# DEPARTMENT OF TAXATION AND FINANCE 


#### Abstract

MISSION The Department of Taxation and Finance administers the State's taxes and related local taxes and manages the State Treasury. In fulfilling its responsibilities under the State's Tax Laws, the Department collects approximately $\$ 41.3$ billion in State revenue and approximately $\$ 27.5$ billion in local taxes, including New York City and the City of Yonkers income taxes, on behalf of municipalities.


## ORGANIZATION AND STAFFING

The Department is headed by a Commissioner who is appointed by the Governor and confirmed by the Senate. It fulfills its mission through 11 programs: Administration, Revenue Support, Office of the Counsel, Tax Policy and Analysis, Tax Enforcement, Tax Compliance, Treasury Management, Audit, Revenue and Information Management, Taxpayer Services and the Office of Conciliation and Mediation. The Department of Taxation and Finance will have a workforce of 4,766 positions in 2005-06, of which 4,342 will be funded by State tax dollars in the General Fund.

## FISCAL BACKGROUND AND BUDGET HIGHLIGHTS

In 2005-06, the Department will be financed primarily with State tax dollars from the General Fund, which support its revenue generation, collection and administration programs. The Executive Budget recommends \$418.2 million to support the Department's operating budget. This amount includes $\$ 312.6$ million in General Fund support, which will finance 75 percent of the Department's operations, and will be supplemented by fee income of $\$ 44.6$ million and Federal funding of $\$ 500,000$. Fee income will support costs associated with the collection of personal income and other taxes for New York City, financial and investment services for certain State agencies and public benefit corporations and with delinquent tax collection efforts. The Budget further recommends $\$ 60.5$ million for the Banking Services Fund. The Fund pays banking institutions for certain services related to processing personal income and other taxes.

Recommended funding levels will support continuation of the e*MPIRE program, which will upgrade the Department's tax processing system, to ensure the State's ability to accurately and effectively collect revenues.

## PROGRAM HIGHLIGHTS

Taxation and Finance Department employees are responsible for providing equitable and efficient service to taxpayers. The Department is organized along functional lines to support a high-level of taxpayer service, including:

- Administration: This program includes the Department's central policy direction and oversight functions. Activities include fiscal management, human resources/payroll, internal audit, management services and public information;
- Revenue Support: This program provides essential support services for the Department, including managing office and warehouse space, developing and printing tax forms and instructions and mailing tax liability notices, refunds and other tax forms;
- Office of the Counsel: This office prepares regulations, interprets statutes, manages litigation and drafts and reviews proposed legislation. The Office is involved in resolving taxpayer protests and litigation, and maintains coordination between the Department, the Department of Law and the Division of Tax Appeals;
- Tax Policy and Analysis: This program estimates the revenues expected to be produced by each tax, assesses the impact of different tax structures and tax proposals on the State's economy, reviews tax policies and legislation and prepares descriptive and analytical studies;
- Tax Enforcement: This program identifies and investigates alleged evasion of the State tax code. Staff assigned to this program work with Federal, State and local law enforcement officials in the prosecution of tax fraud and tax evasion cases;
- Tax Compliance: This is the State's largest accounts receivable program, collecting delinquent State and local taxes. Computer-generated billings and an automated telephone collection system are used in collection activities;
- Audit: The Audit Division ensures that voluntarily remitted taxes are accurate and complete. The Division plans, conducts and evaluates desk and field audits, increasingly with the aid of technology;
- Revenue and Information Management: This program contains the Department's information management, tax processing and tax accounting functions. It supports the collection of an estimated $\$ 68.8$ billion in State and local tax collections;
- Taxpayer Services: This program assists taxpayers in fulfilling their tax obligations by developing and distributing tax information, advice and instructions; and
- Office of Conciliation and Mediation: This program offers taxpayers the option of informally resolving disputes with the Department.

| ALL FUNDS APPROPRIATIONS (dollars) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Category | $\begin{array}{r} \text { Available } \\ 2004-05 \\ \hline \end{array}$ | Appropriations Recommended 2005-06 | Change | Reappropriations Recommended 2005-06 |
| State Operations | 417,700,000 | 418,202,000 | 502,000 | 0 |
| Aid To Localities | 0 | 0 | 0 | 0 |
| Capital Projects | 0 | 0 | 0 | 0 |
| Total | 417,700,000 | 418,202,000 | 502,000 | 0 |

## ALL FUND TYPES

PROJECTED LEVELS OF EMPLOYMENT BY PROGRAM FILLED ANNUAL SALARIED POSITIONS

| Program | Full-Time Equivalent Positions (FTE) |  |  |
| :---: | :---: | :---: | :---: |
|  | $\begin{array}{r} 2004-05 \\ \text { Estimated FTEs } \\ 03 / 31 / 05 \\ \hline \end{array}$ | $\begin{array}{r} 2005-06 \\ \text { Estimated FTEs } \\ 03 / 31 / 06 \\ \hline \end{array}$ | FTE Change |
| Administration |  |  |  |
| General Fund | 79 | 79 | 0 |
| Audit |  |  |  |
| General Fund | 1,670 | 1,670 | 0 |
| Office of Conciliation and Mediation |  |  |  |
| General Fund | 30 | 30 | 0 |
| Counsel |  |  |  |
| General Fund | 66 | 66 | 0 |
| Tax Policy and Analysis |  |  |  |
| General Fund | 30 | 30 | 0 |
| Revenue and Information Management |  |  |  |
| General Fund | 1,423 | 1,423 | 0 |
| Special Revenue Funds - Other | 381 | 381 | 0 |
| Revenue Support Services |  |  |  |
| General Fund | 61 | 61 | 0 |
| Tax Compliance |  |  |  |
| General Fund | 704 | 704 | 0 |
| Tax Enforcement |  |  |  |
| General Fund | 165 | 165 | 0 |
| Special Revenue Funds - Federal | 8 | 8 | 0 |
| Taxpayer Services |  |  |  |
| General Fund | 114 | 114 | 0 |
| Treasury Management |  |  |  |
| Special Revenue Funds - Other | 35 | 35 | 0 |
| Total | 4,766 | 4,766 | 0 |
| STATE OPERATIONS <br> ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS (dollars) |  |  |  |
| Fund Type | Available 2004-05 | $\begin{array}{r} \text { Recommended } \\ 2005-06 \\ \hline \end{array}$ | Change |
| General Fund | 311,799,000 | 312,584,000 | 785,000 |
| Special Revenue Funds - Federal | 582,000 | 500,000 | $(82,000)$ |
| Special Revenue Funds - Other | 43,176,000 | 44,591,000 | 1,415,000 |
| Internal Service Funds | 62,143,000 | 60,527,000 | $(1,616,000)$ |
| Total | 417,700,000 | 418,202,000 | 502,000 |

Adjustments:
Transfer(s) From Special Pay Bill General Fund
Special Revenue Funds - Other
Appropriated 2004-05
$(10,116,000)$
$(92,000)$
407,492,000

## STATE OPERATIONS <br> ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

| Program | Available 2004-05 | Recommended 2005-06 | Change |
| :---: | :---: | :---: | :---: |
| Administration |  |  |  |
| General Fund | 5,397,000 | 5,400,000 | 3,000 |
| Audit |  |  |  |
| General Fund | 105,324,000 | 105,371,000 | 47,000 |
| Banking Services |  |  |  |
| Internal Service Funds | 62,143,000 | 60,527,000 | $(1,616,000)$ |
| Office of Conciliation and Mediation |  |  |  |
| General Fund | 2,237,000 | 2,239,000 | 2,000 |
| Counsel |  |  |  |
| General Fund | 4,987,000 | 4,989,000 | 2,000 |
| Tax Policy and Analysis |  |  |  |
| General Fund | 2,144,000 | 2,145,000 | 1,000 |
| Revenue and Information Management |  |  |  |
| General Fund | 103,046,000 | 104,079,000 | 1,033,000 |
| Special Revenue Funds - Other | 37,647,000 | 37,889,000 | 242,000 |
| Revenue Support Services |  |  |  |
| General Fund | 33,109,000 | 32,852,000 | $(257,000)$ |
| Tax Compliance |  |  |  |
| General Fund | 31,755,000 | 31,770,000 | 15,000 |
| Special Revenue Funds - Other | 2,900,000 | 4,000,000 | 1,100,000 |
| Tax Enforcement |  |  |  |
| General Fund | 14,320,000 | 14,325,000 | 5,000 |
| Special Revenue Funds - Federal | 582,000 | 500,000 | $(82,000)$ |
| Taxpayer Services |  |  |  |
| General Fund | 9,480,000 | 9,414,000 | $(66,000)$ |
| Treasury Management |  |  |  |
| Special Revenue Funds - Other | 2,629,000 | 2,702,000 | 73,000 |
| Total | 417,700,000 | 418,202,000 | 502,000 |

STATE OPERATIONS - GENERAL FUND
SUMMARY OF PERSONAL SERVICE APPROPRIATIONS AND CHANGES 2005-06 RECOMMENDED
(dollars)

| Program | Total |  | Personal Service Regular (Annual Salaried) |  |
| :---: | :---: | :---: | :---: | :---: |
| Administration | 5,004,000 | 3,000 | 4,962,000 | 3,000 |
| Audit | 89,362,000 | 47,000 | 88,313,000 | 47,000 |
| Office of Conciliation and Mediation | 2,147,000 | 2,000 | 2,129,000 | 2,000 |
| Counsel | 4,865,000 | 2,000 | 4,623,000 | 2,000 |
| Tax Policy and Analysis | 2,123,000 | 1,000 | 2,031,000 | 1,000 |
| Revenue and Information Management | 62,287,000 | 33,000 | 60,335,000 | 33,000 |
| Revenue Support Services | 4,282,000 | 2,000 | 3,733,000 | 2,000 |
| Tax Compliance | 30,156,000 | 15,000 | 30,103,000 | 15,000 |
| Tax Enforcement | 10,642,000 | 5,000 | 10,605,000 | 5,000 |
| Taxpayer Services | 7,219,000 | 4,000 | 6,153,000 | 4,000 |
| Total | 218,087,000 | 114,000 | 212,987,000 | 114,000 |
|  | Temporary Service (Nonannual Salaried) |  | Holiday/Overtime Pay (Annual Salaried) |  |
| Program | Amount | Change | Amount | Change |
| Administration | 0 | 0 | 42,000 | 0 |
| Audit | 919,000 | 0 | 130,000 | 0 |
| Office of Conciliation and Mediation | 0 | 0 | 18,000 | 0 |
| Counsel | 236,000 | 0 | 6,000 | 0 |
| Tax Policy and Analysis | 89,000 | 0 | 3,000 | 0 |
| Revenue and Information Management | 1,298,000 | 0 | 654,000 | 0 |
| Revenue Support Services | 546,000 | 0 | 3,000 | 0 |
| Tax Compliance | 0 | 0 | 53,000 | 0 |
| Tax Enforcement | 25,000 | 0 | 12,000 | 0 |
| Taxpayer Services | 1,061,000 | 0 | 5,000 | 0 |
| Total | 4,174,000 | 0 | 926,000 | 0 |

STATE OPERATIONS - GENERAL FUND
SUMMARY OF NONPERSONAL SERVICE AND MAINTENANCE UNDISTRIBUTED APPROPRIATIONS AND CHANGES

2005-06 RECOMMENDED
(dollars)

| Program | Total |  | Supplies and Materials |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Amount | Change | Amount | Change |
| Administration | 396,000 | 0 | 281,749 | 0 |
| Audit | 16,009,000 | 0 | 30,994 | 0 |
| Office of Conciliation and Mediation | 92,000 | 0 | 3,873 | 0 |
| Counsel | 124,000 | 0 | 7,750 | 0 |
| Tax Policy and Analysis | 22,000 | 0 | 4,783 | 0 |
| Revenue and Information Management | 41,792,000 | 1,000,000 | 1,519,388 | 0 |
| Revenue Support Services | 28,570,000 | $(259,000)$ | 153,995 | 0 |
| Tax Compliance | 1,614,000 | 0 | 270,293 | 0 |
| Tax Enforcement | 3,683,000 | 0 | 417,101 | 0 |
| Taxpayer Services | 2,195,000 | $(70,000)$ | 71,659 | 0 |
| Total | 94,497,000 | 671,000 | 2,761,585 | 0 |
|  | Travel |  | Contractual Services |  |
| Program | Amount | Change | Amount | Change |
| Administration | 4,844 | 0 | 71,647 | 0 |
| Audit | 4,115,327 | 0 | 10,724,645 | 0 |
| Office of Conciliation and Mediation | 67,790 | 0 | 20,337 | 0 |
| Counsel | 29,063 | 0 | 85,250 | 0 |
| Tax Policy and Analysis | 5,739 | 0 | 9,565 | 0 |
| Revenue and Information Management | 99,182 | 0 | 37,308,065 | 500,000 |
| Revenue Support Services | 5,811 | 0 | 28,410,194 | $(259,000)$ |
| Tax Compliance | 585,147 | 0 | 136,599 | 0 |
| Tax Enforcement | 1,056,047 | 0 | 1,597,465 | 0 |
| Taxpayer Services | 10,652 | 0 | 2,109,785 | $(70,000)$ |
| Total | 5,979,602 | 0 | 80,473,552 | 171,000 |
|  | Equip Amount | Change | Maintenance Amount | buted Change |
| Administration | 37,760 | 0 | 0 | 0 |
| Audit | 1,138,034 | 0 | 0 | 0 |
| Office of Conciliation and Mediation | 0 | 0 | 0 | 0 |
| Counsel | 1,937 | 0 | 0 | 0 |
| Tax Policy and Analysis | 1,913 | 0 | 0 | 0 |
| Revenue and Information Management | 1,913,365 | 500,000 | 952,000 | 0 |
| Revenue Support Services | 0 | 0 | 0 | 0 |
| Tax Compliance | 621,961 | 0 | 0 | 0 |
| Tax Enforcement | 612,387 | 0 | 0 | 0 |
| Taxpayer Services | 2,904 | 0 | 0 | 0 |
| Total | 4,330,261 | 500,000 | 952,000 | 0 |

## STATE OPERATIONS - OTHER THAN GENERAL FUND

SUMMARY OF APPROPRIATIONS AND CHANGES 2005-06 RECOMMENDED
(dollars)

| Program | Amount | Change | Persona Amount | Change |
| :---: | :---: | :---: | :---: | :---: |
| Banking Services | 60,527,000 | $(1,616,000)$ | 0 | 0 |
| Revenue and Information Management | 37,889,000 | 242,000 | 15,920,000 | 826,000 |
| Tax Compliance | 4,000,000 | 1,100,000 | 0 | 0 |
| Tax Enforcement | 500,000 | $(82,000)$ | 0 | 0 |
| Treasury Management | 2,702,000 | 73,000 | 1,673,000 | 14,000 |
| Total | 105,618,000 | (283,000) | 17,593,000 | $\underline{840,000}$ |
| Program | Nonpersonal Service Amount $\qquad$ Change |  | Maintenance Undistributed <br> Amount <br> Change |  |
| Banking Services | 0 | 0 | 60,527,000 | $(1,616,000)$ |
| Revenue and Information Management | 21,969,000 | $(584,000)$ | 0 | 0 |
| Tax Compliance | 4,000,000 | 1,100,000 | 0 | 0 |
| Tax Enforcement | 0 | 0 | 500,000 | $(82,000)$ |
| Treasury Management | 1,029,000 | 59,000 | 0 | 0 |
| Total | 26,998,000 | 575,000 | 61,027,000 | $(1,698,000)$ |

