# DEPARTMENT OF AUDIT AND CONTROL

### MISSION

The Department of Audit and Control was created in 1926 and is headed by the State Comptroller, who is elected by the people. The Department is responsible for paying the State's bills and payrolls; verifying all financial transactions of the State; reviewing the financial and management practices of State agencies; supervising the fiscal affairs of local governments; investing State funds and issuing bonds and notes; and administering the retirement program for State and most local government employees.

### ORGANIZATION AND STAFFING

The operations of the Department of Audit and Control are organized into ten programs, with its main office in Albany and regional offices in New York City, Buffalo, Rochester, Syracuse, Binghamton, Glens Falls, Newburgh and Hauppauge. These regional offices function primarily as decentralized audit centers, providing financial review of the accounting of revenues collected and expenses incurred by counties, cities, towns and villages, school and fire districts and quasi-governmental entities.

### **BUDGET HIGHLIGHTS**

The Executive Budget recommends \$358.8 million All Funds (\$183.0 million General Fund, \$93.7 million Fiduciary Fund, \$4.1 million Internal Service Fund, \$78 million All Other Funds). This is an increase of \$5.2 All Funds (\$7.2 million General Fund, \$5.2 million Fiduciary Fund, \$0.6 million Internal Service Fund and -\$7.8 million All Other Funds). This net change primarily reflects \$6.3 million for increased operating costs and additional staff; \$1.8 million increase for special accidental death benefits for the survivors of police and paid firefighters; and, \$5.1 million for the retirement system to convert to electronic records, and attract high quality investment staff. These increases are offset by an \$8.0 million decrease in appropriations for the Indigent Legal Service Fund reflecting legislation accompanying the Executive Budget, which reserves a portion of the resources in this fund for future grants by a new Office of Indigent Defense Services. The Department of Audit and Control will have a workforce of 2,643 FTEs, which is an increase of 114 FTEs from 2007-08. The workforce increases reflect the Department's various priorites and are allocated as follows: 40 FTEs State and Local Government Accountablity Program; 39 FTEs Operations Program; 23 FTEs Retirement System for business process redesign; and 12 FTEs for other programs.

### **PROGRAM HIGHLIGHTS**

- The Executive Direction, Legal Services, Administration and the Chief Information Office programs are responsible for the public information, internal audit, fiscal research, IT operations, financial administration, legal, office services, management analysis and human resource functions of the Department.
- The Office of Operations provides accounting and financial reporting services, audits State contracts, expenditures and payrolls prior to payment, carries out the mandates of the Abandoned Property Law by safeguarding lost assets belonging to residents, maintains the State's current Central Accounting System, and is leading an initiative to replace the 20 year old system which is the backbone of the state's

financial structure. The Office is also responsible for the VendRep system, which was established to promote State agency and Office of the State Comptroller due diligence in assessing the responsibility of vendors with whom the State contracts.

- The State and Local Government Accountability program provides oversight through audits of all State and local government agencies, authorities and special purpose entities. Collects and reviews local government financial data, provides training programs and support services for local financial officials, and publishes research and analysis on a variety of local government policy issues. The Office is comprised of the Divisions of State Government Accountability and Local Government and School Accountability..
- The Office of the State Deputy Comptroller for the City of New York assists the New York State Financial Control Board in carrying out and exercising the responsibilities assigned, and powers granted, to the Board by the Financial Emergency Act for the City of New York.
- The Retirement Services program administers the State Retirement Systems, consisting of the Employees' Retirement System, the Police and Fire Retirement System and the Public Employees' Group Life Insurance Plan. Currently, there are about 3,010 participating government employers, 662,633 active and vested members and approximately 350,066 pensioners and their beneficiaries.
- The Pension Investment and Public Finance program, in addition to overseeing the assets of the Retirement Systems, issues general obligation debt, invests short-term moneys for the State and local governments and selects financial institutions to provide banking services to the State.
- Under Chapter 845 of the Laws of 1977, the Comptroller administers the New York State Environmental Protection and Oil Spill Compensation Fund. Costs associated with cleaning up oil spills are paid from the fund upon certification of the Commissioner of Environmental Conservation. Moneys in this fund consist of receipts from a fee levied on each barrel of petroleum shipped into the State.

#### ALL FUNDS APPROPRIATIONS (dollars)

| Category          | Available<br>2007-08 | Appropriations<br>Recommended<br>2008-09 | Change      | Reappropriations<br>Recommended<br>2008-09 |
|-------------------|----------------------|--|-------------|--|
| State Operations  | 233,577,000          | 244,969,000                              | 11,392,000  | 0  |
| Aid To Localities | 120,000,000          | 113,801,000                              | (6,199,000) | 0  |
| Capital Projects  | 0                    | 0  | 0           | 0  |
| Total             | 353,577,000          | 358,770,000                              | 5,193,000   | 0  |

#### ALL FUND TYPES PROJECTED LEVELS OF EMPLOYMENT BY PROGRAM FILLED ANNUAL SALARIED POSITIONS

|  | Full-Time Equivalent Positions (FTE)  |                                       |            |  |
|--|---------------------------------------|---------------------------------------|------------|--|
| Program  | 2007-08<br>Estimated FTEs<br>03/31/08 | 2008-09<br>Estimated FTEs<br>03/31/09 | FTE Change |  |
| Administration Program                               |                                       |                                       |            |  |
| General Fund   | 117                                   | 124                                   | 7          |  |
| Chief Information Office                             |                                       |                                       |            |  |
| General Fund   | 177                                   | 181                                   | 4          |  |
| Environmental Protection and Spill<br>Compensation   |                                       |                                       |            |  |
| Special Revenue Funds - Other<br>Executive Direction | 6                                     | 6                                     | 0          |  |
| General Fund   | 105                                   | 106                                   | 1          |  |
| Internal Service Funds                               | 105                                   | 13                                    | 0          |  |
| Pension Investment and Public Finance<br>Program     | 15                                    | 15                                    | 0          |  |
| General Fund   | 5                                     | 5                                     | 0          |  |
| Fiduciary Funds                                      | 54                                    | 54                                    | 0          |  |
| Legal Services                                       | 54                                    | 54                                    | 0          |  |
| General Fund   | 63                                    | 63                                    | 0          |  |
| State Services Program                               | 00                                    | 00                                    | 0          |  |
| Special Revenue Funds - Federal                      | 8                                     | 8                                     | 0          |  |
| Internal Service Funds                               | 11                                    | 11                                    | 0          |  |
| Retirement Services Program                          |                                       |                                       | Ũ          |  |
| Fiduciary Funds                                      | 792                                   | 815                                   | 23         |  |
| Office of the Special Deputy Comptroller for         | 102                                   | 010                                   | 20         |  |
| New York City  |                                       |                                       |            |  |
| Special Revenue Funds - Other                        | 28                                    | 28                                    | 0          |  |
| State and Local Accountability                       |                                       |                                       |            |  |
| General Fund   | 541                                   | 581                                   | 40         |  |
| State Operations                                     |                                       |                                       |            |  |
| General Fund   | 609                                   | 648                                   | 39         |  |
| Total  | 2,529                                 | 2,643                                 | 114        |  |

### Full-Time Equivalent Positions (FTE)

#### STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS (dollars)

| Fund Type                     | Available<br>2007-08 | Recommended<br>2008-09 | Change     |
|-------------------------------|----------------------|------------------------|------------|
| General Fund                  | 135,752,000          | 141,186,000            | 5,434,000  |
| Special Revenue Funds - Other | 5,838,000            | 5,978,000              | 140,000    |
| Internal Service Funds        | 3,487,000            | 4,101,000              | 614,000    |
| Fiduciary Funds               | 88,500,000           | 93,704,000             | 5,204,000  |
| Total                         | 233,577,000          | 244,969,000            | 11,392,000 |

#### STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

| Program   | Available<br>2007-08 | Recommended<br>2008-09 | Change     |
|---|----------------------|------------------------|------------|
| Administration Program  |                      |                        |            |
| General Fund  | 11,085,200           | 12,189,000             | 1,103,800  |
| Chief Information Office                                      |                      |                        |            |
| General Fund  | 18,343,000           | 18,943,000             | 600,000    |
| Environmental Protection and Spill                            |                      |                        |            |
| Compensation  |                      |                        |            |
| Special Revenue Funds - Other                                 | 1,006,000            | 1,047,000              | 41,000     |
| Executive Direction   |                      |                        |            |
| General Fund  | 7,821,000            | 8,022,000              | 201,000    |
| Internal Service Funds  | 1,647,000            | 1,711,000              | 64,000     |
| Pension Investment and Public Finance                         |                      |                        |            |
| Program   |                      |                        |            |
| General Fund  | 611,000              | 611,000                | 0          |
| Internal Service Funds  | 1,840,000            | 2,240,000              | 400,000    |
| Fiduciary Funds   | 8,162,000            | 10,152,000             | 1,990,000  |
| Legal Services  |                      |                        |            |
| General Fund  | 5,967,000            | 5,967,000              | 0          |
| Retirement Services Program                                   |                      |                        |            |
| Fiduciary Funds   | 80,338,000           | 83,552,000             | 3,214,000  |
| Office of the Special Deputy Comptroller for<br>New York City |                      |                        |            |
| Special Revenue Funds - Other                                 | 4,287,000            | 4,287,000              | 0          |
| State and Local Accountability                                | , ,                  |                        |            |
| General Fund  | 40,649,000           | 42,641,000             | 1,992,000  |
| Special Revenue Funds - Other                                 | 545,000              | 545,000                | 0          |
| State Operations  | ,                    | ,                      |            |
| General Fund  | 51,275,800           | 52,813,000             | 1,537,200  |
| Special Revenue Funds - Other                                 | 0                    | 99,000                 | 99,000     |
| Internal Service Funds  | 0                    | 150,000                | 150,000    |
| Total   | 233,577,000          | 244,969,000            | 11,392,000 |

#### STATE OPERATIONS - GENERAL FUND SUMMARY OF PERSONAL SERVICE APPROPRIATIONS AND CHANGES 2008-09 RECOMMENDED (dollars)

|                                       | Total       |           | Personal Servic<br>(Annual Sala | •         |
|---------------------------------------|-------------|-----------|---------------------------------|-----------|
| Program                               | Amount      | Change    | Àmount                          | . Change  |
| Administration Program                | 6,588,000   | 3,800     | 6,438,000                       | 3,800     |
| Chief Information Office              | 11,906,000  | 0         | 11,406,000                      | 0         |
| Executive Direction                   | 6,512,000   | 0         | 6,422,000                       | 0         |
| Pension Investment and Public Finance |             |           |                                 |           |
| Program                               | 331,000     | 0         | 328,000                         | 0         |
| Legal Services                        | 5,467,000   | 0         | 5,397,000                       | 0         |
| State and Local Accountability        | 36,511,000  | 1,529,000 | 36,036,000                      | 1,529,000 |
| State Operations                      | 37,939,000  | 1,537,000 | 36,522,000                      | 1,537,000 |
| Total                                 | 105,254,000 | 3,069,800 | 102,549,000                     | 3,069,800 |

| Temporary Service<br>(Nonannual Salaried) |           | Holiday/Overtin<br>(Annual Sala |           |        |
|---|-----------|---------------------------------|-----------|--------|
| Program                                   | Amount    | Change                          | Amount    | Change |
| Administration Program                    | 50,000    | 0                               | 100,000   | 0      |
| Chief Information Office                  | 300,000   | 0                               | 200,000   | 0      |
| Executive Direction                       | 75,000    | 0                               | 15,000    | 0      |
| Pension Investment and Public Finance     |           |                                 |           |        |
| Program                                   | 3,000     | 0                               | 0         | 0      |
| Legal Services                            | 50,000    | 0                               | 20,000    | 0      |
| State and Local Accountability            | 275,000   | 0                               | 200,000   | 0      |
| State Operations                          | 475,000   | 0                               | 942,000   | 0      |
| Total                                     | 1,228,000 | 0                               | 1,477,000 | 0      |

#### STATE OPERATIONS - GENERAL FUND SUMMARY OF NONPERSONAL SERVICE AND MAINTENANCE UNDISTRIBUTED APPROPRIATIONS AND CHANGES 2008-09 RECOMMENDED (dollars)

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|-----|-----|----|--|
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|                                       | Total      |           | Supplies and Materials |        |
|---------------------------------------|------------|-----------|------------------------|--------|
| Program                               | Amount     | Change    | Amount                 | Change |
| Administration Program                | 5,601,000  | 1,100,000 | 346,000                | 0      |
| Chief Information Office              | 7,037,000  | 600,000   | 550,000                | 0      |
| Executive Direction                   | 1,510,000  | 201,000   | 74,000                 | 0      |
| Pension Investment and Public Finance |            |           |                        |        |
| Program                               | 280,000    | 0         | 12,000                 | 0      |
| Legal Šervices                        | 500,000    | 0         | 67,000                 | 0      |
| State and Local Accountability        | 6,130,000  | 463,000   | 208,000                | 0      |
| State Operations                      | 14,874,000 | 200       | 458,000                | 200    |
| Total                                 | 35,932,000 | 2,364,200 | 1,715,000              | 200    |

| Travel                                |           | Contractua | I Services |           |
|---------------------------------------|-----------|------------|------------|-----------|
| Program                               | Amount    | Change     | Amount     | Change    |
| Administration Program                | 201,000   | 0          | 4,906,000  | 1,100,000 |
| Chief Information Office              | 125,000   | 0          | 4,972,000  | 600,000   |
| Executive Direction                   | 91,000    | 0          | 1,315,000  | 201,000   |
| Pension Investment and Public Finance |           |            |            |           |
| Program                               | 21,000    | 0          | 214,000    | 0         |
| Legal Services                        | 73,000    | 0          | 340,000    | 0         |
| State and Local Accountability        | 2,971,000 | 463,000    | 2,637,000  | 0         |
| State Operations                      | 400,000   | 0          | 10,645,000 | 0         |
| Total                                 | 3,882,000 | 463,000    | 25,029,000 | 1,901,000 |

|                                       | Equipmen  | t      |
|---------------------------------------|-----------|--------|
| Program                               | Amount    | Change |
| Administration Program                | 148,000   | 0      |
| Chief Information Office              | 1,390,000 | 0      |
| Executive Direction                   | 30,000    | 0      |
| Pension Investment and Public Finance |           |        |
| Program                               | 33,000    | 0      |
| Legal Services                        | 20,000    | 0      |
| State and Local Accountability        | 314,000   | 0      |
| State Operations                      | 3,371,000 | 0      |
| Total                                 | 5,306,000 | 0      |

## AUDIT AND CONTROL

#### STATE OPERATIONS - OTHER THAN GENERAL FUND SUMMARY OF APPROPRIATIONS AND CHANGES 2008-09 RECOMMENDED (dollars)

|  | Total       |           | Personal Service |           |
|--|-------------|-----------|------------------|-----------|
| Program                                      | Amount      | Change    | Amount           | Change    |
| Environmental Protection and Spill           |             |           |                  |           |
| Compensation                                 | 1,047,000   | 41,000    | 537,000          | 25,000    |
| Executive Direction                          | 1,711,000   | 64,000    | 1,080,000        | 42,000    |
| Pension Investment and Public Finance        |             |           |                  |           |
| Program                                      | 12,392,000  | 2,390,000 | 5,842,000        | 1,300,000 |
| Retirement Services Program                  | 83,552,000  | 3,214,000 | 39,382,000       | 1,075,000 |
| Office of the Special Deputy Comptroller for |             |           |                  |           |
| New York City                                | 4,287,000   | 0         | 2,702,000        | 0         |
| State and Local Accountability               | 545,000     | 0         | 300,000          | 0         |
| State Operations                             | 249,000     | 249,000   | 65,000           | 65,000    |
| Total  | 103,783,000 | 5,958,000 | 49,908,000       | 2,507,000 |

|  | Nonpersor  | nal Service |
|--|------------|-------------|
| Program                                      | Amount     | Change      |
| Environmental Protection and Spill           |            |             |
| Compensation                                 | 510,000    | 16,000      |
| Executive Direction                          | 631,000    | 22,000      |
| Pension Investment and Public Finance        |            |             |
| Program                                      | 6,550,000  | 1,090,000   |
| Retirement Services Program                  | 44,170,000 | 2,139,000   |
| Office of the Special Deputy Comptroller for |            |             |
| New York City                                | 1,585,000  | 0           |
| State and Local Accountability               | 245,000    | 0           |
| State Operations                             | 184,000    | 184,000     |
| Total  | 53,875,000 | 3,451,000   |

#### AID TO LOCALITIES ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS (dollars)

|                               | Available   | Recommended |             |
|-------------------------------|-------------|-------------|-------------|
| Fund Type                     | 2007-08     | 2008-09     | Change      |
| General Fund                  | 40,000,000  | 41,801,000  | 1,801,000   |
| Special Revenue Funds - Other | 80,000,000  | 72,000,000  | (8,000,000) |
| Total                         | 120,000,000 | 113,801,000 | (6,199,000) |

#### AID TO LOCALITIES ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

| Available<br>2007-08 | Recommended<br>2008-09              | Change  |
|----------------------|-------------------------------------|---|
|                      |                                     |   |
| 80,000,000           | 72,000,000                          | (8,000,000)   |
|                      |                                     |   |
| 40,000,000           | 41,801,000                          | 1,801,000   |
| 120,000,000          | 113,801,000                         | (6,199,000)   |
|                      | 2007-08<br>80,000,000<br>40,000,000 | 2007-08 2008-09   80,000,000 72,000,000   40,000,000 41,801,000 |