded from all funds including some part-time and temporary employees, independently-elected agencies and university systems, but excluding seasonal, legislative and judicial employees. The workforce is now substantially smaller than it was in 1990, when it peaked at approximately 230,000 positions. The State workforce is projected to total 184,059 positions at the end of FY 2021. The State workforce subject to direct Executive control is expected to total 118,850 full time equivalent positions at the end of FY 2021.

HISTORICAL SUMMARY OF EXECUTIVE BRANCH WORKFORCE								
	ANNUAL SALARIED FTES							
ALL FUNDS								
Date	Subject to Direct Executive Control	Grand Total						
3/31/2008	137,707	195,266						
3/31/2009	136,517	195,347						
3/31/2010	131,741	191,195						
3/31/2011	125,787	183,921						
2/29/2012*	119,579	179,598						
3/31/2013	119,756	180,802						
3/31/2014	118,492	180,041						
3/31/2015	117,807	179,620						
3/31/2016	117,862	180,220						
3/31/2017	117,907	181,436						
3/31/2018	117,397	181,599						
3/31/2019	117,967	182,799						
3/31/2020	118,193	183,715						

\*Reflects a payroll prior to fiscal year-end due to concurrent implementation of the State's Statewide Financial System (SFS) which resulted in anomalies to the accounting of FTEs with the actual FY 2012 year-end payroll.

# State Organization

WORKFORCE SUM	MARY							
ALL FUNDS								
FY 2019 THROUGH FY 2021								
	FY 2019 Actuals (03/31/19)	FY 2020 Actuals (03/31/20)	FY 2021 Estimate (03/31/21)					
Major Agencies								
Children and Family Services, Office of	3,008	2,889	2,856					
Corrections and Community Supervision, Department of	29,117	28,651	27,556					
Education Department, State	2,606	2,680	2,692					
Environmental Conservation, Department of	2,996	3,017	3,162					
Financial Services, Department of	1,342	1,329	1,391					
General Services, Office of	1,803	1,844	1,975					
Health, Department of	4,715	4,813	5,679					
Information Technology Services, Office of	3,566	3,423	3,451					
Labor, Department of	2,838	2,770	2,987					
Mental Health, Office of	13,856	13,929	13,692					
Motor Vehicles, Department of	2,363	3,025	2,815					
Parks, Recreation and Historic Preservation, Office of	2,010	2,035	2,063					
People with Developmental Disabilities, Office for	19,037	18,984	18,590					
State Police, Division of	5,784	5,785	5,741					
Taxation and Finance, Department of	3,806	3,787	4,085					
Temporary and Disability Assistance, Office of	1,995	1,922	1,987					
Transportation, Department of	8,442	8,487	8,520					
Workers' Compensation Board	1,044	1,081	1,109					
Subtotal - Major Agencies	110,328	110,451	110,351					
Minor Agencies	7,639	7,742	8,499					
Subtotal - Subject to Direct Executive Control	117,967	118,193	118,850					
University Systems								
City University of New York	13,806	13,797	13,730					
State University Construction Fund	142	141	141					
State University of New York	46,448	47,085	46,836					
Subtotal - University Systems	60,396	61,023	60,707					
Independently Elected Agencies								
Audit and Control, Department of	2,610	2,698	2,663					
Law, Department of	1,826	1,801	1,839					
Subtotal - Independently Elected Agencies	4,436	4,499	4,502					
Grand Total	182,799	183,715	184,059					
Source: NYS DOB, as provided with the FY 2021 Enacted Budget Re	port published in May	2020.						

# **Section 1: Subsection D**

# "State Retirement System" Extract From AIS

The extracted information included in this Subsection D is not intended to and does not in any way update or change any of the information contained in the AIS.

Capitalized terms used in this Subsection D and not otherwise defined shall have the meanings ascribed to them in the AIS.

THE INFORMATION THAT FOLLOWS UNDER THIS HEADING HAS BEEN PREPARED SOLELY BY THE OFFICE OF THE STATE COMPTROLLER, AND DOB HAS NOT UNDERTAKEN ANY INDEPENDENT VERIFICATION OF SUCH INFORMATION.

#### General

This section summarizes key information regarding the New York State and Local Retirement System ("NYSLRS" or the "System") and the Common Retirement Fund ("CRF"). The System was established as a means to pay benefits to the System's participants. The CRF comprises a pooled investment vehicle designed to protect and enhance the long-term value of the System's assets.

Greater detail, including the independent auditor's report for the fiscal year ending March 31, 2019, is included in NYSLRS' Comprehensive Annual Financial Report ("NYSLRS' CAFR") for the fiscal year ended March 31, 2019 and is available on the OSC website at the following address: <a href="https://www.osc.state.ny.us/retire/about\_us/financial\_statements\_index.php">https://www.osc.state.ny.us/retire/about\_us/financial\_statements\_index.php</a>. Additionally, available at the OSC website are the System's asset listing for the fiscal year ended

Additionally, available at the OSC website are the System's asset listing for the fiscal year ended March 31, 2019 and audited financial statements with the independent auditor's report for the fiscal year ended March 31, 2019.

The Annual Reports to the Comptroller on Actuarial Assumptions from the Retirement System's Actuary - the contents of which explain the methodology used to determine employer contribution rates to the System - issued from 2007 through 2019 are available at the OSC website at <a href="https://www.osc.state.ny.us/retire/about\_us/financial\_statements\_index.php">https://www.osc.state.ny.us/retire/about\_us/financial\_statements\_index.php</a>. Benefit plan booklets describing how each of the System's tiers works can be accessed at <a href="https://www.osc.state.ny.us/retire/publications/">https://www.osc.state.ny.us/retire/publications/</a>.

The State Comptroller is the administrative head of NYSLRS, which has the powers and privileges of a corporation and comprises the New York State and Local Employees' Retirement System ("ERS") and the New York State and Local Police and Fire Retirement System ("PFRS"). The State Comptroller promulgates rules and regulations for the administration and transaction of the business of the System. Pursuant to the State's Retirement and Social Security Law and Insurance Law, NYSLRS is subject to the supervision of the Superintendent of DFS.

The State Comptroller is also the trustee and custodian of the CRF, a trust created pursuant to the Retirement and Social Security Law to hold the System's assets, and, as such, is responsible for investing the assets of the System. Consistent with statutory limitations affecting categories of investment, the State Comptroller, as trustee of the CRF, establishes a target asset allocation and approves policies and procedures to guide and direct the investment activities of the Division of Pension Investment and Cash Management of the Office of the State Comptroller ("Division"). Division employees, outside advisors, consultants and legal counsel provide the State Comptroller with advice and oversight of investment decisions. Outside advisors and internal investment staff are part of the chain of approval that must recommend all investment decisions before final action by the State Comptroller. The Investment Advisory Committee and the Real Estate Advisory Committee, both made up of outside advisors, assist the State Comptroller in his investment duties. The Investment Advisory Committee advises the State Comptroller on investment policies relating to the CRF, reviews the portfolio of the CRF and makes such recommendations as the Committee deems necessary. The Real Estate Advisory Committee reviews and must approve mortgage and real estate investments for consideration by the State Comptroller.

The System engages an independent auditor to conduct an audit of the System's annual financial statements. Furthermore, an Actuarial Advisory Committee meets annually to review the actuarial assumptions and the results of the actuarial valuation of the System. The Actuarial Advisory Committee is composed of current or retired senior actuaries from major insurance companies or pension plans. The System also engages the services of an outside actuarial consultant to perform a statutorily required quinquennial review. At least once every five years, NYSLRS is also examined by DFS. The Comptroller has established within the Retirement System, the Pension Integrity Bureau, the purpose of which is to identify and prevent errors, fraud and abuse. The State Comptroller has also established an Office of Internal Audit to provide the Comptroller with independent and objective assurance and consulting services for the programs and operations of the Office of the State Comptroller, including programs and operations of NYSLRS. The Comptroller's Advisory Audit Committee, established in compliance with DFS regulations, meets three times per year to review the System's audited financial statements and the NYSLRS' CAFR, and to discuss a variety of financial and investment-related activities. Pursuant to DFS regulations, a fiduciary review of the System for the three-year period ended March 31, 2018 was submitted on March 9, 2020.

#### The System

The System provides pension benefits to public employees of the State and its localities (except employees of New York City, and public school teachers and administrators, who are covered by separate public retirement systems). State employees made up about 34 percent of the System's membership as of March 31, 2019. There were 3,020 public employers participating in the System, including the State, all cities and counties (except New York City), most towns, villages and school districts (with respect to non-teaching employees), and many public authorities.

As of March 31, 2019, 658,176 persons were members of the System and 481,795 pensioners or beneficiaries were receiving pension benefits. Article 5, section 7 of the State Constitution considers membership in any State pension or retirement system to be "a contractual relationship, the benefits of which shall not be diminished or impaired."

#### **Comparison of Benefits by Tier**

The System's members are categorized into six tiers depending on date of membership. As of March 31, 2019, approximately 54 percent of ERS members were in Tiers 3 and 4 and approximately 63 percent of PFRS members were in Tier 2. Tier 5 was enacted in 2009 and included significant changes to the benefit structure for ERS members who joined on or after January 1, 2010 and PFRS members who joined on or after January 9, 2010. Tier 6 was enacted in 2012 and included further changes to the benefit structure for ERS and PFRS members who joined on or after April 1, 2012.

Benefits paid to members vary depending on tier. Tiers vary with respect to vesting, employee contributions, retirement age, reductions for early retirement, and calculation and limitation of "final average salary" – generally the average of an employee's three consecutive highest years' salary (for Tier 6 members, final average salary is determined by taking the average of an employee's five consecutive highest years' salary). ERS members in Tiers 3 and 4 can begin receiving full retirement benefits at age 62, or at age 55 with at least 30 years of service. The amount of the benefit is based on years of service, age at retirement and the final average salary earned. The majority of PFRS members are in special plans that permit them to retire after 20 or 25 years regardless of age. Charts comparing the key benefits provided to members of ERS and PFRS in most of the tiers of the System can be accessed at:

ERS Chart: http://www.osc.state.ny.us/retire/employers/tier-6/ers\_comparison.php

PFRS Chart: http://www.osc.state.ny.us/retire/employers/tier-6/pfrs\_comparison.php

#### **Contributions and Funding**

Contributions to the System are provided by employers and employees. Employers contribute on the basis of the plan or plans they provide for members. All ERS members joining from mid-1976 through 2009 were required to contribute 3 percent of their salaries. A statutory change in 2000, however, limited the contributions to the first 10 years of membership, but did not authorize refunds where contributions had already exceeded 10 years. All ERS members joining after 2009 and prior to April 1, 2012, and all PFRS members joining after January 9, 2010 and prior to April 1, 2012, are members of Tier 5. All Tier 5 ERS members and 88 percent of the Tier 5 PFRS members are required to contribute 3 percent of their salaries for their career. Members joining on or after April 1, 2012 are in Tier 6, and are required to pay contributions throughout their career on a stepped basis relative to each respective member's wages.\(^1\) Members in Tier 6 of both ERS and PFRS earning \$45,000 or less are required to contribute 3 percent of their gross annual wages; members earning between \$45,001 and \$55,000 are required to contribute 3.5 percent; members earning between \$75,001 and \$75,000 are required to contribute 4.5 percent; members earning between \$75,001 and \$100,000 are required to contribute 5.75 percent; and, those earning in excess of \$100,000 are required to contribute 6 percent of their gross annual salary.

In order to protect employers from potentially volatile contributions tied directly to the value of the System's assets held by the CRF, the System utilizes a multi-year smoothing procedure. One of the

<sup>&</sup>lt;sup>1</sup> Less than 1 percent of the 10,942 PFRS Tier 6 members are non-contributory.

factors used by the System's Actuary to calculate employer contribution requirements is the assumed investment rate of return, which is currently 6.8 percent.<sup>2</sup>

The current actuarial smoothing method recognizes unexpected annual gains and losses (returns above or below the assumed investment rate of return) over a 5-year period.

The amount of future annual employer contribution rates will depend, in part, on the value of the assets held by the CRF as of each April 1, as well as on the present value of the anticipated benefits to be paid by the System as of each April 1. Contribution rates for FY 2021 were released in August 2019. The average ERS rate in FY 2021 will remain at 14.6 percent of salary; the same as in FY 2020, while the average PFRS rate increased by 0.9 percent from 23.5 percent of salary in FY 2020 to 24.4 percent of salary in FY 2021. Information regarding average rates for FY 2021 may be found in the 2019 Annual Report to the Comptroller on Actuarial Assumptions which is accessible at:

https://www.osc.state.ny.us/retire/about\_us/financial\_statements\_index.php.

Legislation enacted in 2010 authorized the State and participating employers to amortize a portion of their annual pension costs during periods when actuarial contribution rates exceed thresholds established by the statute. The legislation provided employers with an optional mechanism intended to reduce the budgetary volatility of employer contributions. Amortized amounts must be paid by the State and participating employers in equal annual installments over a ten-year period, and employers may prepay these amounts at any time without penalty. Employers are required to pay interest on the amortized amounts at a rate determined annually by the State Comptroller that is comparable to taxable fixed income investments of a comparable duration. The interest rate on the amount an employer chooses to amortize in a particular rate year is fixed for the duration of the ten-year repayment period. Should the employer choose to amortize in the next rate year, the interest rate on that amortization will be the rate set for that year. For amounts amortized in FY 2011, FY 2012, FY 2013, FY 2014, FY 2015, FY 2016, FY 2017, FY 2018, FY 2019 and FY 2020, the interest rates are 5 percent, 3.75 percent, 3 percent, 3.67 percent, 3.15 percent, 3.21 percent, 2.33 percent, 2.84 percent, 3.64 percent and 2.55 percent respectively. The first payment is due in the fiscal year following the decision to amortize pension costs. When contribution rates fall below legally specified levels and all outstanding amortizations have been paid, employers that elected to amortize will be required to pay additional monies into reserve funds, specific to each employer, which will be used to offset their contributions in the future. These reserve funds will be invested separately from pension assets. Over time, OSC expects that this will reduce the budgetary volatility of employer contributions. As of March 31, 2019, the amortized amount receivable, including accrued interest, for the 2011 amortization is \$52.3 million from the State and \$7.2 million from 20 participating employers; the amortized amount receivable, including accrued interest, for the 2012 amortization is \$191.7 million from the State and \$57.8 million from 96 participating employers; the amortized amount receivable, including accrued interest, for the 2013 amortization is \$340.1 million from the State and \$135.3 million from 119 participating employers; the amortized amount receivable, including accrued interest, for the 2014 amortization is \$512.1 million for the State and \$95.9 million from 88 participating employers; the amortized

announced the assumed rate of return for NYSLRS would again be lowered from 7.0 percent to 6.8 percent. The 6.8 percent rate of return has been used to determine employer contribution rates in FY 2021.

<sup>&</sup>lt;sup>2</sup> During 2015, the Retirement System's Actuary conducted the statutorily required quinquennial actuarial experience study of economic and demographic assumptions. The assumed investment rate of return is an influential factor in calculating employer contribution rates. In addition, the Chief Investment Officer conducted an asset allocation study. The resulting asset allocation and long-term asset allocation policy informed the Actuary's recommendation regarding the revision of the investment rate of return (discount rate). In September 2015, the Comptroller announced the assumed rate of return for NYSLRS would be lowered from 7.5 percent to 7 percent. The 7 percent rate of return has been used to determine employer contribution rates in FYs 2017 through 2020. In August 2019, the Comptroller

amount receivable including accrued interest, for the 2015 amortization is \$455.3 million from the State and \$84.4 million from 76 participating employers; the amortized amount receivable, including accrued interest for the 2016 amortization, is \$261.5 million from the State and \$47.3 million from 51 participating employers; the amortized amount receivable, including accrued interest for the 2017 amortization, is \$5.0 million from 9 participating employers; the State did not amortize in 2017; the amortized amount receivable, including accrued interest for the 2018 amortization, is \$4.0 million from 4 participating employers; the State did not amortize in 2018; and the amortized amount receivable, including accrued interest for the 2019 amortization, is \$4.2 million from 1 participating employer; the State did not amortize in 2019.

The FY 2014 Enacted Budget included an alternate contribution program (the "Alternate Contribution Stabilization Program") that provides certain participating employers with a one-time election to amortize slightly more of their required contributions than would have been available for amortization under the 2010 legislation. In addition, the maximum payment period was increased from ten years to twelve years. The election is available to counties, cities, towns, villages, BOCES, school districts and the four public health care centers operated in the counties of Nassau, Westchester and Erie. The State is not eligible to participate in the Alternate Contribution Stabilization Program. There are 41 employers that are currently enrolled in the program. Employers are not required to amortize every year. As of March 31, 2019, the amortized amount receivable, including interest, from 24 participating employers for the 2014 amortization is \$142.8 million. The amortized amount receivable, including interest, from 26 participating employers for the 2015 amortization is \$135.2 million. The amortized amount receivable, including interest, from 23 participating employers for the 2016 amortization is \$105.3 million. The amortized amount receivable, including interest, from 19 participating employers for the 2017 amortization is \$79.4 million. The amortized amount receivable, including interest, from 13 participating employers for the 2018 amortization is \$69.8 million. The amortized amount receivable, including interest, from 11 participating employers for the 2019 amortization is \$25.1 million.

For those eligible employers electing to participate in the Alternate Contribution Stabilization Program, the graded contribution rate for fiscal years ending 2014 and 2015 is 12 percent of salary for ERS and 20 percent of salary for PFRS. Thereafter, the graded contribution rate will increase one half of one percent per year towards the actuarially required rate. The FY 2019 amounts are 14.0 percent for ERS and 22.0 percent for PFRS. Electing employers may amortize the difference between the graded rate and the actuarially required rate over a twelve-year period at an interpolated twelve-year U.S. Treasury Security rate (3.76 percent for FY 2014, 3.50 percent for FY 2015, 3.31 percent for FY 2016, 2.63 percent for FY 2017, 3.31 percent for FY 2018, 3.99 percent for FY 2019, and 2.87 percent for FY 2020). As with the original Contribution Stabilization Program, when contribution rates fall below legally specified levels and all outstanding amortizations have been paid, employers that elect to amortize under the alternate program will be required to pay additional monies into reserve funds, specific to each employer, which will be used to offset their contributions in the future.

Legislation enacted in June 2017 modified the calculation of an employer's graded rate to be the product of the System's graded rate with the ratio of the employer's average contribution rate to the System's average contribution rate, not to exceed the System's graded rate.

The total State payment (including Judiciary) due to NYSLRS for FY 2020 was approximately \$2.305 billion. The State opted not to amortize under the Contribution Stabilization Program and paid the bill in full as of March 1, 2020.

The estimated total State payment (including Judiciary) due to NYSLRS for FY 2021 is approximately \$2.349 billion. Several prepayments (including interest credit) have reduced this amount by \$44.8 million.

The FY 2017 Enacted Budget authorized the State, as an amortizing employer, to prepay to NYSLRS the total amount of principal due for its annual amortization installment or installments for a given fiscal year prior to the expiration of a ten-year amortization period.

#### **Pension Assets and Liabilities**

The System's assets are held by the CRF for the exclusive benefit of members, retirees and beneficiaries. Investments for the System are made by the State Comptroller as trustee of the CRF. The System reports that the net position restricted for pension benefits as of March 31, 2019 was \$215.2 billion (including \$5.0 billion in receivables, which consist of employer contributions, amortized amounts, member contributions, member loans, accrued interest and dividends, investment sales and other miscellaneous receivables), an increase of \$3.1 billion or 1.5 percent from the FY 2018 level of \$212.1 billion. The increase in net position restricted for pension benefits from FY 2018 to FY 2019 reflects, in large part, equity market performance.<sup>3</sup> The System's audited Financial Statement reports a time-weighted investment rate of return of 5.23 percent (gross rate of return before the deduction of certain fees) for FY 2019.

Consistent with statutory limitations affecting categories of investment, the State Comptroller, as trustee of the CRF, establishes a target asset allocation and approves policies and procedures to guide and direct the investment activities of the Division of Pension Investment and Cash Management. The purpose of this asset allocation strategy is to identify the optimal diversified mix of assets to meet the requirements of pension payment obligations to members. In the fiscal year ended March 31, 2015, an asset liability analysis was completed and a long-term policy allocation was adopted. The current long-term policy allocation seeks a mix that includes 50 percent public equities (36 percent domestic and 14 percent international); 18 percent bonds, cash and mortgages; 4 percent inflation indexed bonds and 28 percent alternative investments (10 percent private equity, 10 percent real estate, 2 percent absolute return or hedge funds, 3 percent opportunistic and 3 percent real assets). Since the implementation of the long-term policy allocation will take several years, transition targets have been established to aid in the asset rebalancing process. <sup>4</sup>

The System reports that the present value of anticipated benefits for current members, retirees, and beneficiaries increased to \$260.3 billion (including \$133.3 billion for retirees and beneficiaries) as of April 1, 2019, up from \$251.4 billion as of April 1, 2018. The funding method used by the System anticipates that the plan net position, plus future actuarially determined contributions, will be sufficient to pay for the anticipated benefits of current members, retirees and beneficiaries. The valuation used by the Retirement Systems Actuary was based on audited net position restricted for pension benefits as of March 31, 2019. Actuarially determined contributions are calculated using actuarial assets and the present value of anticipated benefits. Actuarial assets differed from plan net position on April 1, 2019 in that the determination of actuarial assets utilized a smoothing method that recognized 20 percent of the unexpected loss for FY 2019, 40 percent of the unexpected gain for FY 2018, 60 percent of the unexpected gain for FY 2017, and 80 percent of the unexpected loss for FY 2016. The asset valuation method smooths gains and losses based on the market value of all investments. Actuarial assets increased from \$206.7 billion on April 1, 2018 to \$213.0 billion on April 1, 2019.

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<sup>&</sup>lt;sup>3</sup> On February 10, 2020, the State Comptroller announced that the System's estimated time-weighted return (gross of certain investment fees) for the third quarter of the 2019-2020 fiscal year was 5.28 percent for the three-month period ended December 31, 2019, with an estimated value of \$225.9 billion. This reflects unaudited data for the invested assets of the System. The value of the invested assets changes daily.

<sup>&</sup>lt;sup>4</sup> More detail on the CRF's asset allocation as of March 31, 2019, long-term policy and transition target allocation can be found on page 96 of the NYSLRS' CAFR for the fiscal year ending March 31, 2019.

In June 2012, GASB approved two related Statements that change the accounting and financial reporting of pensions by state and local governments and pension plans. These statements impact neither the System's actuarial funding method nor the calculation of rates.

Statement No. 67, Financial Reporting for Pension Plans, addresses financial reporting for state and local government pension plans, and replaced the requirements of Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, for most public employee pension plans and Statement No. 50, Pension Disclosures. Statement No. 67 mandates more extensive note disclosure and required supplementary information. The implementation of Statement No. 67 will have no impact on the System's Statement of Fiduciary Net Position, which measures the System's net position, restricted for pension benefits or Statement of Changes in Fiduciary Net Position. The System adopted Statement No. 67 in the March 31, 2015 Financial Statements.

The ratio of fiduciary net position to the total pension liability for ERS, as of March 31, 2019, calculated by the System's Actuary, was 96.3 percent. The ratio of the fiduciary net position to the total pension liability for PFRS, as of March 31, 2019, calculated by the System's Actuary, was 95.1 percent.<sup>5</sup>

Statement No. 68, Accounting and Financial Reporting for Pensions, replaced the requirements of Statement No. 27, Accounting for Pensions by State and Local Government Employers, and Statement No. 50, Pension Disclosures. Statement No. 68 establishes new accounting and financial reporting requirements for governments that provide their employees with pensions. Statement No. 68 requires employers participating in the plans to report expanded information concerning pensions in their financial statements, as well as their proportionate share of the Net Pension Liability effective for fiscal years beginning after June 15, 2014. The Net Pension Liability is a measure of the amount by which the Total Pension Liability exceeds a pension system's Fiduciary Net Position. Employers now have to recognize their proportionate share of the collective Net Pension Liability in their financial statements, as well as pension expense and deferred inflows and outflows.

As noted above, Statement No. 68 impacts neither the actuarial funding method nor the calculation of rates. The System provided employers with the information required to comply with Statement No. 68 in August 2019, based on the System's measurement date of March 31, 2019. The Net Pension liability is allocated to participating employers and reported pursuant to both Statements 67 and 68.

Detailed "Schedules of Employer Allocation" and "Schedules of Pension Amounts by Employer" can be found on the OSC website at the following link:

https://www.osc.state.ny.us/retire/about us/financial statements index.php.

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<sup>&</sup>lt;sup>5</sup> The System previously disclosed a funded ratio in accordance with GASB Statements 25 and 27, which, as discussed herein, have been amended by GASB Statements 67 and 68. The GASB Statements 67 and 68 amendments had the effect, among other things, of no longer requiring the disclosure of a funded ratio. GASB now requires the disclosure of the ratio of the fiduciary net position to the total pension liability. This ratio is not called a funded ratio and is not directly comparable to the funded ratio disclosed in prior years.

The GASB 68 "Schedules of Employer Allocation" and "Schedules of Pension Amounts by Employer" as of March 31, 2019 have been posted to the OSC website.

The tables that follow show net assets, benefits paid and the actuarially determined contributions that have been made over the last ten years. See also "State Retirement System — Contributions and Funding" above.

CONTRIBUTIONS AND BENEFITS							
NEW YORK STATE AND LOCAL RETIREMENT SYSTEM <sup>(1)</sup> (millions of dollars)							
	(millions of dollars)						
Fiscal Year		Total					
Ended	All Participating	Local			Benefits		
March 31	Employers <sup>(1)(2)</sup>	Employers <sup>(1)(2)</sup>	State <sup>(1)(2)</sup>	Employees	Paid <sup>(3)</sup>		
2010	2,344	1,447	897	284	7,719		
2011	4,165	2,406	1,759	286	8,520		
2012	4,585	2,799	1,786	273	8,938		
2013	5,336	3,386	1,950	269	9,521		
2014	6,064	3,691	2,373	281	9,978		
2015	5,797	3,534	2,263	285	10,514		
2016	5,140	3,182	1,958	307	11,060		
2017	4,787	2,973	1,814	329	11,508		
2018	4,823	3,021	1,802	349	12,129		
2019	4,744	2,973	1,771	387	12,834		

Sources: State and Local Retirement System.

<sup>(3)</sup> Includes payments from Group Life Insurance Plan, which funds the first \$50,000 of any death benefit paid.

NET POSITION RESTRICTED FOR PENSION BENEFITS OF THE NEW YORK STATE AND LOCAL RETIREMENT SYSTEM <sup>(1)</sup> (millions of dollars)				
Fiscal Year Ended March 31	Net Assets	Percent Increase/ (Decrease) From Prior Year		
2010	134,252	21.0%		
2011	149,549	11.4%		
2012	153,394	2.6%		
2013	164,222	7.1%		
2014	181,275	10.4%		
2015	189,412	4.5%		
2016	183,640	-3.0%		
2017	197,602	7.6%		
2018	212,077	7.3%		
2019	215,169	1.5%		

Sources: State and Local Retirement System.

Contributions recorded include the full amount of unpaid amortized contributions.

<sup>(2)</sup> The actuarily determined contribution (ADC) include the employers' normal costs, the Group Life Insurance Plan amounts, and other supplemental amounts.

<sup>(1)</sup> Includes relatively small amounts held under Group Life Insurance Plan. Includes some employer contribution receivables. Fiscal year ending March 31, 2019 includes approximately \$5.0 billion of receivables.

#### Additional Information Regarding the System

The NYSLRS CAFR contains in-depth and audited information about the System. Among other things, the NYSLRS CAFR contains information about the number of members and retirees, salaries of members, valuation of assets, changes in fiduciary net position and information related to contributions to the System. The 2019 NYSLRS CAFR is available on the OSC website at the following web address:

#### http://www.osc.state.ny.us/retire/about\_us/financial\_statements\_index.php

- Information on the number of members and retirees, including the change in the number of members and retirees and beneficiaries since 2009 can be found on page 27 of the NYSLRS CAFR at the link noted above. More information on this topic is available in the "Statistical" section of the NYSLRS CAFR.
- 2) A combined basic statement of changes in fiduciary net position can be found on page 41 of the NYSLRS CAFR at the link noted above.
- 3) Schedule of Changes in the Employers' Net Pension Liability and Related Ratios (unaudited) can be found on pages 70-71 at the link noted above.
- 4) Information on contributions can be found on pages 139-147 of the NYSLRS CAFR at the link noted above.
- 5) A table with the market value of assets, actuarial value of assets and actuarial accrued liability of the CRF since 2008 can be found on page 148 of the NYSLRS CAFR at the link noted above.
- 6) Information related to the salaries of members can be found on pages 181-185 of the NYSLRS CAFR at the link noted above.

# **Section 1: Subsection E**

# "Authorities and Localities" Extract From AIS

The extracted information included in this Subsection E is not intended to and does not in any way update or change any of the information contained in the AIS.

Capitalized terms used in this Subsection E and not otherwise defined shall have the meanings ascribed to them in the AIS.

#### **Public Authorities**

For the purposes of this section, "authorities" refer to public benefit corporations or public authorities, created pursuant to State law, which are reported in the State's CAFR. Authorities are not subject to the constitutional restrictions on the incurrence of debt that apply to the State itself and they may issue bonds and notes within the amounts and restrictions set forth in legislative authorization. Certain of these authorities issue bonds under two of the three primary State credits PIT Revenue Bonds and Sales Tax Revenue Bonds. The State's access to the public credit markets through bond issuances constituting State-supported or State-related debt issuances by certain of its authorities could be impaired and the market price of the outstanding debt issued on its behalf may be materially and adversely affected if any of these authorities were to default on their respective State-supported or State-related debt issuances.

The State has numerous public authorities with various responsibilities, including those which finance, construct and/or operate revenue-producing public facilities. These entities generally pay their own operating expenses and debt service costs on their notes, bonds or other legislatively authorized financing structures from revenues generated by the projects they finance or operate, such as tolls charged for the use of highways, bridges or tunnels; charges for public power, electric and gas utility services; tuition and fees; rentals charged for housing units; and charges for occupancy at medical care facilities. Since the State has no actual or contingent liability for the payment of this type of public authority indebtedness, it is not classified as either State-supported debt or State-related debt. Some public authorities, however, receive monies from State appropriations to pay for the operating costs of certain programs.

There are statutory arrangements that, under certain circumstances, authorize State local assistance payments that have been appropriated in a given year and are otherwise payable to localities to be made instead to the issuing public authorities in order to secure the payment of debt service on their revenue bonds and notes. However, in honoring such statutory arrangement for the redirection of local assistance payments, the State has no constitutional or statutory obligation to provide assistance to localities beyond amounts that have been appropriated therefor in any given year.

As of December 31, 2019, (with respect to Job Development Authority or "JDA" as of March 31, 2019) each of the 17 authorities listed in the following table had outstanding debt of \$100 million or more, and the aggregate outstanding debt, including refunding bonds, was approximately \$201 billion, only a portion of which constitutes State-supported or State-related debt. Note that the outstanding debt information contained in the following table is the most current information provided by OSC from data submitted by the 17 authorities in the following table at the time of this AIS Update.

OUTSTANDING DEBT OF CERTAIN AUTHORITIES (1)  AS OF DECEMBER 31, 2019 (2)  (millions of dollars)							
State-Related Authority and							
Authority	Debt	Conduit	Total Debt				
Dormitory Authority	34,371	21,698	56,069				
Metropolitan Transportation Authority	0	34,860	34,860				
Port Authority of NY & NJ	0	26,279	26,279				
Housing Finance Agency	35	17,629	17,664				
UDC/ESD	14,790	1,067	15,857				
Job Development Authority (2)	0	11,532	11,532				
Triborough Bridge and Tunnel Authority	0	8,684	8,684				
Long Island Power Authority (3)	0	8,091	8,091				
Thruway Authority	2,403	5,532	7,935				
Environmental Facilities Corporation	16	5,891	5,907				
State of New York Mortgage Agency	0	2,825	2,825				
Energy Research and Development Authority	0	1,631	1,631				
Power Authority	0	1,230	1,230				
Battery Park City Authority	0	905	905				
Local Government Assistance Corporation	822	0	822				
Municipal Bond Bank Agency	104	142	246				
Niagara Frontier Transportation Authority	0	152	152				
	-						
TOTAL OUTSTANDING	52,541	148,148	200,689				

Source: Compiled by the Office of the State Comptroller from data submitted by the Public Authorities. Debt classifications by DOB.

- (1) Includes only authorities with \$100 million or more in outstanding debt which are reported as component units or joint ventures of the State in the Comprehensive Annual Financial Report (CAFR). Includes short-term and long-term debt. Reflects par amounts outstanding for bonds and financing arrangements or gross proceeds outstanding in the case of capital appreciation bonds. Amounts outstanding do not reflect accretion of capital appreciation bonds or premiums received.
- (2) All Job Development Authority (JDA) debt outstanding reported as of March 31, 2019. This includes \$11.5 billion in conduit debt issued by JDA's blended component units consisting of \$6.1 billion issued by New York Liberty Development Corporation (\$1.2 billion of which is also included in the amount reported for Port Authority of NY and NJ), \$742 million issued by the Brooklyn Arena Local Development Corporation, and \$4.7 billion issued by the New York Transportation Development Corporation.
- (3) Includes \$4.01 billion of Utility Debt Securitization Authority (UDSA) bonds. Chapter 173 of the Laws of 2013 established UDSA for the sole purpose of retiring certain outstanding indebtedness of the Long Island Power Authority (LIPA) through the issuance of restructuring bonds. UDSA is reported as a blended component unit of LIPA in LIPA's audited financial statements.

#### Localities

There have been severe financial and other adverse impacts on localities throughout the State, but particularly on New York City and the surrounding counties as the epicenter of the COVID-19 pandemic. No attempt is made in this AIS to assess, at this time, the financial and healthcare impacts on the State's localities.

While the fiscal condition of New York City and other local governments in the State is reliant, in part, on State aid to balance their annual budgets and meet their cash requirements, the State is not legally responsible for their financial condition and viability. Indeed, the provision of State aid to localities, while one of the largest disbursement categories in the State budget, is not constitutionally obligated to be maintained at current levels or to be continued in future fiscal years and the State Legislature may amend or repeal statutes relating to the formulas for and the apportionment of State aid to localities.

### The City of New York

The fiscal demands on the State may be affected by the fiscal condition of New York City, which relies in part on State aid to balance its budget and meet its cash requirements. It is also possible that the State's finances may be affected by the ability of New York City, and its related issuers, to market securities successfully in the public credit markets. The official financial disclosure of the City of New York and its related issuers is available by contacting Jason Goh, Investor Relations, (212) 788-5864, or contacting the City Office of Management and Budget, 255 Greenwich Street, 8th Floor, New York, NY 10007. The official financial disclosures of the City of New York and its related issuers can also be accessed through the EMMA system website at www.emma.msrb.org. The State assumes no liability or responsibility for any financial information reported by the City of New York. The following table summarizes the debt of New York City and its related issuers.

	DEBT OF NEW YORK CITY AND RELATED ENTITIES (1)  AS OF JUNE 30 OF EACH YEAR  (millions of dollars)							
Year	General Obligation Bonds	Obligations of TFA (1)	Obligations of STARC Corp. (2)	Obligations of TSASC, Inc.	Hudson Yards Infrastructure Corporation	Other Obligations (3)	Total	
2010	41,555	20,094	2,178	1,265	2,000	2,444	69,536	
2011	41,785	23,820	2,117	1,260	2,000	2,590	73,572	
2012	42,286	26,268	2,054	1,253	3,000	2,493	77,354	
2013	41,592	29,202	1,985	1,245	3,000	2,394	79,418	
2014	41,665	31,038	1,975	1,228	3,000	2,334	81,240	
2015	40,460	33,850	2,035	1,222	3,000	2,222	82,789	
2016	38,073	37,358	1,961	1,145	3,000	2,102	83,639	
2017	37,891	40,696	1,884	1,089	2,751	2,034	86,345	
2018	38,628	43,355	1,805	1,071	2,724	2,085	89,668	
2019	37,519	46,624	1,721	1,053	2,724	1,901	91,542	

Source: Office of the State Comptroller; The City of New York Comprehensive Annual Financial Report.

- (1) Includes amounts for Building Aid Revenue Bonds (BARBs), the debt service on which will be funded solely from future State Building Aid payments that are subject to appropriation by the State and have been assigned by the City of New York to the Transitional Finance Authority (TFA).
- (2) A portion of the proceeds of the Sales Tax Asset Receivable Corporation (STARC) bonds were used to retire outstanding Municipal Assistance Corporation bonds. The debt service on STARC bonds will be funded from annual revenues to be provided by the State, subject to annual appropriation. These revenues have been assigned to the STARC by the Mayor of the City of New York.
- (3) Includes bonds issued by the Fiscal Year 2005 Securitization Corporation, the New York City Educational Construction Fund, the Industrial Development Agency and, beginning in 2010, the New York City Tax Lien Collateralized Bonds. Also included are bonds issued by the Dormitory Authority of the State of New York for education, health and court capital projects, and other long-term leases which will be repaid from revenues of the City or revenues that would otherwise be available to the City if not needed for debt service.

The staffs of the Financial Control Board for the City of New York (FCB), the Office of the State Deputy Comptroller (OSDC), the City Comptroller and the Independent Budget Office issue periodic reports on the City's financial plans. Copies of the most recent reports are available by contacting: FCB, 80 Maiden Lane, Suite 402, New York, NY 10038, Attention: Executive Director, <a href="http://www.fcb.state.ny.us/">http://www.fcb.state.ny.us/</a>; OSDC, 59 Maiden Lane, 29th Floor, New York, NY 10038, Attention: Deputy Comptroller, <a href="http://www.osc.state.ny.us/osdc/">http://www.osc.state.ny.us/osdc/</a>; City Comptroller, Municipal Building, 6th Floor, One Centre Street, New York, NY 10007-2341, Attention: Deputy Comptroller for Budget, <a href="https://comptroller.nyc.gov/">https://comptroller.nyc.gov/</a>; and IBO, 110 William Street, 14th Floor, New York, NY 10038, Attention: Director, <a href="https://www.ibo.nyc.ny.us/">https://www.ibo.nyc.ny.us/</a>.

#### Other Localities

Certain localities other than New York City have experienced financial problems and have requested and received additional State assistance during the last several State fiscal years. While a relatively infrequent practice, deficit financing by local governments has become more common in recent years. State legislation enacted post-2004 includes 29 special acts authorizing bond issuances to finance local government operating deficits. Included in this figure are special acts that extended the period of time related to prior authorizations and modifications to issuance amounts previously authorized. When a local government is authorized to issue bonds to finance operating deficits, the local government is subject to certain additional fiscal oversight during the time the bonds are outstanding as required by the State's Local Finance Law, including an annual budget review by OSC.

In addition to deficit financing authorizations, the State has periodically enacted legislation to create oversight boards in order to address deteriorating fiscal conditions within particular localities. The Cities of Buffalo and Troy, and the Counties of Erie and Nassau are subject to varying levels of review and oversight by entities created by such legislation. The City of Newburgh operates under special State legislation that provides for fiscal oversight by the State Comptroller and the City of Yonkers must adhere to a Special Local Finance and Budget Act. The impact on the State of any possible requests in the future for additional oversight or financial assistance cannot be determined at this time and therefore is not included in the Financial Plan projections.

Legislation enacted in 2013 created the Financial Restructuring Board for Local Governments (the "Restructuring Board"). The Restructuring Board consists of ten members, including the State Director of the Budget, who is the Chair, the Attorney General, the State Comptroller, the Secretary of State and six members appointed by the Governor. The Restructuring Board, upon the request of a "fiscally eligible municipality", is authorized to perform a number of functions including reviewing the municipality's operations and finances, making recommendations on reforming and restructuring the municipality's operations, proposing that the municipality agree to fiscal accountability measures, and making available certain grants and loans. To date, the Restructuring Board is currently reviewing or has completed reviews for twenty-six municipalities. The Restructuring Board is also authorized, upon the joint request of a fiscally eligible municipality and a public employee organization, to resolve labor impasses between municipal employers and employee organizations for police, fire and certain other employees in lieu of binding arbitration before a public arbitration panel.

OSC implemented its Fiscal Stress Monitoring System (the "Monitoring System") in 2013. The Monitoring System utilizes a number of fiscal and environmental indicators with the goal of providing an early warning to local communities about stress conditions in New York's local governments and school districts. Fiscal indicators consider measures of budgetary solvency while environmental indicators consider measures such as population, poverty, and tax base trends. Individual entities are then scored according to their performance on these indicators. An entity's score on the fiscal components will determine whether or not it is classified in one of three levels of stress: significant, moderate or susceptible. Entities that do not meet established scoring thresholds are classified as "No Designation".

A total of 35 local governments (8 counties, 12 cities, 7 towns and 8 villages) and 26 school districts have been placed in a stress category by OSC based on financial data for their fiscal years ending in 2018. The vast majority of entities scored by OSC (97 percent) are classified in the "No Designation" category.

Like the State, local governments must respond to changing political, economic and financial influences over which they have little or no control, but which can adversely affect their financial condition. For example, the State or Federal government may reduce (or, in some cases, eliminate) funding of local programs, thus requiring local governments to pay these expenditures using their own resources. Similarly, past cash flow problems for the State have resulted in delays in State aid payments to localities. In some cases, these delays have necessitated short-term borrowing at the local level.

Other factors that have had, or could have, an impact on the fiscal condition of local governments and school districts include: the loss of temporary Federal stimulus funding; recent State aid trends; constitutional and statutory limitations on the imposition by local governments and school districts of property, sales and other taxes; and for some communities, the significant upfront costs for rebuilding and clean-up in the wake of a natural disaster. Localities may also face unanticipated problems resulting from certain pending litigation, judicial decisions and long-range economic trends. Other large-scale potential problems, such as declining urban populations, declines in the real property tax base, increasing pension, health care and other fixed costs, or the loss of skilled manufacturing jobs, may also adversely affect localities and necessitate requests for State assistance.

Ultimately, localities as well as local public authorities may suffer serious financial difficulties that could jeopardize local access to public credit markets, which may adversely affect the marketability of notes and bonds issued by localities within the State.

The following table summarizes the debt of New York City and its related issuers, and other New York State localities, from 1980 to 2018.

DEBT OF NEW YORK LOCALITIES <sup>(1)</sup> (millions of dollars)							
Locality Fiscal Year		bined City Debt <sup>(2)</sup>	Other Loca	alities Debt <sup>(3)</sup>	Total Loca	lity Debt <sup>(3)</sup>	
Ending	Bonds	Notes	Bonds <sup>(4)</sup>	Notes <sup>(4)</sup>	Bonds <sup>(3)(4)</sup>	Notes <sup>(4)</sup>	
1980	12,995	0	6,835	1,793	19,830	1,793	
1990	20,027	0	10,253	3,082	30,280	3,082	
2000	39,244	515	19,093	4,470	58,337	4,985	
2010	69,536	0	36,110	7,369	105,646	7,369	
2014	81,240	0	36,290	7,236	117,530	7,236	
2015	82,789	0	34,346	6,981	117,135	6,981	
2016	83,639	0	35,006	6,952	118,645	6,952	
2017	86,345	0	34,788	5,617	121,133	5,617	
2018	89,668	0	35,855	5,737	125,523	5,737	

Source: Office of the State Comptroller; The City of New York Comprehensive Annual Financial Report. NOTE: For localities other than New York City, the amounts shown for fiscal years ending in 1990 may include debt that has been defeased through the issuance of refunding bonds.

- Because the State calculates locality debt differently for certain localities (including New York City), the figures above may vary from those reported by such localities. In addition, this table excludes indebtedness of certain local authorities and obligations issued in relation to State lease-purchase arrangements.
- (2) Includes bonds issued by New York City and its related issuers, the Transitional Finance Authority, STAR Corporation, TSASC, Inc., the Hudson Yards Infrastructure Corporation, and Treasury obligations (as shown in the table "Debt of New York City and Related Entities" in the section of this document entitled "Authorities and Localities The City of New York"). Also included are the bonds of the Fiscal Year 2005 Securitization Corporation, the Industrial Development Agency, the Municipal Assistance Corporation, the Samurai Funding Corporation, the New York City Educational Construction Fund, and the Dormitory Authority of the State of New York for education, health and court capital projects, and other long-term leases which will be repaid from revenues of the City or revenues which would otherwise be available to the City if not needed for debt service and, beginning in 2010, the New York City Tax Lien Collateralized Bonds.
- (3) Includes bonds issued by the localities and certain debt guaranteed by the localities and excludes capital lease obligations (for localities other than New York City), assets held in sinking funds and certain amounts available at the start of a fiscal year for redemption of debt. Starting in 2001, debt for other localities includes installment purchase contracts.
- (4) Amounts reflect those set forth on annual update documents provided to OSC by New York State localities. Does not include the indebtedness of certain localities that did not file Annual Update Documents (financial reports) with the State Comptroller.

# **Section 1: Subsection F**

# "Economics and Demographics" Extract From AIS

The extracted information included in this Subsection F is not intended to and does not in any way update or change any of the information contained in the AIS.

Capitalized terms used in this Subsection F and not otherwise defined shall have the meanings ascribed to them in the AIS.

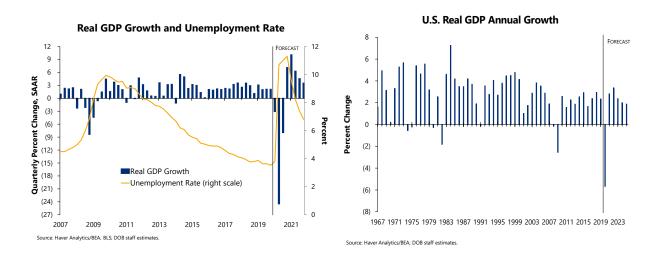
The demographic and statistical data in this section, which have been obtained from the sources indicated, do not represent all factors which may have a bearing on the State's fiscal and economic affairs. Further, such information requires economic and demographic analysis in order to assess its significance and may be interpreted differently by individual experts. Note that DOB has chosen to provide certain economic and demographic analysis updated through the date of this AIS, although continuing disclosure requirements for this AIS require analysis only through March 31, 2020.

## The U.S. and Global Economy

The rapid spread of COVID-19 has evolved into a pandemic disrupting global trade flows, supply chains, business and household demand, travel, and drastically lowering equity and commodity prices. Worldwide lockdowns have sent most major economies into, or near, a recession. The global monetary, fiscal, and health care policy responses have been swift and, in many cases, unprecedented. According to the International Monetary Fund (IMF), the global economy will be in a deep recession in 2020.

#### U.S. Economic Forecast<sup>6</sup>

The policy developments surrounding the rapid spread of COVID-19 have driven DOB's U.S. economic outlook into recessionary territory. With social distancing programs put in place by various states, business closures, employee furloughs and layoffs on the rise, DOB expects that U.S. real GDP growth will contract in the first three quarters of calendar year 2020. There were noticeable signs of financial and economic stress during the latter part of February, and by the end of March 2020 it was clear that the U.S. economy was entering a recession.



U.S. real GDP is expected to have declined 5.0 percent in the first quarter of calendar year 2020, followed by a deep contraction of 24.5 percent in the second quarter, and another contraction of

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<sup>&</sup>lt;sup>6</sup> DOB's US Macro forecast incorporates the third estimate of 2019 fourth quarter GDP report released on March 26, 2020; February 2020 BEA personal income and outlays report released on March 27, 2020; February 2020 employment report released on March 6, 2020; and February 2020 CPI report released on March 11, 2020.

8.0 percent in the third quarter. DOB currently projects real GDP to rebound and grow 7.1 percent in the fourth quarter of 2020. The peak-to-trough decline (fourth quarter 2019 to third quarter 2020) in real GDP is 9.4 percent. Real GDP for 2020 is estimated to decline 5.7 percent. As the economy recovers, real GDP growth is expected to surge in the first half of 2021 before slowing to 3.5 percent by the fourth quarter of 2021. The projection of 2021 real GDP growth is 2.8 percent. In terms of levels, real GDP does not surpass its recent peak in the fourth quarter of 2019 until the second half of 2022.

The Federal Reserve has taken unprecedented actions designed to mitigate the stress on credit markets and ensure that financial institutions, firms, households, and state and local governments have enough liquidity and funds. On March 3, the Federal Reserve cut the Federal funds rate by 50 basis points, and then cut rates again by 100 basis points on March 15 sending the target range of the Federal funds rate to 0 - 0.25 percent. On March 23, the Federal Reserve committed to using its full range of tools to support the U.S. economy, including unlimited amount of quantitative easing (QE), corporate bond purchases through special purpose vehicles (SPVs), the issuance of asset-backed securities (ABS) backed by consumer and business loans, and the expansion of money market funds to cover municipal bonds in order to assist in State and local government liquidity.

To limit the economic and financial damage to the U.S. economy due to the COVID-19 pandemic, on March 6, 2020 the Coronavirus Preparedness and Response Supplemental Appropriations Act was enacted by Congress and provided \$8 billion in emergency funding for Federal agencies. The Families First Coronavirus Response Act, passed on March 18, 2020 provided \$192 billion in relief measures such as payroll tax credits, and funding to state governments by increasing Federal matching requirements for Medicaid. The CARES Act, passed on March 26, 2020 provided business and household income stabilization equal to \$2.3 trillion, which is the single largest spending measure passed by Congress in U.S. history. The major provisions of the CARES Act are one-time checks to qualifying individuals, expanded unemployment insurance, small business loans and grants, grants to specific industries, business tax cuts, loans to large businesses, states and municipalities, and support to health care institutions and employees.

Claims for unemployment insurance benefits, a leading indicator of labor market conditions, skyrocketed in the second half of March through the first three weeks of April 2020, bringing the five-week total to approximately 26.5 million. This number of initial claims is record breaking for a five-week period and surpasses the nonfarm job gains from October 2010 through February 2020. The employment report released on April 3, 2020 indicated 701,000 nonfarm job losses in March 2020 after 244,500 average monthly job gains for the first two months of the year. The March unemployment rate spiked 0.9 percentage point to 4.4 percent in March 2020, from a historical low of 3.5 percent in February 2020. The March job report was worse than expected, however, it accounted for only partial impact on the labor market since the survey was conducted around March 12, 2020. There has been a significant level of hiring freezes, furloughs, and layoffs since mid-March 2020. Sixty-five percent of the March job losses were in the leisure and hospitality sector which includes restaurants, bars and hotels, consistent with the abrupt stop of economic activity to contain the spread of COVID-19. Retail trade employment fell by 46,000 in March and more losses are likely as several large department stores have announced layoffs and furloughs in the weeks following the March employment survey. Manufacturing and construction employment are also likely to see more significant declines when April results are available, as many motor vehicle assembly plants are expected to close, and stay-at-home orders restrain workers from construction projects.

ECONOMIC INDICATORS FOR THE UNITED STATES (Calendar year)							
	2015	2016	2017	2018	2019	2020 <sup>1</sup>	
Gross Domestic Product							
Nominal (\$ billions)	\$18,224.9	\$18,715.1	\$19,519.4	\$20,580.2	\$21,427.7	\$20,490.6	
Percent Change	4.0	2.7	4.3	5.4	4.1	(4.4)	
Real (\$ billions)	\$17,403.9	\$17,688.9	\$18,108.1	\$18,638.2	\$19,073.1	\$17,993.2	
Percent Change	2.9	1.6	2.4	2.9	2.3	(5.7)	
Personal Income							
(\$ billions)	\$15,717.8	\$16,121.1	\$16,878.8	\$17,819.2	\$18,602.3	\$18,636.8	
Percent Change	4.8	2.6	4.7	5.6	4.4	0.2	
Nonfarm Employment							
(millions)	141.8	144.3	146.6	148.9	150.9	142.9	
Percent Change	2.1	1.8	1.6	1.6	1.4	(5.3)	
Unemployment Rate (%)	5.3	4.9	4.3	3.9	3.7	9.2	
Consumer Price Index							
(1982-84=100)	237.0	240.0	245.1	251.1	255.7	257.6	
Percent Change	0.1	1.3	2.1	2.4	1.8	0.8	

Sources: U.S. Bureau of Economic Analysis; U.S. Bureau of Labor Statistics. Table reflects revisions by source agencies to figures for prior years.

<sup>1</sup>As projected by DOB, based on National Income and Product Account, employment and CPI data released through March 2020.

Looking ahead, DOB expects the national employment situation to substantially deteriorate over the next three quarters of 2020. Nonfarm payroll employment is expected to decline 5.3 percent in 2020 before a 2.4 percent gain in 2021. Meanwhile, the unemployment rate is expected to climb to 9.2 percent for 2020, the highest since 2011. As the economy recovers, the unemployment rate is expected to drop to 8.0 percent in 2021. Due to falling oil prices and weak demand, DOB's CPI inflation outlook is only 0.8 percent for 2020.

Consumer spending is expected to drop sharply in the second quarter of 2020 while recovering at a stronger growth rate than real GDP in the latter part of the year. Real residential investment growth, which has been a bright spot in the economy since the third quarter of 2019, is expected to be in negative territory for the rest of 2020. Real nonresidential fixed investment growth has been declining since the second quarter of 2019 due to trade policy uncertainty, slowing global growth, production delays of the Boeing 737 Max aircraft, and a global manufacturing downturn. With factory closures, and production slowdowns, real nonresidential fixed investment growth is expected to fall dramatically in the second and third quarters of 2020 before reaching positive territory in the first quarter of 2021. Real exports and imports are also expected to shrink during the first three quarters of 2020 but will likely recover sooner than nonresidential fixed investment.

#### **Risks**

The current forecast represents a dramatic downward revision to the U.S. economic outlook compared to DOB's forecast released in February 2020. As expected, downward revisions are attributed to the COVID-19 pandemic. The uncertainty surrounding this pandemic weigh the risks to the downside. Upside risks include further business and income stabilization legislation from Congress and the timely containment of the COVID-19 virus.

## The New York Economy<sup>7</sup>

New York State and especially New York City have been impacted particularly hard by the COVID-19 pandemic. Coronavirus fears, travel bans, and regulations that limit social gatherings caused a wide range of business sectors to cease operations, especially retail trade and leisure and hospitality. The abrupt halt of economic activity in most industries continues to lead to layoffs and furloughs. As a result, private sector employment in New York State is expected to shed jobs starting from the first quarter of 2020 through the first quarter of 2021 on a year-over-year basis. Private sector employment is expected to decline 7.5 percent in 2020 and recover in 2021 to a growth rate of 3.1 percent.

Due to global economic and financial uncertainties, the S&P 500 equity price index is expected to decline 14.7 percent in 2020. Finance and insurance sector bonuses are expected to decline 50.4 percent in FY 2021. The outlook for total bonuses is slightly less negative, with a projected of decline 44.9 percent in FY 2021. Total wages are expected to decline 7.2 percent in FY 2021.

State property income and proprietor's income are projected to decline 9.1 percent and 5.3 percent, respectively, in FY 2021. The CARES Act relief payments to individuals across the nation are estimated by the Joint Committee of Taxation to be \$292.4 billion. These payments are reflected within State transfer income as early as the second quarter of 2020, driving up State transfer income by approximately 23 percent in FY 2021. On balance, State personal income is projected to decline 2.2 percent in FY 2021, followed by a projected growth of 1.8 percent in FY 2022.

All the risks to the U.S. forecast apply to the State forecast as well. The coronavirus pandemic and weak global growth are contributing to increased market volatility and restraining equity prices growth over the near term. As the nation's financial capital, both the volume of financial market activity and volatility in equity markets pose a particularly significant degree of risk for the New York State economy. Since the New York City area became the epicenter of the COVID-19 outbreak in the U.S., a prolonged impact of the virus would threaten economic growth within the City and overall State. More-than-expected layoffs could pose a significant downside risk to our employment and wage outlook. Upside risks such as the faster than expected containment of the virus, stronger equity markets, and more robust national and global growth could result in higher employment and wage growth.

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<sup>&</sup>lt;sup>7</sup> DOB's New York State economic forecast incorporates 2019 fourth quarter BEA State personal income report released on March 24, 2020.

ECONOMIC INDICATORS FOR NEW YORK STATE (Calendar year)							
	2016	2017	2018	2019	2020 <sup>1</sup>		
Personal Income							
(\$ billions)	\$1,202.6	\$1,286.0	\$1,341.9	\$1,389.8	\$1,399.1		
Percent Change	3.4	6.9	4.3	3.6	0.7		
Nonfarm Employment							
(thousands)	9,156.5	9,280.3	9,404.3	9,522.3	8,915.8		
Percent Change	1.6	1.4	1.3	1.3	(6.4)		
Unemployment Rate (NSA, %)	4.9	4.7	4.2	4.0	9.8		

Sources: Personal income data are based on U.S. Bureau of Economic Analysis; employment data come from NYS Department of Labor; unemployment rate data come from U.S. Bureau of Labor Statistics. Table reflects revisions by source agencies to data for prior years.

New York is the fourth most populous state in the nation, after California, Texas, and Florida, and has a relatively high level of personal wealth. The State's economy is diverse, with a comparatively large share of the nation's financial activities, information, education, and health services employment, and a small share of the nation's farming and mining activity. The State's location and its air transport facilities and natural harbors have made it an important hub for international commerce. Travel and tourism constitute an important part of the economy. Like the rest of the nation, New York has a declining proportion of its workforce engaged in manufacturing, and an increasing proportion engaged in service industries.

Manufacturing: Manufacturing employment continues to decline as a share of total State employment, as in most other states, and as a result, New York's economy is less reliant on this sector than in the past. However, it remains an important sector of the State economy, particularly for the upstate region, which hosts higher concentrations of manufacturers.

Trade, Transportation, and Utilities: As defined under the North American Industry Classification System (NAICS), the trade, transportation, and utilities supersector accounts for the second largest component of State nonfarm employment, but only the fifth largest when measured by wage share. This sector accounts for proportionally less employment and wages for the State than for the nation.

Financial Activities: New York City is the nation's leading center for banking and finance and, hence this is a far more important sector for the State than for the nation. Although this sector accounts for less than one-tenth of all nonfarm jobs in the State, it contributes about one-fifth of total wages.

<sup>&</sup>lt;sup>1</sup>As projected by DOB.

Other Service Sectors: The remaining service-producing sectors include information, professional and business services, private education and healthcare, leisure and hospitality services, and other services. Combined, these industries account for over half of all nonfarm jobs in New York. Information, education and health, and other services account for a higher proportion of total State employment than for the nation.

Agriculture: Farming is an important part of the State's rural economy, although it constitutes only about 0.2 percent of total State GDP. Principal agricultural products of the State include dairy products, greenhouse and nursery products, fruits, and vegetables.

Government: Federal, State, and local governments together comprise the third largest sector in terms of nonfarm jobs. Public education is the source of over 40 percent of total State and local government employment.

United States 0.5 5.0 8.5	State  0.1 4.2 4.1	United States  1.0 5.4
0.5 5.0	0.1 4.2	1.0 5.4
0.5 5.0	0.1 4.2	1.0 5.4
5.0	4.2	5.4
8.5	4 1	0.0
		9.8
18.4	11.5	15.3
1.9	5.0	3.7
5.8	19.2	9.4
14.1	18.6	18.3
16.0	14.8	13.4
11.0	5.2	5.1
3.9	2.9	3.2
15.0	14.3	15.5
	5.8 14.1 16.0 11.0 3.9	5.8 19.2 14.1 18.6 16.0 14.8 11.0 5.2 3.9 2.9

The importance of the various sectors of the State's economy relative to the national economy is shown in the above table, which compares nonfarm employment and wages by sector for the State and the nation. Construction accounts for smaller share of employment for the State than for the nation, while the combined service industries account for a larger share. The share of total wages originating in the financial activities sector is particularly large for the State relative to the nation. Thus, the State is likely to be less affected than the nation during an economic recession that is concentrated in manufacturing and construction, but likely to be more affected by any economic downturn that is concentrated in the services sector.

## **Economic and Demographic Trends**

In calendar years 1990 through 1998, the State's rate of economic growth was somewhat slower than that of the nation. During the 1990-91 recession and post-recession period, the economies of the State and much of the rest of the Northeast were more heavily damaged than the nation as a whole and were slower to recover. However, the situation subsequently improved. In 1999, for the first time in 13 years, State employment growth surpassed that of the nation, and in 2000 the rates were essentially the same. In 2001, the September 11th attack resulted in a downturn in New York that was more severe than for the nation. In contrast, the State labor market fared better than that of the nation during the most recent downturn that began in 2008, though New York experienced a historically large wage decline in 2009. The State unemployment rate was higher than the national rate from 1991 to 2004, but the gap between them closed by the end of 2004, with the State rate falling below that of the nation for much of the Great Recession, and remaining below through November 2011. The State unemployment rate rose above the national rate in December 2011, but fell below yet again in May 2015. It remained below the national rate for the period between May 2015 and April 2016, but has been near or slightly above the national rate since then.

The following table compares population change in the State and in the United States since 1980.

		US			
	Total Population (000s)	% Change from Preceding Period	Percentage of U.S. Population	Total Population (000s)	% Change from Preceding Period
1980	17,558	(3.7)	7.8	226,546	11.4
1990	17,990	2.5	7.2	248,710	9.8
2000	18,976	5.5	6.7	281,422	13.2
2010	19,378	2.1	6.3	308,746	9.7
2019	19,454	0.4	5.9	328,240	6.3

Total State nonfarm employment has declined as a share of national nonfarm employment compared with 1980s and 1990s, however the share remained stable since 2000. The following historical table compares these levels and the rate of unemployment for the State and the nation.

NONFAI	RM EMPLOYMENT A	ND UNEMPLOYM	IENT RATE FOR NEW YO	ORK AND THE UN	ITED STATES
	Employment (NSA, 000s)		State as Percent	Unemployme	nt Rate (NSA, %)
	State	US	of US Employment	State	US
1980	7,207	90,533	8.0	7.5	7.1
1990	8,204	109,526	7.5	5.3	5.6
2000	8,619	132,011	6.5	4.6	4.0
2010	8,545	130,345	6.6	8.6	9.6
2019	9,786	150,939	6.5	4.0	3.7

Source: U.S. Bureau of Labor Statistics.

Note: Nonfarm employment and unemployment rates are generated from separate surveys.

State per capita personal income has historically been significantly higher than the national average, although the ratio has varied substantially over time. Because New York City is an employment center for a multi-state region, State personal income measured on a residence basis understates the relative importance of the State to the national economy and the size of the base to which State taxation applies. The following table compares per capita personal incomes for the State and the nation.

PER CAPITA PERSONAL INCOME (Income in Dollars)						
	NYS	US	Ratio NYS/US			
1980	\$11,001	\$10,180	1.08			
1990	\$23,990	\$19,621	1.22			
2000	\$36,028	\$30,657	1.18			
2010	\$48,973	\$40,547	1.21			
2019	\$71,440	\$56,663	1.26			
Source: U.S. Bureau of Economic Analysis.						

# **Section 2: Subsection G**

# New York Local Government Assistance Corporation Bonds

## "The Sales Tax"

This Subsection G contains the information required to be updated annually pursuant to applicable continuing disclosure agreements relating to obligations issued by the New York Local Government Assistance Corporation.

Capitalized terms used in this Subsection G and not otherwise defined shall have the meanings ascribed to them in the related Official Statement.

#### General

In 1965, New York became the 39<sup>th</sup> state to impose a general sales and compensating use tax; 46 states now impose sales or gross receipts taxes. The statewide rate has been raised three times: from 2 percent to 3 percent on April 1, 1969, to 4 percent on June 1, 1971, and to 4.25 percent effective June 1, 2003 through May 31, 2005. The rate returned to 4 percent on June 1, 2005. The Sales Tax now applies to (1) sales and use within the State of most tangible personal property (2) certain utility service billings; and (3) charges for restaurant meals, hotel and motel occupancy, and for specified admissions and services. The base of the tax has been amended periodically since its imposition in 1965 and in almost every year since 1992. Legislation enacted from time to time since 1996 has (i) created special temporary and permanent Sales Tax exemptions for certain transactions (e.g., for clothing and footwear purchases under a certain dollar amount and for property and services used or consumed by qualifying businesses located in Empire Zones and New York City Liberty and Resurgence Zones) or (ii) expanded the scope of the Sales Tax (e.g., including the New York City cigarette excise tax of \$1.50 in the State and local sales tax bases and requiring nonprofit organizations to collect sales tax on retail sales of certain property and services). (See Sales Tax Receipts below, for a description of recent amendments).

The Sales Tax is generally collected from the consumer by the final vendor. However, special provisions enacted in 1985 require prepayment of the bulk of the tax on motor fuel upon its import into the State, with ultimate collection and reconciliation at the retail level. Legislation effective September 1, 1995 requires similar prepayments of the Sales Tax on cigarettes. This prepayment was increased from 7 percent to 8 percent in 2009. Other provisions permit certain taxpayers to pay Sales Tax directly to the Commissioner of Taxation and Finance.

Vendors of goods and services which are subject to the Sales Tax are required to submit quarterly reports and remit tax collections with a postmarked due date of March 20, June 20, September 20 and December 20. Vendors collecting \$3,000 or less in Sales Tax per year can elect to file annually on March 20. Vendors with taxable volume of \$300,000 or more in one of the immediately preceding four quarters must remit the tax on a monthly basis. Monthly remittances are due on the 20th day of the month following the month of collection. Sales Tax vendors with more than \$5 million in State and local annual tax liability remit tax for the first 22 days of the month by Electronic Funds Transfers (EFT) or certified check by the third business day thereafter. Tax for the balance of the month is paid with the monthly returns that such vendors file by the 20th of the following month. The threshold for mandatory EFT payments was initially \$5 million and, effective September 2002, is currently \$500,000. In addition, legislation in 1996 provided exemptions from the EFT program for certain materialmen that can demonstrate hardship, effective April 1, 1997. Effective March 1, 1999, Sales Tax vendors were allowed to keep for their Sales Tax collection services 3.5 percent of their Sales Tax liability up to a maximum of \$150 per quarter. Legislation enacted in 2006 increased the percentage to 5 percent of their Sales Tax liability, up to a maximum of \$175 in FY 2007. The cap increased to \$200 on March 1, 2007. Legislation enacted in 2010 eliminated the allowance for monthly filers.

#### **Sales Tax Receipts**

Sales Tax receipts constitute the State's second largest source of tax receipts after PIT and accounted for approximately 18.0 percent of State tax receipts in all State Funds in FY 2020. The level of Sales Tax receipts is necessarily dependent upon economic and demographic conditions in the State, and therefore there can be no assurance that historical data with respect to collections of the Sales Tax will be indicative of future receipts.

Actual FY 2011 receipts of \$10.782 billion reflect an increase of 6.9 percent in the continuing New York Sales Tax base and tax law changes. These tax law changes included the elimination of the clothing and footwear exemption from October 1, 2010 to March 31, 2011, the elimination of the vendor credit for monthly filers and a clarification that room remarketers are required to collect sales and New York City occupancy taxes.

Actual FY 2012 receipts of \$11.125 billion reflect an increase of 3.9 percent in the continuing New York State Sales Tax base and tax law changes such as the tax modernization project. In addition, clothing and footwear priced up to \$55 were exempt from New York State Sales Tax until March 31, 2012.

Actual FY 2013 receipts of \$11.232 billion reflect an increase of 3.2 percent in the continuing New York State Sales Tax base and tax law changes. The exemption for items of clothing and footwear priced under \$110 went back into effect on April 1, 2012.

Actual FY 2014 receipts of \$11.786 billion reflect an increase of 4.1 percent in the continuing New York State Sales Tax base and tax law changes affecting sales tax receipts that went into effect during FY 2014. These tax law changes included START-UP NY (tax-free zones on or near qualifying university and college campuses), a driver's license suspension program for certain tax delinquencies, and restrictions on certain Industrial Development Agencies ("IDAs") retail projects and a benefit clawback provision.

Actual FY 2015 receipts of \$12.137 billion reflect a base increase of 4.7 percent in the continuing New York State Sales Tax base and tax law changes. These tax law changes included increasing the sales tax exemption from \$0.75 to \$1.50 on certain food and drink items sold through vending machines and establishing three regions for the prepaid sales tax on fuel to reduce tax evasion at retail.

Actual FY 2016 receipts of \$12.485 billion reflect an increase of 3.6 percent in the continuing New York State Sales Tax base and tax law changes. These tax law changes included imposing local sales tax on prepaid wireless based on retail location instead of the customer's residence, exempting solar purchase power agreements from state and local sales tax, extending wine tasting sales and use tax exemption to other alcoholic beverages, an exemption of the purchase or lease of a boat in excess of \$230,000 from sales and use tax, exempting general aviation aircraft and machinery or equipment installed on aircraft from state and local sales tax, and exempts certain related-party sales arising as a result of the Federal Dodd-Frank Wall Street Reform and Consumer Protection Act.

Actual FY 2017 receipts of \$12.967 billion reflect an increase of 3.9 percent in the continuing New York State Sales Tax base and tax law changes. These tax law changes included motor fuel

## The Sales Tax

enforcement provisions that require wholesalers to file informational returns that will be used to audit retailers, and the exemption of feminine hygiene products.

Actual FY 2018 receipts of \$13.553 billion reflect an increase of 4.1 percent in the continuing New York State Sales Tax base and tax law changes. These tax law changes included the exemption of cemetery monuments, the closure of related entities sales tax loophole, and motor fuel prepayments reform.

Actual FY 2019 receipts of \$14.164 billion reflect an increase of 5.3 percent in the continuing New York State Sales Tax base and tax law changes. These tax law changes included converting the prepared food purchased for resale and the veterinary sales tax credits/refunds into upfront exemptions and providing Responsible Person sales tax relief for minority LLC owners.

Actual FY 2020 receipts of \$14.883 billion reflect an increase of 3.3 percent in the continuing New York State Sales Tax base, tax law changes, and administrative changes. The tax law changes included eliminating the sales tax exemption for ESCOs and requiring internet marketplace providers to collect and pay sales tax on transactions facilitated on their platforms. The administrative changes enforced the collection of sales tax on sales made by out-of-state companies due to the Supreme Court's Decision on South Dakota versus Wayfair.

FY 2021 receipts are estimated to be \$12.584 billion, reflecting a decrease of 16.9 percent in the continuing New York State Sales Tax base related to the economic impact of the COVID-19 pandemic.

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Note: The Sales Tax receipts described in this section do not include additional Sales Tax collections in the Metropolitan Commuter Transportation District for the Mass Transportation Operating Assistance Fund.

Table 1 below sets forth historical information relating to Sales Tax receipts from State FYs 2011 through 2020 and estimated amounts for FY 2021. Table 2 sets forth monthly Sales Tax receipts from April 1, 2015 through March 31, 2020. The information reflects the tax law changes described above.

TABLE 1
SALES TAX RECEIPTS<sup>(1)</sup>
(billions of dollars)

State Fiscal Year	Net Receipts of Sales Tax	Net Receipts of 1% Sales Tax <sup>(2)</sup>	Annual Rate of Growth/Decline <sup>(3)</sup>
2011	\$10.782	\$2.696	9.2%
2012	11.125	2.781	3.2
2013	11.232	2.808	1.0
2014	11.786	2.947	5.0
2015	12.137	3.034	3.0
2016	12.485	3.121	2.9
2017	12.967	3.242	3.9
2018	13.553	3.388	4.5
2019	14.164	3.537	4.4
2020	14.883	3.718	5.1
2021 <sup>(4)</sup>	12.584	3.146	-15.4

Source: NYS Division of Budget.

<sup>(1)</sup> Reflects sales and compensating use tax receipts, net of refunds. Amounts are unadjusted for rate and base changes.

<sup>(2)</sup> Reflects amounts equivalent to a 1 percent rate of taxation. Amounts shown prior to the enactment of the Sales Tax Revenue Bond Tax Fund (pre-FY 2014) are pro forma.

<sup>(3)</sup> Represents growth rate of net receipts of 1 percent rate share.

<sup>(4)</sup> As estimated in the FY 2021 Enacted Budget Financial Plan. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

TABLE 2
MONTHLY SALES TAX RECEIPTS (1) (2)
April 1, 2015 Through March 31, 2020
(millions of dollars)

MONTH	2015-16	%	2016-17	%	2017-18	%	2018-19	%	2019-20	%
April	\$955	7.6	\$996	7.7	\$950	7.0	\$1,015	7.2	\$1,078	7.2
May	931	7.5	949	7.3	976	7.2	1,054	7.4	1,102	7.4
June	1,280	10.3	1,311	10.1	1,353	10.0	1,463	10.3	1,487	10.0
July	994	8.0	1,017	7.8	1,053	7.8	1,086	7.7	1,159	7.8
August	967	7.7	971	7.5	1,031	7.6	1,096	7.7	1,163	7.8
September	1,282	10.3	1,305	10.1	1,363	10.1	1,420	10.0	1,523	10.2
October	874	7.0	1,000	7.7	1,040	7.7	1,077	7.6	1,157	7.8
November	965	7.7	998	7.7	1,102	8.1	1,100	7.8	1,169	7.9
December	1,189	9.5	1,266	9.8	1,386	10.2	1,442	10.2	1,484	10.0
January	1,017	8.1	1,070	8.3	1,120	8.3	1,148	8.1	1,270	8.5
February	828	6.6	875	6.7	941	6.9	971	6.9	1,045	7.0
March	<u>1,204</u>	<u>9.6</u>	<u>1,208</u>	<u>9.3</u>	<u>1,238</u>	<u>9.1</u>	<u>1,294</u>	<u>9.1</u>	<u>1,246</u>	<u>8.4</u>
Total <sup>(3)</sup>	<u>\$12,485</u>	100%	<u>\$12,967</u>	100%	<u>\$13,553</u>	100%	<u>\$14,164</u>	100%	<u>\$14,883</u>	<u>100%</u>

Source: NYS Division of the Budget.

## **Estimated Debt Service Coverage**

The following table sets forth (1) receipts from the net Sales Tax collection for FY 2020, (2) receipts from the 1 percent Sales Tax receipts for FY 2020, (3) estimated maximum annual debt service on Outstanding Bonds of the Corporation and (4) resulting debt service coverage. There can be no assurance that future Sales Tax collections will not be less than the amounts collected for FY 2020 as a result of numerous factors affecting Sales Tax collections.

TABLE 3
ESTIMATED DEBT SERVICE COVERAGE
NEW YORK LOCAL GOVERNMENT ASSISTANCE CORPORATION
(thousands of dollars)

FY 2020 Sales Tax Receipts	\$14,882,972
FY 2020 1% Sales Tax Receipts <sup>(1)</sup>	\$3,718,258
Maximum Annual Debt Service <sup>(2)</sup>	\$171,321
Debt Service Coverage <sup>(3)</sup>	21.7x

<sup>(1)</sup> Net of approximately \$15.2 million in estimated collection expenses.

<sup>(1)</sup> Amounts shown reflect both the General Fund and Debt Service Fund receipts from the State's 4 percent sales and compensating use taxes.

<sup>(2)</sup> Percentages indicate the monthly share of yearly receipts.

<sup>(3)</sup> Totals may not add due to rounding.

<sup>(2)</sup> The calculation of maximum annual debt service assumes all variable rate bonds are unhedged, uses rates in effect as of March 31, 2020 and includes support costs.

<sup>(3)</sup> Assumes no interest earnings on the Capital Reserve Fund.

## The Sales Tax

Legislation enacted in 2003 currently requires LGAC to certify, in addition to its own cash needs, for \$170 million annually. In May 2004, LGAC amended its General Senior Bond Resolution and General Subordinate Lien Bond Resolution to clarify that any failure to certify or make payments to the City or its assignee has no impact on LGAC's own bondholders; and that if any such act or omission were to occur with respect to any possible bonds issued by New York City or its assignee, that act or omission would not constitute an Event of Default with respect to LGAC bonds. For purposes of calculating debt service coverage as shown in Table 3, such \$170 million payment was not deducted from the 1 percent Sales Tax receipts or added to maximum annual debt service.

The Act does not restrict the right of the State to amend, repeal, modify or otherwise alter the Sales Tax. In addition, the Act permits, after appropriation of the Corporation's cash requirements, moneys derived from the 1 percent Sales Tax Fund to be paid over to the General Fund. The Act could be amended to provide that those moneys be used as a source of payment for financings by the Corporation in excess of its current authorization or for separate financings by other authorities of the State. In the case of the Corporation, however, such financing could not be issued under the Senior Resolution or otherwise by the Corporation unless (i) the date and amounts of payments have been scheduled so that they do not materially adversely affect the ability of the Corporation to pay, when due, debt service on the Senior Bonds and (ii) such financings are not entitled to a lien or charge equal or prior to the Senior Bonds on Revenues, moneys and securities in the Senior Debt Service Fund and the Senior Capital Revenue Fund and could not be issued under the Subordinate Resolution or otherwise by the Corporation unless (i) the date and amounts of payments have been scheduled so that they do not materially adversely affect the ability of the Corporation to pay, when due, debt service on the Subordinate Bonds and (ii) such financing is not entitled to a lien or charge equal or prior to the Subordinate Bonds on Revenues, moneys and securities in the Subordinate Debt Service Fund and the Subordinate Capital Revenue Fund. No such additional financing is permitted under existing law.

# **Section 2: Subsection H**

# No Bonds Outstanding Intentionally Omitted

# **Section 2: Subsection I**

# New York State Thruway Authority Highway and Bridge Trust Fund Bonds

## "Sources of Revenue for the Trust Fund"

This Subsection I contains the information required to be updated annually pursuant to applicable continuing disclosure agreements relating to obligations issued by the New York State Thruway Authority for Highway and Bridge Trust Fund Bonds.

Capitalized terms used in this Subsection I and not otherwise defined shall have the meanings ascribed to them in the related Official Statement.

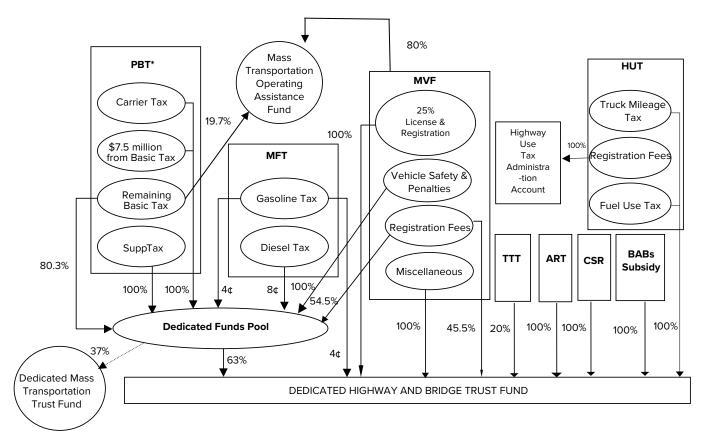
#### Introduction

The State highway and bridge program is funded in part by various transportation-related taxes and fees including (a) portions of the State's (i) petroleum business taxes (the "PBT"), (ii) motor fuel taxes (the "MFT"), (iii) motor vehicle fees (the "MVF") and (iv) transmission and transportation taxes (the "TTT") in the corporation and utility taxes, (b) all revenues generated by the highway use tax (the "HUT") and auto rental tax (the "ART"), and (c) certain special revenues (the "CSR"). In addition to supporting this program through the Trust Fund, portions of the first four revenue sources are also statutorily allocated among several other State funds.

The chart below depicts the flow of funds to the Dedicated Highway and Bridge Trust Fund for FY 2021.

#### Transportation-Related Taxes & Fees Allocation FY 2021 Enacted Budget

\* Effective December 1, 2017, all receipts from aviation fuel began to be directed to an aviation purpose account, from which no receipts are directed to the Dedicated Highway and Bridge Trust Fund.



The PBT is the business privilege tax imposed on petroleum businesses operating in the State. The tax is measured by the quantity of various petroleum products refined or sold in the State or imported for sale or use in the State. PBT rates generally have two aspects: (i) the basic tax whose rate varies by product type, and (ii) the supplemental tax, which, in general, is applied at a uniform rate. Since FY 2003, most of the net PBT receipts from the basic tax and all of the supplemental tax have been earmarked to the Dedicated Funds Pool. The Statewide Dedicated Funds Pool is the repository for revenues from the following dedicated taxes and fees: petroleum business taxes, motor fuel taxes, and motor vehicle fees that are derived mainly from vehicle registration and driver license fees. Subject to statutory allocation under State law, 63 percent of the Dedicated Funds Pool is deposited into the Trust Fund. The remaining 37 percent is deposited into the Dedicated Mass Transportation Trust Fund.

Dedicated motor fuel tax revenue earmarked to the Trust Fund has been derived from one hundred percent of the receipts from four cents of the aggregate eight-cent-per-gallon excise tax penalties levied with respect to gasoline and other non-diesel motor fuels, generally for highway use. The remaining four cents of the aggregate eight-cent-per-gallon excise tax imposed on gasoline and the eight-cent-per-gallon excise tax levied on diesel motor fuel are deposited into the Dedicated Funds Pool.

Two of the three components of the highway use tax revenues are earmarked to the Trust Fund: the truck mileage tax and the fuel use. The truck mileage tax is levied on certain commercial vehicles based on the number of miles driven on the public highways of the State and the loaded or unloaded weight of the vehicles. The fuel use tax is imposed upon amounts of fuel purchased outside the State by certain motor carriers and used while traveling on the public highways of the State.

A large portion of the State's motor vehicle fees is earmarked to the Trust Fund. There are three main categories of motor vehicle fees: registrations, vehicle safety and penalties and miscellaneous. The vast majority of motor vehicle fees that are directed to the Trust Fund are derived from the registration category. For motor vehicle registration fees, 45.5 percent is earmarked directly to the Trust Fund while the remaining 54.5 percent of the registration fees is earmarked to the Dedicated Funds Pool. The 25 percent increase in registration and license fees in 2009 does not follow the statutory split and instead is directed to the Trust Fund. Revenues from the miscellaneous category, which includes revenues from the Driver Responsibility Act and emission/inspection stickers, are directed solely to the Trust Fund. The smallest revenue source is the vehicle safety and penalties category, which includes revenues from the document image fee.

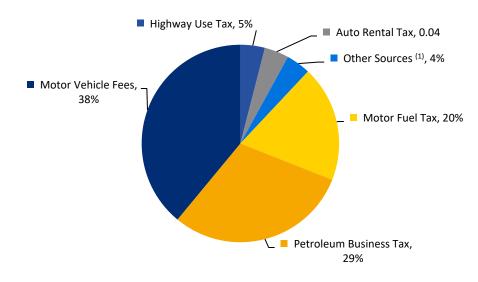
Currently the State imposes a six percent tax on charges to certain rental passenger cars. Effective June 1, 2019, legislation enacted with the FY 2020 Budget increased the supplemental tax within the Metropolitan Commuter District ("MCTD") from 5 percent to 6 percent and established a new 6 percent supplemental tax outside of the MCTD. All receipts from the State auto rental tax are deposited to the Trust Fund. All receipts from the supplemental tax within the MCTD are deposited to the MTA Trust Aid Account. All receipts from the supplemental tax outside of the MCTD are deposited to the Public Transportations Systems Operating Assistance Account.

The State imposes a franchise tax on transmission and transportation companies under Sections 183 and 184 of the corporation and utilities taxes. Additionally, effective May 2015, the excise tax imposed under Section 186-e was increased by 0.4 percent on the sale of mobile communication services with 1.52 percent of all section 186-e receipts dedicated to the Trust Fund.

### FY 2021 Enacted Budget

The following chart indicates the portion of FY 2021 Trust Fund Revenues that is estimated in the FY 2021 Enacted Budget to be derived from each of the revenue sources.

#### **Dedicated Highway and Bridge Trust Fund Revenue Sources**



<sup>(1)</sup> Includes Build America Bonds Subsidy (see discussion herein), Certain Special Revenues, and Transmission and Transportation Taxes.

### **Dedicated Highway and Bridge Trust Fund Revenue Sources**

The following sections provide general information on collections and projected receipts for each of the sources of revenues since the Trust Fund was established.

#### **Dedicated Petroleum Business Tax**

**General.** The PBT is the business privilege tax imposed on petroleum businesses operating in the State. The tax is measured by the quantity of various petroleum products refined or sold in the State or imported for sale or use in the State. PBT rates generally have two aspects: (i) the basic tax whose rate varies by product type, and (ii) the supplemental tax, which, in general, is applied at a uniform rate.

**Tax Rates.** The basic and supplemental PBT tax rates are subject to separately computed annual adjustments on January 1 of each year, to reflect the change in the Producer Price Index ("PPI") for refined petroleum products for the 12 months ended August 31 of the immediately preceding year. The tax rates, therefore, increase as prices rise and decrease as prices fall. The PBT rates are adjusted annually subject to a maximum change of five percent of the current rate in any year. In addition to the five percent cap on rate changes, the statute also requires basic and supplemental rates to be rounded to the nearest tenth of one cent. Subsequent legislation provided that diesel rates be rounded to the nearest hundredth of one cent. As a result, the tax rates usually do not change by the full five percent allowed under the statutory formula.

The following table shows the changes in the PPI for refined petroleum products since FY 2011 and the capped PBT index.

# PETROLEUM BUSINESS TAX INDEX CHANGE (percent)

Year for PPI Change (September 1 to August 31)	PPI for Refined Petroleum Products Change	Year for PBT Index	PBT Index Change (January 1)
2010-11	29.8	2012	5.0
2011-12	9.2	2013	5.0
2012-13	-0.8	2014	-0.8
2013-14	-3.2	2015	-3.2
2014-15	-29.1	2016	-5.0
2015-16	-30.4	2017	-5.0
2016-17	13.3	2018	5.0
2017-18	26.0	2019	5.0
2018-19	-2.0	2020	-20
2019-20 <sup>(1)</sup>	-25.1	2021	-5.0

<sup>(1)</sup> Estimated.

The table below shows the rates per gallon for the PBT in effect for calendar years 2019 and 2020 and estimated rates for calendar year 2021, respectively.

# PETROLEUM BUSINESS NET TAX RATES FOR 2019 - 2021<sup>(1)</sup> (cents per gallon)

		2019			2020			2021 <sup>(2)</sup>	
Petroleum Products	Base	Supp	Total	Base	Supp	Total	Base	Supp	Total
Highway-use fuel									
Gasoline and other non-diesel	10.60	7.10	17.70	10.40	7.00	17.40	9.90	6.70	16.60
Diesel	10.60	5.35	15.95	10.40	5.25	15.65	9.90	4.95	14.85
Aviation gasoline or Kero-jet fuel	7.10	0.00	7.10	7.00	0.00	7.00	6.70	0.00	6.70
Non-automotive diesel fuels									
Commercial gallonage	9.70	0.00	9.70	9.50	0.00	9.50	9.00	0.00	9.00
Nonresidential heating	5.20	0.00	5.20	5.10	0.00	5.10	4.80	0.00	4.80
Residual petroleum products									
Commercial gallonage	7.40	0.00	7.40	7.30	0.00	7.30	6.90	0.00	6.90
Nonresidential heating	4.00	0.00	4.00	3.90	0.00	3.90	3.70	0.00	3.70
Railroad diesel fuel	9.30	0.00	9.30	9.10	0.00	9.10	8.60	0.00	8.60

<sup>(1)</sup> The tax rates represent the net tax rate after credits.

Projected — The projected petroleum producer price index decline of 25.1 percent through August 2020 will result in a projected decline of 5 percent in the PBT tax rates on January 1, 2021.

**Tax Base.** Generally, transactions that are excluded from the basic PBT base are also excluded from the supplemental tax base. Exclusions include sales for export from the State, sales of fuel oil for residential heating purposes and manufacturing use, and sales to government entities when such entities buy petroleum for their own use. Sales of kerosene (other than kero-jet fuel) and liquefied petroleum gas and sales of residual fuel oil used as bunker fuel also are exempted. Beginning January 1, 2002, all electric utilities that use petroleum to generate electricity have been allowed to apply commercial gallonage rates under deregulation.

The State also imposes a petroleum business carrier tax under the PBT on fuel purchased by motor carriers outside the State but consumed within the State. The carrier tax rates are the same as the PBT automotive gasoline and diesel rates listed above.

**Legislative Changes.** Legislation adopted with the FY 2006 Enacted Budget exempted or partially exempted PBT on alternative fuels, including ethanol ("e85") and biodiesel ("B20") until September 1, 2011. Since then, this alternative fuels exemption has been extended several times and is currently in effect until September 1, 2021.

Legislation adopted with the FY 2012 Enacted Budget modernized fuel definitions to conform with changes to Federal and State Law.

Legislation adopted with the FY 2014 Enacted Budget provided a reimbursement for motor fuel and diesel motor fuel used by volunteer ambulance and fire departments. Also, legislation adopted with the FY 2014 Enacted Budget allowed tax-free interdistributor sales of highway diesel motor fuel sold below the rack (i.e., not delivered by truck).

Legislation adopted with the FY 2016 Enacted Budget authorized petroleum business tax refunds for farm use of highway diesel motor fuel.

Legislation adopted with the FY 2017 Enacted Budget conformed the State Tax Law to Federal Aviation Administration regulations regarding taxes on aviation fuel that includes limiting the use of the revenues for airport-related projects and required motor fuel wholesalers to register and file informational returns with the State to increase the effectiveness of fuel tax evasion auditing.

**Tax Imposition and Payment.** Imposition of the tax occurs at different points in the distribution chain, depending upon the type of product. The tax is imposed on motor fuels at the same time as the eight-cent-per-gallon motor fuel tax. Gasoline, which represents the preponderance of automotive fuel sales in the State, is taxed upon importation into the State for sale or upon manufacture in the State. Other non-diesel highway-use fuels such as compressed natural gas, methanol and ethanol become subject to the tax on their first sale as motor fuel in the State. Highway-use diesel motor fuel becomes taxed upon its first non-exempt sale or use in the State. Non highway-use diesel fuel (such as No. 2 fuel oil used for commercial heating) and residual fuel usually become taxable on the sale to the consumer or upon use of the product in the State.

Most petroleum businesses remit this tax on a monthly basis. Taxpayers with yearly motor fuel tax and PBT liability totaling more than \$5 million remit tax for the first 22 days of the month by electronic funds transfer by the third business day thereafter. Tax for the balance of the month is paid with the monthly returns filed by the 20<sup>th</sup> of the following month. The Department of Taxation and Finance advises that in FY 2019, 36 taxpayers, accounting for 91 percent of all PBT receipts, participated in the electronic funds transfer program. As a complement to the fuel use tax, the PBT carrier tax is collected quarterly with the fuel use tax portion of the highway use tax (see "Highway Use Tax" below).

Aspects relating to the imposition and collection of the PBT have been and may continue to be the subject of administrative claims and litigation by taxpayers.

**Historical Summary of PBT Revenue.** The following table provides ten year historical information on the basic PBT and the supplemental PBT, the major funding source for the Trust Fund.

# ACTUAL BASIC AND SUPPLEMENTAL PBT COLLECTIONS (millions of dollars)

Collection Period State Fiscal Year	Basic PBT	Cumplemental DDT
State Fiscal Year	Dasic PD1	Supplemental PBT
2010-11	\$660.4	\$412.8
2011-12	661.3	419.1
2012-13	688.4	430.2
2013-14	704.4	428.6
2014-15	700.4	435.9
2015-16	677.2	426.3
2016-17	682.3	423.1
2017-18	663.7	412.9
2018-19	705.3	443.5
2019-20	705.5	436.9

Source: New York State Department of Taxation and Finance.

Several factors account for the changes in PBT revenues during the period referenced above.

Receipts for FY 2011 reflect a 5 percent decrease in PBT rates effective January 1, 2010 and a 5 percent increase in PBT rates effective January 1, 2011. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$17.1 million from the carrier tax.

Receipts for FY 2012 reflect a 5 percent increase in PBT rates effective January 1, 2011 and a 5 percent increase in PBT rates effective January 1, 2012. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$19.2 million from the carrier tax.

Receipts for FY 2013 reflect a 5 percent increase in PBT rates effective January 1, 2012 and a 5 percent increase in PBT rates effective January 1, 2013. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$21.0 million from the carrier tax.

Receipts for FY 2014 reflect a 5 percent increase in PBT rates effective January 1, 2013 and a 0.8 percent decrease in PBT rates effective January 1, 2014. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$21.5 million from the carrier tax.

Receipts for FY 2015 reflect a 0.8 percent decrease in PBT rates effective January 1, 2014 and a 3.2 percent decrease in PBT rates effective January 1, 2015, offset by an increase in taxable gasoline and diesel gallonage. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$22.0 million from the carrier tax.

Receipts for FY 2016 reflect a 3.2 percent decrease in PBT rates effective January 1, 2015 and a 5 percent decrease in PBT rates effective January 1, 2016. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$20.3 million from the carrier tax.

Receipts for FY 2017 reflect a 5 percent decrease in PBT rates effective January 1, 2016 and a 5 percent decrease in PBT rates effective January 1, 2017. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$18.3 million from the carrier tax.

Receipts for FY 2018 reflect a 5 percent decrease in PBT rates effective January 1, 2017 and a 5 percent increase in PBT rates effective January 1, 2018. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$15.5 million from the carrier tax.

Receipts for FY 2019 reflect a 5 percent increase in PBT rates effective January 1, 2018 and a 5 percent increase in PBT rates effective January 1, 2019. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$16.3 million from the carrier tax.

Receipts for FY 2020 reflect a 5 percent increase in PBT rates effective January 1, 2019 and a 2 percent decrease in PBT rates effective January 1, 2020. In addition to basic tax and supplemental tax receipts, total PBT collections also include \$18.3 million from the carrier tax.

**Actual and Estimated Revenues from Dedicated PBT.** Actual receipts since FY 2011 and DOB's estimates of receipts from the dedicated PBT for FY 2021 are as set forth in the following table:

# TRUST FUND REVENUES FROM PBT (millions of dollars)

State Fiscal Year	<b>Dedicated Funds Pool</b>	Trust Fund Revenue	Trust Fund Share
2010-11	\$ 961.9	\$605.9	63.0%
2011-12	970.8	611.6	63.0
2012-13	1,005.6	633.5	63.0
2013-14	1,017.2	640.9	63.0
2014-15	1,021.9	643.8	63.0
2015-16	991.9	624.9	63.0
2016-17	990.8	624.2	63.0
2017-18	960.3	605.0	63.0
2018-19	1,016.4	640.4	63.0
2019-20	1,011.5	637.3	63.0
2020-21 <sup>(1)</sup>	882.6	556.0	63.0

<sup>(1)</sup> Estimated in the FY 2021 Enacted Budget. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

In formulating its projection for FY 2021, DOB made various assumptions regarding income, gasoline prices and consumption, fuel efficiency of the motor vehicles in the State and certain demographic trends. Forecasts of these variables are generated by DOB's own economic models of the United States and State economies, and a forecast published by the Federal Energy Information Administration ("EIA"). These assumptions were supplemented with year-to-date actual receipts. The estimates for PBT receipts from gasoline motor fuel are consistent with the consumption estimates used in forecasting motor fuel tax receipts. The PBT forecast also incorporates the indexing provisions that decreased the rates by 2 percent on January 1, 2020 and are projected to decrease the rates by 5 percent on January 1, 2021.

In formulating its estimates of PBT revenues from diesel motor fuel, DOB relied upon its own forecast of nationwide economic conditions, as reflected in national gross domestic product, and upon indicators of New York business activity. The estimates for PBT receipts from diesel motor fuel are also consistent with the consumption estimates used in forecasting motor fuel tax receipts.

The balance of the tax consists of tax paid with respect to commercial and utility usage of non-highway-use diesel fuel and residual fuel oils (Nos. 4, 5 and 6 oils). Effective December 1, 2017, all receipts from aviation fuel are directed to an aviation purpose account, from which no receipts are directed to the Dedicated Highway and Bridge Trust Fund. The forecast anticipates that total tax collections from these non-highway use diesel and residual fuels will experience a decline in FY 2021. The estimated receipts include \$16.9 million in FY 2021 from the carrier tax.

#### **Dedicated Motor Fuel Tax**

**General.** MFT revenue is derived from an eight-cent-per-gallon excise tax levied with respect to gasoline and diesel motor fuels, generally for highway use. The aggregate rate of tax on gasoline has been eight cents per gallon since 1972. The aggregate rate of tax on diesel motor fuel was reduced from ten cents to eight cents per gallon in 1996.

Effective 2003, MFT gasoline revenue directed to the Trust Fund was increased from 67.7 percent to 81.5 percent. Currently, 63.0 percent of MFT diesel revenue is directed to the Trust Fund, which was 31.5 percent in 2000 and 49.2 percent in 2001.

**Tax Imposition and Payment.** The tax on motor fuel is payable by distributors registered with the State. The gasoline motor fuel tax is imposed when gasoline is imported (or caused to be imported) into the State for sale or use in the State, or manufactured in the State. Generally, the tax on other non-diesel motor fuels earmarked to the Trust Fund (such as compressed natural gas, propane, methanol and ethanol) is remitted by the dealer selling it as motor fuel. The tax on diesel motor fuel is imposed on the first non-exempt sale of diesel in the State.

Most petroleum businesses remit these taxes on a monthly basis. Businesses with annual MFT and PBT liability totaling more than \$5 million remit the taxes for the first 22 days of the month by electronic funds transfer by the third business day thereafter. Tax for the balance of the month is paid with the monthly returns filed by the 20th of the following month. The Department of Taxation and Finance advises that, in FY 2019, 35 taxpayers with motor fuel excise tax obligations participated in the electronic funds transfer program and accounted for 92 percent of all motor fuel tax receipts.

Although the tax is remitted by distributors, the incidence of the tax falls primarily on final users of the fuel on the highways and waterways of the State. Governmental purchases are exempt from the tax. Fuel purchased for certain road vehicles (such as fire trucks, buses used in local transit, taxicabs and ambulances), upon which the tax has been paid, may be eligible for full or partial reimbursement of the MFT. Reimbursement of the tax is also available for fuel not used on the highways (e.g., fuel used in farming). Certain exemptions, including sales of kero-jet fuel for use in airplanes and sales to exempt organizations, apply only to the diesel motor fuel.

**Actual and Estimated Revenues from Dedicated Motor Fuel Tax.** Actual receipts since FY 2011 and DOB's forecast of Trust Fund receipts from the gasoline and diesel MFT for FY 2021 are set forth in the following table:

# TRUST FUND REVENUES FROM MFT (millions of dollars)

State Fiscal Year	Gasoline MFT	Diesel MFT	<b>Total Revenues</b>
2010-11	\$363.7	\$44.0	\$407.7
2011-12	354.0	42.4	396.4
2012-13	348.1	41.2	389.3
2013-14	336.5	38.0	374.5
2014-15	349.3	36.8	386.1
2015-16	357.5	40.6	398.1
2016-17	364.1	45.5	409.6
2017-18	353.5	49.6	403.1
2018-19	371.9	45.2	417.1
2019-20	357.6	46.0	403.6
2020-21 <sup>(1)</sup>	318.0	40.1	358.1

<sup>(1)</sup> Estimated. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

In formulating the gasoline motor fuel tax forecast, DOB relied principally upon relationships among gross domestic product, income, gasoline prices and gasoline demand that have been established by DOB's own economic forecast and the EIA. Gasoline consumption is estimated to decline in FY 2021.

To develop the diesel MFT forecast, DOB relied primarily on its own forecasts of State economic conditions, and the EIA's forecast of diesel demand. Diesel consumption is estimated to decrease in FY 2021.

**Legislative Changes.** Legislation adopted with the FY 2006 Enacted Budget exempted or partially exempted MFT on alternative fuels, including ethanol ("e85") and biodiesel ("B20") until September 1, 2011. Since then, this alternative fuels exemption has been extended several times and is currently in effect until September 1, 2021.

Legislation adopted with the FY 2012 Enacted Budget modernized fuel definitions to conform with changes to Federal and State Law.

Legislation adopted with the FY 2014 Enacted Budget allowed tax-free interdistributor sales of highway diesel motor fuel sold below the rack (i.e., not delivered by truck).

Legislation adopted with the FY 2017 Enacted Budget required motor fuel wholesalers to register and file informational returns with the State to increase the effectiveness of fuel tax evasion auditing.

#### **Highway Use Tax**

**General.** The highway use tax includes three components: the truck mileage tax, the fuel use tax, and registration fees. Under current law, the truck mileage tax and fuel use tax are earmarked to the Trust Fund.

The truck mileage tax is levied on commercial vehicles having a loaded gross weight of more than 18,000 pounds. The State gives carriers the option of using an unloaded weight basis to compute truck mileage tax liability. A motor carrier pays tax based on both the number of miles driven on the public highways of this State and the weight of the vehicle.

The fuel use tax is a complement to the State motor fuel and sales taxes. In contrast to the latter taxes, which are imposed upon the amount of fuel purchased within the State, the fuel use tax applies to fuel purchased outside New York State by trucks and tractors and by foreign or interstate bus carriers, but used while traveling on the public highways of the State.

The State is a member of the federally mandated International Fuel Tax Agreement ("IFTA"). This agreement provides for the uniform reporting and collection of fuel-use-related taxes among IFTA jurisdictions. IFTA reduces and simplifies the reporting requirements of truckers by permitting motor carriers to file a single tax return with their base state. The base state then distributes revenues back to the other IFTA jurisdictions based on the miles traveled in those jurisdictions.

**Actual and Estimated Revenues from Highway Use Tax.** The following table shows actual receipts since FY 2011 and DOB's forecast of HUT receipts for FY 2021. FY 2018 includes a one-time payment of \$44 million in refunds related to the lowering of the cost of registration and decal fees. FY 2020 receipts slightly decreased by \$5.7 million from FY 2019. The forecast of FY 2021 receipts reflects the FY 2021 Enacted Budget and is based upon forecasts of national and State economic conditions and motor fuel prices.

# TRUST FUND REVENUES FROM HUT (millions of dollars)

State Fiscal Year	Revenues
2010-11	\$129.2
2011-12	132.1
2012-13	145.0
2013-14	136.2
2014-15	140.4
2015-16	158.6
2016-17	136.4
2017-18	91.4
2018-19	146.6
2019-20	140.9
2020-21 <sup>(1)</sup>	130.6

<sup>(1)</sup> Estimated. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

**Legislative Changes.** Legislation adopted with the FY 2006 Enacted Budget exempted or partially exempted MFT on alternative fuels, including ethanol ("e85") and biodiesel ("B20") until September 1, 2011. Since then, this alternative fuels exemption has been extended several times and is currently in effect until September 1, 2021.

Legislation adopted with the FY 2010 Enacted Budget increased the highway use tax fee for a registration certificate from \$4 to \$15 for a motor vehicle, and from \$2 to \$15 for a trailer, semi-trailer, dolly or other drawn device.

Legislation adopted with the FY 2017 Enacted Budget decreased the highway use tax registration fee from \$15 to \$1.50 and made the decal free, which previously cost \$4. This legislation also redirected the revenue from the registrations fees from the Trust Fund to a newly created Highway Use Tax Administration Account. Legislation adopted in this budget also required motor fuel wholesalers to register and file informational returns with the State to increase the effectiveness of fuel tax evasion auditing.

#### **Dedicated Motor Vehicle Fees**

**General.** Motor vehicle fees are imposed by the Vehicle and Traffic Law. Motor vehicle fees are derived from a variety of sources, but consist mainly of vehicle registration and driver licensing fees. In general, motor vehicles, motorcycles, trailers, semi-trailers, buses, and other types of vehicles operating in New York are required to be registered with the Department of Motor Vehicles. In 2018, 11.4 million vehicles were registered in New York State, including 9.6 million standard series vehicles and 773,674 commercial vehicles. The Vehicle and Traffic Law also requires drivers to be licensed by the Department of Motor Vehicles. The current license renewal period is eight years. In 2018, New York State had 12.0 million licensed drivers. Numerous other fees, related to the processes of registration or licensing, are also components of motor vehicle fees.

Most vehicle registration fees in New York are based on weight. Two important exceptions are buses, which are charged according to seating capacity, and semi-trailers, which are charged a flat fee. Registration fees for vehicles weighing less than 18,000 pounds are imposed biennially. The main registration fees are as follows:

#### MAIN REGISTRATION FEES

Type of Vehicle	Weight of Vehicle	Annual Fee <sup>(1)</sup>	
Passenger vehicle	Each 100 lbs. or major fraction thereof up to 3,500 lbs. Plus: for each 100 lbs. or major	\$0.81	
	\$1.21		
Passenger vehicle - minimum fee		\$12.94	
Passenger vehicle - maximum fee		\$70.08	
Passenger vehicle propelled by electricity	\$16.18		
Auto truck and light delivery vehicle	Each 500 lbs. maximum gross weight or fraction thereof	\$3.60	
Tractors (registered separately from semi-trailers)	Each 100 lbs. maximum gross weight or fraction thereof	\$1.51	
Trailers	Each 500 lbs. maximum gross weight or fraction thereof	\$5.39	
Semi-trailers - pre-1989 model year		\$28.75 per year	
Semi-trailers - model year 1989 or later		\$28.75 per year or \$86.25 for a period of 5.5 to 6.5 years	
Bus - seating capacity 15 to 20 passengers		\$74.75	

<sup>(1)</sup> This does not include the \$25 supplemental fee imposed on registrations in the Metropolitan Commuter Transportation District (MCTD).

The main licensing fees are listed below:

#### **MAIN DRIVER LICENSING FEES**

Type of License	Fee <sup>(1)</sup>				
Photo Fee	\$12.50				
Original/Renewal					
• A, B, CDL, or C (Commercial)	\$9.50 - for each six months				
Non CDL/C or E	\$6.25 - for each six months				
<ul> <li>D (Passenger)</li> </ul>	\$3.25 - for each six months				
<ul> <li>M (Motorcycle)</li> </ul>	\$3.75 - for each six months				

<sup>(1)</sup> This does not include the \$1 supplemental fee per six months imposed on licenses in the MCTD.

Registration and licensing occur in person or by mail at the central and district offices of the Department of Motor Vehicles, and county clerks' offices in most counties. Many transactions can also be completed via the Internet. County clerks receive 12.7 percent of gross receipts as compensation.

Certain vehicles registered in New York are exempt from registration fees. The exemptions include: vehicles owned by the State or municipalities; passenger vehicles owned by consular offices; and vehicles owned and used for the transportation of animals by societies for the prevention of cruelty to animals. Vehicles owned by nonresidents and registered with a political jurisdiction outside the State are not usually required to be registered in New York. The revenue loss from these exemptions is minimal.

Currently, revenues from the 25 percent registration and license fee increase, effective September 1, 2009, are directed solely to the Trust Fund. Of the total balance of registration and license fees, approximately 80 percent flows to the Trust Fund.

**Legislative Changes.** Legislation adopted with the FY 2010 Enacted Budget increased license and registration fees by 25 percent. The additional revenues from these increased fees are directed to the Trust Fund. The license plate issuance fee was increased from \$15 to \$25; monies from this increase are directed to the General Fund.

Legislation adopted with the FY 2015 Enacted Budget eliminated the \$169.4 million MVF General Fund transfer to the Dedicated Funds Pool and replaced it with a generic General Fund transfer. Of the \$106.7 million that is directed from the Dedicated Funds Pool to the Trust Fund, \$66 million is a generic General Fund transfer to the Trust Fund. In addition, the first \$40.7 million of the Driver Responsibility Assessment receipts that remained in the General Fund is now directed to the Trust Fund. This law change is revenue neutral to the Trust Fund.

In order to reduce the overall number of funds and improve programmatic efficiencies, legislation adopted with the FY 2017 Enacted Budget dedicated several categories of motor vehicle fees to the Dedicated Highway and Bridge Trust Fund that had previously flowed to four Special Revenue Funds (SROs). The SROs include DMV Compulsory Insurance, DMV Seized Assets, Motorcycle Safety, and the Accident Prevention Course Program (IPIRP).

In order to align revenue sources with operating and capital functions, legislation adopted with the FY 2019 Enacted Budget moved several categories of motor vehicle fees to the General Fund,

including DMV Compulsory Insurance, DMV Seized Assets, Motorcycle Safety, and the IPIRP. These fees had previously flowed to the Dedicated Highway and Bridge Trust Fund.

Legislation adopted with the FY 2020 Enacted Budget changed the process for distributing certain motor vehicle fees revenues to the Metropolitan Transportation Authority (MTA). No longer subject to the appropriation process, Motor Vehicle Fees revenues designated for the MTA Aid Trust Account are directly remitted to the MTA. This law change does not impact the Trust Fund. Additionally, legislation enacted in June 2019 expanded access to standard (not for federal purposes), non-commercial driver licenses or learner permits for all undocumented immigrants, age 16 or older, who reside in New York State.

**Actual and Estimated Revenues from Motor Vehicle Fees.** DOB has forecasted the registration fees for passenger and commercial motor vehicles and other motor vehicle fees for FY 2021. The forecast reflects the State's FY 2021 Enacted Budget.

# TRUST FUND REVENUES FROM MVF (millions of dollars)

State Fiscal Year	Revenues
2010-11 <sup>(1)</sup>	\$813.3
2011-12 <sup>(1)</sup>	811.6
2012-13 <sup>(1)</sup>	795.9
2013-14 <sup>(1)</sup>	785.3
2014-15 <sup>(1) (2)</sup>	726.7
2015-16 <sup>(1) (2)</sup>	753.9
2016-17 <sup>(1) (2) (3)</sup>	786.8
2017-18 <sup>(1) (2) (3)</sup>	833.1
2018-19 <sup>(1) (2) (3)</sup>	794.5
2019-20 <sup>(1) (2) (3)</sup>	805.9
2020-21 <sup>(1) (2) (3) (4)</sup>	806.3

<sup>(1)</sup> Includes all motor vehicle receipts that are directed to the Trust Fund. Nearly \$107 million in CSR revenues, that are collected by the DMV, are now included in this amount.

<sup>(2)</sup> Effective April 1, 2014, the decline in MVF revenues directed to the DHBTF is being offset by a generic General Fund transfer to the Trust Fund (\$66 million).

<sup>(3)</sup> Effective April 1, 2016, several categories of motor vehicle fees that had previously flowed to four Special Revenue Funds were being dedicated to the Trust Fund. Effective April 1, 2018, these same fees have been redirected to the General Fund.

<sup>(4)</sup> Estimated. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

#### **Auto Rental Tax**

**General.** On June 1, 1990, the State imposed a 5 percent tax on charges for the rental or use in New York State of a passenger car with a gross vehicle weight of 9,000 pounds or less. On June 1, 2009, the rate was increased to 6 percent and a supplemental tax at the rate of 5 percent was imposed on the receipts from the rental of a passenger car within the Metropolitan Commuter Transportation District (MCTD). Effective June 1, 2019, legislation enacted with the FY 2020 Budget increased the supplemental tax within the MCTD from 5 percent to 6 percent and established a new 6 percent supplemental tax outside of the MCTD. All revenues from the State auto rental tax are directed to the Trust Fund. Revenues from the supplemental tax within the MCTD are directed to the Public Transportations Systems Operating Assistance Account. Both sources of revenue from the supplemental tax are not included in the table below.

The auto rental tax is remitted quarterly by the vendor on the vendor's sales tax return to the Department of Taxation and Finance.

TRUST FUND REVENUES FROM AUTO RENTAL TAX (millions of dollars)

State Fiscal Year	Revenues
2010-11	\$60.0
2011-12	65.0
2012-13	68.0
2013-14	71.0
2014-15	74.0
2015-16	79.1
2016-17	78.0
2017-18	78.0
2018-19	81.0
2019-20	87.5
2020-21 <sup>(1)</sup>	68.4

<sup>(1)</sup> Estimated. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

#### **Transmission and Transportation Taxes**

**General.** The State imposes franchise taxes on transmission and transportation companies doing business in New York State and an additional excise tax on the sale of mobile communications services within the State. Under Section 183 of the Tax Law, companies pay tax based on the highest of three alternatives: allocated value of issued capital stock at a tax rate of 1.5 mills (.0015); allocated value of issued capital stock on which dividends are paid at a rate of 6 percent or more, at a tax rate of 0.375 mills (.000375) for each 1 percent of dividends paid, or a rate of 1.5 mills (.0015) to capital stock on which dividends are not paid, or are paid at a rate of less than 6 percent; or a minimum tax of \$75. Section 184 of the Tax Law provides for a tax rate of 0.375 percent of gross earnings. Section 186-e imposes an additional excise tax of 0.4 percent on the sale of mobile telecommunication services.

**Legislative Changes.** Legislation adopted with the FY 2004 Enacted Budget increased the flow of funds to the Trust Fund by shifting 20 percent of receipts from the transmission and transportation taxes (Section 183 and 184) from the General Fund, effective April 1, 2004. The remaining 80 percent of transmission and transportation taxes are deposited into the Mass Transportation Operating Assistance Fund ("MTOAF"). Since then, this distribution of receipts to the Trust Fund and the MTOAF has been extended several times and was made permanent in the FY 2018 Enacted Budget. Legislation adopted with the FY 2017 Enacted Budget increased the excise tax (Section 186-e) an additional 0.4 percent (from 2.5 percent to 2.9 percent) on the sale of mobile communications services and dedicated 7.6 percent of all section 186-e receipts to the Trust Fund and MTOAF in the same manner as above, effective May 1, 2015.

The following table shows deposits of transmission and transportation taxes into the MTOAF and the Trust Fund since FY 2011 and DOB estimate of such deposits for FY 2021. The estimate for FY 2021 reflects the FY 2021 Enacted Budget.

# TRANSMISSION AND TRANSPORTATION TAXES DEPOSITS TO MTOAF AND TRUST FUND (millions of dollars)

State Fiscal Year	MTOAF	Trust Fund
2010-11	\$65.6	\$16.4
2011-12	53.1	13.3
2012-13	58.6	14.6
2013-14	54.1	13.5
2014-15	38.0	9.5
2015-16	58.3	14.6
2016-17	61.4	15.3
2017-18	55.1	13.8
2018-19	61.2	15.3
2019-20	58.3	14.6
2020-21(1)	56.0	14.0

<sup>(1)</sup> Estimated. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

#### **Certain Special Revenues**

**General.** Since April 1, 1999, certain transportation-related fees and charges have been deposited in the Dedicated Highway and Bridge Trust Fund. Prior to FY 2000, these transportation-related fees were deposited to the credit of four State special revenue funds. The FY 2000 Enacted Budget redirected these fees, through administrative action, to the Trust Fund. These fees are generated from the sale of permits for transportation of oversized and/or overweight cargo over the State's highways and bridges, the sale of permits for highway work, fees imposed for directional and outdoor advertising signs posted along State highways, and miscellaneous other transportation-related fees. These fees have been deposited directly in the Trust Fund since the FY 2001 Enacted Budget formalized in statute the redirection of these fees to the Trust Fund. Some of the fee schedules associated with these Trust Fund Revenues are subject to change by the Commissioner of Transportation.

**Legislative Changes.** Legislation adopted with the FY 2012 Enacted Budget recognizes \$2.1 million in receipts from private sector partnerships in funding State HELP trucks.

Legislation adopted with the FY 2013 Enacted Budget merged the DOT accident damage account with the Dedicated Highway and Bridge Trust Fund, increasing dedicated revenues by \$19.5 million in FY 2013 and \$24 million thereafter.

Legislation adopted with the FY 2015 Enacted Budget merged DOT's Transportation Regulation Account and Rail Safety Inspection Account with the Dedicated Highway and Bridge Trust Fund, increasing dedicated revenues by \$5.6 million in FY 2015 and \$5.9 million thereafter.

Legislation adopted with the FY 2019 Enacted Budget transferred DOT's Transportation Regulation and Rail Safety programs from the Dedicated Highway and Bridge Trust Fund to the State's General Fund, decreasing dedicated revenues by \$8.3 million in FY 2019 and thereafter.

Legislation adopted with the FY 2020 Enacted Budget authorized DOT to charge a fee for the use of its right of way (ROW) by fiber optic utilities. Such fees were projected to generate \$15 million in revenue in FY 2020 and increasing amounts thereafter and are deposited in the Dedicated Highway and Bridge Trust Fund.

Legislation adopted with the FY 2020 Enacted Budget also increased the maximum penalty for notices of violation of DOT safety regulations. The incremental revenues, expected to be \$625,000 in FY 2020, are deposited in the Dedicated Highway and Bridge Trust Fund.

# CERTAIN SPECIAL REVENUES (millions of dollars)

State Fiscal Year	Revenues
2010-11 <sup>(1)</sup>	\$29.3
2011-12	30.3
2012-13	42.9
2013-14	48.8
2014-15	55.2
2015-16	56.6
2016-17	58.7
2017-18	59.2
2018-19	51.9
2019-20	103.5
2020-21 <sup>(2)</sup>	89.9

<sup>(1)</sup> Nearly \$107 million in receipts are now categorized under motor vehicle receipts. Only dedicated receipts collected by the Department of Transportation are included in this category.

#### **Build America Bonds Subsidy**

The American Recovery and Reinvestment Act of 2009 ("ARRA") authorized the Build America Bonds ("BABs") program, which offered issuers the opportunity to issue taxable bonds for capital projects that would otherwise qualify for tax-exemption and receive a subsidy equal to 35 percent of each interest payment from the U.S. Treasury. The Series 2010B Bonds were issued under the Second General Bond Resolution as BABs and pursuant to the BABs program as then in effect, the Trust Fund assumed it would receive an annual 35 percent interest subsidy on the Series 2010B Bonds.<sup>(1)</sup>

# TRUST FUND REVENUES FROM BABs SUBSIDY (millions of dollars)

State Fiscal Year	Revenues	
2015-16 <sup>(1)</sup>	\$5.0	_
2016-17 <sup>(1)</sup>	5.0	
2017-18 <sup>(1)</sup>	5.0	
2018-19 <sup>(1)</sup>	5.0	
2019-20 <sup>(1)</sup>	4.6	
2020-21 <sup>(2)</sup>	4.2	

<sup>(1)</sup> As a result of Federal sequestration, the subsidy paid to the Trust Fund was reduced to a 32.5 percent subsidy in FY 2015 through FY 2018, and a 32.8 percent subsidy in FY 2019. In FY 2020, the amount is estimated to be a 32.8 percent subsidy.

<sup>(2)</sup> Estimated. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

<sup>(2)</sup> Estimated.

#### **Actual and Estimated Trust Fund Revenues**

The following table provides a summary of the actual and estimated Trust Fund Revenues derived from the sources discussed above.

# ACTUAL AND ESTIMATED TRUST FUND REVENUES (millions of dollars)

State Fiscal Year	PBT	MFT	HUT	MVF	ART	TTT	CSR	BABs	TOTAL
2010-11	\$605.9	\$407.7	\$129.2	\$813.0	\$60.0	\$16.4	\$29.3	\$5.6	\$2,067.1
2011-12	611.6	396.4	132.1	811.6	65.0	13.3	30.3	5.4	2,065.7
2012-13	633.6	389.3	145.0	795.9	68.0	14.6	42.9	5.4	2,094.7
2013-14	640.9	374.5	136.2	785.3	71.0	13.5	48.8	4.9	2,075.1
2014-15	643.8	386.1	140.4	726.7	74.0	9.5	55.2	5.0	2,040.7
2015-16	624.9	398.1	158.6	753.9	79.1	14.6	56.6	5.0	2,090.8
2016-17	624.2	409.6	136.4	786.8	78.0	15.3	58.7	5.0	2,114.0
2017-18	605.0	403.1	91.4	833.1	78.0	13.8	59.2	5.0	2,088.6
2018-19	640.4	417.1	146.6	794.5	81.0	15.3	51.9	5.0	2,151.8
2019-20	637.3	403.6	140.9	805.9	87.5	14.6	103.5	4.6	2,197.9
2020-21 <sup>(1)</sup>	556.0	358.1	130.6	806.3	68.4	14.0	89.9	4.2	2,027.5

<sup>(1)</sup> Estimated. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

#### **Factors Affecting Trust Fund Revenues**

The discussion above has generally covered receipts since FY 2011. Trust Fund receipts should also be viewed from a long-term perspective.

An examination of historical data suggests that the Trust Fund revenues have been affected positively or negatively by a number of factors including, but are not limited to: (1) State legislative changes affecting the tax rates, the tax base, payment schedules and the allocation of receipts to the Trust Fund; (2) overall economic conditions in the State; (3) population growth in the State; (4) significant changes in the price of petroleum and refined petroleum products; (5) improvements in the fuel efficiency of automobiles; (6) the use of the extensive public transportation network of subways, buses and commuter rails; (7) world political events, such as the OPEC oil embargo (1973-75), the terrorist attacks on September 11, 2001 and the continuing conflicts in the Middle East; (8) variations in climate and severe weather conditions, including Hurricane Irene and Superstorm Sandy; (9) severe epidemic or pandemic events, including the COVID-19 pandemic; (10) the price of natural gas relative to certain competing taxable petroleum products, which primarily affect the consumption of taxable petroleum products by utilities; (11) environmental pressures to reduce acid rain through reduction of sulfur dioxide emissions from facilities burning fossil fuels; (12) the shift in the State from a manufacturing-based to service-based economy; (13) State and Federal initiatives encouraging energy efficiency and environmental protection; (14) impact of utility deregulation on Statewide supply and demand of electricity; and (15) tax evasion and Federal and State enforcement measures.

Historically, the price of refined petroleum products has increased. In the long term, this could impact overall consumption as could technological changes in response to these price increases. However, an examination of the historical data factors noted in the prior paragraph indicate that even relatively sharp price increases have not had an immediate adverse effect on motor fuel consumption levels. Indeed the data suggests that the impact of higher prices is expected to be relatively limited and that short-term motor fuel consumption (by far the largest component of Trust Fund receipts) is relatively inelastic in the face of price changes, and, accordingly, that motor fuel tax collections are likely to remain relatively stable. General economic conditions also have an impact upon fuel consumption, especially on diesel fuel consumption. During recessions, diesel fuel consumption declines as business activity slows, but recovers and begins to grow during periods of economic strength. This also has an impact on HUT receipts, which is a tax based on commercial trucks travelling on State highways.

Generally, over the period covered by the historical data discussed above, the sources of revenue dedicated to the Trust Fund were subject to a variety of extreme economic and political conditions, yet would have provided a reasonably stable and moderately growing flow of revenue to the Trust Fund without intervention by the State. There can be no assurances, however, that future economic, political or statutory changes will not materially reduce the flow of revenues to the Trust Fund. In such an event, the State may, but is not obligated to, consider remedial actions, including but not limited to, restructuring revenues available to the Trust Fund or program activity.

# **Section 2: Subsection J**

New York State Medical Care Facilities
Finance Agency, Mental Health Services
Facilities Improvement Revenue Bonds
and

Dormitory Authority of the State of New York, Mental Health Services Facilities Improvement Revenue Bonds

# "Department of Mental Hygiene"

This Subsection J contains the information required to be updated annually pursuant to applicable Continuing Disclosure Agreements relating to obligations issued by the New York State Medical Care Facilities Finance Agency (now known as the Dormitory Authority of the State of New York) for Mental Health Services Facilities Improvement Revenue Bonds and the Dormitory Authority of the State of New York for Mental Health Services Facilities Improvement Revenue Bonds.

Capitalized terms used in this Subsection J and not otherwise defined shall have the meanings ascribed to them in the related Official Statement.

#### **Department of Mental Hygiene**

The Department was established on January 1, 1927, replacing and consolidating the functions of the State Hospital Commission and the State Commission for Mental Defectives. Pursuant to legislation effective in 1978, as amended in 1992, the Department is organized into three autonomous offices:

- 1. The Office of Mental Health ("OMH");
- 2. The Office for People With Developmental Disabilities ("OPWDD"); and
- 3. The Office of Addiction Services and Supports ("OASAS").

These three units function independently within the Department with complete responsibilities for the planning and administration of their respective programs. Each office is headed by a commissioner appointed by the Governor with the advice and consent of the Senate.

#### Office of Mental Health

As the State mental health agency, OMH has two main functions: assuring access to services of the highest quality for children with serious emotional disturbance and adults with serious mental illness, and promoting the mental health of all New Yorkers through a public health approach to education and advocacy. To that end, OMH works with local governments, voluntary agencies, and providers and consumers of mental health services to ensure appropriate care to those in need.

Currently, OMH operates 24 State psychiatric centers, including 15 facilities for adults, 4 for children and 3 for forensic patients, more than 50 residential care facilities, and over 100 outpatient programs. These provide a mix of inpatient, residential and outpatient services. In addition, OMH currently operates two research facilities, the Nathan S. Kline Institute and the New York State Psychiatric Institute, which conduct research into the causes and treatment of mental illness. OMH is responsible for regulating and licensing mental health programs operated by local governments and not-for-profit and proprietary agencies. In that capacity, OMH oversees a large array of programs, including more than 1,500 licensed inpatient, outpatient and residential programs and more than 3,000 unlicensed housing and support programs. For these housing-related programs, OMH is responsible for the regulation and licensing of certain Voluntary Agency Facilities financed with the proceeds of the Bonds and/or the Prior Authority Bonds. Such regulation and licensing include participation in the determination of a facility's needs, review of plans and specifications for construction, the right to inspect and audit, and the establishment of reimbursement rates for client care. Additionally, the capital costs and projected financing sources for any such Voluntary Agency Facilities financed from proceeds of the Bonds and the Prior Authority Bonds are subject to the approval of the New York State Division of the Budget ("DOB").

#### Office for People with Developmental Disabilities

OPWDD is charged with developing a comprehensive, cost-effective, and integrated system to serve the full range of needs of individuals with developmental disabilities. OPWDD operates five Regional Offices, who oversee the provision of not-for-profit services, and six State Operations Offices, which are responsible for State-delivered programs and services. The 13 service districts within the State Operations Offices administer community-based and, where applicable, institutionally-based service programs for persons with developmental disabilities within regional catchment areas. Institutional programs offer residential care and habilitative services in campus settings, informally known as developmental centers, and at special population units located throughout the State. The community-based service programs, funded and regulated by OPWDD, reflect the cooperative efforts of local governments, voluntary not-for-profit service providers and OPWDD as a provider of services. Community programs include State- and voluntary-operated residential and day services, as well as a variety of support services to families and individuals living in their own homes, including respite and crisis intervention, which help prevent unnecessary and costly out-of-home placement. OPWDD is responsible for the regulation and licensing of certain Voluntary Agency Facilities financed with the proceeds of the Bonds as well as certain Voluntary Agency Facilities financed with the proceeds of the Prior Authority Bonds. Such regulation and licensing include determining the need for the facility, review of plans and specifications for construction of the facility, inspections and audits, and the establishment of a reimbursement rate for services. In addition, the capital costs and projected financing sources for any such Voluntary Agency Facilities financed from proceeds of the Bonds and the Prior Authority Bonds are subject to the approval of DOB.

#### Office of Addiction Services and Supports

OASAS is responsible for assuring the development of comprehensive plans, programs and services in the areas of research, prevention, care, education, training, treatment and rehabilitation to address chemical dependencies and/or compulsive gambling problems of individuals and their families. OASAS operates 12 inpatient Addiction Treatment Centers ("ATCs") that provide short-term intensive chemical dependence rehabilitation services and residential treatment services. Except for the Kingsboro and the Van Dyke ATCs, all ATCs are housed on the grounds of State psychiatric centers. In addition, OASAS oversees an addiction treatment service system that provides a full array of drug, alcohol and compulsive gambling treatment, prevention and recovery programs that provide a continuum of care. The care ranges from short-stay detoxification centers to long-term drug and alcohol-free residential communities. These services are provided to a large, diverse population of approximately 234,000 individuals with substance use disorders ("SUD") or gambling problems each year. Additionally, over 430,000 youth receive recurring prevention services annually.

OASAS also is responsible for the regulation and certification of certain Voluntary Agency Facilities financed with the proceeds of the Bonds, as well as certain Voluntary Agency Facilities financed with the proceeds of the Prior Authority Bonds. Such regulation and certification include determining the need for the facility, review of plans and specifications for construction of the facility, the right to conduct inspections and audits, and the establishment of a reimbursement rate for client care. In addition, the capital costs and projected financing sources for any such Voluntary Agency Facilities financed from proceeds of the Bonds and the Prior Authority Bonds are subject to the approval of DOB.

#### **Department Facilities**

A listing of institutions operated by each office of the Department, by category, follows. This listing excludes numerous small facilities that provide community services.

#### Office of Mental Health

**Psychiatric Centers** 

Greater Binghamton Health Center Mohawk Valley Psychiatric Center

Bronx Psychiatric Center Pilgrim Psychiatric Center

Buffalo Psychiatric Center Richard H. Hutchings Psychiatric Center

Capital District Psychiatric Center Rochester Psychiatric Center

Creedmoor Psychiatric Center Rockland Psychiatric Center

Elmira Psychiatric Center St. Lawrence Psychiatric Center

Kingsboro Psychiatric Center South Beach Psychiatric Center

Manhattan Psychiatric Center

Children's Psychiatric Centers

New York City Children's Psychiatric Center<sup>(1)</sup> Sagamore Children's Psychiatric Center

Rockland Children's Psychiatric Center Western New York Children's Psychiatric Center

Forensic Facilities

Central New York Psychiatric Center Mid-Hudson Forensic Psychiatric Center

Kirby Forensic Psychiatric Center

Research Facilities

Nathan S. Kline Institute for Psychiatric New York State Psychiatric Institute

Research

<sup>(1)</sup> Chapter 56 of the Laws of 2012 (Part O, Section 1) created the New York City Children's Psychiatric Center as a singular facility resulting from the consolidation of the Bronx Children's Psychiatric Center, Queens Children's Psychiatric Center and Brooklyn's Children's Center.

#### Office for People With Developmental Disabilities(2)

#### Service Districts

Bernard M. Fineson Developmental Disabilities Services Office

Brooklyn Developmental Disabilities Services Office

Broome Developmental Disabilities Services Office

Capital District Developmental Disabilities Services Office

Central New York Developmental Disabilities Services Office

Finger Lakes Developmental Disabilities Services Office

Hudson Valley Developmental Disabilities Services

Long Island Developmental Disabilities Services Office

Metro New York Developmental Disabilities Services

Office

Staten Island Developmental Disabilities Services

Office

Sunmount Developmental Disabilities Services Office

Taconic Developmental Disabilities Services Office

Western New York Developmental Disabilities Services

Office

#### Other Facilities

Institute for Basic Research in Developmental Disabilities

#### Office of Addiction Services and Supports

#### **Addiction Treatment Centers**

Bronx Addiction Treatment Center McPike Addiction Treatment Center

Charles K. Post Addiction Treatment Center Russell E. Blaisdell Addiction Treatment Center

Creedmoor Addiction Treatment Center Richard C. Ward Addiction Treatment Center

Dick Van Dyke Addiction Treatment Center South Beach Addiction Treatment Center

John L. Norris Addiction Treatment Center St. Lawrence Addiction Treatment Center

Kingsboro Addiction Treatment Center Margaret A. Stutzman Addiction Treatment Center

<sup>(2)</sup> Chapter 56 of the Laws of 2012 reorganized OPWDD into five Regional Offices to oversee not-for-profit delivered services and six State Operations offices solely responsible for State-delivered programs. The DDSOs remain an integral part of service delivery for State-delivered services and will be overseen by the larger State Operations offices.

#### **Population**

#### Office of Mental Health

OMH's comprehensive Five-Year Plan continues to support the programmatic and fiscal strategy of implementing an integrated community-based system of care. While OMH continues to monitor the need for State adult inpatient hospitalization, the plan calls for continued development of a comprehensive and integrated community mental health system, for which OMH proposes sponsoring continued State capital assistance to the voluntary, not-for-profit provider network.

In FY 2021, consistent with the Enacted Budget, OMH will staff and operate 2,219 beds in adult psychiatric centers, 329 children's beds and 756 forensic beds. OMH also will continue implementation of the Secure Treatment and Rehabilitation Center (STARC), formerly the Sex Offender Management and Treatment Act ("SOMTA"), at Central New York Psychiatric Center and St. Lawrence Psychiatric Center. In addition to inpatient hospital care, OMH will continue to provide residential services to more than 3,200 individuals in State-operated programs, and outpatient services to more than 30,000 individuals across the State.

#### Office for People with Developmental Disabilities

Consistent with its comprehensive Five-Year Plan, OPWDD serves a diverse population of individuals with developmental disabilities. OPWDD's programs are characterized by two related service systems: a State-operated institutional system, and a community-based system with programs run by both the State and voluntary not-for-profit agencies.

The State-operated institutional system provides residential care and habilitative services to individuals at developmental centers and related special population units located throughout the State. The FY 2021 Enacted Budget supports a census of 193 individuals at the beginning of the State fiscal year. The FY 2021 Enacted Budget supports the additional development of community residential and non-residential services to support continued deinstitutionalization efforts, the transition of young adults aging out of the special educational system or individuals transitioning to a residential setting from their home.

The voluntary- and State-operated community-based service system provides a variety of day and residential programs for individuals. The emphasis in these programs is on habilitative and vocational services to meet the individualized needs of persons with developmental disabilities. The FY 2021 Enacted Budget includes resources for a start-of-year census of approximately 6,300 individuals in State-operated community residential programs and approximately 3,500 individuals in State-operated day programs.

#### Office of Addiction Services and Supports

Consistent with its comprehensive Five-Year Plan, OASAS supports a network of providers offering a continuum of services to treat and prevent substance use disorders and gambling problems. Treatment services are provided in inpatient, outpatient, and residential settings. New York State's continuum also includes school and community-based prevention services, as well as intervention, support, crisis, problem gambling and recovery services. While most of this system is operated by voluntary not-for-profit organizations, the State operates 12 ATCs. The State-Operated ATCs primarily provide inpatient rehabilitation, as well as a host of other specialized services. In FY 2021, consistent with the Enacted Budget, OASAS will staff and operate 572 beds in State-Operated ATCs throughout the State.

#### **Population Statistics**

The following are actual and projected population statistics for the State- and voluntary-operated residential programs of OMH, OPWDD and OASAS:

	ОМН		OPWDD		OASAS
Year (as of 3/31)	Psychiatric Center <sup>(1)</sup>	Community Residences <sup>(2)</sup>	Developmental Center	Community Residences <sup>(3)</sup>	Addiction Treatment Centers <sup>(4)</sup>
2011	3,218	34,800	1,313	38,908	570
2012	2,970	36,200	1,169	39,012	570
2013	2,869	38,600	1,015	39,565	570
2014	2,655	39,600	702	41,525	570
2015	2,552	40,800	468	41,966	558
2016	2,390	42,200	297	42,314	522
2017	2,323	43,000	233	42,737	530
2018	2,281	43,400	196	43,080	530
2019	2,244	45,000	189	43,193	530
2020	2,219	47,000	193	43,099	530
2021 <sup>(5)</sup>	2,219	48,300	193	43,392	530

<sup>(1)</sup> The actual and the estimated population statistics exclude forensic beds and children's beds. Figures also exclude (A) individuals who are civilly committed to sexual offender treatment programs and (B) 20 forensic beds for which OMH maintains contingency plans depending on need. 20 beds for adult individuals with forensic or dangerous histories known as the Manhattan STAIR Unit are included in the actual and estimated population.

<sup>(2)</sup> Includes both licensed and unlicensed programs.

<sup>(3)</sup> Numbers reported include both licensed and unlicensed programs. Beginning in 2014, numbers reported include individuals living in supported apartments, individuals living in OPWDD-licensed private residences, and temporary use beds.

<sup>(4)</sup> Includes ATC Inpatient Rehabilitation, Detoxification, and Residential Services beds only.

<sup>(5)</sup> Estimated.

#### Income Available for Prior Authority Annual Payments and Annual Payments

Under applicable State statutes, the Authority is required to establish and maintain with the Commissioner of Taxation and Finance, the Mental Hygiene Facilities Improvement Fund Income Account. The Authority is required to deposit therein or have credited thereto all payments made for the care, maintenance, and treatment of patients in every mental hygiene facility now or hereafter under the possession, jurisdiction, supervision and control of the Authority, all income from investments and all moneys received or to be received for the purposes of the Mental Hygiene Facilities Improvement Fund Income Account on a recurring basis. Following deposit of receipts in the Mental Hygiene Facilities Improvement Fund Income Account, amounts therein are transferred to the Services Fund or the appropriate fund for debt service payments pursuant to State law.

Substantially all the Medicaid receipts shown below represent the Federal share thereof. The Federal government traditionally pays 50 percent under Medicaid and 100 percent under Medicare of allowable costs of covered services to eligible patients. The State share of Medicaid, which is used for inpatient services, is not available for the payment of Annual Payments and therefore is not reflected in the following tables.

The following table shows the amounts received in the Mental Hygiene Facilities Improvement Fund Income Account (not including Voluntary Agency Payments) and transferred to the Services Fund and that were available for (i) Prior Authority Annual Payments with respect to the Prior Authority Bonds, and Annual Payments with respect to the Bonds, and (ii) annual debt service for the Prior Authority Bonds and the Bonds, for FYs 2016 through 2020 inclusive.

# HISTORICAL RECEIPTS AVAILABLE FOR PRIOR AUTHORITY ANNUAL PAYMENTS AND ANNUAL PAYMENTS, AND ANNUAL DEBT SERVICE FOR PRIOR AUTHORITY BONDS AND THE BONDS (millions of dollars)

	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
Medicaid	\$1,297	\$1,210	\$1,415	\$1,394	\$1,446
Medicare	57	70	61	58	78
Other	<u>151</u>	<u>142</u>	<u>167</u>	<u>187</u>	<u>217</u>
Total	<u>\$1,505</u>	<u>\$1,422</u>	<u>\$1,643</u>	<u>\$1,639</u>	<u>\$1,741</u>
Annual Debt Service	\$202	\$193	\$171	\$112	\$53
Debt Service Coverage	7.43x	7.37x	9.59x	14.6x	32.8x

The following table prepared by OPWDD, OMH and OASAS, in consultation with the State DOB, is based upon the FY 2021 Enacted Budget, and shows the projected receipts available for payment of annual debt service for the Prior Authority Bonds and the Bonds. This table also includes projected annual debt service for the Prior Authority Bonds and the Bonds.

#### PROJECTED RECEIPTS AVAILABLE FOR PRIOR AUTHORITY ANNUAL PAYMENTS AND ANNUAL DEBT SERVICE FOR THE PRIOR AUTHORITY BONDS AND THE BONDS (millions of dollars)

	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
OPWDD					
Medicaid <sup>(1)</sup>	\$776	\$776	\$776	\$776	\$776
Medicare	0	0	0	0	0
Other	<u>51</u>	<u>51</u>	<u>51</u>	<u>51</u>	<u>51</u>
Subtotal	826	826	826	826	826
OMH					
Medicaid	574	477	351	324	324
Medicare	52	52	52	52	52
Other	<u>104</u>	<u>109</u>	<u>109</u>	<u>109</u>	<u>109</u>
Subtotal	730	638	512	486	486
OASAS	<u>26</u>	<u>26</u>	<u>26</u>	<u>26</u>	<u>26</u>
Justice Center	<u>4</u>	<u>4</u>	<u>4</u>	<u>4</u>	<u>4</u>
Gross Receipts	<u>1,587</u>	<u>1,495</u>	<u>1,369</u>	<u>1,342</u>	<u>1,342</u>
Annual Debt Service (2)	\$57	\$53	\$42	\$33	\$33
Debt Service Coverage (2)	27.8x	28.2x	32.6x	40.7x	40.7x

<sup>(1)</sup> Repayment of the \$1.95 billion OPWDD audit disallowance relating to Medicaid costs for services provided in prior years to residents of Intermediate Care Facilities for individuals with Intellectual Disabilities is funded by the General Fund and does not impact the availability of OPWDD receipts to finance debt service expenses.

<sup>(2)</sup> Includes debt service on all outstanding bonds. However, this does not include amounts equal to the debt service on Personal Income Tax (PIT) Revenue Bonds that were issued to finance State Facilities and Voluntary Agency Facilities and are required to be retained in the Services Fund and transferred to the Revenue Bond Tax Fund. On a going forward basis it is assumed that PIT Revenue Bonds will be used to finance all State Facilities and Voluntary Agency Facilities.

#### **Factors Affecting Revenue Projections**

As with any long-term projection, the level of revenue expected to be received by the Department in the above projections is dependent on many factors. Among these are patient and client census, the certification status of facilities as participants in the Medicare and Medicaid programs, and Federal and State reimbursement policies. A change in any of these factors can affect the revenues to be deposited in the Services Fund.

Census - Both total census and the proportion of patients who are Medicaid- or Medicare-eligible or can otherwise pay for their care are subject to change and therefore affect total revenue. Of particular significance is that over three quarters of OMH revenue is received through the Medicaid program, which does not provide reimbursement of inpatient costs for individuals from the ages of 21 through 64. To the extent the projection of total census or of the proportion of the population eligible for Medicaid is incorrect, revenue may be above or below projected levels. Assumptions regarding the percent of the age-eligible population that will meet billing criteria is also a factor. The Department considers census assumptions for the FY 2021 through FY 2025 forecast years to be relatively conservative.

No age limitations are imposed on OPWDD Medicaid eligibility, and most consumers are Medicaid-eligible.

Certification - Department facilities are periodically reviewed by Federal surveyors to determine continued eligibility as certified Medicaid or Medicare service providers. The revenue projections outlined above may be overstated to the extent that any facility loses certification. Substantial State investment is made to retain certification at all facilities. All OPWDD developmental centers, OMH psychiatric centers, and OASAS ATCs are currently certified by appropriate Federal and State regulatory agencies.

General Hospitals have been the focus of Federal efforts to control Medicare expenditures using Peer Review Organizations. However, their focus could shift to reviewing specialty hospitals, potentially impacting revenue. To date, less than 5 percent of cases reviewed have led to disallowances, and all the disallowances have been appealed.

Other - In addition to these specific factors, all claims are subject to audit and review by the Federal government and have on occasion resulted in disallowances. The potential for future disallowances remains but is not subject to forecast.

Over the last several years, various Federal legislative initiatives have been proposed to reduce the growth in Federal Medicaid and Medicare spending. The current Federal budget establishes limits on the amount of Federal disproportionate share payments made to mental hygiene facilities. The Department's Medicaid revenue projections largely reflect these changes and continued claiming under a fee-for-service Medicaid program, which utilizes trend factors, volume adjustments, capitated payments and other rate methodologies. The Department anticipates some decline in revenues due to continued census decline, changes in capitated program initiatives and lower spending on State institutions. Additionally, it is not known what the long-term impact of the Federal Affordable Care Act will be on Department revenues, particularly for disproportionate share payments. The forecast presented above reflects these factors, and the Department believes that such decline will not materially affect the State's ability to make required Prior Authority Annual Payments and Annual Payments.

Despite the potential influences on projected revenues described herein, the State believes that the forecast presented above is reasonable.

#### **Disposition of Facilities**

In the past, the State has closed several mental hygiene services facilities, some of which have been sold. The proceeds from the sale of such facilities with bonds outstanding have been used to redeem and/or defease certain Prior Authority Bonds and the Bonds or deposited into the Services Fund. Certain other closed facilities are being offered for sale but are not yet under contract or are under contract but have not closed. If and when such sales become finalized for facilities with bonds outstanding, the proceeds from the sales will be used to redeem and/or defease certain Prior Authority Bonds or the Bonds or deposited into the Services Fund. Negotiations for contracts of sale are taking place for certain other closed mental hygiene services facilities. It is possible that such facilities will be sold or conveyed to entities other than the Authority or the Department. Any such sale or conveyance would be required to comply with the provisions of the related agreements and the Prior Authority Resolution and related agreements, as applicable, including any applicable covenants as to preserving the tax-exempt status of the Prior Authority Bonds and the Bonds. Additional Prior Authority Bonds and the Bonds may be redeemed and/or defeased as a result of such sale or conveyance.

#### **State Appropriations**

The successful maintenance and operation of the Department, the payment of the Prior Authority Annual Payments, and the Annual Payments and the marketability of the Bonds, are dependent upon the ability and willingness of the State Legislature to continue making appropriations in the amounts required for both the operation of the Department and the payment of the Prior Authority Annual Payments and the Annual Payments. There can be no assurance that State appropriations of funds will be available in the amounts contemplated or required by the Department.

The costs of operating each of the offices of the Department are met principally out of appropriations made by the State Legislature from the State's General Fund and out of moneys deposited in the Services Fund which are not required for the payment of Prior Authority Annual Payments and Annual Payments and are therefore released from the lien of the pledge and assignment to the Authority.\* These excess funds are transferred to the General Fund to support OMH, OPWDD and OASAS operations.

The appropriations made by the State Legislature from the General Fund for the operations of OMH, OPWDD and OASAS for the FYs 2011 through 2021 are as follows:

State Fiscal Year	ОМН	OPWDD	OASAS	Total
2011	\$863,466,000	\$ 537,910,000	\$ 97,725,000	\$1,499,101,000
2012	947,943,000	1,016,714,700	99,795,500	2,064,453,200
2013	645,806,000	1,011,937,000	101,325,000	1,759,068,000
2014	654,182,000	973,936,000	102,256,000	1,730,374,000
2015	673,051,000	958,327,000	99,737,000	1,731,115,000
2016	673,051,000	1,023,327,000	99,737,000	1,796,115,000
2017	675,251,000	1,023,327,000	102,448,000	1,801,026,000
2018	686,965,000	1,047,530,000	102,715,000	1,837,210,000
2019 <sup>(1)</sup>	2,256,174,000	2,193,979,000	121,832,000	4,571,985,000
2020	2,255,535,000	2,239,620,000	124,647,000	4,619,802,000
2021 <sup>(2)</sup>	2,245,035,000	2,239,620,000	126,183,000	4,610,838,000

The FY 2019 Enacted Budget reclassified all spending from two State special revenue accounts, the Mental Hygiene Program Fund and the Patient Income Account, to the General Fund in order to conform cash basis reporting with GAAP accounting. Effective FY 2019, approximately \$1.4 billion in spending associated with Mental Hygiene agencies' fringe benefits will be centrally accounted for in the General Fund General State Charges Budget. On a statewide basis, transactions related to the Mental Hygiene reclassification are technical in nature and have no impact on programmatic spending across the Mental Hygiene agencies or the availability of receipts pledged to the repayment of Prior Authority Bonds, the Bonds or any other State-supported debt.

<sup>(2)</sup> Estimated. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

<sup>\*</sup>Amounts retained in the Services Fund with respect to debt service payments on PIT Bonds for State Facilities and Voluntary Agency Facilities (and subsequently transferred to the Revenue Bond Tax Fund) are not available to be transferred to the General Fund.

The appropriations made by the State Legislature from the Mental Hygiene Patient Income Account for the operations of OMH, OPWDD and OASAS for FYs 2011 through 2018 are as follows:

State Fiscal Year	ОМН	OPWDD	OASAS	Total
2011	\$1,242,974,000	\$2,043,852,000	\$22,848,000	\$3,309,674,000
2012	1,078,629,000	1,129,683,000	9,689,100	2,218,001,100
2013	1,375,638,000	1,124,374,000	8,966,000	2,508,978,000
2014	1,423,725,000	1,105,413,000	9,310,000	2,538,448,000
2015	1,499,728,000	1,072,881,000	9,242,000	2,581,851,000
2016	1,499,728,000	1,104,077,000	9,242,000	2,613,047,000
2017	1,499,728,000	1,110,577,000	9,916,000	2,620,221,000
2018 <sup>(1)</sup>	1,566,669,000	1,097,463,000	10,007,000	2,674,139,000

<sup>(1)</sup> FY 2018 was the final year agency operations were appropriated from the Patient Income Account. The FY 2019 Enacted Budget reclassified all spending from two State special revenue accounts, the Mental Hygiene Program Fund and the Patient Income Account, to the General Fund in order to conform cash basis reporting with GAAP accounting. Effective FY 2019, approximately \$1.4 billion in spending associated with Mental Hygiene agencies' fringe benefits will be centrally accounted for in the General Fund General State Charges Budget. On a statewide basis, transactions related to the Mental Hygiene reclassification are technical in nature and have no impact on programmatic spending across the Mental Hygiene agencies or the availability of receipts pledged to the repayment of Prior Authority Bonds, the Bonds or any other State-supported debt.

#### **Litigation Affecting the Department**

The Department at any given time is involved in a number of legal actions and proceedings. Most of these legal actions and proceedings involve special proceedings seeking the reversal of various administrative determinations. A number of cases are pending against the State in the Court of Claims seeking damages in tort or under contracts involving the Department. Other cases involve actions brought under the Americans With Disabilities Act and other related laws, which seek to require the State to develop additional services and/or housing for persons with mental illnesses in the most integrated setting appropriate to their needs. Certain of these legal actions and proceedings involve claims alleging deprivation of a patient's Federal constitutional rights by employees of the Department pursuant to 42 U.S.C. Section 1983 and the Civil Rights of Institutionalized Persons Act. Upon the basis of information presently available, the Department believes that there are substantial defenses in connection with said disputes. The Department further believes that, in any event, its ultimate liability, if any, resulting from such disputes should not materially affect its financial position; should be satisfied from moneys available to the Department from State appropriations and insurance funds; and should in no way affect the Department's obligations or its ability to carry out its obligations under the provisions of the Financing Agreements.

# **Section 2: Subsection K**

# New York State Housing Finance Agency, Health Facilities Revenue Bonds (New York City) and

Dormitory Authority of the State of New York, Municipal Health Improvement Program

Lease Revenue Bonds

(The City of New York Issues)

# "State Appropriations for Medicaid"

This Subsection K contains the information required to be updated annually pursuant to applicable Continuing Disclosure Agreements relating to obligations issued, respectively, by the New York State Housing Finance Agency for Health Facilities Revenue Bonds (New York City) and the Dormitory Authority of the State of New York for Municipal Health Improvement Program Lease Revenue Bonds (The City of New York Issue).

Capitalized terms used in this Subsection K and not otherwise defined shall have the meanings ascribed to them in the related Official Statement.

# State Appropriations for Medicaid

State Medicaid payments made to the City as State Aid or on behalf of the City to Medicaid providers are funded through annual appropriations from the State Legislature for the support of the State Medicaid program and are therefore dependent upon the availability of financial resources and the allocation thereof. The Medicaid program may also be affected by State or Federal legislation relating to the health care system in general. The total annual amount of State Aid paid to the City pursuant to Section 368-a of the Social Services Law and funds appropriated for the purpose of making payment on behalf of the City pursuant to section 367-b of such Law for the fiscal years ended March 31, 2014 through March 31, 2018 (the most recent fiscal year for which data is available) were as follows:

	Annual Amount of  State Medicaid Payments to  or on behalf of the City <sup>(1)(2)</sup>		
State Fiscal Year	(\$ in thousands)		
2014	\$9,934,605		
2015	\$10,586,136		
2016	\$11,218,292		
2017	\$11,339,300		
2018	\$11,656,059		

<sup>(1)</sup> Due to a lengthy adjustment period, during which Medicaid claims can be revised, there is typically a two-year lag in assembling these numbers.

The total amount of State Aid paid to or on behalf of the City pursuant to Section 367-b and Section 368-a of the Social Services Law as related only to the services and or facilities provided by the health facilities owned, leased or operated by the City for FY 2017 was approximately \$288 million. The total amount for FY 2018 was approximately \$284 million.

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<sup>(2)</sup> Additional Federal funding associated with the Patient Protection and Affordable Care Act (PPACA) is included beginning in January 2014.

# **Section 2: Subsection L**

# Provided the State of New York, Department of Health of the State of New York Revenue Bonds

# "The Department of Health" and "The Medical Care Facilities"

This subsection L contains the information required to be updated annually pursuant to applicable Continuing Disclosure Agreements relating to obligations issued by the Dormitory Authority of the State of New York for the Department of Health of the State of New York Revenue Bonds.

Capitalized terms used in this subsection L and not otherwise defined shall have the meanings ascribed to them in the related Official Statement.

#### General

The Department is a civil department of the State created pursuant to Article 2 of the Public Health Law.

The mission of the Department is to ensure the availability of appropriate high quality health services at reasonable cost to all State residents. The Department's responsibilities include:

- 1. Promoting and supervising public health activities throughout the State;
- 2. Ensuring sound, cost-effective medical care for all residents; and
- 3. Reducing the heavy toll taken by chronic disabling illnesses, including heart disease, cancer, stroke and respiratory diseases.

These responsibilities are carried out through a coordinated network of administrative units, including the Department's major operating arms, the Office of Public Health ("OPH"), the Office of Primary Care and Health Systems Management ("OPCHSM") and the Office of Health Insurance Programs ("OHIP") and through a system of area and field offices that conduct health facility surveillance, public health monitoring and direct public health activities. The Department is the agency designated for administering Federal moneys allotted for health work under the Public Health Service Act, the Social Security Act and other Federal authorizations. Single State agency responsibilities under Title 19 of the Social Security Act for the Medical Assistance Program were transferred from the former Department of Social Services to the Department in legislation enacted in 1996 and 1997. Finally, the Department operates facilities engaged in advanced medical research and patient care through its Health Facilities Management Group.

The Department currently carries out its responsibilities through 16 budgetary programs: Administration Program; Center for Environmental Health Program; Center for Community Health Program; AIDS Institute Program; Wadsworth Center for Laboratories and Research Program; Office of Primary Care and Health Systems Management Program; Office of Health Insurance Program; Medical Assistance Program; Medical Assistance Administration Program; Child Health Insurance Program; Essential Plan Program; Medical Cannabis Program; Elderly Pharmaceutical Insurance Coverage Program; Health Care Reform Act Program; New York State of Health Program; and the Institutional Management Program.

The State's Public Health Law enumerates six facilities as part of the Department: the Roswell Park Cancer Institute (the "Institute"), the Helen Hayes Hospital (the "Hospital"), the New York State Home for Veterans and their Dependents at Oxford (the "Home"), the New York State Home for Veterans in the City of New York (the "Veterans Home"), the New York State Home for Veterans in Western New York (the "WNY Veterans Home") and the New York State Home for Veterans in the Lower Hudson Valley (the "HV Veterans Home"). The Legislature has the power to decide whether or not the Department will continue to operate and maintain any of these facilities or programs. In 1999, the State transferred the Institute to a separate public benefit corporation, Roswell Park Cancer Institute Corporation ("RPCI"). The Legislature also may decide in the future to add by legislation additional facilities to the Department.

#### Fiscal Structure

The Department receives annual appropriations from the Legislature to operate all authorized programs and to provide specific services.

The Legislature appropriates moneys from the State's General Fund to the Department to meet the operational costs of the Department for program operations not otherwise supported by Federal or other funds. Within the total amount appropriated, funds may be interchanged or transferred between programs upon recommendation of the Commissioner of Health (the "Commissioner") and the approval of the State Budget Director, according to the formula established in the State Finance Law. These monies are not available for deposit to the Health Income Fund. The Legislature appropriated \$7,600,000 from the State's Capital Projects Fund for FY 2021 for repairs and maintenance of the Hospital, the Home, the Veterans Home, the WNY Veterans Home, and the HV Veterans Home.

In addition to the appropriation of State funds, the Legislature also appropriates moneys made available by the Federal government for Department programs. None of the funds allocated by Federal agencies to the Department have been appropriated for the Hospital, the Home, the Veterans Home, the WNY Veterans Home and the HV Veterans Home.

The FY 2021 Enacted Budget includes funds appropriated to the Department from over 100 Special Revenue Accounts including, pursuant to Chapter 433 of the Laws of 1997, accounts supporting the operating budget for the Hospital, the Home, the Veterans Home, the WNY Veterans Home and the HV Veterans Home. Revenue is deposited in the self-supporting accounts from fees, billings, assessments and other charges as specified in law or regulation. Expenditures from these accounts are limited to the specific purpose of the individual account.

Patient care revenues received by the Department relating to the Veterans Home are deposited into the Veterans Home Income Fund. Amounts in excess of that required to be held by the Comptroller in the Veterans Home Income Fund are directly transferred periodically to the New York City Veterans Home Account, which was also authorized by Chapter 433 of the Laws of 1997. Funds in the New York City Veterans Home Account are appropriated for operation of the Veterans Home.

The amounts on deposit in the Veterans Home Income Fund and the New York City Veterans Home Account do not secure the payment of amounts due under the Agreement.

#### The Health Income Fund

The Health Income Fund is established in the custody of the Comptroller pursuant to Section 409 of the Public Health Law. The moneys on deposit in the Health Income Fund are kept separate and are not commingled with any other moneys held by the Comptroller. All of the revenues received by the Department for the care, maintenance and treatment of patients at the Institute, the Hospital, the Home, the WNY Veterans Home, and the HV Veterans Home, together with certain other moneys and miscellaneous receipts less certain payments and refunds made pursuant to law, are paid by the Commissioner to the Comptroller for deposit in the Health Income Fund. The revenues received by the Department for the care, maintenance and treatment of these patients come from Medicare, Medicaid, Blue Cross, private insurance companies and from the patients directly. Pursuant to Chapter 293 of the Laws of 1992, a clinical practice plan has been established at the Institute which provides for the collection and disbursement of clinical practice income resulting from the clinical practice of licensed health professionals employed by the Institute. Such clinical practice income is not factored in as part of the revenues of the Institute or the Health Income Fund.

Section 409 of the Public Health Law requires that the Comptroller maintain at all times in the Health Income Fund the amount of money needed by the Department during the next succeeding six calendar months to comply in full with all obligations of the Department under the Agreement, including amounts necessary to make payments under the Agreement during such period and to establish and maintain reserves. The Comptroller, at least biweekly, is required to pay to RPCI any moneys in the Health Income Fund which the Commissioner attributes to the operation of RPCI and which are in excess of the amount required to be maintained by the Comptroller in the Health Income Fund pursuant to Public Health Law Section 409. As discussed below under the subheading "DOH Hospital Holding Account and Facility-Specific Operating Accounts," the Comptroller from time to time, but in no event later than the last day of March, June, September and December of each year is required to deposit to the DOH Hospital Holding Account all moneys in the Health Income Fund in excess of the amount required to be maintained in the Health Income Fund described above. These moneys, in turn, are transferred to the Helen Hayes Hospital Account, the New York State Home for Veterans and Their Dependents at Oxford Account, the Western New York Veterans Home Account, and the New York State Home for Veterans in the Lower Hudson Valley Account. This transfer from the DOH Hospital Holding Account to these four accounts is based upon the amount the Hospital, the Home, the WNY Veterans Home and the HV Veterans Home deposit into the Health Income Fund. The moneys in the Health Income Fund shall be paid out on the audit and warrant of the Comptroller on vouchers approved by the Commissioner or his designee. Subject to the power to pay out such excess moneys in the Health Income Fund to RPCI and the DOH Hospital Holding Account, the Department in the Agreement has pledged and assigned to the Authority, subject to appropriation, all moneys in the Health Income Fund and all moneys which may be received by the Department and credited to the Health Income Fund.

Revenues on an audited cash, rather than an accrual, basis generated during the four most recent fiscal years, preliminary for FY 2020 and estimated for FY 2021, for the Institute, the Hospital, the Home, the WNY Veterans Home, and the HV Veterans Home as deposited in the Health Income Fund, are listed in the table below. The table also reflects the manner in which the revenues were used or are expected to be used (i.e., actual payments for debt service and transfers to the operating accounts or the RPCI for each year) as well as the ratio of Receipts in Health Income Fund to Health Income Fund Debt Service Payments ("Debt Service Coverage").

### HEALTH INCOME FUND (thousands of dollars, except ratios)

State Fiscal Year Ended March 31 2016	Receipts in Health Income Fund \$605,836	Health Income Fund Debt Service Payments <sup>(1)</sup> \$28,628	Available for Transfer to Facility-Specific Operating Accounts or RPCI Corporation <sup>(1)</sup> \$577,208	Debt Service Coverage 21x
2017	653,381	26,755	626,626	24x
2018	699,015	27,223	671,792	26x
2019	749,179	26,905	722,274	28x
2020 (Prelim)	878,042	26,465	851,577	33x
2021 (Est.) <sup>(2)</sup>	949,631	26,232	923,399	36x

Source: Department of Health.

#### **DOH Hospital Holding Account and Facility-Specific Operating Accounts**

The DOH Hospital Holding Account is a special account established by the Comptroller. At any time, but no later than the last day of each March, June, September and December, amounts in the Health Income Fund in excess of the amount required to be maintained therein or paid to RPCI are paid over by the Comptroller to the DOH Hospital Holding Account, and transferred, respectively, to the Helen Hayes Hospital Account, the New York State Home for Veterans and Their Dependents at Oxford Account, the Western New York Veterans Home Account, and the New York State Home for Veterans in the Lower Hudson Valley Account. The moneys in these four accounts are generally available for paying the costs related to the provision of health services to patients at the facilities, including the payment of costs for research, training, personal services and the costs of operating and maintaining such facilities. Pursuant to Chapter 293 of the Laws of 1992 and Chapter 505 of the Laws of 1995, the moneys become available, respectively, from these facility-specific operating accounts when the Commissioner executes a certificate of allocation and schedule of amounts to be available therefore. The moneys are payable from these operating accounts upon audit and warrant of the Comptroller on vouchers approved by the Commissioner or his designee. See preceding section entitled "The Health Income Fund" for information on RPCI revenue.

<sup>(1)</sup> Available fund balance may be increased or decreased, depending on the need to set aside future debt service payments, which would result in the transfer amount being adjusted accordingly.

<sup>(2)</sup> Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

#### **Sources of Operating Funds**

The following table reflects the Department's State Operations appropriations for the Hospital, the Home, the Veterans Home, the WNY Veterans Home and the HV Veterans Home. As such this represents the maximum authority to spend, or budgeted levels, as approved by the Legislature and does not necessarily reflect actual spending levels.

State Fiscal Year Ended March 31	Appropriated for Facility- Specific Operating Accounts (1)(2)
2016	\$147,962,000
2017	147,962,000
2018	161,013,000
2019	162,013,000
2020	166,013,000
2021 <sup>(3)</sup>	166,013,000

<sup>(1)</sup> Exclusive of minor amounts available for patient benefits from gifts and bequests.

### **Employee Relations and Indemnity**

As of March 31, 2020, the Department employed approximately 4,816 full-time equivalent employees, including approximately 1,389 full-time equivalent employees at the Hospital, the Home, the WNY Veterans Home, the HV Veterans Home and the Veterans Home. (Individuals at the Institute are considered employees of the RPCI rather than the Department and are not included as part of this number.) Employees of the Department are State employees. Section 17 of the Public Officers Law requires the State to save harmless and indemnify its employees from financial loss arising out of any claim, demand, suit or judgment by reason of alleged intentional wrong doing, negligence or other act by State employees provided that the employee was acting in the scope of his duties and did not commit a willful or wrongful act. The law further provides that the Attorney General may represent such employees.

Any actions involving malpractice claims brought against the Department are actions brought against the State itself. The State does not carry insurance with respect to malpractice claims and is a self-insurer for the payment of any judgments which may be rendered against the State for any such actions.

<sup>(2)</sup> These funds are transferred to individual Special Revenue Fund-Other accounts supporting the respective operating budgets of the Hospital, the Home, the Veterans Home, the WNY Veterans Home and the HV Veterans Home. The amounts shown here are from revenues derived from these facilities and vary in some degree from the revenues of such facilities as reflected in their financial statements for the years indicated, due to differences in accounting procedures and other factors.

<sup>(3)</sup> Reflects the FY 2021 Enacted Budget. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

#### General

Section 403 of the Public Health Law enumerates the facilities which are part of the Department: the Institute, the Hospital, the Home, the Veterans Home, the WNY Veterans Home and the HV Veterans Home. Revenues for all facilities, except the Veterans Home, are deposited in the Health Income Fund.

#### **Roswell Park Cancer Institute**

The Institute was founded in 1898 and became a State Institute in 1911. In 1971, it was one of the first three institutions certified as a comprehensive cancer center by the National Cancer Institute. As such, it is committed to combat cancer through basic research, clinical research and treatment, and professional and public education. There are 51 such centers designated in the United States. The Institute is a facility licensed for and operating 133 beds, 16 ambulatory care centers offering 32 different specialties, and outpatient treatment centers for chemotherapy and radiation medicine. It has over 3,700 members, including clinical staff physicians, nurses, residents, fellows, and research staff.

In order to meet the demands of the changing health care marketplace and to promote the strengths and capabilities of the Institute, Chapter 5 of the Laws of 1997 added a new Title 4 to Article 10-c of the Public Authorities Law authorizing the RPCI. This legislative authorization was intended to change the Institute's governance structure to afford it market and managerial flexibility. Among the special powers granted by the legislation to RPCI were the powers to contract with the State to operate, manage, superintend and control the Institute, and to establish, collect, and adjust fees, rental and other charges in connection with the operation of the Institute.

Pursuant to subdivision 2 of Section 403 of the Public Health Law, added by such chapter, the Department, acting on behalf of the State, entered into an Operating Agreement with RPCI pursuant to which operating responsibility for the Institute was transferred to RPCI effective January 1, 1999, and giving RPCI substantial independence in operating the Institute, including the power to establish operating budgets, to establish and implement strategic business plans, to create subsidiary and affiliated entities, to enter into affiliations and alliances with other health care providers and to establish, collect and adjust fees, rentals and other charges in connection with the operation of the Institute.

Revenues generated by RPCI as a result of operating the Institute continue to be revenues of the State and are required to be deposited into the Health Income Fund for payment of debt service on the Bonds. After allowing for accumulation of the amount the Comptroller is required to maintain in the Health Income Fund pursuant to Public Health Law Section 409 and a reserve for refunds, the remaining revenues which the Commissioner attributes to the operations of RPCI are transferred to RPCI at least biweekly by the Comptroller.

The following table provides historic utilization data for the Institute for the four most recent fiscal years, preliminary for FY 2020 and estimated for FY 2021.

		<b>Annual Average</b>	
State Fiscal Year	Annual Average	Inpatient Occupancy	
Ended March 31	Beds in Service	Rate	<b>Outpatient Visits</b>
2015	133	78%	201,490
2016	133	81	215,424
2017	133	80	231,987
2018	133	79	248,798
2019	133	84	261,299
2020 (Prelim)	133	89	278,552
2021 (Est.)	133	81	266,347

The Institute has undergone several key transitions over the last several years, including a major modernization of its Buffalo campus and a change in governance as noted above. RPCI's responsibility is to ensure the fiscal and programmatic integrity of the facility. The Institute is affiliated with the University of New York at Buffalo and has numerous affiliation agreements with other educational institutions and hospitals. Training provided by the Institute under these agreements include medical, nursing and medical research. For the fiscal year ending March 31, 2021, the Institute is projected to generate 88 percent of the patient care revenues deposited in the Health Income Fund.

### **Helen Hayes Hospital**

The Hospital was established in 1900 primarily to provide care to children with disabilities. Since then, and particularly in recent years, the patient population and the services provided have changed dramatically. The Hospital has evolved into a comprehensive rehabilitation center offering a multi-specialty approach to medical rehabilitation and treatment of chronic diseases as well as specialized surgical services. The Hospital is the largest freestanding rehabilitation center in New York State. Research is also an integral component of the Hospital's operation and it also involves unique protocol studies directed at treatment and prevention of disabling diseases such as osteoporosis. In addition, the Hospital has established a 25-bed Skilled Nursing Unit and Transitional Rehabilitation Center to increase the continuum of services provided to patients.

The following table provides historic utilization data for the Hospital for the four most recent fiscal years, preliminary for FY 2020 and estimated for FY 2021.

State Fiscal Year Ended March 31	Annual Average Inpatient Occupancy Rate	Outpatient Visits
2016	69	56,000
2017	66	58,014
2018	63	57,942
2019	63	60,135
2020 (Prelim.)	63	60,150
2021 (Est.)	63	45,000

The Hospital has been subject to the same market forces that have affected other acute care facilities in New York State. As a specialized rehabilitation facility, the Hospital must attract and retain a specialized staff, particularly in the various rehabilitation therapies. The national shortage of skilled medical professionals experienced over the past several years has had an impact on the Hospital's ability to maintain and increase its outpatient volume.

The Hospital is affiliated with Columbia University's College of Physicians and Surgeons in a formal residency program and the College participates with the Hospital in developing teaching and service programs. Pursuant to an affiliation agreement, New York Presbyterian Hospital serves as the Hospital's contracting agent for the employment of physicians and physical therapists for the Hospital. For the fiscal year ending March 31, 2021, the Hospital is projected to generate 6 percent of the patient care revenues deposited in the Health Income Fund.

#### New York State Veterans Home at Oxford

The Home admitted its first residents in 1897, when its primary mission was to provide room and board for Civil War veterans and their wives and other dependents. Historically, admission was limited to veterans and their dependents of U.S. wars through World War II and was prioritized by earliest service. Recent legislative changes opened admission to all veterans and prioritizes admissions by severity of illness and wartime status rather than by service date. The Home's total bed capacity is 242 beds.

The annual average occupancy rate for the Home for the four most recent fiscal years, preliminary for FY 2020 and estimated for FY 2021, is described in the following table:

State Fiscal Year	Annual Average Inpatient
Ended March 31	Occupancy Rate
2016	96%
2017	96
2018	86
2019	73
2020 (Prelim)	70
2021 (Est.)	60

For the fiscal year ending March 31, 2021, the Home is projected to generate 2 percent of the patient care revenues deposited into the Health Income Fund.

#### New York State Home for Veterans in Western New York

The WNY Veterans Home in Batavia began admissions of residents in August of 1995. This facility also provides care for veterans and their dependents prioritized by degree of illness rather than by service date. The facility's bed capacity is 126.

The annual average occupancy rate for the WNY Veterans Home for the four most recent fiscal years, preliminary for FY 2020 and estimated for FY 2021, is described in the following table:

State Fiscal Year	Annual Average Inpatient
Ended March 31	Occupancy Rate
2016	91%
2017	96
2018	90
2019	89
2020 (Prelim.)	95
2021 (Est.)	85

For fiscal year ending March 31, 2021, the WNY Veterans Home is projected to generate 2 percent of the patient care revenues deposited into the Health Income Fund.

### New York State Home for Veterans in the Lower Hudson Valley

The HV Veterans Home was authorized by legislation in 1994. Construction was completed in mid-2001 and resident admissions began in September 2001. The 252-bed facility is on the grounds of the Veterans Administration Hospital in Montrose, NY. The design is based on the cluster model used for the WNY Veterans Home in Batavia, which has received national recognition for cost efficient delivery of health care.

The annual average occupancy rate for the HV Veterans Home for the four most recent fiscal years, preliminary for FY 2020 and estimated for FY 2021, is described in the following table:

State Fiscal Year Ended March 31	Annual Average Inpatient Occupancy Rate <sup>(1)</sup>
2016	93%
2017	93
2018	95
2019	94
2020 (Prelim)	92
2021 (Est.)	70

<sup>(1)</sup> Based on annual average beds in service of 252.

For the fiscal year ending March 31, 2021 the HV Veterans Home is projected to generate 2 percent of the patient care revenue deposited into the Health Income Fund.

#### **Reimbursement Process**

The Hospital and the Institute are considered "specialty" facilities and, for reimbursement purposes, have historically been exempt from the case methodology applied to other facilities. However, with the implementation of HCRA, which took effect during 1997 and the conversion from historic reimbursement and the move to managed care contracting, both facilities have entered into several contracts to provide medical services. The Institute is considered to be a Prospective Payment System ("PPS") facility for Medicare and is reimbursed on a cost basis for this payor. At the Hospital, Medicare established a new PPS reimbursement methodology for rehabilitation hospitals, which was effective April 1, 2002. This new methodology is based upon a case payment per discharge rather than the per diem payment which existed previously. Research costs are considered non-allowable and are not included in the calculation of the rates. The facilities also receive additional reimbursement for uncollectible bad debts and charity write-offs from regional and statewide pools; the bad debt write-off, however, is less than 2 percent due to screening and insurance verification of patients prior to admission.

Medicaid reimbursement for the Home and the WNY Veterans Home and the HV Veterans Home is based on a Statewide Regional Pricing model which was implemented in 2012. This methodology is partially based on a case-mix assessment. The Statewide Pricing Model also incorporates the cost of care incurred and provides some financial incentives to admit "high intensity" patients by linking payments to the level of services provided. The Medicaid Statewide Pricing Model is based on 2007 operational cost and also incorporates other factors such as: size of the facilities; geographic location, and quality measures in the determination of the final payment rate.

Beginning in January 2015, the Veterans Homes transitioned to Medicaid Managed Long Term Care contracts with provider organizations. These organizations will pay the published Medicaid Rate including capital through the end of 2020.

For Medicare, the reimbursement methodology for the Home, the WNY Veterans Home and HV Veterans Home is the same and is based on the PPS, which uses the average cost for the respective regions. For the veterans homes in the program, this has proven beneficial as the average regional cost exceeds the facility-specific cost, resulting in a higher rate of reimbursement for the veterans homes, which have also converted from a "flat rate" average charge to "fee for service." In addition to a room and board charge, the veterans homes bill for actual charges for pharmacy, therapies and other such ancillary services.

To further enhance collections at the Institute and the Hospital, a discrete Department of Law collection unit has been established with sites at each facility. A discrete unit has also been established to provide collection services to the Home, the WNY Veterans Home and the HV Veterans Home. The Department of Law serves as the facilities' collection agency since by law the facilities cannot, with certain exceptions, refer uncollectible accounts to outside agencies and have no authority to write off bad debts. Only the Attorney General and the Comptroller have the authority to write off bad debts.

### **Cash Receipts**

Receipts for patient care and other miscellaneous income are deposited into the Health Income Fund on a weekly basis. The following tables display the final amount of cash receipts from each revenue source at the five facilities for the previous fiscal years for which data are available. Facility cash receipts vary with receipts into the Health Income Fund because of timing differences in the recording of the respective funds.

#### CASH RECEIPTS FROM PATIENTS AND MISCELLANEOUS INCOME

	2015-16	2016-17	2017-18	2018-19	2019-20(1)
Roswell Park Cancer Institute					
Medicare	\$73,301,377	\$78,493,272	\$97,389,157	\$99,383,096	\$119,964,874
Medicaid	4,027,661	4,234,280	4,099,736	3,499,613	4,680,761
Blue Cross	134,311,126	148,948,168	150,550,953	166,722,933	205,760,862
Other Third Party Payors	218,073,077	245,139,933	308,057,992	311,816,485	354,592,921
Self-Pay	<u>6,414,345</u>	7,350,528	7,564,162	<u>8,513,755</u>	<u>9,534,933</u>
TOTAL	<u>\$436,127,586</u>	<u>\$484,166,181</u>	<u>\$567,662,000</u>	\$589,935,882	<u>\$694,534,351</u>
Helen Hayes Hospital					
Medicare	\$27,829,665	\$25,796,385	\$29,832,877	\$26,712,714	\$29,852,610
Medicaid	4,034,388	3,170,213	4,783,977	5,398,764	2,785,121
Blue Cross	7,537,989	7,241,191	6,886,687	7,494,639	7,701,301
Other Third Party Payors	13,438,197	9,384,648	14,704,232	10,970,628	14,559,498
Self-Pay	580,636	604,792	638,821	965,524	520,510
Other	16,039,654	11,093,945	<u>11,257,737</u>	7,330,760	<u>6,956,255</u>
TOTAL	<u>\$69,460,529</u>	<u>\$57,291,174</u>	<u>\$68,104,331</u>	<u>\$58,873,029</u>	<u>\$62,375,295</u>
Oxford Homes					
Medicaid	\$10,934,179	\$7,779,328	\$5,118,873	\$4,386,627	\$3,449,112
Self-Pay	7,920,251	8,448,715	8,210,059	9,329,905	9,780,134
VA Reimbursement	9,690,770	9,597,844	8,411,050	8,543,457	8,457,954
Medicare	439,494	416,473	261,831	650,436	438,145
Miscellaneous	<u>139,272</u>	<u>143,644</u>	109,120	112,420	<u>84,140</u>
TOTAL	<u>\$29,123,984</u>	\$26,386,004	<u>\$22,110,933</u>	<u>\$23,022,845</u>	<u>\$22,209,485</u>
WNY Veterans Home					
Medicaid	\$4,808,234	\$3,752,322	\$3,444,699	\$3,563,897	\$3,893,899
Self-Pay	4,588,273	4,080,572	4,850,231	5,813,476	6,464,174
VA Reimbursement	4,226,686	4,140,274	4,691,813	4,807,133	5,306,279
Medicare	<u>314,693</u>	446,795	<u>451,804</u>	<u>375,315</u>	<u>320,801</u>
TOTAL	<u>\$13,937,886</u>	<u>\$12,419,963</u>	<u>\$13,438,548</u>	<u>\$14,559,821</u>	<u>\$15,985,153</u>
HV Veterans Home					
Medicaid	\$10,760,025	\$8,396,368	\$5,624,531	\$4,817,305	\$4,859,451
Self-Pay	7,999,810	10,267,477	10,406,620	11,638,263	11,881,359
VA Reimbursement	11,971,738	9,952,889	12,010,406	13,561,069	13,518,261
Medicare	<u>1,865,799</u>	1,993,402	<u>1,998,883</u>	<u>1,516,369</u>	<u>1,936,514</u>
TOTAL	<u>\$32,597,372</u>	<u>\$30,610,135</u>	\$30,040,441	<u>\$31,533,006</u>	<u>\$32,195,585</u>

<sup>(1)</sup> Reflects preliminary information.

The following table reflects the Medical Care Facilities' income statements prepared by independent auditors for the most recent four fiscal years for which such statements are available. The data presented reflect the net patient care income, which is derived by deducting a reserve for bad debts and contractual allowances from the gross charges for patient services. The contractual allowances are the differences between the Medical Care Facilities' charges and the actual amount reimbursed by third party payors. The net revenue varies from the cash receipts schedule provided above since the latter reflects actual cash collected and the differences between the two schedules are represented by accounts receivable. The expenses are reflected on an accrual basis in accordance with GAAP and as required by third party payors. Included in the expenses are all State appropriations, such as fringe benefits for the Medical Care Facilities' employees as well as non-cash expenses such as depreciation.

### SUMMARY OF NET PATIENT CARE REVENUES OTHER NON-OPERATING REVENUES AND OPERATING EXPENSES AS REFLECTED ON THE FACILITIES' INCOME STATEMENTS

	2015-16	2016-17	2017-18	2018-19
Revenues				
Roswell Park	\$590,224,633	\$613,543,838	\$665,861,389	\$751,567,310
Helen Hayes Hospital	89,314,913	86,989,711	89,788,951	86,881,057
Oxford Home	38,185,478	35,762,602	28,801,177	34,972,451
WNY Veterans Home	20,071,459	20,091,971	19,998,814	21,886,502
HV Veterans Home	<u>45,258,071</u>	<u>45,232,020</u>	<u>45,042,414</u>	47,723,723
Total Revenues	<u>\$783,054,554</u>	\$801,620,142	\$849,492,745	\$943,031,043
Expenses				
Roswell Park	\$569,179,164	\$635,066,390	\$691,521,673	\$726,694,433
Helen Hayes Hospital	90,851,641	90,740,417	98,265,539	90,819,383
Oxford Home	35,855,714	36,933,013	33,099,988	38,435,343
WNY Veterans Home	17,860,079	19,532,382	20,580,196	21,614,175
HV Veterans Home	<u>38,528,941</u>	40,346,989	<u>43,551,165</u>	46,887,796
Total Expenses	<u>\$752,005,539</u>	<u>\$822,619,191</u>	<u>\$887,018,561</u>	<u>\$924,451,130</u>
Results from Operation	\$31,049,015	(\$20,999,049)	<u>\$(37,525,816)</u>	<u>\$18,579,913</u>

### **Section 2: Subsection M**

# Dormitory Authority of the State of New York, Revenue Bonds (Department of Health Veterans Home Issue)

### "The Department of Health" and "The Veterans Home"

This Subsection M contains the information required to be updated annually pursuant to applicable Continuing Disclosure Agreements relating to obligations issued by the Dormitory Authority of the State of New York for the Department of Health Veterans Home Revenue Bonds.

Capitalized terms used in this Subsection M and not otherwise defined shall have the meanings ascribed to them in the related Official Statement.

#### General

The Department is a civil department of the State created pursuant to Article 2 of the Public Health Law.

The mission of the Department is to ensure the availability of appropriate high quality health services at reasonable cost to all State residents. The Department's responsibilities include:

- 1. Promoting and supervising public health activities throughout the State;
- 2. Ensuring sound, cost-effective medical care for all residents; and
- 3. Reducing the heavy toll taken by chronic disabling illnesses, including heart disease, cancer, stroke and respiratory diseases.

These responsibilities are carried out through a coordinated network of administrative units, including the Department's major operating arms: the Office of Public Health ("OPH"), the Office of Primary Care and Health Systems Management ("OPCHSM") and the Office of Health Insurance Programs ("OHIP) and through a system of area and field offices that conduct health facility surveillance, public health monitoring and direct public health activities. The Department is the agency designated for administering Federal moneys allotted for health work under the Public Health Service Act, the Social Security Act and other Federal authorizations. Single State agency responsibilities under Title 19 of the Social Security Act for the Medical Assistance Program were transferred from the former Department of Social Services to the Department in legislation enacted in 1996 and 1997. Finally, the Department operates facilities engaged in advanced medical research and patient care through its Health Facilities Management Group.

The Department currently carries out its responsibilities through 16 budgetary programs: Administration Program; Center for Environmental Health Program; Center for Community Health Program; AIDS Institute Program; Wadsworth Center for Laboratories and Research Program; Office of Primary Care and Health Systems Management Program; Office of Health Insurance Program; Medical Assistance Program; Medical Assistance Administration Program; Child Health Insurance Program; Elderly Pharmaceutical Insurance Coverage Program; Essential Plan Program; Medical Cannabis Program; Health Care Reform Act Program; New York State of Health Program; and the Institutional Management Program.

The State's Public Health Law enumerates six facilities as part of the Department: the Roswell Park Cancer Institute (the "Institute"), the Helen Hayes Hospital (the "Hospital"), the New York State Home for Veterans and Their Dependents at Oxford (the "Home"), the New York State Home for Veterans in the City of New York (the "Veterans Home"), the New York State Home for Veterans in Western New York (the "WNY Veterans Home") and the New York State Home for Veterans in the Lower Hudson Valley (the "HV Veterans Home"). The State Legislature has the power to decide whether or not the Department will continue to operate and maintain any of these facilities. In 1999, the State transferred the Institute to a separate public benefit corporation, The Roswell Park Cancer Institute Corporation ("RPCI"). The State Legislature also may decide in the future to add by legislation additional facilities to the Department.

#### Fiscal Structure

The Department receives annual appropriations from the Legislature to operate all authorized programs and to provide specific services. The State Legislature appropriates moneys from the State's General Fund to the Department to meet the operational costs of the Department for program operations not otherwise supported by Federal or other funds. Within the total amount appropriated, funds may be interchanged or transferred between programs upon recommendation of the Commissioner of Health (the "Commissioner") and the approval of the State Budget Director, according to the formula established in the State Finance Law. These moneys are not available for deposit to the Veterans Home Income Fund. Funding for any repairs and maintenance of the Veterans Home is drawn from a general appropriation by the State Legislature from the State's Capital Projects Fund to benefit the Veterans Home and certain other medical facilities of the Department established under Section 403 of the Public Health Law. For FY 2021 this appropriation is \$7,600,000.

In addition to the appropriation of State funds, the Legislature also appropriates moneys made available by the Federal government for Department programs. None of the funds allocated by Federal agencies to the Department have been appropriated for the Veterans Home.

The FY 2021 Enacted Budget includes funds appropriated to the Department from over 100 Special Revenue Accounts including, pursuant to Chapter 433 of the Laws of 1997, accounts supporting the operating budget for the Veterans Home. Revenue is deposited in the self-supporting account from fees, billings, assessments, and other charges as specified in law or regulation. Expenditures from such account are limited to the specific purpose of such individual account.

Patient care revenues received by the Department relating to the Veterans Home are deposited into the Veterans Home Income Fund. Amounts in excess of that required to be held by the Comptroller in the Veterans Home Income Fund are directly transferred periodically to the New York City Veterans Home Account, which was also authorized by Chapter 433 of the Laws of 1997. Funds in the New York City Veterans Home Account are appropriated for operation of the Veterans Home.

#### The Veterans Home Income Fund

The Veterans Home Income Fund is established in the custody of the Comptroller pursuant to Section 409-a of the Public Health Law. The moneys deposited in the Veterans Home Income Fund are kept separate and are not commingled with any other moneys held by the Comptroller. All of the revenues received by the Department for the care, maintenance and treatment of patients at the Veterans Home together with certain other moneys and miscellaneous receipts, less certain payments and refunds made pursuant to law, are to be paid by the Commissioner to the Comptroller for deposit in the Veterans Home Income Fund. The amounts on deposit in the Veterans Home Income Fund are pledged to pay the debt service on the Bonds issued under the Resolution.

Section 409-a of the Public Health Law requires that the Comptroller maintain at all times in the Veterans Home Income Fund an amount required to be paid by the Department during the next succeeding six calendar months for debt service on the Bonds. The Comptroller is required from time to time, but in no event later than the last day of March, June, September and December of each year to deposit to the Veterans Home Account all moneys in the Veterans Home Income Fund in excess of the amount required to be maintained in the New York City Veterans Home Income Fund as described above. The moneys in the Veterans Home Income Fund are paid out on the audit and warrant of the Comptroller on vouchers certified or approved by the Commissioner or his designee.

Revenues on an audited cash, rather than an accrual, basis generated during the four most recent fiscal years, preliminary for FY 2020 and estimated for FY 2021, for the Veterans Home, Veterans Home Income Fund, are listed in the following table. The table also reflects the manner in which the revenues were used or are expected to be used (i.e., actual payments for debt service and transfers to the operating accounts for each year) as well as the ratio of Receipts in Veterans Home Income Fund to Veterans Home Income Fund Debt Service Payments ("Debt Service Coverage").

### VETERANS HOME INCOME FUND (1) (thousands of dollars, except ratios)

State Fiscal Year Ended March 31	Receipts in Veterans Home Income Fund	Veterans Home Income Fund Debt Service Payments <sup>(2)</sup>	Available for Transfer to Facility-Specific Operating Account <sup>(2)</sup>	Debt Service Coverage
2016	\$28,498	\$1,728	\$26,770	16x
2017	29,497	1,728	27,769	17x
2018	29,068	1,568	27,500	19x
2019	28,777	1,388	27,389	21x
2020 (Prelim)	32,271	1,641	30,630	20x
2021 (Est.) <sup>(3)</sup>	24,296	2,268	22,028	11x

Source: Department of Health.

#### **Sources of Operating Funds**

The following table reflects the Department's State Operations appropriations for the Veterans Home. As such, this represents the maximum authority to spend, or budgeted levels, as approved by the State Legislature and does not necessarily reflect actual spending levels.

State Fiscal Year	Appropriated for NYC Veterans	
Ended March 31	Home Accounts (1)(2)	
2016	\$31,377,000	
2017	31,377,000	
2018	33,055,000	
2019	33,055,000	
2020	35,104,000	
2021 <sup>(3)</sup>	35,104,000	

Source: Department of Health.

Data provided reflects only NYC Veterans Homes Income Fund per Section 409-a.

Available fund balance may be increased or decreased, depending on the need to set aside future debt service payments, which would result in the transfer amount being adjusted accordingly.

Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

<sup>(1)</sup> Exclusive of minor amounts of money available for patient benefits from gifts and bequests.

These funds are transferred to the Special Revenue Fund-Other account supporting the respective operating budget of the Veterans Home. The amounts shown here are from revenues derived from the Veterans Home and vary in some degree from the revenues of the Veterans Home as reflected in its financial statements for the years indicated, due to differences in accounting procedures and other factors.

Reflects the FY 2021 Enacted Budget. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

#### **Employee Relations and Indemnity**

As of March 31, 2020, the Department employed approximately 4,816 full-time equivalent employees, including approximately 284 full-time equivalent employees at the Veterans Home. Section 17 of the Public Officers Law requires the State to save harmless and indemnify its employees from financial loss arising out of any claim, demand, suit or judgment by reason of alleged intentional wrong doing, negligence or other act by State employees provided that the employee was acting in the scope of his duties and did not commit a willful or wrongful act. The law further provides that the Attorney General may represent such employee.

Any actions involving malpractice claims brought against the Department are actions brought against the State itself. The State does not carry insurance with respect to malpractice claims and is a self-insurer for the payment of any judgments which may be rendered against the State for any such actions.

#### The Veterans Home

#### Summary

The Veterans Home commenced operations in December of 1993 and is a 250-bed skilled nursing facility serving veterans and their dependents. The home is located in Queens, New York.

The Program offered at the Veterans Home serves two categories of residents – those requiring skilled long-term care and those with special health care needs. The primary recipients of the skilled long-term care services are typically 65 years of age and over, with the largest portion of residents being the frail elderly (those over age 85), and residents requiring special care including those suffering from dementia and mental confusion resulting from Alzheimer's disease and other related disorders. Also included in this category are residents with chronic pulmonary diseases, which create irreversible airway restriction or obstruction.

The bed complement for the Veterans Home is as follows:

Skilled Long-Term Care	200 beds
Alzheimer's/Dementia	35 beds
Sub-Acute Level of Care	15 beds
Total	250 beds

The Veterans Home average annual occupancy rate, for the four most recent fiscal years, preliminary for FY 2020 and estimated for FY 2021 is as follows:

State Fiscal Year Ended March 31	Annual Average Inpatient Occupancy Rate
2016	89
2017	97
2018	96
2019	94
2020 (Prelim)	91
2021 (Est.)	60

#### **Reimbursement Process**

Medicaid reimbursement for the Home is based on a Statewide Regional Pricing Model which was implemented in 2012. This methodology is partially based on a case-mix assessment. The Statewide Pricing Model also incorporates the cost of care incurred and provides some financial incentives to admit "high intensity" patients by linking payments to the level of services provided. The Medicaid Statewide Pricing Model also incorporates other factors such as: size of the facilities; geographic location; 2007 operational cost; and quality measures in the determination of the final pay rate.

Beginning in January 2015, the Veterans Homes transitioned to Medicaid Managed Long Term Care contracts with provider organizations. These organizations will pay the published Medicaid Rate including capital for a three-year grace period. After the grace period is concluded the homes will receive a negotiated rate.

For Medicare, the reimbursement methodology for the Home is the same and is based on the Prospective Payment System, which uses the average cost for the respective regions. For the veterans' homes in the program, this has proven beneficial as the average regional cost exceeds the facility-specific cost, resulting in a higher rate of reimbursement for veterans' homes, which have also converted from a "flat rate" average charge to "fee for service." In addition to a room and board charge, the veterans' homes bill for the actual charges for pharmacy, therapies and other such ancillary services.

### **Cash Receipts**

Collections are deposited daily to a bank and transferred routinely by the State Comptroller into the Veterans Home Income Fund. Receipts for the most recent four fiscal years are as follows.

### CASH RECEIPTS FROM PATIENTS AND MISCELLANEOUS INCOME

	FY 2017	FY 2018	FY 2019	FY 2020 <sup>(1)</sup>
Medicaid	\$8,839,739	\$6,645,667	\$6,002,034	\$6,613,397
Medicare	1,298,230	1,430,072	1,482,417	1,288,465
VA Reimbursement	15,536,176	14,840,381	15,431,531	17,112,922
Self-Pay	4,906,310	<u>6,931,474</u>	<u>8,221,903</u>	<u>7,850,525</u>
TOTAL	<u>\$30,580,455</u>	<u>\$29,847,594</u>	<u>\$31,137,885</u>	<u>\$32,865,309</u>

<sup>(1)</sup> Reflects preliminary information.

### **Summary of Revenue and Expenses**

The following reflects the Veterans Home income statement for the most recent available four fiscal years.

### SUMMARY OF NET PATIENT CARE REVENUES, OTHER NON-OPERATING REVENUES AND OPERATING EXPENSES AS REFLECTED ON THE VETERANS HOME INCOME STATEMENTS<sup>(1)</sup>

	FY 2016	FY 2017	FY 2018	FY 2019
Net Patient Care Revenues and Other Revenue	\$43,388,596	\$45,177,674	\$47,506,461	\$47,663,363
Expenses	<u>38,654,369</u>	40,071,002	45,602,110	<u>47,467,278</u>
Results from Operation <sup>(2)(3)</sup>	\$4,734,227	\$5,106,672	\$1,904,351	\$196,085

<sup>(1)</sup> The net revenue varies from the cash receipts schedule provided above since the latter reflected actual cash collected and the differences between the two schedules are represented by accounts receivable.

<sup>(2)</sup> Deficit operating results cause a decrease in the Veterans Home's fund balance.

<sup>(3)</sup> Lower rate of growth in spending as compared to revenue results in an increase in the Veterans Home's fund balance.

### **Section 2: Subsection N**

### New York State Personal Income Tax Revenue Bonds

This Subsection N contains the information required to be updated annually pursuant to the Master Continuing Disclosure Agreement, as amended, relating to obligations issued by the Authorized Issuers for State Personal Income Tax Revenue Bonds.

Capitalized terms used in this Subsection N and not otherwise defined shall have the meanings ascribed to them in the related Official Statement.

#### The Revenue Bond Tax Fund

The Enabling Act provides a source of payment for State Personal Income Tax Revenue Bonds by establishing the Revenue Bond Tax Fund for the purpose of setting aside New York State Personal Income Tax Receipts and New York State ECEP Receipts sufficient to make financing agreement payments to Authorized Issuers. The Enabling Act establishes the Revenue Bond Tax Fund to be held in the joint custody of the State Comptroller and the State Commissioner of Taxation and Finance ("Commissioner") and requires that all moneys on deposit in the Revenue Bond Tax Fund be held separate and apart from all other moneys in the joint custody of the State Comptroller and the Commissioner. The source of the financing agreement payments is a statutory allocation of 50 percent of the receipts from the New York State Personal Income Tax imposed by Article 22 of the Tax Law, which exclude refunds owed to taxpayers, and 50 percent of the receipts from the New York State ECEP imposed by Article 24 of Tax Law, which exclude refunds owed to employers, and which, pursuant to Section 171-a of the Tax Law, are deposited in the Revenue Bond Tax Fund.

Financing agreement payments made from amounts set aside in the Revenue Bond Tax Fund are subject to annual appropriation for such purpose by the State Legislature. The Enabling Act provides that: (i) no person (including the Authorized Issuers or the holders of State Personal Income Tax Revenue Bonds) shall have any lien on amounts on deposit in the Revenue Bond Tax Fund; (ii) Revenue Bond Tax Fund Receipts, which have been set aside in sufficient amounts to pay when due the financing agreement payments of all Authorized Issuers, shall remain in the Revenue Bond Tax Fund (except, if necessary, for payments authorized to be made to the holders of State general obligation debt) until they are appropriated and used to make financing agreement payments; and (iii) nothing shall be deemed to restrict the right of the State to amend, repeal, modify or otherwise alter statutes imposing or relating to the taxes imposed by Articles 22 and 24 of the Tax Law.

### Legislative Changes to the State Personal Income Tax Revenue Bond Financing Program

On April 1, 2018, New York State legislative changes designed to mitigate the adverse impact of the Tax Cuts and Jobs Act of 2017 enacted by the United States Congress (the "TCJA") on New York State taxpayers went into effect. The legislative changes included the creation of the ECEP and the State Charitable Gifts Trust Fund described further below. The ECEP and the State Charitable Gifts Trust Fund are expected to reduce New York State Personal Income Tax Receipts, to the extent that employers elect to participate in the ECEP and taxpayers make donations to the Charitable Gifts Trust Fund. To offset the potential reduction in New York State Personal Income Tax Receipts, the FY 2019 Enacted Budget amended the State Finance Law and the Enabling Act so as to hold harmless the State Personal Income Tax Bond Program. Accordingly, the enacted legislation provided for:

- An increase from 25 percent to 50 percent in the statutory allocation of New York State Personal Income Tax Receipts imposed by Article 22 of the Tax Law, which exclude refunds owed to taxpayers, that is required to be deposited in the Revenue Bond Tax Fund to provide for the payment of State Personal Income Tax Revenue Bonds.
- 2. An increase in the statutory maximum aggregate amount of New York State Personal Income Tax Receipts and New York State ECEP Receipts required to be deposited to the Revenue Bond Tax Fund to be the greater of 40 percent of Revenue Bond Tax Fund Receipts or \$12 billion in the event that the State Legislature either fails to appropriate or, once appropriated, fails to pay, amounts sufficient to make financing agreement payments for outstanding New York State Personal Income Tax Revenue Bonds (the "Maximum Revenue Bond Tax Fund Deposit"). Prior to legislative changes, the amount required to be deposited was the greater of 25 percent of Revenue Bond Tax Fund Receipts or \$6 billion.
- 3. The creation of the ECEP pursuant to Article 24 of the Tax Law and a corresponding amendment to the Enabling Act to provide that 50 percent of New York State ECEP Receipts, which exclude refunds owed to employers, be deposited to the Revenue Bond Tax Fund. The ECEP establishes an optional tax on payroll expenses that employers can elect to pay if they have employees that earn over \$40,000 annually in New York State. Accompanying legislation created a new Personal Income Tax credit for employees whose wages are subject to the ECEP tax. The credit is calculated using a statutory formula that corresponds in value to the ECEP. As a result, aggregate receipts deposited to the Revenue Bond Tax Fund are expected to remain substantially the same regardless of the amount of New York State ECEP Receipts. Therefore, from a Revenue Bond Tax Fund perspective, the ECEP is expected to be revenue neutral.
- 4. The creation of a State Charitable Gifts Trust Fund to accept gifts for the purposes of improving health care and education in New York State. Taxpayers who itemize deductions may claim charitable gifts as a Personal Income Tax deduction, pursuant to statute existing prior to 2018. The legislative changes created a new Personal Income Tax credit equal to 85 percent of the donation amount. Credits based on contributions to the State Charitable Gifts Trust Fund are claimed for the tax year following the year in which the donation is made.

FY 2020 Continuing Disclosure

### Sources of New York State Personal Income Tax Receipts for the Revenue Bond Tax Fund

In addition, the FY 2019 Enacted Budget legislative changes allow taxpayers to claim reimbursement from the State for interest on underpayments of Federal tax liability for the 2019, 2020 and 2021 tax years if the underpayments arise from reliance on amendments to State tax law enacted in 2018. To receive reimbursement, taxpayers are required to submit their reimbursement claims to the Department of Taxation and Finance within 60 days of making an interest payment to the IRS. If taxpayer participation in the ECEP and donations made to the State Charitable Gifts Trust Fund for the 2019, 2020 and 2021 tax years results in Federal determinations of underpayment of Federal income tax, there could be a material expense to the State. However, any such State reimbursement of interest charges would occur in FY 2021 at the earliest, for determinations on 2019 tax payments due in April 2020, or thereafter, and is subject to a number of variables including the rate of participation in the ECEP; the magnitude of donations to the State Charitable Gifts Trust Fund; the amount of determinations of underpayment attributable to reliance on other changes in State tax law made in 2018; the amount of time between the due date of the return and the date any Federal determination is issued; the interest rate applied; and the frequency at which taxpayers submit timely reimbursement claims to the State. As a result, the FY 2020 Enacted Budget Financial Plan does not include any estimate of the possible State reimbursement of interest expense to the State.

The amount of donations made by New York State taxpayers to the State Charitable Gifts Trust Fund constitutes the principal direct risk to, and could materially and adversely affect the aggregate amount of, Revenue Bond Tax Fund Receipts. To address this risk, the FY 2019 Enacted Budget legislative changes (i) increased the amount of New York State Personal Income Tax Receipts deposited to the Revenue Bond Tax Fund from 25 percent to 50 percent (excluding refunds owed to taxpayers), (ii) added, as a new revenue source, the 50 percent statutory allocation of New York State ECEP Receipts (excluding refunds owed to employers), and (iii) increased the Maximum Revenue Bond Tax Fund Deposit.

### **Federal Response**

In response to legislative proposals and actions taken by a number of states, including New York, which address the impact of the TCJA \$10,000 limitation on the Federal income tax deduction for state and local taxes, the Internal Revenue Service and the United States Treasury have proposed regulations that would substantially reduce the availability of Federal income tax deductions for charitable contributions when a taxpayer receives or expects to receive a state or local tax credit for such charitable contributions. The proposed regulations, if adopted in their current form, would likely result in lower donations to the State Charitable Gifts Trust Fund.\*

<sup>\*</sup> On June 11, 2019, the U.S. Department of the Treasury issued final rules on the federal income tax treatment of payments made under state and local tax credit programs like New York State's Charitable Gift Trust Fund.

#### State Personal Income Tax Revenue Bonds

The State Personal Income Tax Revenue Bonds are special obligations of the respective Authorized Issuers, secured by and payable solely from Financing Agreement Payments payable by the State Comptroller to the applicable Trustee and Paying Agent (the "Trustee" or "PayingAgent") on behalf of the respective Authorized Issuers in accordance with the terms and provisions of a Financing Agreement by and between the respective Authorized Issuers and the Director of the Budget, subject to annual appropriation by the State Legislature, and the Funds and accounts established under the applicable general resolution (other than the Rebate Fund and other Funds as provided in the applicable Resolution). State Personal Income Tax Revenue Bonds are entitled to a lien, created by a pledge under each of the general resolutions authorizing State Personal Income Tax Revenue Bonds, on the Pledged Property.

The Enabling Act and each of the general resolutions permit the Authorized Issuers to issue additional State Personal Income Tax Revenue Bonds subject to statutory limitations on the maximum amount of bonds permitted to be issued by Authorized Issuers for Authorized Purposes and the additional bonds test described herein included in each of the general resolutions authorizing State Personal Income Tax Revenue Bonds. In accordance with the additional bonds test described herein, Revenue Bond Tax Fund Receipts of approximately \$24.0<sup>(1)</sup> billion are available to pay financing agreement payments on a pro-forma basis, which amount represents approximately 6.4 times the maximum annual Debt Service for all Outstanding State Personal Income Tax Revenue Bonds. It should be noted, however, that if New York State taxpayer donations to the State Charitable Gifts Trust Fund approach maximum levels of participation, the aggregate amount of New York State Personal Income Tax Receipts would be materially and adversely affected which, in turn, could result in a material reduction in the debt service coverage on State Personal Income Tax Revenue Bonds. (2) As noted above, however, additional bonds may not be issued unless the additional bonds test under the respective general resolution has been satisfied.

The revenues, facilities, properties and any and all other assets of the Authorized Issuers of any name and nature, other than the Pledged Property, may not be used for, or, as a result of any court proceeding or otherwise applied to, the payment of State Personal Income Tax Revenue Bonds, any redemption premium therefor or the interest thereon or any other obligations under the General Resolution, and under no circumstances shall these be available for such purposes.

<sup>(1)</sup> Assumes 50 percent of Personal Income Tax Receipts and 50 percent of ECEP Receipts have been deposited in the Revenue Bond Tax Fund during the applicable 12 consecutive calendar months for purposes of calculating the additional bonds debt service coverage test.

On June 11, 2019, the U.S. Department of the Treasury issued final rules on the federal income tax treatment of payments made under state and local tax credit programs like New York State's Charitable Gift Trust Fund.

### Certification of Payments to be Set Aside in Revenue Bond Tax Fund

The Enabling Act, the general resolutions and the financing agreements provide procedures for setting aside amounts from the New York State Personal Income Tax Receipts and New York State ECEP Receipts deposited to the Revenue Bond Tax Fund to ensure that sufficient amounts will be available to make financing agreement payments, when due, to the applicable trustees on behalf of the Authorized Issuers.

The Enabling Act, as amended, provides that:

- No later than October 1 of each year, each Authorized Issuer must submit its State Personal Income Tax Revenue Bond cash requirements (which shall include financing agreement payments) for the following State Fiscal Year and, as required by the financing agreements, each of the subsequent four State Fiscal Years to the Division of the Budget.
- 2. No later than thirty (30) days after the submission of the Executive Budget in accordance with Article VII of the State Constitution, the Director of the Budget shall prepare a certificate which sets forth an estimate of:
  - (a) 50 percent of the amount of the estimated monthly New York State Personal Income Tax Receipts to be deposited in the Revenue Bond Tax Fund pursuant to the Enabling Act during that State Fiscal Year; and
  - (b) 50 percent of the amount of the estimated monthly New York State ECEP Receipts to be deposited in the Revenue Bond Tax Fund pursuant to the Enabling Act during that State Fiscal Year; and
  - (c) the monthly amounts necessary to be set aside in the Revenue Bond Tax Fund to make the financing agreement payments required to meet the cash requirements of the Authorized Issuers.
- 3. In the case of financing agreement payments due semi-annually, Revenue Bond Tax Fund Receipts shall be set aside monthly until such amount is equal to not less than the financing agreement payments for State Personal Income Tax Revenue Bonds of all Authorized Issuers in the following month as certified by the Director of the Budget.
- 4. In the case of financing agreement payments due on a more frequent basis, monthly Revenue Bond Tax Fund Receipts shall be set aside monthly until such amount is, in accordance with the certificate of the Director of the Budget, sufficient to pay the required payment on each issue on or before the date such payment is due.

FY 2020 Continuing Disclosure

# Sources of New York State Personal Income Tax Receipts for the Revenue Bond Tax Fund

In addition, the general resolutions and the financing agreements require the State Comptroller to set aside, monthly, in the Revenue Bond Tax Fund, amounts such that the combined total of the (i) amounts previously set aside and on deposit in the Revenue Bond Tax Fund and (ii) amount of In addition, the general resolutions and the financing agreements require the State Comptroller to set aside, monthly, in the Revenue Bond Tax Fund, amounts such that the combined total of the (i) amounts previously set aside and on deposit in the Revenue Bond Tax Fund and (ii) amount of estimated monthly New York State Personal Income Tax Receipts (excluding refunds owed to taxpayers) and estimated monthly New York State ECEP Receipts (excluding refunds owed to employers) required to be deposited to the Revenue Bond Tax Fund as provided in 2(a) and 2(b) above, are not less than 125 percent of the financing agreement payments required to be paid by the State Comptroller to the trustees on behalf of the Authorized Issuers in the following month.

The Director of the Budget may amend such certification as shall be necessary, provided that the Director of the Budget shall amend such certification no later than thirty (30) days after the issuance of any State Personal Income Tax Revenue Bonds, including refunding bonds, or after the execution of any interest rate exchange (or "swap") agreements or other financial arrangements which may affect the cash requirements of any Authorized Issuer.

The Enabling Act provides that on or before the twelfth day of each month, the Commissioner shall certify to the State Comptroller the actual New York State Personal Income Tax Receipts and the actual New York State ECEP Receipts for the prior month and, in addition, no later than March 31 of each State Fiscal Year, the Commissioner shall certify such amounts relating to the last month of the State Fiscal Year. At such times, the Enabling Act provides that the State Comptroller shall adjust the amount of estimated New York State Personal Income Tax Receipts (from the Withholding Component) and the amount of estimated New York State ECEP Receipts deposited to the Revenue Bond Tax Fund to the actual amount certified by the Commissioner.

### **Set Aside of Revenue Bond Tax Fund Receipts**

As provided by the Enabling Act, the general resolutions, the financing agreements, and the certificate of the Director of the Budget, the State Comptroller is required to:

- a) Beginning on the first day of each month, deposit all of the daily ECEP Receipts and the daily receipts from the Withholding Component to the Revenue Bond Tax Fund until there is on deposit in the Revenue Bond Tax Fund an amount equal to 50 percent of estimated monthly New York State Personal Income Tax Receipts and 50 percent of estimated monthly New York State ECEP Receipts.
- b) Set aside, monthly, amounts on deposit in the Revenue Bond Tax Fund, such that the combined total of the (i) amounts previously set aside and on deposit in the Revenue Bond Tax Fund and (ii) amount of estimated monthly New York State Personal Income Tax Receipts and New York State ECEP Receipts required to be deposited to the Revenue Bond Tax Fund in such month, are not less than 125 percent of the financing agreement payments required to be paid by the State Comptroller to the trustees on behalf of all the Authorized Issuers in the following month.

The Enabling Act provides that Revenue Bond Tax Fund Receipts which have been set aside in sufficient amounts to pay, when due, the financing agreement payments of all Authorized Issuers shall remain in the Revenue Bond Tax Fund (except, if necessary, for payments authorized to be made to the holders of State general obligation debt) until they are appropriated and used to make financing agreement payments.

Subject to appropriation by the State Legislature, upon receipt of a request for payment from any Authorized Issuer pursuant to a financing agreement, the State Comptroller shall pay over to the trustee, on behalf of such Authorized Issuer, such amount. In the event that Revenue Bond Tax Fund Receipts are insufficient to meet financing agreement payments on all State Personal Income Tax Revenue Bonds of all the Authorized Issuers as set forth in the certificate of the Director of the Budget, the State Comptroller is required by the Enabling Act, without appropriation, to immediately transfer amounts from the General Fund to the Revenue Bond Tax Fund, the amount of such deficiency. Amounts so transferred to the Revenue Bond Tax Fund can only be used to pay financing agreement payments (except, if necessary, for payments authorized to be made to the holders of State general obligation debt).

The State Comptroller shall from time to time, but in no event later than the fifteenth day of each month (other than the last month of the fiscal year) and no later than the thirty-first day of the last month of each fiscal year, pay over and distribute to the credit of the General Fund all moneys in the Revenue Bond Tax Fund, if any, in excess of the aggregate amount required to be set aside for the payment of cash requirements as described above.

### Flow of Revenue Bond Tax Fund Receipts

The following chart summarizes the flow of Revenue Bond Tax Fund Receipts.

#### On or before October 1

Authorized Issuers submit to the Division of the Budget the schedule of anticipated cash requirements (which include financing agreement payments) due with respect to State Personal Income Tax Revenue Bonds for the next State Fiscal Year and for the four subsequent State Fiscal Years

#### No later than 30 Days after Budget Submission (Mid - February)

Director of the Budget submits a certificate to the State Comptroller which <u>estimates</u> for the following State Fiscal Year:

- 50% of monthly New York State Personal Income Tax Receipts to be deposited in the Revenue Bond Tax Fund
- 50% of monthly New York State ECEP Receipts to be deposited in the Revenue Bond Tax Fund
- Monthly set asides for financing agreement payments and other cash requirements (for outstanding bonds and projected issuances)

#### Beginning on the First Day of Each Month

100% of daily New York State Personal Income Tax Receipts from the Withholding Component and New York State ECEP Receipts flow to the Revenue Bond Tax Fund until 50% of estimated monthly New York State Personal Income Tax Receipts (excluding refunds owed to taxpayers) and 50% of the estimated monthly New York State ECEP Receipts (excluding refunds owed to employers) have been deposited."

New York State Personal Income Tax Receipts and New York State ECEP Receipts, which have been set aside to make financing agreement payments and meet other cash requirements, are required to remain in the Revenue Bond Tax Fund until appropriated and paid to the applicable trustees on behalf of the Authorized Issuers

After the monthly amounts necessary to make financing agreement payments and meet other cash requirements have been set aside, and assuming appropriations have been enacted and any required payments have been made by the state comptroller, excess moneys in the Revenue Bond Tax Fund flow to the General Fund

#### 12th Day of the following Month

The Commissioner of Taxation and Finance certifies to the State Comptroller 50% of <u>actual</u> New York State Personal Income Tax Receipts and 50% of <u>actual</u> New York State ECEP Receipts for the prior month and the State Comptroller adjusts deposits to the Revenue Bond Tax Fund accordingly

<sup>\*</sup> The Director of the Budget can amend the certification at any time to more precisely account for a revised New York State Personal Income Tax Receipts and New York State ECEP Receipts estimate or actual debt service and other cash requirements, and to the extent necessary, shall do so not later than thirty days after the issuance of any State Personal Income Tax Revenue Bonds.

<sup>\*\*</sup> The State can certify and set aside New York State Personal Income Tax Receipts and New York State ECEP Receipts in excess of the next month's financing agreement payment requirements to ensure amounts previously set aside and on deposit in the Revenue Bond Tax Fund together with 50 percent of estimated monthly New York State Personal Income Tax Receipts and 50 percent of estimated monthly New York State ECEP Receipts to be deposited in such month are not less than 125 percent of all financing agreement payments due in the following month, as required by the financing agreements.

### Moneys Held in the Revenue Bond Tax Fund

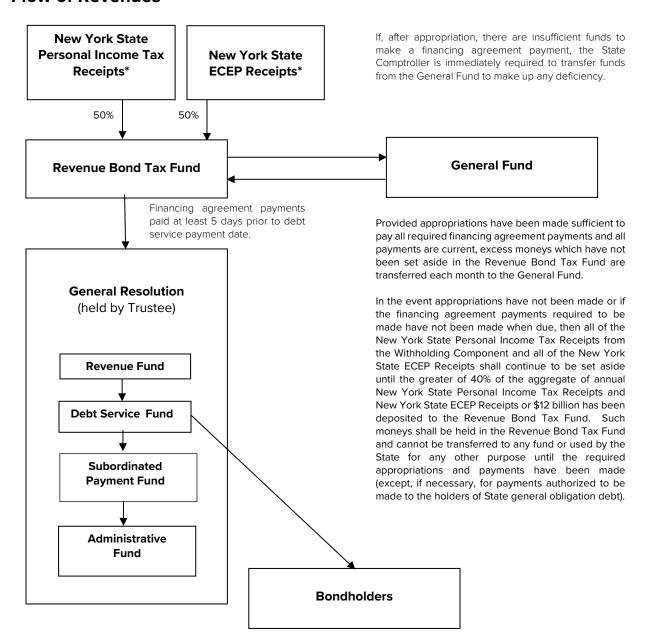
The Enabling Act prohibits the State Comptroller from paying over or distributing any amounts deposited in the Revenue Bond Tax Fund (except, if necessary, for payments authorized to be made to the holders of State general obligation debt) other than to the Authorized Issuers (which are paid to the applicable trustees on behalf of the Authorized Issuers), unless two requirements are met. First, all payments as certified by the Director of the Budget for a State Fiscal Year must have been appropriated to the Authorized Issuers for the payment of financing agreement payments (including debt service) in the full amount specified in the certificate of the Director of the Budget. Second, each certified and appropriated payment for which moneys are required to be set aside as provided in the Enabling Act must have been made to the trustees on behalf of the Authorized Issuers when due.

If such appropriations have been made to pay all annual amounts specified in the certificate of the Director of the Budget as being required by the Authorized Issuers for a State Fiscal Year and all such payments to the applicable trustees on behalf of the Authorized Issuers are current, then the State Comptroller is required by the Enabling Act to pay over and distribute to the credit of the General Fund of the State (the "General Fund"), at least once a month, all amounts in the Revenue Bond Tax Fund, if any, in excess of the aggregate amount required to be set aside. The Enabling Act also requires the State Comptroller to pay to the General Fund all sums remaining in the Revenue Bond Tax Fund on the last day of each State Fiscal Year, but only if the State has appropriated and paid to the applicable trustees on behalf of the Authorized Issuers the amounts necessary for the Authorized Issuers to meet their cash requirements for the current State Fiscal Year and, to the extent certified by the Director of the Budget, set aside any cash requirements required for the next State Fiscal Year.

In the event that (i) the State Legislature fails to appropriate all amounts required to make financing agreement payments on State Personal Income Tax Revenue Bonds to all Authorized Issuers or (ii) having been appropriated and set aside pursuant to a certificate of the Director of the Budget, any financing agreement payments have not been made when due on State Personal Income Tax Revenue Bonds, the Enabling Act, as amended, requires that all of the Revenue Bond Tax Fund Receipts shall continue to be set aside in the Revenue Bond Tax Fund until amounts on deposit in the Revenue Bond Tax Fund equal the greater of 40 percent of the aggregate of annual New York State Personal Income Tax Receipts and the annual New York State ECEP Receipts or twelve billion dollars (\$12,000,000,000). Other than to make financing agreement payments from appropriated amounts, the Enabling Act prohibits the transfer of moneys in the Revenue Bond Tax Fund to any other fund or account or use of such moneys by the State for any other purpose (except, if necessary, for payments authorized to be made to the holders of State general obligation debt) until such time as the required appropriations and all required financing agreement payments have been made to the trustees on behalf of each Authorized Issuer.

The Enabling Act provides that no person (including the Authorized Issuers or the holders of State Personal Income Tax Revenue Bonds) shall have any lien on moneys on deposit in the Revenue Bond Tax Fund and that the State's agreement to make financing agreement payments shall be executory only to the extent such payments have been appropriated.

#### Flow of Revenues



<sup>\*</sup> Nothing shall be deemed to restrict the right of the State to amend, repeal, modify or otherwise alter statutes imposing or relating to the taxes imposed pursuant to Article 22 and Article 24 of the Tax Law.

### Appropriation by the State Legislature

The State may not expend money without an appropriation, except for the payment of debt service on general obligation bonds or notes issued by the State. An appropriation is an authorization approved by the State Legislature to expend money. The State Constitution requires all appropriations of State funds, including funds in the Revenue Bond Tax Fund, to be approved by the State Legislature at least every two years. In addition, the State Finance Law generally provides that appropriations shall cease to have force and effect, except as to liabilities incurred thereunder, at the close of the State Fiscal Year for which they were enacted and that to the extent of liabilities incurred thereunder, such appropriations shall lapse on the succeeding June 30 or September 15 depending on the nature of the appropriation.

The Authorized Issuers expects that the State Legislature will make an appropriation from amounts on deposit in the Revenue Bond Tax Fund sufficient to pay financing agreement payments when due. Revenue Bond Tax Fund Receipts are expected to exceed the amounts necessary to pay financing agreement payments. In addition, in the event that the State Legislature fails to provide an appropriation, the Enabling Act requires that all of the New York State Personal Income Tax Receipts from the Withholding Component and all of the New York State ECEP Receipts shall continue to be deposited in the Revenue Bond Tax Fund until amounts on deposit in the Revenue Bond Tax Fund equal the greater of 40 percent of the aggregate of the annual New York State Personal Income Tax Receipts and the annual New York State ECEP Receipts or twelve billion dollars (\$12,000,000,000). The Enabling Act prohibits the transfer of moneys in the Revenue Bond Tax Fund to any other fund or account or the use of such moneys by the State for any other purpose (other than to make financing agreement payments from appropriated amounts, and except, if necessary, for payments authorized to be made to the holders of State general obligation debt) until such time as the required appropriations and all required financing agreement payments have been made to the trustees on behalf of each Authorized Issuer. The State Legislature may not be bound in advance to make an appropriation, and there can be no assurances that the State Legislature will appropriate the necessary funds as anticipated. Nothing shall be deemed to restrict the right of the State to amend, repeal, modify or otherwise alter statutes imposing or relating to the taxes imposed pursuant to Article 22 and Article 24 of the Tax Law.

All payments required by financing agreements entered into by the State shall be executory only to the extent of the revenues available in the Revenue Bond Tax Fund. The obligation of the State to make financing agreement payments is subject to the State Legislature making annual appropriations for such purpose and such obligation does not constitute or create a debt of the State, nor a contractual obligation in excess of the amounts appropriated therefor. In addition, the State has no continuing legal or moral obligation to appropriate money for payments due under any financing agreement.

### Sources of New York State Personal Income Tax Receipts for the Revenue Bond Tax Fund

State Personal Income Tax Revenue Bonds shall not be a debt of the State and the State shall not be liable thereon, nor shall State Personal Income Tax Revenue Bonds be payable out of any funds other than those pledged therefor. Neither the faith and credit nor the taxing power of the State is pledged to the payment of the principal of, premium, if any, or interest on State Personal Income Tax Revenue Bonds.

Pursuant to the Enabling Act, Revenue Bond Tax Fund Receipts which have been set aside to pay when due the financing agreement payments of all Authorized Issuers shall remain in the Revenue Bond Tax Fund until they are appropriated and used to make financing agreement payments. However, the Enabling Act also provides that the use of such Revenue Bond Tax Fund Receipts by the State Comptroller is "subject to the rights of holders of debt of the state" (i.e., general obligation bondholders who benefit from the faith and credit pledge of the State). Pursuant to Article VII Section 16 of the State Constitution, if at any time the State Legislature fails to make an appropriation for general obligation debt service, the State Comptroller is required to set apart from the first revenues thereafter received, applicable to the General Fund, sums sufficient to pay debt service on such general obligation debt. In the event that such revenues and other amounts in the General Fund are insufficient to so pay State general obligation bondholders, the State may also use amounts on deposit in the Revenue Bond Tax Fund as well as other funds to pay debt service on State general obligation bonds.

The Division of the Budget is not aware of any existing circumstances that would cause Revenue Bond Tax Fund Receipts to be used to pay debt service on State general obligation bonds in the future. The Director of the Budget believes that any failure by the State Legislature to make annual appropriations as contemplated would have a serious impact on the ability of the State and the Authorized Issuers to issue State-supported bonds to raise funds in the public credit markets.

#### **Additional Bonds**

As provided in each general resolution, except as provided in the next paragraph with respect to certain Refunding Bonds, additional State Personal Income Tax Revenue Bonds may be issued by the related Authorized Issuer, provided that the amount of Revenue Bond Tax Fund Receipts for any 12 consecutive calendar months ended not more than six months prior to the date of such calculation, as certified by the Director of the Budget, is at least 2.0 times the maximum Calculated Debt Service on all Outstanding State Personal Income Tax Revenue Bonds, the State Personal Income Tax Revenue Bonds proposed to be issued, and any additional amounts payable with respect to parity reimbursement obligations.

Each general resolution also provides that additional Bonds may be issued to refund Outstanding Bonds either by meeting the debt service coverage test described above, or, in the alternative, by demonstrating that maximum annual debt service on all Outstanding Bonds will not increase as a result of such refunding.

### **Parity Reimbursement Obligations**

An Authorized Issuer may incur Parity Reimbursement Obligations (as defined in each respective general resolution) pursuant to the terms of such general resolution which, subject to certain exceptions, would be secured by a pledge of, and a lien on, the pledged property on a parity with the lien created by the related general resolution with respect to bonds issued thereunder. A Parity Reimbursement Obligation may be incurred in connection with obtaining a Credit Facility and represents the obligation to repay amounts advanced under the Credit Facility. It may include interest calculated at a rate higher than the interest rate on the related State Personal Income Tax Revenue Bonds and may be secured by a pledge of, and a lien on, pledged property on a parity with the lien created by the general resolution for the State Personal Income Tax Revenue Bonds only to the extent that principal amortization requirements of the Parity Reimbursement Obligation are equal to the amortization requirements for the related State Personal Income Tax Revenue Bonds, without acceleration.

#### **Certain Covenants of the State**

Pursuant to the general resolutions, the State pledges and agrees with the holders of State Personal Income Tax Revenue Bonds, Bond Anticipation Notes, Parity Reimbursement Obligations or other obligations issued or incurred thereunder that the State will not in any way impair the rights and remedies of holders of such State Personal Income Tax Revenue Bonds, Bond Anticipation Notes, Parity Reimbursement Obligations or other obligations until such State Personal Income Tax Revenue Bonds, Bond Anticipation Notes, Parity Reimbursement Obligations or other obligations issued or incurred thereunder, together with interest thereon, with interest, if any, on any unpaid installments of interest and all costs and expenses in connection with any action or proceeding by or on behalf of the holders are fully met and discharged.

Pursuant to the Enabling Act and the general resolutions, nothing shall be deemed to restrict the right of the State to amend, repeal, modify or otherwise alter statutes imposing or relating to the State personal income taxes imposed pursuant to Article 22 and Article 24 of the Tax Law. An Event of Default under the general resolutions would not occur solely as a result of the State exercising its right to amend, repeal, modify or otherwise alter the statutes imposing or relating to such taxes. However, the Director of the Budget believes that any materially adverse amendment, modification or alteration of, or the repeal of, statutes imposing or related to the State personal income tax imposed pursuant to Article 22 and Article 24 of the Tax Law could have a serious impact on the flow of New York State Personal Income Tax Receipts to the Revenue Bond Tax Fund, the ability of the Authorized Issuers to issue Additional State Personal Income Tax Revenue Bonds.

### Reservation of State's Right to Substitute Credit

Pursuant to the Enabling Act, the State reserves the right, upon amendment of the State Constitution to permit the issuance of State Revenue Bonds, which may be payable from or secured by revenues that may include the Revenues pledged under the general resolutions, (i) to assume, in whole or in part, State Personal Income Tax Revenue Bonds, (ii) to extinguish the existing lien on the pledged property created under the general resolutions, and (iii) to substitute security for State Personal Income Tax Revenue Bonds, in each case only so long as the assumption, extinguishment and substitution is accomplished in accordance with either of two provisions of the general resolutions. (For these purposes, any State Personal Income Tax Revenue Bonds paid or deemed to have been paid in accordance with the applicable general resolution on or before the date of any assumption, extinguishment and substitution are not to be taken into account in determining compliance with those provisions.) The first provision of the general resolutions is intended to permit an assumption, extinguishment and substitution, without any right of consent of Bondholders or other parties, if certain conditions are satisfied. The second provision of the general resolutions permitting such an assumption, extinguishment and substitution is intended to permit a broader range of changes with the consent of issuers of Credit Facilities and the consent of certain Bondholders. It provides that any such assumption, extinguishment and substitution may be effected if certain conditions are satisfied.

In the event a constitutional amendment becomes a part of the State Constitution, there can be no assurance that the State will exercise its rights of assumption, extinguishment, and substitution with respect to State Personal Income Tax Revenue Bonds. There can be no assurance that the Authorized Issuer would be the issuer of any such State Revenue Bonds upon any such assumption, extinguishment and substitution and, if not the Authorized Issuer, the issuer of such State Revenue Bonds could be the State or another public entity.

### General History of the State Personal Income Tax

In 1919, New York State became the seventh state to enact a personal income tax. The present system of conformity to Federal tax law with respect to income and deductions was adopted in 1960. The personal income tax is New York's largest source of tax revenue and consistently accounts for more than one-half of all State tax receipts.

The State's personal income tax structure adheres closely to the definitions of adjusted gross income and itemized deductions used for Federal personal income tax purposes, with certain modifications, such as: (1) the inclusion of investment income from debt instruments issued by other states and municipalities and the exclusion of income on certain Federal obligations; and (2) the exclusion of pension income received by Federal, New York State and local government employees, private pension and annuity income up to \$20,000 (\$40,000 for married couples filing jointly), and any Social Security income and refunds otherwise included in Federal adjusted gross income.

### Sources of New York State Personal Income Tax Receipts for the Revenue Bond Tax Fund

Changes in Federal tax law from time to time may positively or negatively affect the amount of personal income tax receipts collected by the State. State Tax Law changes may also impact personal income tax receipts by authorizing a wide variety of credits against the personal income tax liability of taxpayers.

Major tax credits include: Empire State Child Credit (enacted and effective in 2006); Earned Income Tax Credit; Child and Dependent Care Credit; Household Credit; College Tuition Credit; Long-term Care Insurance Credit; Investment Credits; and, Empire Zone Credits.

#### **Personal Income Tax Rates**

Taxable income equals New York adjusted gross income ("AGI") less deductions and exemptions. The tax provides separate rate schedules for married couples, single individuals and heads of households. For the 2009 through 2011 tax years, the State income tax was imposed at rates ranging from 4.0 percent to 8.97 percent on the taxable income of individuals, estates and trusts. For taxpayers with \$100,000 or more of AGI, the savings from graduated marginal tax rates is recaptured through a supplementary mechanism in effect since 1991. Between tax years 2012 and 2017, the tax tables were revised to include additional middle-income brackets with reduced tax rates and a new top bracket, which imposed a tax rate of 8.82 percent. The tax tables were also subject to annual inflation-based adjustment beginning tax year 2013 and ending tax year 2017. Tax rate reductions were applied to the aforementioned middle-income brackets in tax year 2018 as part of a scheduled eight-year phase-in of middle-income tax cuts.

The following tables set forth the rate schedules for tax years 2020 through 2024 and tax years after 2024. Tax years 2021 through 2024 are the same as the tax year 2020 schedule except middle class tax rates are phased-in through 2025.

### New York State Personal Income Tax Rates for Tax for Tax Years After 2019 and Before 2025

### Married Filing Jointly and Qualified Widow(er) Tax\* Taxable Income:

Not over \$17,1504% of taxable incomeOver \$17,150 but not over \$23,600\$686 plus 4.50% of excess over \$17,150Over \$23,600 but not over \$27,900\$976 plus 5.25% of excess over \$23,600Over \$27,900 but not over \$43,000\$1,202 plus 5.90% of excess over \$27,900Over \$43,000 but not over \$161,550\$2,093 plus 6.09% of excess over \$43,000Over \$161,550 but not over \$323,200\$9,313 plus 6.41% of excess over \$161,550Over \$323,200 but not over \$2,155,350\$19,674 plus 6.85% of excess over \$323,200

Over \$2,155,350 \$145,177 plus 8.82% of excess over \$2,155,350

#### Single, Married Filing Separately, Estates and Trusts

Taxable Income:

Not over \$8.500 4% of taxable income Over \$8.500 but not over \$11.700 \$340 plus 4.50% of excess over \$8,500 Over \$11,700 but not over \$13,900 \$484 plus 5.25% of excess over \$11,700 Over \$13,900 but not over \$21,400 \$600 plus 5.90% of excess over \$13,900 Over \$21,400 but not over \$80,650 \$1,042 plus 6.09% of excess over \$21,400 Over \$80.650 but not over \$215.400 \$4,650 plus 6.41% of excess over \$80,650 Over \$215,400 but not over \$1,077,550 \$13,288 plus 6.85% of excess over \$215,400 Over \$1,077,550 \$72,345 plus 8.82% of excess over \$1,077,550

#### **Head of Household**

Taxable Income:

Not over \$12,800 4% of taxable income Over \$12.800 but not over \$17.650 \$512 plus 4.50% of excess over \$12,800 Over \$17,650 but not over \$20,900 \$730 plus 5.25% of excess over \$17,650 Over \$20,900 but not over \$32,200 \$901 plus 5.90% of excess over \$20,900 Over \$32,200 but not over \$107,650 \$1,568 plus 6.09% of excess over \$32,200 Over \$107.650 but not over \$269.300 \$6,162 plus 6.41% of excess over \$109,464 Over \$269,300 but not over \$1,616,450 \$16,524 plus 6.85% of excess over \$269,300 Over \$1,616,450 \$108,804 plus 8.82% of excess over \$1,616,450

<sup>\*</sup> A supplemental income tax recaptures the savings due to graduated marginal tax rates such that, for example, when a taxpayer's AGI exceeds \$2,205,350 for married filing jointly taxpayers in tax years 2020 through 2024, all taxable income becomes effectively subject to a flat 8.82 percent tax rate. Furthermore, the marginal tax rates between 5.9 percent and 6.41 percent are gradually phased-in to rates between 5.61 percent and 6.09 percent between tax years 2020 and 2024.

### New York State Personal Income Tax Rates for Tax Years 2025 and Thereafter

Tax\*

#### **Married Filing Jointly**

Filing Jointly

Taxable Income:

Not over \$17,150 4% of taxable income

 Over \$17,150 but not over \$23,600
 \$686 plus 4.50% of excess over \$17,150

 Over \$23,600 but not over \$27,900
 \$976 plus 5.25% of excess over \$23,600

 Over \$27,900 but not over \$161,550
 \$1,202 plus 5.50% of excess over \$27,900

 Over \$161,550 but not over \$323,200
 \$8,553 plus 6.00% of excess over \$161,550

Over \$323,200 \$18,252 plus 6.85% of excess over \$323,200

#### Single, Married Filing Separately, Estates and Trusts

Taxable Income:

Not over \$8,500 4% of taxable income

 Over \$8,500 but not over \$11,700
 \$340 plus 4.50% of excess over \$8,500

 Over \$11,700 but not over \$13,900
 \$484 plus 5.25% of excess over \$11,700

 Over \$13,900 but not over \$80,650
 \$600 plus 5.50% of excess over \$13,900

 Over \$80,650 but not over \$215,400
 \$4,271 plus 6.00% of excess over \$80,650

Over \$215,400 \$12,356 plus 6.85% of excess of \$215,400

#### Head of Household

Taxable Income:

Not over \$12,800 4% of taxable income

 Over \$12,800 but not over \$17,650
 \$512 plus 4.50% of excess over \$12,800

 Over \$17,650 but not over \$20,900
 \$730 plus 5.25% of excess over \$17,650

 Over \$20,900 but not over \$107,650
 \$901 plus 5.50% of excess over \$20,900

 Over \$107,650 but not over \$269,300
 \$5,672 plus 6.00% of excess over \$107,650

 Over \$269,300
 \$15,371 plus 6.85% of excess over \$269,300

<sup>\*</sup> A supplemental income tax recaptures the savings due to graduated marginal tax rates such that when a taxpayer's AGI exceeds \$373,200 for married filing jointly taxpayers for tax years after 2024, all taxable income becomes effectively subject to a flat 6.85 percent tax rate.

### **Components of the Personal Income Tax**

The components of personal income tax liability include withholding, estimated payments, final returns, delinquencies and refunds. Taxpayers prepay their tax liability through payroll withholding taxes imposed by Section 671 of Article 22 of the Tax Law (the "Withholding Component") and estimated taxes imposed by Section 685 of Article 22 of the Tax Law. The New York State Department of Taxation and Finance collects the personal income tax from employers and individuals and reports the amount collected to the State Comptroller, who deposits collections net of overpayments and administrative costs.

Initiated in 1959, withholding tax is the largest component of income tax collections. New York requires employers to withhold and remit personal income taxes on wages, salaries, bonuses, commissions and similar income. The amount of withholding varies with the rates, deductions and exemptions. Under current law, employers must remit withholding liability within three business days after each payroll once the cumulative amount of liability reaches \$700. Certain small businesses and educational and health care organizations may make their withholding remittance within five business days, and employers with less than \$700 of withheld tax can remit it on a quarterly basis. Large employers (aggregate tax of more than \$100,000 per year) must make timely payment by electronic funds transfer or by certified check.

### **Employer Compensation Expense Program**

The ECEP was enacted in 2018 in response to Federal legislation which limited the personal income tax deduction for state and local taxes to \$10,000 per taxpayer annually. Businesses are provided the option to participate in the ECEP, and those that elect to participate remit a tax on annual wages paid to each employee in excess of \$40,000. The tax rate is 1.5 percent in 2019, 3 percent in 2020, and 5 percent in 2021 and thereafter. The ECEP tax must be paid electronically on the same dates that the electing employer's withholding tax payments are required to be made. An employer that overpays the tax may apply for a refund.

Employers participating in the ECEP in 2019 were required to make an election by December 1, 2018, and participating employers began remittance of taxes on payrolls in January 2019. Likewise, ECEP Receipts to the Revenue Bond Tax Fund also began in January 2019. Employers must elect to participate in the ECEP for the 2021 tax year by December 1, 2020.

New York State ECEP Receipts are dependent on the extent to which employers elect to participate in the program. The Division of the Budget projects \$3 million in State Fiscal Year 2020-21 ECEP receipts, based on the 312 employers that elected to participate in tax year 2020. However, with just two years of employer participation data available, substantial uncertainty exists with respect to participation after tax year 2020 and ECEP receipts after State Fiscal Year 2020-21.

### Sources of New York State Personal Income Tax Receipts for the Revenue Bond Tax Fund

From a Revenue Bond Tax Fund perspective, the ECEP is expected to be revenue neutral. New York State ECEP Receipts collected from participating employers are expected to be offset by a comparable decrease in Personal Income Tax Receipts, because employees whose wages are subject to the ECEP may claim a Personal Income Tax credit calculated using a statutory formula that corresponds in value to the ECEP. As a result, aggregate receipts deposited to the Revenue Bond Tax Fund are expected to remain substantially the same regardless of the amount of ECEP Receipts.

### **Revenue Bond Tax Fund Receipts**

The Enabling Act provides that 50 percent of the receipts from the New York State personal income tax imposed by Article 22 of the Tax Law which are deposited pursuant to Section 171-a of the Tax Law ("New York State Personal Income Tax Receipts") shall be deposited in the Revenue Bond Tax Fund. Such receipts currently exclude refunds paid to taxpayers.

The Enabling Act also provides that 50 percent of the receipts from the New York State ECEP imposed by Article 24 of the Tax Law which are deposited pursuant to Section 171-a of the Tax Law ("New York State ECEP Receipts") shall be deposited in the Revenue Bond Tax Fund. Such receipts currently exclude refunds paid to employers.

Beginning on the first day of each month, the Enabling Act requires the State Comptroller to deposit in the Revenue Bond Tax Fund all of the receipts from the Withholding Component and all of the ECEP Receipts until 50 percent of estimated monthly New York State Personal Income Tax Receipts and 50 percent of estimated monthly New York State ECEP Receipts, respectively, have been deposited into the Revenue Bond Tax Fund.

The following table sets forth certain historical and projected information concerning New York State Personal Income Tax Receipts, the Withholding Component, New York State ECEP Receipts, and deposits to the Revenue Bond Tax Fund from State Fiscal Years 2010-11 through 2020-21.

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#### NYS PERSONAL INCOME TAX RECEIPTS AND WITHHOLDING COMPONENT, NYS ECEP RECEIPTS, AND REVENUE BOND TAX FUND RECEIPTS STATE FISCAL YEARS 2010-11 THROUGH 2020-21

New York State Personal Income Tax Receipts	Withholding Component	Withholding / State Personal Income Tax Receipts	New York State ECEP Receipts	Revenue Bond Tax Fund Receipts
\$36,209,215,560	\$31,240,169,745	86.3%	N/A	\$9,052,303,890
38,767,826,942	31,198,971,588	80.5	N/A	9,691,956,736
40,226,714,989	31,957,653,106	79.4	N/A	10,056,678,747
42,960,774,915	33,367,555,788	77.7	N/A	10,740,193,729
43,709,833,323	34,906,793,775	79.9	N/A	10,927,458,331
47,055,282,776	36,549,037,064	77.7	N/A	11,763,820,694
47,565,878,296	37,523,891,435	78.9	N/A	11,891,469,574
51,501,337,750	40,269,241,142	78.2	N/A	12,875,334,437
48,087,336,735	41,084,099,022	85.4	\$52,664	24,043,694,700(1)
53,659,401,043	43,118,276,696	80.4	1,993,101	26,830,697,072 <sup>(1)</sup>
49,046,410,843	38,751,977,763	79.0	3,271,433	24,524,201,972(1)
	Personal Income Tax Receipts  \$36,209,215,560  38,767,826,942  40,226,714,989  42,960,774,915  43,709,833,323  47,055,282,776  47,565,878,296  51,501,337,750  48,087,336,735  53,659,401,043	Personal Income Tax Receipts         Withholding Component           \$36,209,215,560         \$31,240,169,745           38,767,826,942         31,198,971,588           40,226,714,989         31,957,653,106           42,960,774,915         33,367,555,788           43,709,833,323         34,906,793,775           47,055,282,776         36,549,037,064           47,565,878,296         37,523,891,435           51,501,337,750         40,269,241,142           48,087,336,735         41,084,099,022           53,659,401,043         43,118,276,696	New York State Personal Income Tax ReceiptsWithholding ComponentState Personal Income Tax Receipts\$36,209,215,560\$31,240,169,74586.3%38,767,826,94231,198,971,58880.540,226,714,98931,957,653,10679.442,960,774,91533,367,555,78877.743,709,833,32334,906,793,77579.947,055,282,77636,549,037,06477.747,565,878,29637,523,891,43578.951,501,337,75040,269,241,14278.248,087,336,73541,084,099,02285.453,659,401,04343,118,276,69680.4	New York State Personal Income Tax ReceiptsWithholding ComponentState Personal Income Tax ReceiptsNew York State ECEP Receipts\$36,209,215,560\$31,240,169,74586.3%N/A38,767,826,94231,198,971,58880.5N/A40,226,714,98931,957,653,10679.4N/A42,960,774,91533,367,555,78877.7N/A43,709,833,32334,906,793,77579.9N/A47,055,282,77636,549,037,06477.7N/A47,565,878,29637,523,891,43578.9N/A51,501,337,75040,269,241,14278.2N/A48,087,336,73541,084,099,02285.4\$52,66453,659,401,04343,118,276,69680.41,993,101

<sup>(1)</sup> Reflects increased deposits to the Revenue Bond Tax Fund, resulting from FY 2019 Enacted Budget legislation.

For State Fiscal Year 2019-20, New York State Personal Income Tax Receipts totaled approximately \$53.7 billion and accounted for approximately 65 percent of State tax receipts in all State Funds. The FY 2021 Enacted Budget Financial Plan estimates that total New York State Personal Income Tax Receipts (net of refunds to taxpayers but before deposits to the STAR Fund) will decrease by 8.6 percent to \$49 billion in State Fiscal Year 2020-21. The weakness projected in FY 2020-21 receipts is mainly attributable to the negative impact of the COVID-19 pandemic on taxpayer incomes, particularly on wages, business income, and capital gains. ECEP tax receipts are estimated to total \$3 million in State Fiscal Year 2020-21, reflecting increasing participation and tax rates.

Total State personal income tax receipts (as distinguished from New York State Personal Income Tax Receipts as defined herein and presented in the table above) estimates are based on the State personal income tax liability estimated by the Division of the Budget for each of the relevant tax years and the patterns of receipts and refunds for each tax year. Such tax year liability estimates are, in turn, based largely on forecasts of State adjusted gross income, with adjustments made for legislative changes (see "—General History of the State Personal Income Tax" above) that will affect each year's tax liability. The level of total State personal income tax receipts is necessarily dependent upon economic and demographic conditions in the State, and therefore there can be no assurance that historical data with respect to total State personal income tax receipts will be indicative of future receipts. Since the institution of the modern income tax in New York in 1960,

Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

total personal income tax receipts have fallen seven times on a year-over-year basis, in State Fiscal Years 1964-65, 1971-72, 1977-78, 1990-91, 2002-03, 2009-10, and 2018-19.

The following table shows the historical pattern of State adjusted gross income growth and Personal Income Tax liability for 2011 through 2020.

#### NYS ADJUSTED GROSS INCOME (AGI) AND PERSONAL INCOME TAX LIABILITY 2011 TO 2020<sup>(1)</sup>

	NYS AGI		Personal Income Tax Liability	
Tax Year	(\$ in millions)	Percent Change	(\$ in millions)	Percent Change
2011	\$657,298	2.9%	\$36,296	4.2%
2012	714,698	8.7	38,017	4.7
2013	714,046	(0.1)	37,331	(1.8)
2014	776,477	8.7	41,910	12.3
2015	807,775	4.0	43,503	3.8
2016	794,105	(1.7)	41,736	(4.1)
2017	874,568	10.1	48,008	15.0
2018	906,413	3.6	48,695	1.4
2019 (Est.)	944,834	4.2	51,217	5.2
2020 (Proj.) <sup>(2)</sup>	852,846	(9.7)	43,209	(15.6)

<sup>(1)</sup> NYS AGI and Personal Income Tax Liability reflect amounts reported on timely filed individual returns, and therefore do not include tax paid by fiduciaries or through audits.

The table indicates that under the State's progressive income tax structure with graduated tax rates, tax liability generally changes at a faster percentage rate than adjusted gross income, absent major law changes or economic events. Since tax year 2011, adjusted gross income and tax liability have grown in all but two years, with the two annual declines in large part due to strategic income shifting in response to changes, or anticipated changes, to the federal tax code. Consequently, tax liability declined in both of these years.

The FY 2021 Enacted Budget Financial Plan estimates that tax year 2019 personal income tax liability totaled \$51.2 billion, increasing 5.2 percent from the prior year. Personal income tax liability is projected to decrease by 15.6 percent to \$43.2 billion in tax year 2020 due to the effects of the COVID-19 pandemic.

A graph showing trendline growth in the Withholding Component since State Fiscal Year 2009-10 has appeared here in official statements relating to previous New York State Personal Income Tax Revenue Bonds but has been omitted from this Statement of Updated Annual Information and will be omitted from future statements because the graph did not reflect New York State ECEP Receipts deposited to the Revenue Bond Tax Fund and, therefore, would not be capable of providing comparable information on a going-forward basis. See the table entitled, "NYS Personal Income Tax Receipts and Withholding Component, NYS ECEP Receipts, and State Revenue Bond Tax Fund Receipts" for information on historical Revenue Bond Tax Fund Receipts.

<sup>(2)</sup> Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

### Sources of New York State Personal Income Tax Receipts for the Revenue Bond Tax Fund

### **Debt Service Coverage**

The following table sets forth (1) Revenue Bond Tax Fund Receipts for a twelve consecutive calendar month period ended not more than six months prior to the date of such calculation, (2) maximum annual debt service on outstanding State Personal Income Tax Revenue Bonds, and (3) resulting debt service coverage. There can be no assurance that actual Revenue Bond Tax Fund Receipts will not be less than the amounts collected during the calculation period, as a result of numerous factors affecting New York State Personal Income Tax Receipts and ECEP Receipts that cannot be predicted at this time.

### DEBT SERVICE COVERAGE ON OUTSTANDING PERSONAL INCOME TAX REVENUE BONDS<sup>(1)</sup> (thousands of dollars)

Personal Income Tax Revenue Bond Tax Fund Receipts

\$26,830,200(2)

Maximum Annual Debt Service

\$3,939,249

Debt Service Coverage

6.8x

Based upon the assumptions used in preparing the following table, including assumed average State Personal Income Tax Revenue Bond issuances of approximately \$5.6 billion annually over the next four years, State Personal Income Tax Revenue Bond debt service coverage based only upon the Revenue Bond Fund's receipt of the New York State Personal Income Tax Receipts and New York State ECEP Receipts is expected to decline from 5.2 times in State Fiscal Year 2020-21 to 4.8 times in State Fiscal Year 2023-24.

The following table entitled, "Projected Debt Service Coverage on State Personal Income Tax Revenue Bonds" does not reflect any estimate of charitable donations or the impact of such charitable donations on the amount of New York State Personal Income Tax Receipts deposited into the Revenue Bond Tax Fund. As a result, the coverage ratios shown in the table may be materially and adversely affected by such donations.

<sup>(1)</sup> As of March 31, 2020

<sup>(2)</sup> Assumes 50 percent of Personal Income Tax Receipts and 50 percent of ECEP Receipts have been deposited in the Revenue Bond Tax Fund during the applicable 12 consecutive calendar months for purposes of calculating the additional bonds debt service coverage test.

### Sources of New York State Personal Income Tax Receipts for the Revenue Bond Tax Fund

## PROJECTED DEBT SERVICE COVERAGE ON STATE PERSONAL INCOME TAX REVENUE BONDS STATE FISCAL YEARS 2020-21 THROUGH 2023-24 (thousands of dollars)

	FY 2021	FY 2022	FY 2023	FY 2024
Projected Revenue Bond Tax Fund Receipts	\$24,524,345	\$23,990,810	\$25,369,675	\$26,985,605
Projected New State Personal Income Tax Revenue Bonds Issuances <sup>(1)</sup>	8,432,521	5,156,232	4,496,172	4,477,476
Projected Total State Personal Income Tax Revenue Bonds Outstanding	43,256,777	45,822,407	47,526,094	49,076,776
Projected Maximum Annual Debt Service	4,690,307	5,070,320	5,377,420	5,619,839
Projected Debt Service Coverage <sup>(2)</sup>	5.2x	4.7x	4.7X	4.8

<sup>(1)</sup> Includes New York State Personal Income Tax Receipts and New York State ECEP Receipts.

Additional State Personal Income Tax Revenue Bonds may be issued, subject to satisfaction of a 2.0 times debt service coverage test. All State Personal Income Tax Revenue Bonds issued by any Authorized Issuer will be on a parity with each other as to payments from the Revenue Bond Tax Fund, subject to annual appropriation by the State Legislature.

The projections of future Revenue Bond Tax Fund Receipts are based on a number of factors and considerations. With respect to donations to the Charitable Gifts Trust Fund, meaningful historical baseline data is not available for incorporation into revenue projections. Accordingly, the information in this table may be subject to greater variability than other projections contained in this Statement.

### Sources of New York State Personal Income Tax Receipts for the Revenue Bond Tax Fund

### Impact of State Charitable Gifts Trust Fund on Personal Income Tax Revenue Bonds

The amount of donations made by New York State taxpayers to the State Charitable Gifts Trust Fund is the principal direct risk to the amount of New York State Personal Income Tax Receipts deposited to the Revenue Bond Tax Fund. Donations to the Charitable Gifts Trust Fund could reduce State Personal Income Tax Receipts by nearly one dollar for every dollar donated because donors can claim a Personal Income Tax deduction and a tax credit equal to 85 percent of the donation amount for the tax year following the year in which the donation is made.

The Division of the Budget and the Department of Taxation and Finance performed a calculation of the maximum amount of charitable donations to the State Charitable Gifts Trust Fund that could occur annually under varying assumptions. The calculation of this ceiling is intended as a stress test on State Personal Income Tax Receipts that may flow to the Revenue Bond Tax Fund under different levels of assumed taxpayer participation. It should not, under any circumstances, be viewed as a projection of likely donations. The factors that may influence donation activity are complex and include, but are not limited to, possible statements, actions, or interpretive guidance by the IRS or other governmental actors relating to the deductibility of such donations; the liquidity position, risk tolerance, and knowledge of individual taxpayers; advice or guidance of tax advisors or other professionals; changes in general economic conditions; adoption of similar trusts in other states; and tax reciprocity agreements among states.

The ceiling on the amount of potential donations is calculated to be in the range of \$30 billion annually, on average (2020 through 2024). The calculation of the ceiling assumes that every resident taxpayer who has an incentive to donate will do so, and such donations will be equal to the total value of each resident taxpayer's State and Local Tax payments, less the value of the \$10,000 Federal income tax deduction for State and Local Tax payments established by the TCJA, up to the value of the taxpayer's total State tax liability. The calculation is dependent on several assumptions concerning the number of itemized filers. It relies on the most recent personal income tax population study file, as trended forward, as well as the impact of the TCJA and State law changes on the number and distribution of itemized and standardized filers. The calculation also assumes that (i) no further changes in Federal tax law occur, and (ii) Division of Budget projections of the level of State taxpayer liability for the forecast period as set forth in the FY 2021 Enacted Budget Financial Plan are materially accurate\*.

<sup>\*</sup> On June 11, 2019, the U.S. Department of the Treasury issued final rules on the federal income tax treatment of payments made under state and local tax credit programs like New York State's Charitable Gift Trust Fund.

The following table summarizes the calculation of the potential impact of charitable donations on Revenue Bond Tax Fund Receipts under different scenarios of possible taxpayer participation.

# POTENTIAL EFFECT OF CONTRIBUTIONS TO THE STATE CHARITABLE GIFTS TRUST FUND ON REVENUE BOND TAX FUND RECEIPTS STATE FISCAL YEARS 2021 THROUGH 2024 (billions of dollars)

	FY 2021	FY 2022	FY 2023	FY 2024
Revenue Bond Tax Fund Receipts, Prior Law	\$ 12.3	\$ 12.0	\$ 12.7	\$13.5
Revenue Bond Tax Fund Receipts, Current Law	24.5	24.0	25.4	26.9
Revenue Bond Tax Fund Receipts After Charitable Gifts				
100% Participation	20.5	10.6	11.3	12.3
75% Participation	21.5	13.9	14.8	15.9
50% Participation	22.5	17.3	18.3	19.6
25% Participation	23.5	20.6	21.9	23.3
10% Participation	24.1	22.6	24.0	25.5

NOTE: The calculation of the maximum amount of donations is intended as a stress test on New York State Personal Income Tax Receipts that may flow to the Revenue Bond Tax Fund under certain conditions. It should not under any circumstances be viewed as the likely or projected amount of State Charitable Gifts Trust Fund donations in any given year.

#### **ASSUMPTIONS:**

Tax Rates, Deductions, and Credits. Revenue Bond Tax Fund Receipts After Charitable Gifts reflects a State income tax deduction for the tax year that the charitable donation is made, and an 85% State tax credit in the following tax year. State cap on itemized deductions. The values within this table are determined without respect to New York State's limitations on itemized deductions and, as a result, likely overestimate the negative effect on Revenue Bond Tax Fund Receipts.

Timing. The values in this table likely overstate the negative effect of future gift to the State Charitable Gifts Trust Fund on the Revenue Bond Tax Fund by assuming that taxpayers immediately reduce withholding and quarterly estimated tax payments, rather than reconciling through tax returns following the conclusion of the tax year.

In general, assumptions made regarding taxpayer behavior were intended to maximize the calculated impact of charitable giving on personal income tax receipts in each year. After these adjustments and with the inclusion of New York State ECEP Receipts, Revenue Bond Tax Fund Receipts are projected to remain above the level of receipts that would have been expected under statutes effective prior to April 2018 under all but the most extreme assumption scenarios.

The calculation of the projected ceiling on the amount of donations is necessarily based on many assumptions that may change materially over time. While the Division of the Budget believes that these factors can be expected to constrain donation activity, there can be no assurance that, under conditions of maximum participation, the amount of annual donations to the State Charitable Gift Trust Fund will not reduce the level of New York State Personal Income Tax Receipts deposited into the Revenue Bond Tax Fund below the levels calculated. Accordingly, although the calculation of a maximum amount reflects the Division of the Budget's and Department of Taxation and Finance's current best judgment and estimates, such amount may be higher.

### Sources of New York State Personal Income Tax Receipts for the Revenue Bond Tax Fund

As of the FY 2021 Enacted Budget Financial Plan, the State has received \$96 million in charitable gifts that have been deposited to the State Charitable Gifts Trust Fund. Donations to the State Charitable Gifts Trust Fund will likely reduce New York State Personal Income Tax Receipts by nearly one dollar for every dollar donated. There can be no assurance that, under conditions of maximum participation, the amount of annual charitable gifts will not reduce the level of New York State Personal Income Tax Receipts deposited into the Revenue Bond Tax Fund below the levels projected in February 2018. If that were to occur, it is the Division of the Budget's expectation that changes to the tax law would be recommended to further increase the percentage of New York State Personal Income Tax Receipts deposited into the Revenue Bond Tax Fund.

### **Section 2: Subsection O**

### New York State Sales Tax Revenue Bonds

This Subsection O contains the information required to be updated annually pursuant to the Master Continuing Disclosure Agreement relating to obligations issued by the Authorized Issuers for State Sales Tax Revenue Bonds.

Capitalized terms used in this Subsection O and not otherwise defined shall have the meanings ascribed to them in the related Official Statement.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

#### The Sales Tax Revenue Bond Tax Fund

The Enabling Act provides a source of payment for State Sales Tax Revenue Bonds by establishing the Sales Tax Revenue Bond Tax Fund for the purpose of setting aside New York State Sales Tax Receipts sufficient to make financing agreement payments to Authorized Issuers. The Enabling Act establishes the Sales Tax Revenue Bond Tax Fund to be held in the joint custody of the State Comptroller and the Commissioner and requires that all moneys on deposit in the Sales Tax Revenue Bond Tax Fund be held separate and apart from all other moneys in the joint custody of the State Comptroller and the Commissioner. The source of the financing agreement payments consist of New York State Sales Tax Receipts (which are net of amounts the Commissioner may determine to be necessary for refunds) required to be deposited in the Sales Tax Revenue Bond Tax Fund in an amount equal to a one percent rate of taxation (equivalent to one cent on every dollar taxed). On and after the date that all LGAC Obligations shall have been met or otherwise discharged, including by legal defeasance or maturity, the deposit to the Sales Tax Revenue Bond Tax Fund shall be increased to an amount equal to a 2 percent rate of taxation (equivalent to two cents on every dollar taxed) from the New York State Sales Tax Receipts. Such New York State Sales Tax Receipts required to be deposited in the Sales Tax Revenue Bond Tax Fund (equal initially to a one percent rate of taxation and increasing to a two percent rate of taxation as of a later date) comprise Sales Tax Revenue Bond Tax Fund Receipts. Pursuant to the State Finance Law, a portion of the New York State Sales Tax Receipts also are required to be deposited in the Local Government Assistance Tax Fund in a separate amount equal to a one percent rate of taxation, from which both the LGAC Obligations and the \$170 million annual obligation to The City of New York are paid. The Enabling Act provides that the Sales Tax Revenue Bond Tax Fund Receipts shall be separate and distinct from the Local Government Assistance Tax Fund Receipts. The LGAC Obligations are expected to be paid or otherwise discharged on or before April 1, 2021.

Financing agreement payments made from amounts set aside in the Sales Tax Revenue Bond Tax Fund are subject to annual appropriation for such purpose by the State Legislature. The Enabling Act provides that: (i) no person (including the Authorized Issuers or the holders of State Sales Tax Revenue Bonds) shall have any lien on amounts on deposit in the Sales Tax Revenue Bond Tax Fund; (ii) Sales Tax Revenue Bond Tax Fund Receipts, which have been set aside in sufficient amounts to pay when due the financing agreement payments of all Authorized Issuers, shall remain in the Sales Tax Revenue Bond Tax Fund (except, if necessary, for payments authorized to be made to the holders of State general obligation bonds) until they are appropriated and used to make financing agreement payments; and (iii) nothing shall be deemed to restrict the right of the State to amend, repeal, modify or otherwise alter statutes imposing or relating to the New York State Sales Tax.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

The State Sales Tax Revenue Bonds are special obligations of the Authorized Issuers, secured by and payable solely from financing agreement payments payable by the State Comptroller to the applicable Trustee and Paying Agent (the "Trustee" or "Paying Agent") on behalf of the respective Authorized Issuers in accordance with the terms and provisions of a Financing Agreement, by and between the respective Authorized Issuers and the Director of the Budget subject to annual appropriation by the State Legislature, and the Funds and Accounts established under the General Resolution (other than the Rebate Fund and other Funds as provided in the General Resolution). The State Sales Tax Revenue Bonds are entitled to a lien, created by a pledge under the General Resolution, on the Pledged Property.

The Enabling Act and each of the general resolutions permit or are expected to permit the Authorized Issuers to issue additional State Sales Tax Revenue Bonds subject to statutory limitations on the maximum amount of bonds permitted to be issued by Authorized Issuers for Authorized Purposes and the additional bonds test included (or to be included) in each of the general resolutions authorizing State Sales Tax Revenue Bonds. In accordance with the additional bonds test described herein, as of March 31, 2020, Sales Tax Revenue Bond Tax Fund Receipts of approximately \$3.54 billion are available to pay financing agreement payments on a pro forma basis, which amount represents approximately 3.3 times the maximum annual Debt Service for all Outstanding State Sales Tax Revenue Bonds. While additional State Sales Tax Revenue Bonds are expected to be issued by Authorized Issuers as appropriate for Authorized Purposes, in no event may any additional State Sales Tax Revenue Bonds (other than certain refunding bonds) be issued unless the additional bonds test under the respective general resolution has been satisfied.

The revenues, facilities, properties and any and all other assets of the Authorized Issuers of any name and nature, other than the Pledged Property, may not be used for, or, as a result of any court proceeding or otherwise applied to, the payment of State Sales Tax Revenue Bonds, any redemption premium therefor or the interest thereon or any other obligations under the General Resolution, and under no circumstances shall these be available for such purposes.

### Certification of Payments to Be Set Aside in Sales Tax Revenue Bond Tax Fund

The Enabling Act, the general resolutions and the financing agreements of the Authorized Issuers provide (or are expected to provide) procedures for setting aside amounts from the New York State Sales Tax Receipts deposited to the Sales Tax Revenue Bond Tax Fund to ensure that sufficient amounts will be available to make financing agreement payments, when due, to the applicable trustees on behalf of the Authorized Issuers.

#### The Enabling Act provides that:

- No later than October 1 of each year, each Authorized Issuer must submit its State Sales Tax Revenue Bond cash requirements (which shall include financing agreement payments) for the following State Fiscal Year and, as required by the financing agreements, each of the subsequent four State Fiscal Years to the Director of the Budget.
- 2. No later than thirty (30) days after the submission of the Executive Budget in accordance with Article VII of the State Constitution, the Director of the Budget shall prepare a certificate which sets forth an estimate of:
  - a) the amount of the estimated monthly New York State Sales Tax Receipts to be deposited in the Sales Tax Revenue Bond Tax Fund pursuant to the Enabling Act during that State Fiscal Year; and
  - b) the monthly amounts necessary to be set aside in the Sales Tax Revenue Bond Tax Fund to make the financing agreement payments required to meet the cash requirements of the Authorized Issuers.
- 3. Based on the Certificate of the Director of the Budget, the State Comptroller is required to set aside on a monthly basis Sales Tax Revenue Bond Tax Fund Receipts in amounts calculated to be sufficient to pay debt service on all State Sales Tax Revenue Bonds and other cash requirements of the Authorized Issuers when due.

The Director of the Budget may amend such certification as shall be necessary, provided that the Director of the Budget shall amend such certification no later than thirty (30) days after the issuance of any State Sales Tax Revenue Bonds, including refunding bonds, or after the execution of any interest rate exchange (or "swap") agreements or other financial arrangements which may affect the cash requirements of any Authorized Issuer.

The Enabling Act provides that on or before the twelfth day of each month, the Commissioner shall certify to the State Comptroller the actual New York State Sales Tax Receipts for the prior month and, in addition, no later than March 31 of each State Fiscal Year, the Commissioner shall certify such amounts relating to the last month of the State Fiscal Year. At such times, the Enabling Act provides that the State Comptroller shall deposit Sales Tax Revenue Bond Tax Fund Receipts so certified by the Commissioner in the Sales Tax Revenue Bond Tax Fund.

### **Set Aside of Sales Tax Revenue Bond Tax Fund Receipts**

As provided by the Enabling Act, the general resolutions, the financing agreements, and the certificate of the Director of the Budget, the State Comptroller is required to set aside, on a monthly basis, Sales Tax Revenue Bond Tax Fund Receipts on deposit in the Sales Tax Revenue Bond Tax Fund, until:

- a) with respect to financing agreement payments to be made to Authorized Issuers on a semiannual or annual basis, the amount set aside in the fund during the then current month, together with amounts previously set aside in the fund, equals the sum of (i) one-fifth of the interest due on such obligations on the next succeeding interest payment date multiplied by the number of months from the last such interest payment, and (ii) one-eleventh of the next principal installment due on such obligations where principal is due on an annual basis or one-fifth of the next principal installment due on such obligations where principal is due on a semiannual basis, in each case multiplied by the number of months from the last such principal payment; and
- b) with respect to financing agreement payments due on a monthly basis or more frequently, the amount so set aside is, in the reasonable judgment of the Director of the Budget as set forth in his certificate, sufficient to make the required payment on or before such payment date.

The Enabling Act provides that Sales Tax Revenue Bond Tax Fund Receipts which have been set aside in sufficient amounts to pay, when due, the financing agreement payments of all Authorized Issuers shall remain in the Sales Tax Revenue Bond Tax Fund (except, if necessary, for payments authorized to be made to the holders of State general obligation debt) until they are appropriated and used to make financing agreement payments.

Subject to appropriation by the State Legislature, upon receipt of a request for payment from any Authorized Issuer pursuant to a financing agreement, the State Comptroller shall pay over to the trustee, on behalf of such Authorized Issuer, such amount. In the event that Sales Tax Revenue Bond Tax Fund Receipts are insufficient to meet financing agreement payments on all State Sales Tax Revenue Bonds of all the Authorized Issuers as set forth in the certificate of the Director of the Budget, the State Comptroller is required by the Enabling Act, without appropriation, to immediately transfer from the General Fund to the Sales Tax Revenue Bond Tax Fund, the amount of such deficiency. Amounts so transferred to the Sales Tax Revenue Bond Tax Fund can only be used to pay financing agreement payments (except, if necessary, for payments authorized to be made to the holders of State general obligation debt).

The State Comptroller shall from time to time, but in no event later than the fifteenth day of each month (other than the last month of the fiscal year) and no later than the thirty-first day of the last month of each fiscal year, pay over and distribute to the credit of the General Fund all moneys in the Sales Tax Revenue Bond Tax Fund, if any, in excess of the aggregate amount required to be set aside for the payment of cash requirements as described above.

### Flow of Sales Tax Revenue Bond Tax Fund Receipts

The following chart summarizes the flow of Sales Tax Revenue Bond Tax Fund Receipts.

#### On or before October 1

Authorized Issuers submit to the Division of the Budget the schedule of anticipated cash requirements (which include financing agreement payments) due with respect to State Sales Tax Revenue Bonds for the next State Fiscal Year and for the four subsequent State Fiscal Years

#### No later than 30 Days after Budget Submission (no later than March 1)

Director of the Budget submits a certificate to the State Comptroller which  $\underline{\text{estimates}}$  for the following State Fiscal Year:\*

- The amount of New York State Sales Tax Receipts to be deposited into the Sales Tax Revenue Bond Tax Fund as Sales Tax Revenue Bond Tax Fund Receipts\*\*
- The monthly set-asides for financing agreement payments and other cash requirements
  of the Authorized Issuers (for State Sales Tax Revenue Bonds that pay interest semiannually and principal annually, the set aside amounts are 1/5 of the next interest
  payment and 1/11 of the next principal payment)

#### On or before the 12th Day of Each Month

The Commissioner certifies to the State Comptroller the amount of <u>actual</u> Sales Tax Revenue Bond Tax Fund Receipts for the prior month and the State Comptroller deposits the amount so certified in the Sales Tax Revenue Bond Tax Fund

Sales Tax Revenue Bond Tax Fund Receipts which have been set aside to make financing agreement payments and meet other cash requirements are required to remain in the Sales Tax Revenue Bond Tax Fund until appropriated and paid to the applicable trustees on behalf of the Authorized Issuers

#### Not later than the 15th Day of Each Month and the 31st Day of March

After all monthly amounts necessary to make financing agreement payments and meet other cash requirements have been set aside as certified by the Director of the Budget, and provided appropriations have been made to pay all such amounts, the State Comptroller shall distribute all excess moneys in the Sales Tax Revenue Bond Tax Fund to the General Fund

<sup>\*</sup> The Director of the Budget may revise such certification at any time to more precisely account for revised New York State Sales Tax Receipts estimate or actual debt service and other cash requirements, and to the extent necessary, shall do so not later than thirty days after the issuance of any State Sales Tax Revenue Bonds.

<sup>\*\*</sup> Equal to a one percent rate of taxation until the LGAC Obligations are met or discharged, at which time Sales Tax Revenue Bond Tax Fund Receipts shall increase to a two percent rate of taxation.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

### Moneys Held in the Sales Tax Revenue Bond Tax Fund

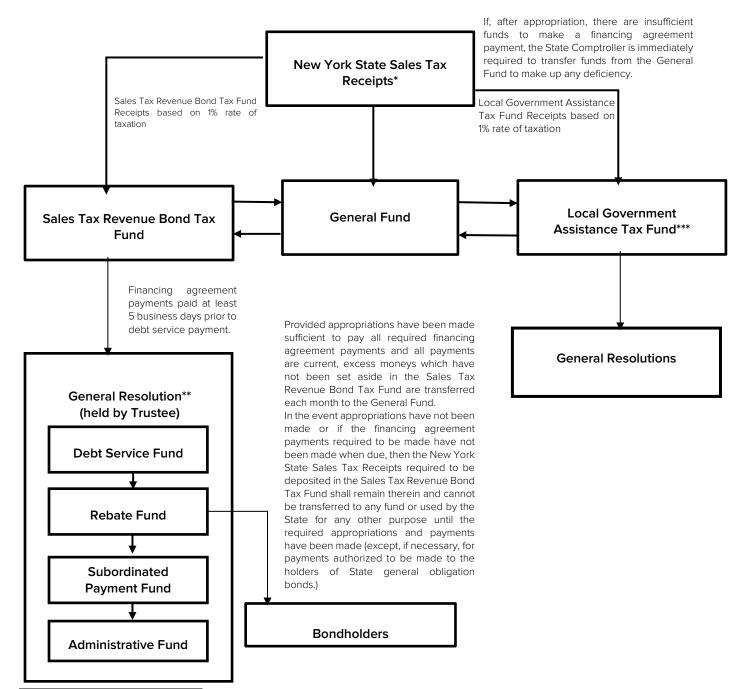
The Enabling Act prohibits the State Comptroller from paying over or distributing any amounts deposited in the Sales Tax Revenue Bond Tax Fund (except, if necessary, for payments authorized to be made to the holders of State general obligation debt) other than to the Authorized Issuers (which are paid to the applicable trustees on behalf of the Authorized Issuers), unless two requirements are met. First, all payments as certified by the Director of the Budget for a State Fiscal Year must have been appropriated to the Authorized Issuers for the payment of financing agreement payments (including debt service) in the full amount specified in the certificate of the Director of the Budget. Second, each certified and appropriated payment for which moneys are required to be set aside as provided in the Enabling Act must have been made to the trustees on behalf of the Authorized Issuers when due.

If such appropriations have been made to pay all annual amounts specified in the certificate of the Director of the Budget as being required by the Authorized Issuers for a State Fiscal Year and all such payments to the applicable trustees on behalf of the Authorized Issuers are current, then the State Comptroller is required by the Enabling Act to pay over and distribute to the credit of the General Fund at least once a month, all amounts in the Sales Tax Revenue Bond Tax Fund, if any, in excess of the aggregate amount required to be set aside. The Enabling Act also requires the State Comptroller to pay to the General Fund all sums remaining in the Sales Tax Revenue Bond Tax Fund on the last day of each State Fiscal Year, but only if the State has appropriated and paid to the applicable trustees on behalf of the Authorized Issuers the amounts necessary for the Authorized Issuers to meet their cash requirements for the current State Fiscal Year and, to the extent certified by the Director of the Budget, set aside any cash requirements required for the next State Fiscal Year.

In the event that (i) the State Legislature fails to appropriate all amounts required to make financing agreement payments on State Sales Tax Revenue Bonds to all Authorized Issuers or (ii) having been appropriated and set aside pursuant to a certificate of the Director of the Budget, financing agreement payments have not been made when due on State Sales Tax Revenue Bonds, the Enabling Act requires that all of the New York State Sales Tax Receipts required to be deposited in the Sales Tax Revenue Bond Tax Fund remain in such fund. Other than to make financing agreement payments from appropriated amounts, the Enabling Act prohibits the transfer of moneys in the Sales Tax Revenue Bond Tax Fund to any other fund or account or use of such moneys by the State for any other purpose (except, if necessary, for payments authorized to be made to the holders of State general obligation debt) until such time as the required appropriations and all required financing agreement payments have been made to the trustees on behalf of each Authorized Issuer.

The Enabling Act provides that no person (including the Authorized Issuers or the holders of State Sales Tax Revenue Bonds) shall have any lien on moneys on deposit in the Sales Tax Revenue Bond Tax Fund and that the State's agreement to make financing agreement payments shall be executory only to the extent such payments have been appropriated.

#### Flow of Revenues



<sup>\*</sup> Nothing shall be deemed to restrict the right of the State to amend, repeal, modify or otherwise alter statutes imposing or relating to the New York State Sales Tax.

<sup>\*\*</sup> The other Authorized Issuers are expected to adopt similar general resolutions.

<sup>\*\*\*</sup> Including the \$170 million annual obligation (ending June 30, 2034) to The City of New York.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

### Appropriation by the State Legislature

The State may not expend money without an appropriation, except for the payment of debt service on general obligation bonds or notes issued by the State. An appropriation is an authorization approved by the State Legislature to expend money. The State Constitution requires all appropriations of State funds, including funds in the Sales Tax Revenue Bond Tax Fund, to be approved by the State Legislature at least every two years. In addition, the State Finance Law generally provides that appropriations shall cease to have force and effect, except as to liabilities incurred thereunder, at the close of the State Fiscal Year for which they were enacted and that to the extent of liabilities incurred thereunder, such appropriations shall lapse on the succeeding June 30th or September 15th depending on the nature of the appropriation.

The Authorized Issuers expect that the State Legislature will make an appropriation from amounts on deposit in the Sales Tax Revenue Bond Tax Fund sufficient to pay financing agreement payments when due. Sales Tax Revenue Bond Tax Fund Receipts are expected to exceed the amounts necessary to pay financing agreement payments. The Enabling Act prohibits the transfer of moneys in the Sales Tax Revenue Bond Tax Fund to any other fund or account or the use of such moneys by the State for any other purpose (other than to make financing agreement payments from appropriated amounts, and except, if necessary, for payments authorized to be made to the holders of State general obligation debt) until such time as the required appropriations and all required financing agreement payments have been made to the trustees on behalf of each Authorized Issuer. The State Legislature may not be bound in advance to make an appropriation, and there can be no assurances that the State Legislature will appropriate the necessary funds as anticipated. Nothing shall be deemed to restrict the right of the State to amend, repeal, modify or otherwise alter statutes imposing or relating to the New York State Sales Tax.

All payments required by financing agreements entered into by the State shall be executory only to the extent of the revenues available in the Sales Tax Revenue Bond Tax Fund. The obligation of the State to make financing agreement payments is subject to the State Legislature making annual appropriations for such purpose and such obligation does not constitute or create a debt of the State, nor a contractual obligation in excess of the amounts appropriated therefor. In addition, the State has no continuing legal or moral obligation to appropriate money for payments due under any financing agreement.

State Sales Tax Revenue Bonds shall not be a debt of the State and the State shall not be liable thereon, nor shall State Sales Tax Revenue Bonds be payable out of any funds other than those pledged therefor. Neither the faith and credit nor the taxing power of the State is pledged to the payment of the principal of, premium, if any, or interest on State Sales Tax Revenue Bonds.

Pursuant to the Enabling Act, Sales Tax Revenue Bond Tax Fund Receipts which have been set aside to pay when due the financing agreement payments of all Authorized Issuers shall remain in the Sales Tax Revenue Bond Tax Fund until they are appropriated and used to make financing agreement payments. However, the Enabling Act also provides that the use of such Sales Tax Revenue Bond Tax Fund Receipts by the State Comptroller is "subject to the rights of holders of debt of the state" (i.e., general obligation bondholders who benefit from the faith and credit pledge of the State). Pursuant to Article VII Section 16 of the State Constitution, if at any time the State Legislature fails to make an appropriation for general obligation debt service, the State Comptroller is required to set apart from the first revenues thereafter received, applicable to the General Fund, sums sufficient to pay debt service on such general obligation debt. In the event that such

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

revenues and other amounts in the General Fund are insufficient to so pay general obligation bondholders, the State may also use amounts on deposit in the Sales Tax Revenue Bond Tax Fund to pay debt service on general obligation bonds.

The Division of the Budget is not aware of any existing circumstances that would cause Sales Tax Revenue Bond Tax Fund Receipts to be used to pay debt service on general obligation bonds in the future. The Director of the Budget believes that any failure by the State Legislature to make annual appropriations as contemplated would have a serious impact on the ability of the State and the Authorized Issuers to issue State-supported bonds to raise funds in the public credit markets.

#### **Additional Bonds**

Pursuant to each general resolution, additional State Sales Tax Revenue Bonds may be issued by the related Authorized Issuer, only if the amount of Sales Tax Revenue Bond Tax Fund Receipts for any 12 consecutive calendar months ended not more than six months prior to the date of such calculation, as certified by the Director of the Budget, is at least 2.0 times the maximum Calculated Debt Service on all Outstanding State Sales Tax Revenue Bonds, the additional State Sales Tax Revenue Bonds proposed to be issued, and any additional amounts payable with respect to parity reimbursement obligations.

Pursuant to each general resolution, additional State Sales Tax Revenue Bonds may be issued to refund outstanding State Sales Tax Revenue Bonds either by meeting the debt service coverage test described above, or, in the alternative, by demonstrating that maximum annual debt service on all outstanding State Sales Tax Revenue Bonds will not increase as a result of such refunding.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

### **Parity Reimbursement Obligations**

An Authorized Issuer may incur Parity Reimbursement Obligations pursuant to the terms of the general resolution which, subject to certain exceptions, would be secured by a pledge of, and a lien on, the pledged property on a parity with the lien created by the related general resolution with respect to bonds issued thereunder. A Parity Reimbursement Obligation may be incurred in connection with obtaining a Credit Facility and represents the obligation to repay amounts advanced under the Credit Facility. It may include interest calculated at a rate higher than the interest rate on the related State Sales Tax Revenue Bond and may be secured by a pledge of, and a lien on, pledged property on a parity with the lien created by the general resolution for the State Sales Tax Revenue Bonds only to the extent that principal amortization requirements of the Parity Reimbursement Obligation are equal to the amortization requirements for the related State Sales Tax Revenue Bonds, without acceleration.

#### **Certain Covenants of the State**

Pursuant to the general resolutions, the State pledges and agrees with the holders of State Sales Tax Revenue Bonds, Bond Anticipation Notes ("BANs"), Parity Reimbursement Obligations or other obligations issued or incurred thereunder that the State will not in any way impair the rights and remedies of holders of such State Sales Tax Revenue Bonds, BANs, Parity Reimbursement Obligations or other obligations until such State Sales Tax Revenue Bonds, BANs, Parity Reimbursement Obligations or other obligations issued or incurred thereunder, together with interest thereon, with interest, if any, on any unpaid installments of interest and all costs and expenses in connection with any action or proceeding by or on behalf of the holders are fully met and discharged.

Pursuant to the Enabling Act and the general resolutions, nothing shall be deemed to restrict the right of the State to amend, repeal, modify or otherwise alter statutes imposing or relating to the New York State Sales Tax. An Event of Default under the general resolutions would not occur solely as a result of the State exercising its right to amend, repeal, modify or otherwise alter the statutes imposing or relating to such taxes. However, the Director of the Budget believes that any materially adverse amendment, modification or alteration of, or the repeal of, statutes imposing or related to the New York State Sales Tax could have a serious impact on the flow of New York State Sales Tax Receipts to the Sales Tax Revenue Bond Tax Fund, the ability of the Authorized Issuers to issue additional State Sales Tax Revenue Bonds and the marketability of outstanding State Sales Tax Revenue Bonds.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

### Reservation of State's Right to Substitute Credit

Pursuant to the Enabling Act, the State reserves the right, upon amendment of the State Constitution to permit the issuance of State Revenue Bonds, which may be payable from or secured by revenues that may include the Revenues pledged under the general resolutions, (i) to assume, in whole or in part, State Sales Tax Revenue Bonds, (ii) to extinguish the existing lien on the pledged property created under the general resolutions, and (iii) to substitute security for State Sales Tax Revenue Bonds, in each case only so long as the assumption, extinguishment and substitution is accomplished in accordance with either of two provisions of the general resolutions. (For these purposes, any State Sales Tax Revenue Bonds paid or deemed to have been paid in accordance with the applicable general resolution on or before the date of any assumption, extinguishment and substitution are not to be taken into account in determining compliance with those provisions.) The first provision of the general resolutions is intended to permit an assumption, extinguishment and substitution, without any right of consent of Bondholders or other parties, if certain conditions are satisfied. The second provision of the general resolutions permitting such an assumption, extinguishment and substitution is intended to permit a broader range of changes with the consent of issuers of Credit Facilities and the consent of certain Bondholders. It provides that any such assumption, extinguishment and substitution may be effected if certain conditions are satisfied.

In the event a constitutional amendment becomes a part of the State Constitution, there can be no assurance that the State will exercise its rights of assumption, extinguishment, and substitution with respect to State Sales Tax Revenue Bonds. There can be no assurance that the Authorized Issuer would be the issuer of any such State Revenue Bonds upon any such assumption, extinguishment and substitution and, if not the Authorized Issuer, the issuer of such State Revenue Bonds could be the State or another public entity.

### **General History of the State Sales Tax**

In 1965, New York became the 39th state to impose a general sales and compensating use tax; 46 states now impose sales or gross receipts taxes. The statewide rate has been raised three times: from 2 percent to 3 percent on April 1, 1969, to 4 percent on June 1, 1971, and to 4.25 percent effective June 1, 2003 through May 31, 2005. The rate returned to 4 percent on June 1, 2005. The New York State Sales Tax now applies to: (1) sales and use within the State of most tangible personal property; (2) certain utility service billings; and (3) charges for restaurant meals, hotel and motel occupancy, and for specified admissions and services. The base of the tax has been amended periodically since its imposition in 1965 and in almost every year since 1992. The New York State Sales Tax is generally collected from the consumer by the final vendor, who is generally required to remit the tax quarterly. However, vendors with more than \$300,000 of taxable sales and purchases in one of the immediately preceding four quarters must remit the tax monthly by the twentieth of the month following the month of collection. Vendors collecting less than 3,000 yearly may elect to file annually, in March. Monthly vendors with an annual sales and use tax liability exceeding \$500,000 or with an annual liability for prepaid sales tax on motor fuel and diesel motor fuel exceeding \$5 million are required to file using the State Tax Department's PrompTax program. PrompTax is an electronic filing and payment program that is mandatory for certain businesses. The New York State Department of Taxation and Finance notifies vendors if they are required to participate. The payment schedule requires New York State Sales Tax for the first 22 days of a month to be paid within three business days thereafter.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

To reduce tax evasion, special provisions for remitting the New York State Sales Tax on motor fuel and cigarettes have been enacted. Since 1985, the New York State Sales Tax on gasoline has been remitted by the first importer of the fuel into New York. Prior to 2006, the New York State Sales Tax was prepaid at a per gallon rate based on regional prices. Currently, the pre-payment is fixed at 16 cents in the Metropolitan Commuter Transportation District ("MCTD") region and 15 cents per gallon for the rest of the State. The cigarette prepayment rate is 8 percent and is prepaid by cigarette agents at the same time as payment for cigarette excise tax stamps.

Quarterly and annual sales tax filers are allowed to retain a portion of the New York State Sales Tax that they have collected, both as partial compensation for the administrative costs of collecting and remitting the New York State Sales Tax and as an incentive for timely payment of the New York State Sales Tax to the State. The vendor allowance applies to non-monthly filers and is 5 percent of tax liability, up to a maximum of \$200 per quarter for returns filed on time.

### **New York State Sales Tax Receipts**

New York State Sales Tax Receipts constitute the State's second largest source of tax receipts after the personal income tax and accounted for approximately 18.0 percent of State tax receipts in all State Funds in FY 2020. The level of New York State Sales Tax Receipts is necessarily dependent upon economic and demographic conditions in the State, and therefore there can be no assurance that historical data with respect to collections of the New York State Sales Tax will be indicative of future receipts.

The following table sets forth historical information relating to New York State Sales Tax Receipts from FY 2011 through FY 2020, and estimated amounts for FY 2021. The information reflects State Tax Law changes described below.

### NEW YORK STATE SALES TAX RECEIPTS (1) (billions of dollars)

	New York State Sales Tax	Sales Tax Revenue Bond	
State Fiscal Year	Receipts	Tax Fund Receipts <sup>(2)</sup>	% Change (3)
2011	\$10.782	\$2.696	9.2%
2012	11.125	2.781	3.2
2013	11.232	2.808	1.0
2014	11.786	2.947	5.0
2015	12.137	3.034	3.0
2016	12.485	3.121	2.9
2017	12.967	3.242	3.9
2018	13.553	3.388	4.5
2019	14.164	3.537	4.4
2020	14.883	3.718	5.1
2021 <sup>(4)</sup>	12.584	3.146	-15.4

Source: NYS Division of the Budget.

Actual FY 2011 receipts of \$10.782 billion reflect an increase of 6.9 percent in the continuing New York Sales Tax base and tax law changes. These tax law changes included the elimination of the clothing and footwear exemption from October 1, 2010 to March 31, 2011, the elimination of the vendor credit for monthly filers and a clarification that room remarketers are required to collect sales and New York City occupancy taxes.

Actual FY 2012 receipts of \$11.125 billion reflect an increase of 3.9 percent in the continuing New York State Sales Tax base and tax law changes such as the tax modernization project. In addition, clothing and footwear priced up to \$55 were exempt from New York State Sales Tax until March 31, 2012.

Actual FY 2013 receipts of \$11.232 billion reflect an increase of 3.2 percent in the continuing New York State Sales Tax base and tax law changes. The exemption for items of clothing and footwear priced under \$110 went back into effect on April 1, 2012.

Actual FY 2014 receipts of \$11.786 billion reflect an increase of 4.1 percent in the continuing New York State Sales Tax base and tax law changes affecting sales tax receipts that went into effect during FY 2014. These tax law changes included START-UP NY (tax-free zones on or near qualifying university and college campuses), a driver's license suspension program for certain tax delinquencies, and restrictions on certain Industrial Development Agencies ("IDAs") retail projects and a benefit clawback provision.

<sup>(9)</sup> Reflects sales and compensating use tax receipts, net of refunds. Amounts are unadjusted for rate and base changes.

<sup>(2)</sup> Reflects amounts equivalent to a 1 percent rate of taxation. Amounts shown prior to the enactment of the Sales Tax Revenue Bond Tax Fund (pre-FY 2014) are proforma.

<sup>(3)</sup> Represents growth rate of net receipts of 1 percent rate share.

<sup>(4)</sup> As estimated in the FY 2021 Enacted Budget Financial Plan. Does not fully reflect potential reductions that may occur as a result of the COVID-19 pandemic.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

Actual FY 2015 receipts of \$12.137 billion reflect an increase of 4.7 percent in the continuing New York State Sales Tax base and tax law changes. These tax law changes included increasing the sales tax exemption from \$0.75 to \$1.50 on certain food and drink items sold through vending machines and establishing three regions for the prepaid sales tax on fuel to reduce tax evasion at retail.

Actual FY 2016 receipts of \$12.485 billion reflect an increase of 3.6 percent in the continuing New York State Sales Tax base and tax law changes. These tax law changes included imposing local sales tax on prepaid wireless based on retail location instead of the customer's residence, exempting solar purchase power agreements from state and local sales tax, extending wine tasting sales and use tax exemption to other alcoholic beverages, an exemption of the portion of the purchase or lease of a boat in excess of \$230,000 from sales and use tax, exempting general aviation aircraft and machinery or equipment installed on aircraft from state and local sales tax, and exempts certain related-party sales arising as a result of the Federal Dodd-Frank Wall Street Reform and Consumer Protection Act.

Actual FY 2017 receipts of \$12.967 billion reflect an increase of 3.9 percent in the continuing New York State Sales Tax base and tax law changes. These tax law changes included motor fuel enforcement provisions that require wholesalers to file informational returns that will be used to audit retailers, and the exemption of feminine hygiene products.

Actual FY 2018 receipts of 13.553 billion reflect an increase of 4.1 percent in the continuing New York State Sales Tax base and State tax law changes. These tax law changes included the exemption of cemetery monuments, the closure of related entities sales tax loophole, and motor fuel pre-payments reform.

Actual FY 2019 receipts of \$14.164 billion reflect an increase of 5.3 percent in the continuing New York State Sales Tax base and State tax law changes. These tax law changes include converting the prepared food purchased for resale and the veterinary sales tax credits/refunds into upfront exemptions and providing Responsible Person sales tax relief for minority LLC owners.

Actual FY 2020 receipts of \$14.883 billion reflect an increase of 3.3 percent in the continuing New York State Sales Tax base, tax law changes, and administrative changes. The tax law changes included eliminating the sales tax exemption for ESCOs and requiring internet marketplace providers to collect and pay sales tax on transactions facilitated on their platforms. The administrative changes enforced the collection of sales tax on sales made by out-of-state companies due to the Supreme Court's Decision on South Dakota versus Wayfair.

FY 2021 receipts are estimated to be \$12.584 billion, reflecting a decrease of 16.9 percent in the continuing New York State Sales Tax base related to the economic impact of the COVID-19 pandemic.

(Note: The New York State Sales Tax Receipts described in this section do not include additional New York State Sales Tax collections in the MCTD region for the Mass Transportation Operating Assistance ("MTOA") Fund.)

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

The following table sets forth monthly Sales Tax Revenue Bond Tax Fund Receipts from April 1, 2015 through March 31, 2020 and reflects the State Tax Law changes described above.

## MONTHLY SALES TAX REVENUE BOND TAX FUND RECEIPTS<sup>(1)</sup> APRIL 1, 2015 THROUGH MARCH 31, 2020 (millions of dollars)

<b>MONTH</b>	<u>2015-16</u>	<del>%(2)</del>	<u>2016-17</u>	<del>%(2)</del>	<u>2017-18</u>	<del>%(2)</del>	<u>2018-19</u>	<u>%<sup>(2)</sup></u>	<u>2019-20</u>	<del>%(2)</del>
APRIL	\$240.0	8%	\$249.1	8%	\$236.5	7	\$251.4	7	\$269.1	7
MAY	232.7	7	237.2	7	243.9	7	263.3	7	275.5	7
JUNE	319.8	10	327.5	10	338.2	10	362.0	10	371.5	10
JULY	248.4	8	254.2	8	263.3	8	275.1	8	289.7	8
AUGUST	241.8	8	242.7	7	257.6	8	274.0	8	290.7	8
SEPTEMBER	320.3	10	326.2	10	340.6	10	354.9	10	380.8	10
OCTOBER	218.3	7	250.0	8	259.9	8	269.2	8	289.2	8
NOVEMBER	241.2	8	249.3	8	275.3	8	274.9	8	292.0	8
DECEMBER	297.2	10	316.5	10	346.4	10	360.5	10	370.9	10
JANUARY	254.2	8	267.5	8	279.9	8	286.8	8	317.5	9
FEBRUARY	206.9	7	218.7	7	235.1	7	242.8	7	261.1	7
MARCH	<u>300.6</u>	<u>10</u>	<u>302.8</u>	<u>9</u>	<u>311.5</u>	<u>9</u>	<u>322.3</u>	<u>9</u>	<u>310.3</u>	<u>8</u>
TOTAL(3)	<u>\$3,121.3</u>	<u>100%</u>	<u>\$3,241.7</u>	100%	<u>\$3,388.3</u>	100%	<u>\$3,536.8</u>	<u>100%</u>	<u>\$3,718.3</u>	100%

Source: NYS Division of the Budget.

<sup>(1)</sup> Amounts reflect the monies directed to the Sales Tax Revenue Bond Tax Fund starting April 1, 2013; amounts shown prior to the enactment of the Sales Tax Revenue Bond Tax Fund are pro forma.

<sup>(2)</sup> Percentages indicate the monthly share of yearly receipts.

<sup>(3)</sup> Totals may not add due to rounding.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

The following table sets forth the stability in the shares of New York State Sales Tax Receipts when examined by industry. For the entirety of the ten-year period, receipts from the retail and services industries together consistently comprised roughly 70 percent of total receipts.

#### HISTORY OF INDUSTRY SHARES OF NEW YORK STATE SALES TAX RECEIPTS

	Retail		Wholesale						
Year <sup>(1)</sup>	<u>Trade</u>	<b>Services</b>	<u>Trade</u>	<u>Information</u>	Other(2)	<u>Utilities</u>	Manufacturing	Construction	<b>Unclassified</b>
2010	45.1	25.4	8.4	7.8	4.6	3.5	2.5	2.3	0.4
2011	48.2	25.7	5.0	6.4	4.5	3.5	4.3	2.3	0.2
2012	48.4	26.2	5.2	6.0	4.5	3.1	4.2	2.4	0.0
2013	47.2	27.0	5.6	6.0	4.4	3.0	4.2	2.5	0.1
2014	45.8	27.3	5.6	6.8	4.6	3.0	4.1	2.7	0.2
2015	45.3	28.1	5.6	6.7	4.7	2.8	4.1	2.6	0.1
2016	45.2	28.7	5.7	6.4	4.7	2.6	3.9	2.8	0.1
2017	44.2	28.4	5.6	6.3	6.2	2.4	3.9	2.7	0.2
2018	43.8	28.7	5.7	6.0	6.6	2.5	4.0	2.8	0.0
2019(3)	43.2	28.8	5.8	5.8	6.9	2.5	4.0	2.8	0.0

Source: New York State Department of Taxation and Finance.

### **Debt Service Coverage**

The following table sets forth (1) Sales Tax Revenue Bond Tax Fund Receipts for a twelve consecutive calendar month period ended not more than six months prior to the date of such calculation, (2) maximum annual debt service on outstanding Sales Tax Revenue Bonds and (3) resulting debt service coverage.

### DEBT SERVICE COVERAGE ON OUTSTANDING SALES TAX REVENUE BONDS<sup>(1)</sup> (thousands of dollars)

Sales Tax Revenue Bond Tax Fund Receipts	\$3,718,258
Maximum Annual Debt Service	\$1,071,624
Debt Service Coverage	3.3x

<sup>(1)</sup> As of March 31, 2020.

<sup>(1)</sup> March to February.

<sup>(2)</sup> Includes Agriculture, Mining, Transportation, FIRE (Finance, Insurance and Real Estate), Education, and Government.

<sup>(3)</sup> Preliminary.

# Sources of New York State Sales Tax Receipts for the Sales Tax Revenue Bond Tax Fund

Based upon the assumptions used in preparing the following table, including assumed average State Sales Tax Revenue Bond issuances of approximately \$1.2 billion annually over the next four years, State Sales Tax Revenue Bond debt service coverage based only upon the Sales Tax Revenue Bond Fund's statutory allocation of an amount equal to a one percent rate of taxation is expected to increase from 2.3 times in FY 2021 to 5.3 times in FY 2024.

## PROJECTED STATE SALES TAX REVENUE BOND DEBT SERVICE COVERAGE RATIOS STATE FISCAL YEARS 2021 THROUGH 2024 (thousands of dollars)

	FY 2021	FY 2022	FY 2023	FY 2024
Projected Sales Tax Revenue Bond Tax Fund Receipts	\$3,146,000	\$6,827,000	\$7,059,000	\$7,301,500
Projected New State Sales Tax Revenue Bonds Issuances	0	1,718,744	1,498,724	1,492,492
Projected Total State Sales Tax Revenue Bonds Outstanding	10,716,410	11,730,152	12,524,553	13,361,109
Projected Maximum Annual Debt Service	1,356,149	1,324,977	1,369,315	1,367,958
Projected Debt Service Coverage	2.3x	5.2x	5.2x	5.3x

Additional State Sales Tax Revenue Bonds may be issued, subject to satisfaction of a 2.0 times debt service coverage test. All State Sales Tax Revenue Bonds issued by any Authorized Issuer will be on a parity with each other as to payments from the Sales Tax Revenue Bond Tax Fund, subject to annual appropriation by the State Legislature.

# **Appendix A**

4 /6 /1972	Office of the State Comptroller, New York State General Obligation Bonds, Dated April 1, 1972
10/12/1973	Office of the State Comptroller, New York State General Obligation Bonds, Dated October 1, 1973
12/23/1993	Office of the State Comptroller, New York Local Government Assistance Corporation, Series 1993E Refunding Bonds, Dated December 1, 1993
11/21/1995	New York State Urban Development Corporation State Facilities Revenue Bonds, 1995 Refunding
12/14/1995	New York State Urban Development Corporation, Project Revenue Bonds (University Facilities Grants), 1995 Refunding Series
1/23/2003	Dormitory Authority of the State of New York, Secured Hospital Revenue Bonds, Series 2003 North General Hospital
7 /15/2003	Dormitory Authority of the State of New York, Mental Health Services Facilities Improvement Revenue Bonds, Series 2003D-2
12/22/2004	New York State Urban Development Corporation, State Personal Income Tax Revenue Bonds (State Facilities & Equipment), Series 2004A-2, 2004A-3
2 /24/2005	Dormitory Authority of the State of New York, City University System Consolidated Fifth General Resolution Revenue Bonds, Series 2005A
3 /2 /2005	Dormitory Authority of the State of New York, Third General Resolution Revenue Bonds (State University Educational Facilities Issue), Series 2005A
3 /2 /2005	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds (Education), Series 2005B
3 /3 /2005	Dormitory Authority of the State of New York, Upstate Community Colleges, 2005B
3 /10/2005	New York State Housing Finance Agency, State Personal Income Tax Revenue Bonds (Economic Development and Housing), 2005 Series A, 2005 Series B and 2005 Series C
9 /8 /2005	New York State Thruway Authority, Second General Highway and Bridge Trust Fund Bonds, Series 2005B
6 /14/2006	Dormitory Authority of the State of New York, Municipal Health Facilities improvement Program Lease Revenue Bonds (The City of New York Issue), Series 2006A

7 /12/2006	Dormitory Authority of the State of New York, City University System Consolidated Fifth General Resolution Revenue Bonds, Series 2006A
1 /18/2007	New York State Environmental Facilities Corporation, State Personal Income Tax Revenue Bonds, Series 2007A
3 /28/2007	Dormitory Authority of the Stare of New York, Secured Hospital Revenue Refunding Bonds, Series 2007 (Interfaith Medical Center)
6 /19/2008	New York State Housing Finance Agency State Personal Income Tax Revenue Variable Rate Refunding Bonds, Series 2005C
6 /24/2008	New York State Urban Development Corporation Service Contract Revenue Refunding Bonds, Series 2008 A1 & A5
7 /17/2008	New York State Urban Development Corporation State Personal Income Tax Revenue Variable Rate Remarketing Bonds, 2004 A-3
12/11/2008	Dormitory Authority of the State of New York, City University System Consolidated Revenue Fixed Rate Refunding Bonds, Series 2008E (Community)
12/11/2008	Dormitory Authority of the State of New York, City University System Consolidated Revenue Variable Rate Refunding Bonds, Series 2008CD
1 /14/2009	New York State Housing Finance Agency Service Contract Revenue Variable Rate Remarketing Bonds, Series 2003L, Series 2003M-1, and Series 2003M-2
8 /31/2009	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2009F
9 /24/2009	Dormitory Authority of the State of New York, State of New York Consolidated Service Contract Refunding Revenue Bonds, Series 2009A
10/20/2009	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (Education), Qualified School Construction Bonds, Series 2009
10/20/2009	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2009H
12/1 /2009	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2009 C & 2009 E (Federally Taxable Build America Bonds)
12/3 /2009	Office of the State Comptroller, State of New York General Obligation Bonds, Series 2009C Tax- Exempt Refunding Bonds, Dated December 3, 2009

3 /10/2010	Office of the State Comptroller, State of New York General Obligation Bonds, Series 2010A Tax- Exempt Bonds, 2010B Taxable Bonds and 2010C Build America Bonds (BABs), Dated March 3, 2010
3 /10/2010	Dormitory Authority of the State of New York, Mental Health Services Facilities Improvement Revenue Bonds, Series 2010A
3 /11/2010	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2010C
3 /17/2010	New York State Thruway Authority 2nd General Highway and Bridge Trust Fund Bonds, Series 2010B
6 /3 /2010	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2010D
6 /16/2010	Dormitory Authority of the State of New York, Municipal Health Facilities Improvement Program Lease Revenue Bonds (New York City Issue), 2010 Series 1
8 /26/2010	Dormitory Authority of the State of New York, Municipal Health Facilities Improvement Program Lease Revenue Bonds (The City of New York Issue), Series 2010A
9 /22/2010	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (Education), Qualified School Construction Bonds, Series 2010
9 /24/2010	New York State Thruway Authority Personal Income Tax Revenue Bonds, Series 2010A
9 /29/2010	Dormitory Authority of the State of New York, Lease Revenue Bonds (State University Dormitory Facilities Issue), Series 2010A
9 /30/2010	Dormitory Authority of the State of New York, City University System Consolidated Fifth General Resolution Revenue Bonds, Series 2010A
10/14/2010	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2010H
12/8 /2010	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2010 A, & 2010 C (Federally Taxable Build America Bonds)
12/16/2010	Dormitory Authority of the State of New York, Consolidated Service Contract Refunding Revenue Bonds, Series 2010
3 /30/2011	Dormitory Authority of the State of New York, Secured Hospital Revenue Refunding Bonds, Series 2011 (New York Downtown Hospital)

3 /30/2011	Office of the State Comptroller, State of New York General Obligation Bonds, Series 2011A Tax- Exempt, Series 2011B Taxable, Series 2011C Tax-Exempt Refunding and 2011D Taxable Refunding Bonds, Dated March 30, 2011
6 /9 /2011	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2011A&B
6 /23/2011	New York State Thruway Authority 2nd General Highway Bridge & Trust Fund Bonds, Series 2011A
6 /29/2011	New York State Housing Finance Agency Consolidated Service Contract Revenue Bonds, 2011 Series A Refunding
7 /6 /2011	Dormitory Authority of the State of New York, Lease Revenue Bonds (State University Dormitory Facilities Issue), Series 2011A
7 /13/2011	Dormitory Authority of the State of New York, Department of Health Revenue Refunding Bonds, Series 2011A
7 /13/2011	Dormitory Authority of the State of New York, Department of Health Veterans Home Issue, Series 2011A
7 /21/2011	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2011C
9 /8 /2011	New York State Urban Development Corporation Service Contract Revenue Refunding Bonds, Series 2011 A
9 /14/2011	New York State Thruway Authority Personal Income Tax Revenue Bonds, Series 2011A
9 /15/2011	Office of the State Comptroller, New York Local Government Assistance Corporation, Series 2011A Refunding Bonds, Dated September 15, 2011
10/13/2011	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2011E&F
12/8 /2011	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2011G
12/15/2011	Office of the State Comptroller, State of New York General Obligation Bonds, Series 2011E Tax- Exempt and 2011F Taxable Bonds, Dated December 15, 2011
12/21/2011	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2011 A, 2011 B (Federally Taxable)

2 /23/2012	Dormitory Authority of the State of New York, Third General Resolution Revenue Bonds (State University Educational Facilities Issue), Series 2012A
3 /22/2012	New York State Thruway Authority 2nd General Highway Bridge and Trust Fund Bonds, Series 2012A
6 /28/2012	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2012A
7 /26/2012	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2012B & 2012C
9 /6 /2012	New York State Thruway Authority Personal Income Tax Revenue Bonds, Series 2012A
9 /19/2012	Dormitory Authority of the State of New York, Lease Revenue Bonds (State University Dormitory Facilities Issue), Series 2012A
10/18/2012	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2012D,E,F
3 /19/2013	Office of the State Comptroller, State of New York General Obligation Bonds, Series 2013A Tax- Exempt, Series 2013B Taxable and Series 2013C Tax-Exempt Refunding Bonds, Dated March 19, 2013
3 /19/2013	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2013 A-1, 2013 A-2, 2013 B (Federally Taxable)
7 /11/2013	New York State Thruway Authority, State Personal Income Tax Revenue Bonds, Series 2013A
7 /25/2013	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2013A&B
9 /26/2013	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2013 C, 2013 D
10/24/2013	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2013A
12/19/2013	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2013 E, 2013 F (Federally Taxable)
3 /21/2014	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2014A

7 /8 /2014	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2014C&D
10/23/2014	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2014A
12/18/2014	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2014 A, 2014 B (Federally Taxable)
12/30/2014	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2014E,F,&G
1 /14/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015A
1/22/2015	Dormitory Authority of the State of New York, Secured Hospital Revenue Refunding Bonds, Series 2015
3 /19/2015	Office of the State Comptroller, State of New York General Obligation Bonds, Series 2015A Tax- Exempt, Series 2015B Taxable and Series 2015C Tax-Exempt Refunding Bonds, Dated March 19, 2015
6 /19/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015B
6 /19/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015C
6 /19/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015D (Federally Taxable)
7 /30/2015	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2015A
9 /11/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015E
10/22/2015	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2015B
12/17/2015	New York State Urban Development Corporation, State Personal Income Tax Revenue Bonds, General Purpose 2015 A, 2015 B (Federally Taxable)
3 /17/2016	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2016 A

9 /16/2016	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2016A, B, and C
9 /29/2016	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2016A
10/20/2016	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2016D
10/21/2016	Dormitory Authority of the State of New York, Department of Health of the State of New York Revenue Refunding Bonds, Series 2016A
3 /23/2017	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2017 A and 2017 B (Federally Taxable)
7 /13/2017	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2017A
7 /27/2017	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2017A
7 /27/2017	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2017B
10/13/2017	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2017D
10/13/2017	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2017C
10/13/2017	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2017B
12/21/2017	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2017 C, 2017 D (Federally Taxable)
3 /15/2018	Office of the State Comptroller, State of New York General Obligation Bonds, Series 2018A Tax- Exempt, Series 2018B Taxable and Series 2018C Tax-Exempt Refunding Bonds, Dates March 15, 2018.
3 /22/2018	Office of the State Comptroller, New York Local Government Assistance Corporation, Series 2018A Refunding Bonds, Dated March 22, 2018.
3 /23/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018B

3 /23/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018A
7 /13/2018	Dormitory Authority of the State of New York, Municipal Health Facilities Improvement Program Lease Revenue Bonds (New York City Issue), 2018 Series 1
7 /19/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018D
7 /19/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018C
10/12/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018F
10/12/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018G
10/12/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018E
12/21/2018	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2018A
12/21/2018	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2018B
1 /16/2019	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2019 A, 2019 B (Federally Taxable)
3 /21/2019	Office of the State Comptroller, New York State General Obligation Bonds, Series 2019A Tax-Exempt Bonds, Dated March 21, 2019.
6 /28/2019	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019B
6 /28/2019	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019A
10/23/2019	New York State Urban Development Coporation State Sales Tax Revenue Bonds, 2019 A, 2019 B (Federally Taxable)
10/29/2019	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019C

10/30/2019	Office of the State Comptroller, New York State General Obligation Bonds, Series 2019B Taxable Refunding Bonds, Dated October 30, 2019.
1/3/2020	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019D
1/3/2020	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019F
1/3/2020	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019E
3 /26/2020	New York State Urban Development Corporation State Sales Tax Revenue Bonds, 2020 A, 2020 B (Federally Taxable)

# **Appendix B**

#### **APPENDIX B**

12/23/1993	Office of the State Comptroller, New York Local Government Assistance Corporation, Series 1993E Refunding Bonds, Dated December 1, 1993
7 /15/2003	Dormitory Authority of the State of New York, Mental Health Services Facilities Improvement Revenue Bonds, Series 2003D-2
12/22/2004	New York State Urban Development Corporation, State Personal Income Tax Revenue Bonds (State Facilities & Equipment), Series 2004A-2, 2004A-3
3 /2 /2005	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds (Education), Series 2005B
3 /10/2005	New York State Housing Finance Agency, State Personal Income Tax Revenue Bonds (Economic Development and Housing), 2005 Series A, 2005 Series B and 2005 Series C
9 /8 /2005	New York State Thruway Authority, Second General Highway and Bridge Trust Fund Bonds, Series 2005B
6 /14/2006	Dormitory Authority of the State of New York, Municipal Health Facilities improvement Program Lease Revenue Bonds (The City of New York Issue), Series 2006A
1 /18/2007	New York State Environmental Facilities Corporation, State Personal Income Tax Revenue Bonds, Series 2007A
6 /19/2008	New York State Housing Finance Agency State Personal Income Tax Revenue Variable Rate Refunding Bonds, Series 2005C
7 /17/2008	New York State Urban Development Corporation State Personal Income Tax Revenue Variable Rate Remarketing Bonds, 2004 A-3
8 /31/2009	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2009F
10/20/2009	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (Education), Qualified School Construction Bonds, Series 2009
10/20/2009	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2009H
12/1 /2009	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2009 C & 2009 E (Federally Taxable Build America Bonds)
3 /10/2010	Dormitory Authority of the State of New York, Mental Health Services Facilities Improvement Revenue Bonds, Series 2010A

3 /11/2010	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2010C
3 /17/2010	New York State Thruway Authority 2nd General Highway and Bridge Trust Fund Bonds, Series 2010B
6 /3 /2010	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2010D
6 /16/2010	Dormitory Authority of the State of New York, Municipal Health Facilities Improvement Program Lease Revenue Bonds (New York City Issue), 2010 Series 1
8 /26/2010	Dormitory Authority of the State of New York, Municipal Health Facilities Improvement Program Lease Revenue Bonds (The City of New York Issue), Series 2010A
9 /22/2010	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (Education), Qualified School Construction Bonds, Series 2010
9 /24/2010	New York State Thruway Authority Personal Income Tax Revenue Bonds, Series 2010A
9 /29/2010	Dormitory Authority of the State of New York, Lease Revenue Bonds (State University Dormitory Facilities Issue), Series 2010A
10/14/2010	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2010H
12/8 /2010	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2010 A, & 2010 C (Federally Taxable Build America Bonds)
6 /9 /2011	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2011A&B
6 /23/2011	New York State Thruway Authority 2nd General Highway Bridge & Trust Fund Bonds, Series 2011A
7 /6 /2011	Dormitory Authority of the State of New York, Lease Revenue Bonds (State University Dormitory Facilities Issue), Series 2011A
7 /13/2011	Dormitory Authority of the State of New York, Department of Health Veterans Home Issue, Series 2011A
7 /13/2011	Dormitory Authority of the State of New York, Department of Health Revenue Refunding Bonds, Series 2011A

7 /21/2011	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2011C
9 /14/2011	New York State Thruway Authority Personal Income Tax Revenue Bonds, Series 2011A
9 /15/2011	Office of the State Comptroller, New York Local Government Assistance Corporation, Series 2011A Refunding Bonds, Dated September 15, 2011
10/13/2011	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2011E&F
12/8 /2011	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2011G
12/21/2011	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2011 A, 2011 B (Federally Taxable)
3 /22/2012	New York State Thruway Authority 2nd General Highway Bridge and Trust Fund Bonds, Series 2012A
6 /28/2012	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2012A
7 /26/2012	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2012B & 2012C
9 /6 /2012	New York State Thruway Authority Personal Income Tax Revenue Bonds, Series 2012A
9 /19/2012	Dormitory Authority of the State of New York, Lease Revenue Bonds (State University Dormitory Facilities Issue), Series 2012A
10/18/2012	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2012D,E,F
3 /19/2013	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2013 A-1, 2013 A-2, 2013 B (Federally Taxable)
7 /11/2013	New York State Thruway Authority, State Personal Income Tax Revenue Bonds, Series 2013A
7 /25/2013	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2013A&B

9 /26/2013	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2013 C, 2013 D
10/24/2013	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2013A
12/19/2013	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2013 E, 2013 F (Federally Taxable)
3 /21/2014	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2014A
7 /8 /2014	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2014C&D
10/23/2014	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2014A
12/30/2014	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2014E,F,&G
1 /14/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015A
1/22/2015	Dormitory Authority of the State of New York, Secured Hospital Revenue Refunding Bonds, Series 2015
6 /19/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015C
6 /19/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015D (Federally Taxable)
6 /19/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015B
7 /30/2015	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2015A
9 /11/2015	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2015E
10/22/2015	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2015B

12/17/2015	New York State Urban Development Corporation, State Personal Income Tax Revenue Bonds, General Purpose 2015 A, 2015 B (Federally Taxable)
3 /17/2016	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2016 A
9 /16/2016	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2016A, B, and C
9 /29/2016	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2016A
10/20/2016	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2016D
10/21/2016	Dormitory Authority of the State of New York, Department of Health of the State of New York Revenue Refunding Bonds, Series 2016A
3 /23/2017	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2017 A and 2017 B (Federally Taxable)
7 /13/2017	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2017A
7 /27/2017	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2017B
7 /27/2017	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2017A
10/13/2017	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2017C
10/13/2017	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2017B
10/13/2017	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2017D
12/21/2017	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2017 C, 2017 D (Federally Taxable)
3 /22/2018	Office of the State Comptroller, New York Local Government Assistance Corporation, Series 2018A Refunding Bonds, Dated March 22, 2018.

3 /23/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018A
3 /23/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018B
7 /13/2018	Dormitory Authority of the State of New York, Municipal Health Facilities Improvement Program Lease Revenue Bonds (New York City Issue), 2018 Series 1
7 /19/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018D
7 /19/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018C
10/12/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018G
10/12/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018F
10/12/2018	Dormitory Authority of the State of New York, State Sales Tax Revenue Bonds, Series 2018E
12/21/2018	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2018B
12/21/2018	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2018A
1 /16/2019	New York State Urban Development Corporation State Personal Income Tax Revenue Bonds, General Purpose 2019 A, 2019 B (Federally Taxable)
6 /28/2019	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019B
6 /28/2019	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019A
10/23/2019	New York State Urban Development Coporation State Sales Tax Revenue Bonds, 2019 A, 2019 B (Federally Taxable)
10/29/2019	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019C

1/3/2020	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019D
1/3/2020	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019E
1/3/2020	Dormitory Authority of the State of New York, State Personal Income Tax Revenue Bonds, (General Purpose), Series 2019F
3 /26/2020	New York State Urban Development Corporation State Sales Tax Revenue Bonds, 2020 A, 2020 B (Federally Taxable)