

# **DEPARTMENT OF TRANSPORTATION**

## **MISSION**

The Department of Transportation (DOT) directly maintains and improves the State's more than 40,000 highway lane miles and 7,500 bridges. In addition, the Department partially funds locally operated transit systems, local government highway and bridge construction and rail and airport programs.

While these traditional responsibilities will not change, the DOT of the 21st Century is transforming to capitalize on evolving world trade patterns, use "intelligent" transportation technology to manage increases in traffic and balance arising security concerns with the need to move people and products quickly and efficiently.

To meet these challenges, the Department will more closely coordinate the management of New York State's transportation agencies and authorities, with a goal of creating a seamless statewide transportation system — by forging strategic partnerships among state agencies, operators and service providers — that will ultimately create economic efficiencies in government and more efficiently move people and goods throughout the State's transportation system.

## **ORGANIZATION AND STAFFING**

The Department is headed by a Commissioner appointed by the Governor. The Department's main office is in Albany, with 11 regional offices in Albany, Utica, Syracuse, Rochester, Buffalo, Hornell, Watertown, Poughkeepsie, Binghamton, Hauppauge and New York City. The Department also maintains highway maintenance and equipment repair facilities across the State.

Employees of the Department perform such activities as highway maintenance, snow and ice removal, highway and bridge design and construction inspection. In addition, the Department's staff inspects school and charter buses, regulates commercial transportation, oversees public transportation systems and State-owned airports and provides administrative support for the Department. The Department's full-time workforce will total approximately 9,499 employees by the end of 2004-05.

## **FISCAL BACKGROUND AND BUDGET HIGHLIGHTS**

The Department is responsible for the implementation of transportation programs related to highways and bridges, transit, aviation, ports, rail and other modes. It is supported primarily by revenues from the Petroleum Business Tax, highway use and motor fuel taxes and motor vehicle fees. Substantial Federal aid is also used to support the programs.

Recommended appropriations for the Department will decrease by a net total of approximately \$84 million, primarily due to the expiration of \$137 million of one-time legislative adds for highway construction and engineering made in 2003-04 and \$46 million of increased aid to the Metropolitan Transportation Authority.

The Department's operations are devoted primarily to highway maintenance, particularly snow and ice removal. The 2004-05 Executive Budget maintains the \$226 million snow and ice control and arterial maintenance programs in the Dedicated Highway and Bridge Trust Fund.

The Department's regulatory programs and other operations are primarily funded by fees, miscellaneous revenues and Federal aid. Approximately \$24.5 million is derived from fees, including those imposed on trucks registered to transport products throughout the State; landing fees and rents levied at Republic Airport; internal service fees paid by other State agencies for consolidated printing services; and revenues generated by the sale and rental of Department property, such as commercial leasing of land for parking or storage. These funds support a number of agency activities, including administrative support services, highway safety and aviation programs.

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Federal aid of \$9.8 million and dedicated mass transit funds totaling \$5.6 million help finance the Department's remaining operating responsibilities for mass transportation, aviation and motor-carrier safety programs.

Capital appropriations provide funding for construction and reconstruction projects on State highways, bridges, railways and airports, as well as financing the engineering staff and private-sector consultants who work on these projects. The highway and bridge construction contract level will total \$1.65 billion in 2004-05.

The centerpiece of the State's Highway and Bridge Program is the Dedicated Highway and Bridge Trust Fund, established in 1993. The Trust Fund derives its revenues from highway user fees, portions of the petroleum business tax, motor fuel tax, motor vehicle registration fees, auto rental tax, transportation/transmission tax, and miscellaneous transportation-related revenues. These funds are used both on a pay-as-you-go basis and to pay debt service on bonds issued by the Thruway Authority to finance portions of the State and local highway programs.

A significant portion of the State and local highway capital program is supported by Federal aid, authorized in accordance with multi-year Federal transportation acts. The most recent Federal Transportation Act, known as TEA-21, expired on September 30, 2003. While Congress has temporarily extended the existing Federal transportation programs, a permanent successor act has not yet been passed. To the extent that Federal aid under the future Act or under further program extensions varies from the assumptions in the Executive Budget, the State's programs will need to be adjusted accordingly. The Federal capital aid appropriation in 2004-05 is available for up to \$1.7 billion of Federal funding, including provisions for State and local highways, engineering, rail and community enhancements programs.

Local highway and bridge capital programs include the Consolidated Highway Improvement Program (CHIPS) and the Municipal Streets and Highways Program ("Marchiselli" Program). These programs are funded by bonds issued by the Thruway Authority with debt service paid from the State's Dedicated Highway and Bridge Trust Fund. The CHIPS capital program will be funded at \$241.8 million, and the Marchiselli program will provide \$39.7 million in 2004-05. The CHIPS funding level reflects the expiration of \$34.9 million of one-time funding for counties and New York City provided in the 2003-04 Budget.

A \$20 million appropriation for rail freight and passenger projects will continue an enhanced rail program that will expand shipping opportunities for New York businesses, reduce costs for consumers and improve passenger transportation. In addition, \$9 million will be provided for the Industrial Access Program to promote job creation and retention by encouraging business expansion with highway, rail and port projects.

The Aid to Localities budget is comprised primarily of appropriations supported by State taxes dedicated to public transportation through the Mass Transportation Operating Assistance (MTOA) Fund and the Dedicated Mass Transportation Trust Fund. Mass Transportation Operating Assistance Fund revenues are derived from a 1/4 percent sales tax; a business tax surcharge levied in the New York City metropolitan region; and a portion of statewide taxes on transmission, transportation and petroleum-related businesses. Dedicated Mass Transportation Trust Fund revenues are derived from a share of the revenues deposited in the Transportation Dedicated Funds Pool, which includes portions of the Petroleum Business Tax, the Motor Fuel Tax and motor vehicle fees. New appropriations to transit systems will total approximately \$1.78 billion.

More than \$1.5 billion of new operating aid appropriations are recommended for the Metropolitan Transportation Authority (MTA) in 2004-05. This includes \$536 million from the Dedicated Mass Transportation Trust Fund in support of the MTA capital program. The operating assistance also includes \$45 million in General Fund support for the MTA as the State's contribution to reduced fares for New York City school children. The City will match this contribution.

Transit operators other than the MTA will receive a total of \$274 million in new appropriations in 2004-05. Of this amount, \$111.3 million is targeted for upstate transit systems. Capital funding of \$32 million is recommended for transit systems other than the

MTA from the Dedicated Mass Transportation Trust Fund. This capital program funds a variety of transit-related needs, primarily bus purchases and a portion of the required match to Federal transit capital aid.

### **PROGRAM HIGHLIGHTS**

#### **HIGHWAYS AND BRIDGES**

Improving the State's vital transportation infrastructure remains the agency's highest priority. During the most recently completed fiscal year (2002-03), the Department delivered significant improvements in our highway infrastructure. A total of 220 State bridges were replaced or rehabilitated and 5,114 preventive bridge treatments were completed to slow deterioration. Over 5,400 lane miles of State highway were resurfaced, rehabilitated or given preventive maintenance treatment. These accomplishments, coupled with new materials technology, have improved the State's bridge conditions and maintained our good pavement ratings. The 2004-05 Budget will continue emphasizing strategic investments in critical infrastructure needs. As in previous years, preventive maintenance performed by State forces and private sector contractors will be an area of significant concentration. Appropriations for the preventive maintenance program will total \$395 million in 2004-05.

State staff and private-sector consultants perform the planning, property acquisition, design engineering, environmental reviews, surveying, materials and soils testing and construction inspection associated with the Department's capital program. Construction of virtually all highway and bridge projects is performed by private firms.

The State makes a significant investment in helping localities maintain safe roads and bridges through its CHIPS and Marchiselli capital programs. These programs fund local construction projects, with the majority performed by private firms.

Through its safety inspections of school and charter buses and its regulation of commercial transport, the Department also focuses its resources on passenger safety and environmental issues. The Executive Budget includes legislation to increase the allowable number of annual permits for divisible loads (overweight trucks), require new safety equipment and axle configurations and amend the current fine schedules for vehicle weight violations. These actions will increase highway safety, reduce highway deterioration, enhance economic development and increase State revenues.

#### **PUBLIC TRANSPORTATION**

The Department provides oversight and funding for more than 70 locally operated public transportation systems, including the Metropolitan Transportation Authority, the four upstate regional transportation authorities and other (usually county-sponsored) transit systems. These systems provide bus, subway, light rail and commuter rail services, as well as "paratransit" services designed to meet the needs of disabled people, as required by the Federal Americans with Disabilities Act.

State financial assistance to transit systems is supported by the Mass Transportation Operating Assistance Fund, the Dedicated Mass Transportation Trust Fund and the General Fund. In addition, State law authorizes the imposition of an additional mortgage recording tax in regions covered by the Metropolitan Transportation Authority and the four upstate transit authorities. These moneys are collected by the affected counties and transmitted directly to the transit systems.

# TRANSPORTATION

## ALL FUNDS APPROPRIATIONS (dollars)

Category	Available 2003-04	Appropriations Recommended 2004-05	Change	Reappropriations Recommended 2004-05
State Operations	42,470,000	39,928,000	(2,542,000)	19,581,000
Aid To Localities	1,747,988,000	1,795,671,000	47,683,000	107,501,500
Capital Projects	3,509,236,000	3,380,550,000	(128,686,000)	9,589,197,000
Total	5,299,694,000	5,216,149,000	(83,545,000)	9,716,279,500

## ALL FUND TYPES PROJECTED LEVELS OF EMPLOYMENT BY PROGRAM FILLED ANNUAL SALARIED POSITIONS

### Full-Time Equivalent Positions (FTE)

Program	2003-04 Estimated FTEs 03/31/04	2004-05 Estimated FTEs 03/31/05	FTE Change
Design and Construction			
Capital Projects Funds - Other	3,611	3,572	(39)
New York Metropolitan Transportation Council			
Special Revenue Funds - Other	68	68	0
Operations			
Special Revenue Funds - Other	8	8	0
Internal Service Funds	32	32	0
Passenger and Freight Transportation			
Special Revenue Funds - Federal	79	79	0
Special Revenue Funds - Other	133	133	0
Capital Projects Funds - Other	98	98	0
Planning and Program Management			
Capital Projects Funds - Other	527	527	0
Preventive Maintenance			
Capital Projects Funds - Other	4,802	4,802	0
Real Estate			
Capital Projects Funds - Other	180	180	0
Total	9,538	9,499	(39)

## STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS (dollars)

Fund Type	Available 2003-04	Recommended 2004-05	Change
Special Revenue Funds - Federal	9,609,000	9,831,000	222,000
Special Revenue Funds - Other	28,357,000	26,057,000	(2,300,000)
Internal Service Funds	4,504,000	4,040,000	(464,000)
Total	42,470,000	39,928,000	(2,542,000)

## STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

Program	Available 2003-04	Recommended 2004-05	Change
Operations			
Special Revenue Funds - Federal	0	400,000	400,000
Special Revenue Funds - Other	10,761,000	9,261,000	(1,500,000)
Internal Service Funds	4,504,000	4,040,000	(464,000)
Passenger and Freight Transportation			
Special Revenue Funds - Federal	9,609,000	9,431,000	(178,000)
Special Revenue Funds - Other	17,596,000	16,796,000	(800,000)
Total	42,470,000	39,928,000	(2,542,000)

# TRANSPORTATION

**STATE OPERATIONS - OTHER THAN GENERAL FUND  
SUMMARY OF APPROPRIATIONS AND CHANGES  
2004-05 RECOMMENDED  
(dollars)**

<b>Program</b>	<b>Total</b>		<b>Personal Service</b>	
	<b>Amount</b>	<b>Change</b>	<b>Amount</b>	<b>Change</b>
Operations	13,701,000	(1,564,000)	1,540,000	(473,000)
Passenger and Freight Transportation	26,227,000	(978,000)	11,248,000	(515,000)
Total	39,928,000	(2,542,000)	12,788,000	(988,000)

  

<b>Program</b>	<b>Nonpersonal Service</b>		<b>Maintenance Undistributed</b>	
	<b>Amount</b>	<b>Change</b>	<b>Amount</b>	<b>Change</b>
Operations	3,111,000	(50,000)	9,050,000	(1,041,000)
Passenger and Freight Transportation	11,103,000	(113,000)	3,876,000	(350,000)
Total	14,214,000	(163,000)	12,926,000	(1,391,000)

**AID TO LOCALITIES  
ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE  
APPROPRIATIONS  
(dollars)**

<b>Fund Type</b>	<b>Available 2003-04</b>	<b>Recommended 2004-05</b>	<b>Change</b>
General Fund	161,616,000	111,616,000	(50,000,000)
Special Revenue Funds - Federal	33,931,000	35,414,000	1,483,000
Special Revenue Funds - Other	1,552,441,000	1,648,641,000	96,200,000
Total	1,747,988,000	1,795,671,000	47,683,000

**AID TO LOCALITIES  
ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM  
APPROPRIATIONS  
(dollars)**

<b>Program</b>	<b>Available 2003-04</b>	<b>Recommended 2004-05</b>	<b>Change</b>
Additional Mass Transportation Assistance Program			
General Fund	55,600,000	22,152,000	(33,448,000)
Dedicated Mass Transportation Trust Program			
Special Revenue Funds - Other	489,800,000	536,000,000	46,200,000
Federal Highway Administration Local Planning			
Special Revenue Funds - Federal	10,566,000	10,566,000	0
Urban Mass Transportation Administration Local Planning			
Special Revenue Funds - Federal	2,917,000	4,400,000	1,483,000
Mass Transportation Assistance General Fund	45,000,000	45,000,000	0
Mass Transportation Special Assistance Program			
General Fund	3,000,000	0	(3,000,000)
Passenger and Freight Transportation General Fund	58,016,000	44,464,000	(13,552,000)
Special Revenue Funds - Federal	20,448,000	20,448,000	0
Special Revenue Funds - Other	836,295,000	879,353,000	43,058,000
Section 18-B Program			
Special Revenue Funds - Other	165,989,000	179,541,000	13,552,000
Special Transit Aid			
Special Revenue Funds - Other	60,357,000	53,747,000	(6,610,000)
Total	1,747,988,000	1,795,671,000	47,683,000

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## **CAPITAL PROJECTS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)**

<b>Comprehensive Construction Program</b>	<b>Available 2003-04</b>	<b>Recommended 2004-05</b>	<b>Change</b>	<b>Reappropriations 2004-05</b>
Aviation				
Airport or Aviation Program				
Capital Projects Fund - Aviation (Bondable)	0	0	0	2,137,000
Capital Projects Fund - Infrastructure Renewal (Bondable)	0	0	0	1,325,000
Airport or Aviation Program -- Bondable				
Capital Projects Fund - Aviation (Bondable)	0	0	0	934,000
Airport or Aviation State Program				
Dedicated Highway and Bridge Trust Fund	8,000,000	8,000,000	0	33,878,000
Regional Aviation Fund	0	0	0	18,901,000
Aviation				
Transportation Capital Facilities Bond Fund - Aviation	0	0	0	7,799,000
Federal Airport or Aviation				
Federal Capital Projects Fund	0	6,000,000	6,000,000	18,886,000
Canals and Waterways				
Canals and Waterways - Bondable				
Capital Projects Fund - Infrastructure Renewal (Bondable)	0	0	0	485,000
Economic Development				
Non-Federal Aided Highway Capital Projects				
Dedicated Highway and Bridge Trust Fund	9,000,000	9,000,000	0	51,009,000
Health and Safety				
Non-Federal Aided Highway Capital Projects				
Dedicated Highway and Bridge Trust Fund	6,024,000	4,550,000	(1,474,000)	4,037,000
Highway Facilities				
Accelerated Capacity and Transportation Improvements Fund				
Accelerated Capacity and Transportation Improvements Fund	0	0	0	62,329,000
Airport or Aviation State Program				
Dedicated Highway and Bridge Trust Fund	0	0	0	1,340,000
Engineering Services				
Engineering Services Fund	0	0	0	418,936,000
NY Metro Transportation Council Account	10,312,000	10,180,000	(132,000)	25,147,000
Federal Aid Highways - Bondable Purpose				
Capital Projects Fund - Infrastructure Renewal (Bondable)	0	0	0	8,863,000
Federal Aid Highways - Federal Purpose				
Federal Capital Projects Fund	1,697,000,000	1,700,000,000	3,000,000	5,461,700,000
Highway Facilities				
Dedicated Highway and Bridge Trust Fund	0	0	0	31,320,000
Infrastructure Bond Act Projects				
Capital Projects Fund - Infrastructure Renewal (Bondable)	0	0	0	7,746,000
Multi-Modal				
Dedicated Highway and Bridge Trust Fund	0	0	0	102,854,000
Municipal Highway - Railroad Crossing Alterations				
Capital Projects Fund - Advances	0	0	0	331,000
Dedicated Highway and Bridge Trust Fund	0	0	0	1,568,000
New York State Agency Fund				
Miscellaneous New York State Agency Fund	50,000,000	50,000,000	0	164,994,000
Non-Federal Aided Highway Capital Projects				
Dedicated Highway and Bridge Trust Fund	1,628,785,000	1,490,705,000	(138,080,000)	2,708,332,000
Other Highway Aid				
Dedicated Highway and Bridge Trust Fund	0	0	0	4,864,000
Other Transportation Aid				
Dedicated Highway and Bridge Trust Fund	0	0	0	312,000
Priority Bond Act Projects				
Capital Projects Fund - Infrastructure Renewal (Bondable)	0	0	0	12,897,000

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## CAPITAL PROJECTS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

<b>Comprehensive Construction Program</b>	<b>Available 2003-04</b>	<b>Recommended 2004-05</b>	<b>Change</b>	<b>Reappropriations 2004-05</b>
Road and Bridge Improvements - Bondable Capital Projects Fund - A.C. and T.I. Fund (Bondable)	0	0	0	62,332,000
Small and Minority and Women-Owned Small Business Assistance Dedicated Highway and Bridge Trust Fund	0	0	0	3,500,000
Transportation Infrastructure Renewal Bond Fund Transportation Infrastructure Renewal Bond Fund	0	0	0	46,172,000
Maintenance Facilities Maintenance Facilities Dedicated Highway and Bridge Trust Fund	31,000,000	31,000,000	0	57,425,000
Mass Transportation and Rail Freight Marine Projects Dedicated Mass Transportation Fund	0	0	0	954,000
Mass Transportation Dedicated Mass Transportation Fund	15,815,000	15,815,000	0	82,445,000
Mass Transportation and Rail Freight Capital Projects Fund - Energy Conservation (Bondable)	0	0	0	1,040,000
Dedicated Highway and Bridge Trust Fund	20,000,000	20,000,000	0	55,945,000
Dedicated Mass Transportation Fund	33,300,000	35,300,000	2,000,000	59,022,000
Federal Capital Projects Fund	0	0	0	19,817,000
Mass Transportation and Rail Freight Bondable Capital Projects Fund - Infrastructure Renewal (Bondable)	0	0	0	7,819,000
Rail Freight Capital Projects Fund - Advances	0	0	0	21,350,000
Capital Projects Fund - Infrastructure Renewal (Bondable)	0	0	0	1,908,000
Dedicated Mass Transportation Fund	0	0	0	2,973,000
Rail Preservation and Development Fund Energy Conservation Through Improved Transportation Bond Fund	0	0	0	1,055,000
Small and Minority and Women-Owned Small Business Assistance Dedicated Mass Transportation Fund	0	0	0	5,000,000
Special Rail and Aviation Program Dedicated Mass Transportation Fund	0	0	0	7,459,000
Port Development Port Development Bondable Capital Projects Fund - Infrastructure Renewal (Bondable)	0	0	0	57,000
Total	<u>3,509,236,000</u>	<u>3,380,550,000</u>	<u>(128,686,000)</u>	<u>9,589,197,000</u>