HIGHER EDUCATION SERVICES CORPORATION

MISSION

The Higher Education Services Corporation was established in 1974 to provide centralized processing of student financial aid programs. The Corporation administers the State's Tuition Assistance Program, the Federal Family Education Loan Program and other State and federal aid programs.

ORGANIZATION AND STAFFING

The Corporation is governed by a 15-member Board of Trustees, ten of whom are appointed by the Governor to six-year terms. The ten gubernatorial appointees include two student representatives, a representative of the general public, a college financial aid administrator, a chief executive officer of a proprietary institution, two presidents of independent institutions, one chief executive officer of a proprietary school and two banking representatives. The remaining five ex-officio members include the Commissioner of Education, the Chancellors of the State University of New York and the City University of New York and student government leaders representing the public university systems.

The Corporation's chief executive officer is the President, who is appointed by the Governor, subject to Senate confirmation. The President's responsibilities include administrative oversight of key program areas including legal counsel, data processing, operations, grants and scholarships, loans and research.

The agency will have a workforce of 830 employees in 2001-02. Of this total, 688 positions (83 percent) are paid through funds received for the administration of federal student loans and 142 positions (17 percent) are paid from State funds for administration of State student financial aid programs. General administrative operations are located in Albany and Menands, while data processing operations are located in Troy.

FISCAL BACKGROUND AND BUDGET HIGHLIGHTS

The Executive Budget recommends over \$780 million in support of agency operations and programs. Of this amount, over \$98 million will be available to support administration of State and federal student aid programs and \$682 million will be awarded in financial aid to students or colleges to provide access to postsecondary opportunities and help maintain New York's leadership in higher education.

General Fund support of \$9.6 million is recommended for administration of State grants and scholarships. Over \$88 million of the operating budget represents federal loan-related functions, which are supported from non-General Fund sources and include funding for administration of the federal GEAR UP program. Costs for shared data processing, personnel, finance and other administrative activities are allocated proportionately according to time expended for State or federal activities.

Of the \$682 million invested in financial aid and institutional grants, General Fund dollars account for nearly \$673 million. Support for the remaining expenditures is provided from federal funds and non-General Fund revenues.

STATE OPERATIONS

The Corporation will continue to improve its administrative operations in 2001-02 through investments in enhanced employee skills, modern technological infrastructure, and streamlined administrative practices. In addition to a renewed emphasis on providing

comprehensive services to its clientele, the Corporation continues to develop partnerships with other student loan guaranty agencies to streamline costs, improve services, and increase responsiveness through shared development efforts.

FINANCIAL AID PROGRAMS

The 2001-02 recommended appropriation for the Tuition Assistance Program (TAP) is continued at \$636 million. This level of funding reflects continuation of enhancements made to the TAP program in 2000-01, offset by reduced program expenditures attributable to a natural decline in program participation due to the strong State economy. As a result of increases in family incomes and favorable employment opportunities, the number of TAP recipients is expected to decline in the coming year.

Significant TAP enhancements were enacted in 2000-01, many of which are scheduled for implementation in 2001-02. These include:

- providing the higher TAP maximum award level of \$5,000 to another group of firsttime TAP recipients;
- eliminating the tuition cap applied to public university students; and
- lessening the award reduction for upper division recipients.

A total of \$14 million will support the Scholarships for Academic Excellence program. Under this program, 2,000 of New York's top scholars will be eligible for annual awards of \$1,500 and 6,000 academically distinguished high school students will be eligible for annual awards of \$500 for four years of undergraduate study. By recognizing high school achievement, this program encourages our most academically talented students to pursue their postsecondary education in New York State.

PROGRAM HIGHLIGHTS

STATE OPERATIONS

In the coming year, the Corporation will launch several e-commerce/e-government initiatives to streamline administrative operations and to provide enhanced services to students, parents and colleges. These initiatives will simplify the application process by enabling students to apply for financial aid and loans through the Internet. Additionally, student award eligibility confirmations from colleges and award payments made to colleges on behalf of students will be accelerated through the use of enhanced computer technology.

In 2001-02, the Corporation will continue to coordinate the State's participation in the Federal GEAR-UP program. In 1999, the Corporation was awarded a five-year Federal GEAR-UP grant to provide early college preparation and guidance services to low income communities. Recently, ten school and community groups were awarded over \$10 million under New York GEAR UP to provide participating middle and high school students with mentoring, counseling, outreach, and support services designed to encourage them to prepare for higher education. The Corporation's GEAR UP staff coordinates statewide activities for the 11 local GEAR UP partners — in the metropolitan New York City area, the Capital Region, the Southern Tier and Buffalo — which received competitive grants under the GEAR UP Partnership project.

FEDERAL LOAN GUARANTEE PROGRAM

The largest part of the Corporation's operational responsibility is the administration of the Federal Family Education Loan program. Under this program, the Corporation guarantees over \$12.3 billion in outstanding loans made by banks to students. When banks are unable to collect student loan repayments, the Corporation intervenes to avert

default. If these default aversion efforts are unsuccessful, defaulted loans are purchased from banks and steps are taken to bring such defaulted loans into repayment. The Corporation also provides customer services for lenders, schools and students, which include the distribution of loan information, as well as training and technical assistance related to loan applications and processing.

Federal loan activities administered by the Corporation include:

- \$3.0 billion in new guaranteed loans estimated for 2000-01;
- Processing of student loans for more than 454,000 individual borrowers; and
- Projected defaulted loan collections of \$199 million and defaulted loan purchases of \$187 million in 2000-01.

FINANCIAL AID PROGRAMS

The Corporation's State-funded responsibilities include processing student applications for State student financial aid programs, determining award amounts, processing and auditing aid payments to students and colleges, conducting reviews of participating institutions, collecting disallowed amounts identified in audits of participating institutions and providing information services to the public, students and schools for the following programs:

- Tuition Assistance Program: \$636 million in aid will be provided to recipients in the public and private sectors.
- Aid for Part Time Study: \$14.6 million will be available to nearly 23,000 part-time students in all sectors of higher education.
- Scholarships and Fellowships: nearly 5,200 recipients are projected to receive aid for special employment preparation or targeted needs under fourteen State and Federal programs; 32,000 Scholarships for Academic Excellence will be available in 2001-02 to students pursuing their college education in New York State.

COLLEGE CHOICE TUITION SAVINGS PROGRAM

Signed into law in 1997, the College Choice Tuition Savings Program presents a major commitment by the State to encourage families throughout New York to save for the college education of their children or grandchildren. Under this program, families can save for their children's education at accredited public and private colleges in New York or anywhere in the country with accompanying tax benefits on contributions made to, and interest earned on, college savings accounts.

Jointly administered by the Corporation and the Office of the State Comptroller, the program has been well received by the general public. Since its inception in September 1998, over 101,000 accounts have been opened, with contributions exceeding \$521 million. New York's program has already received national recognition as one of the top college savings plans in the nation.

Recent improvements to encourage even greater participation in the College Choice program include: investment options for new participants; reduced paperwork for married couples who previously were required to open separate savings account to take full advantage of the tax benefits; and elimination of the penalty for early withdrawals upon the death or disability of the beneficiary.

ALL FUNDS APPROPRIATIONS (dollars)

| Category | Available 2000-01 | Appropriations Recommended 2001-02 | Change | Reappropriations Recommended 2001-02 |
|-------------------|----------------------|--|-----------|--|
| State Operations | 96,337,000 | 98,262,000 | 1,925,000 | 3,500,000 |
| Aid To Localities | 682,348,000 | 682,348,000 | 0 | 0 |
| Capital Projects | 0 | 0 | 0_ | 0 |
| Total | 778,685,000 | 780,610,000 | 1,925,000 | 3,500,000 |

ALL FUND TYPES PROJECTED LEVELS OF EMPLOYMENT BY PROGRAM FILLED ANNUAL SALARIED POSITIONS

Full-Time Equivalent Positions (FTE)

| Program | 2000-01 Estimated FTEs 03/31/01 | 2001-02 Estimated FTEs 03/31/02 | FTE Change |
|-------------------------------|---------------------------------------|---------------------------------------|------------|
| Administration | | | |
| General Fund | 47 | 47 | 0 |
| Special Revenue Funds - Other | 246 | 246 | 0 |
| Guaranteed Loan Programs | | | |
| Special Revenue Funds - Other | 442 | 442 | 0 |
| Grants and Scholarships | | | |
| General Fund | 95 | 95 | 0 |
| Total | 830 | 830 | 0 |

STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS (dollars)

| Fund Type | Available 2000-01 | Recommended 2001-02 | Change |
|---|--|---------------------|-----------|
| General Fund | 10,007,000 | 9,593,000 | (414,000) |
| Special Revenue Funds - Federal | 3,930,000 | 5,000,000 | 1,070,000 |
| Special Revenue Funds - Other | 82,400,000 | 83,669,000 | 1,269,000 |
| Total | 96,337,000 | 98,262,000 | 1,925,000 |
| Adjustments: Transfer(s) From Special Pay Bill General Fund Special Revenue Funds - Other Appropriated 2000-01 | (582,000) (3,297,000) 92,458,000 | | |

STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

| Program | Available 2000-01 | Recommended 2001-02 | Change |
|---------------------------------|-------------------|---------------------|-------------|
| Administration | | | |
| General Fund | 5,351,000 | 5,006,000 | (345,000) |
| Special Revenue Funds - Other | 31,703,000 | 34,422,000 | 2,719,000 |
| Guaranteed Loan Programs | | | |
| Special Revenue Funds - Federal | 3,930,000 | 5,000,000 | 1,070,000 |
| Special Revenue Funds - Other | 50,697,000 | 49,247,000 | (1,450,000) |
| Grants and Scholarships | | | |
| General Fund | 4,656,000 | 4,587,000 | (69,000) |
| Total | 96,337,000 | 98,262,000 | 1,925,000 |
| | | | |

STATE OPERATIONS - GENERAL FUND SUMMARY OF PERSONAL SERVICE APPROPRIATIONS AND CHANGES 2001-02 RECOMMENDED (dollars)

| | Total Personal | Personal Service Regular (Annual Salaried) | | |
|-------------------------|-------------------------------|---|---------------------------------|-----------|
| Program | Amount | Change | Amount | Change |
| Administration | 2,383,000 | (321,000) | 2,353,000 | (328,000) |
| Grants and Scholarships | 3,716,000 | 371,000 | 3,681,000 | 370,000 |
| Total | 6,099,000 | 50,000 | 6,034,000 | 42,000 |
| | Temporary So (Nonannual Sa | | Holiday/Overtii (Annual Sala | |
| Program | Amount | Change | Amount | Change |
| Administration | 0 | 0 | 30,000 | 7,000 |
| Grants and Scholarships | 35,000 | 1,000 | 0 | 0 |
| Total | 35,000 | 1,000 | 30,000 | 7,000 |

STATE OPERATIONS - GENERAL FUND SUMMARY OF NONPERSONAL SERVICE AND MAINTENANCE UNDISTRIBUTED APPROPRIATIONS AND CHANGES 2001-02 RECOMMENDED (dollars)

| | Total Nonpersona | al Service | Supplies and M | aterials |
|-------------------------|------------------|------------|----------------|-----------|
| Program | Amount | Change | Amount | Change |
| Administration | 2,623,000 | (24,000) | 162,000 | (8,000) |
| Grants and Scholarships | 871,000 | (440,000) | 25,000 | (17,000) |
| Total | 3,494,000 | (464,000) | 187,000 | (25,000) |
| | Travel | | Contractual Se | ervices |
| Program | Amount | Change | Amount | Change |
| Administration | 40,000 | 35,000 | 2,388,000 | (50,000) |
| Grants and Scholarships | 18,000 | 13,000 | 803,000 | (446,000) |
| Total | 58,000 | 48,000 | 3,191,000 | (496,000) |
| | Equipme | nt | | |
| Program | Amount | Change | | |
| Administration | 33,000 | (1,000) | | |
| Grants and Scholarships | 25,000 | 10,000 | | |
| Total | 58,000 | 9,000 | | |

STATE OPERATIONS - OTHER THAN GENERAL FUND SUMMARY OF APPROPRIATIONS AND CHANGES 2001-02 RECOMMENDED (dollars)

| | Total | | Personal Se | ervice |
|--------------------------|---------------|-----------|-----------------|-------------|
| Program | Amount | Change | Amount | Change |
| Administration | 34,422,000 | 2,719,000 | 9,748,000 | 976,000 |
| Guaranteed Loan Programs | 54,247,000 | (380,000) | 18,447,000 | (1,450,000) |
| Total | 88,669,000 | 2,339,000 | 28,195,000 | (474,000) |
| | Nonpersonal : | Service | Maintenance Und | distributed |
| Program | Amount | Change | Amount | Change |
| Administration | 24,174,000 | 1,743,000 | 500,000 | 0 |
| Guaranteed Loan Programs | 30,800,000 | 0 | 5,000,000 | 1,070,000 |
| Total | 54,974,000 | 1,743,000 | 5,500,000 | 1,070,000 |

AID TO LOCALITIES ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS (dollars)

| Fund Type | Available 2000-01 | Recommended 2001-02 | Change |
|---------------------------------|----------------------|---------------------|--------|
| | | | Change |
| General Fund | 672,948,000 | 672,948,000 | 0 |
| Special Revenue Funds - Federal | 2,400,000 | 2,400,000 | 0 |
| Special Revenue Funds - Other | 7,000,000 | 7,000,000 | 0 |
| Total | 682,348,000 | 682,348,000 | 0 |

AID TO LOCALITIES ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

| Program | Available 2000-01 | Recommended 2001-02 | Change |
|---------------------------------------|----------------------|---------------------|--------|
| Scholarships and Fellowships | | | |
| General Fund | 21,918,000 | 21,918,000 | 0 |
| Special Revenue Funds - Other | 7,000,000 | 7,000,000 | 0 |
| State Grant Programs | | | |
| General Fund | 636,400,000 | 636,400,000 | 0 |
| Special Revenue Funds - Federal | 2,400,000 | 2,400,000 | 0 |
| Tuition Awards for Part-Time Students | | | |
| General Fund | 14,630,000 | 14,630,000 | 0 |
| Total | 682,348,000 | 682,348,000 | 0 |