Public Employment Relations Board

Mission

The Public Employment Relations Board (PERB) was created by the Public Employees Fair Employment Act of 1967 (the Act), commonly referred to as the Taylor Law. PERB's mission is the impartial application and enforcement of the Act; the prevention of strikes; protecting the delivery of services to constituents; the protection of the rights of public employees to organize without interference or detriment; the determination of appropriate bargaining units and the direction of the process of representative selection; and issuance of determinations on charges of improper employment practices. PERB also has the statutory responsibility to provide impasse resolution services (i.e., mediation, fact finding and interest arbitration). Effective July 2010, PERB's mission was broadened to encompass administration of the New York State Employment Relations Act. This requires the agency to provide similar labor and employment services and oversight to private sector employers in New York and the representatives of their employees that do not fall under the jurisdiction of the National Labor Relations Act or Railway Labor Act. Following the enacted amendments related to the Farm Laborers' Fair Labor Practices Act in 2020, PERB's mission was also extended to cover farm laborers with responsibility in representation and violations of labor practices.

Organization and Staffing

The Board consists of a full-time chair and two part-time members nominated by the Governor for six-year terms. The Chair serves as the agency head. PERB's main office is in Albany, with regional offices located in Brooklyn and Buffalo. Major program areas include: Public Employment Practices and Representation consisting of a director, assistant director, trial examiners and support staff; the Office of Conciliation consisting of a director, assistant director, public employment mediators and support staff; Counsel's office; Office of Administration including the executive director, administrative officer, agency program aide and an information technology specialist; Private Employment Practices and Representation consisting of a growing team headed by a director; and the Office of the Chair, including PERB's full-time Chairperson, a Deputy Chair, and support staff. The regional offices are directed by a chief regional mediator and consist of trial examiners, public employment mediators and support staff.

Budget Highlights

The FY 2025 Executive Budget recommends \$5.9 million, an increase of \$963,000 from FY 2024, and a workforce of 36 FTEs, a decrease of one FTE that was transferred to the Office of Information Technology Services as part of PERB's onboarding as an ITS customer. This year's increased funding will provide the agency the necessary resources to represent public and private employees in a timely manner as PERB's involvement in both sectors has grown.

Program Highlights

The Board's jurisdiction includes State, county and local governments; certain special service districts; school districts; public authorities; since July 2010, private employers that are not provided services by the National Labor Relations Board, the Federal Mediation and Conciliation Service, or the National Mediation Board; and since 2020, private sector farm laborers covered by the Farm Laborers' Fair Practices Act.

Public Employment Practices and Representation

The section has four areas of responsibility: representation, improper practices, declaratory rulings and strikes.

Representation deals with petitions to represent unrepresented public employees, petitions to represent already represented employees either in the current unit or in some other unit configuration, and petitions to decertify the existing bargaining agent. Also included are applications by public employers to designate certain employees as managerial or confidential, and petitions seeking unit placement or unit certification.

Improper practices are charges filed by individuals, employee organizations, or public employers, alleging violations of section 209-a of the Act.

The petitioner for a declaratory ruling may seek a determination of a scope of negotiations issue, or a determination as to the applicability of the Act to the petitioner or any other person, employee organization, or employer.

The final area of responsibility involves charges arising out of the strike prohibition set forth in the Act. Counsel's office investigates and prosecutes strike charges before the trial examiner is assigned by PERB's deputy chair. The trial examiner then submits a report and recommendations to the Board.

Private Employment Practices and Representation

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This section has two major areas of responsibility: representation and unfair labor practices.

Representation deals with petitions regarding representation of certain private sector employees, including farm laborers.

Unfair labor practices are charges filed by individuals, labor organizations or public employers, alleging violations of Section 704 or 704-b of SERA.

Office of Conciliation

The Office of Conciliation has primary responsibility for providing collective bargaining dispute resolution services throughout the State. The three primary functions for which the office is responsible are: administration of the impasse resolution procedures, including interest arbitration; administration of the voluntary grievance arbitration and staff mediation/arbitration procedures; and administration of the Labor Management Committee Program.

Counsel's Office

Counsel's primary responsibility is to represent PERB before Federal and State courts pursuant to Section 205a of the Act. Counsel's Office also investigates and prosecutes charges against unions in proceedings before PERB for their involvement in unlawful strikes. Counsel's Office is responsible for administering the Injunctive Relief provisions of the statute on behalf of the Board. Additionally, Counsel's Office prepares and disseminates formal advisory legal opinions for representatives of State agencies, local governments, employee organizations, and other interested persons.

Office of Administration

The Office of Administration provides services in support of PERB's main office in Albany and regional offices in Brooklyn and Buffalo. The unit is responsible for agency administrative functions including budget preparation and execution, agency expenditures, utilization and maintenance of agency resources, administration of personnel matters, Freedom of Information Law requests, operation and maintenance of agency information systems, and records management.

Office of the Chair

The Office of the Chair has overall responsibility and general oversight of the performance of the agency's functions and fulfillment of its mission. The Chairperson, in addition to being one of the three members of PERB's board, is the functional equivalent of a commissioner, as well as the appointing authority for all agency employees. As a member of the Board, the Chairperson is one of the three neutrals who render decisions in all matters appealed from the other offices. The Chairperson presides at board meetings and determines the calendars for such meetings. The Chairperson and Deputy Chair are responsible for ensuring the preparation of all draft decisions of the board. The Deputy Chair, additionally, works in conjunction with the Chairperson on matters of increased efficiency, rules and regulatory improvement, and other special projects as designated.

ALL FUNDS APPROPRIATIONS (dollars)

<u>Category</u>	Available FY 2024	Appropriations Recommended FY 2025	Change From FY 2024	Reappropriations Recommended FY 2025
State Operations	4,974,000	5,937,000	963,000	0
Capital Projects	0	0	0	2,489,000
Total	4,974,000	5,937,000	963,000	2,489,000

ALL FUND TYPES PROJECTED LEVELS OF EMPLOYMENT BY PROGRAM FILLED ANNUAL SALARIED POSITIONS

Program	FY 2024 Estimated FTEs 03/31/24	FY 2025 Estimated FTEs 03/31/25	FTE Change
Administration			
General Fund	36	36	0
Total	36	36	0

STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY FUND TYPE APPROPRIATIONS (dollars)

Fund Type	Available FY 2024	Recommended FY 2025	Change
General Fund	4,579,000	5,542,000	963,000
Special Revenue Funds - Other	395,000	395,000	0
Total	4,974,000	5,937,000	963,000

STATE OPERATIONS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

Program	Available FY 2024	Recommended FY 2025	Change
Administration			
General Fund	4,579,000	5,542,000	963,000
Special Revenue Funds - Other	395,000	395,000	0
Total	4,974,000	5,937,000	963,000

STATE OPERATIONS - GENERAL FUND SUMMARY OF PERSONAL SERVICE APPROPRIATIONS AND CHANGES FY 2025 RECOMMENDED (dollars)

	Tot	al	Personal Ser (Annual S	0
Program	Amount Change		Amount	Change
Administration	5,292,000 934,000		4,968,000	934,000
Total	5,292,000	934,000	4,968,000	934,000

	Temporary (Nonannual	Holiday/Ov	ertime Pay	
Program	Amount	Change	Amount	Change
Administration	324,000	0	0	0
Total	324,000	0	0	0

STATE OPERATIONS - GENERAL FUND SUMMARY OF NONPERSONAL SERVICE AND MAINTENANCE UNDISTRIBUTED APPROPRIATIONS AND CHANGES FY 2025 RECOMMENDED (dollars)

	Tot	al	Supplies and Materials	
Program	Amount Change		Amount	Change
Administration	250,000	29,000	77,000	41,000
Total	250,000	29,000	77,000	41,000

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	Travel		Contractual Services	
Program	Amount	Change	Amount	Change
Administration	45,000	(6,000)	120,000	88,000
Total	45,000	(6,000)	120,000	88,000

	Equipment			
Program	Amount Change			
Administration	8,000	(94,000)		
Total	8,000	(94,000)		

STATE OPERATIONS - OTHER THAN GENERAL FUND SUMMARY OF APPROPRIATIONS AND CHANGES FY 2025 RECOMMENDED (dollars)

	Total		Personal Service	
Program	Amount	Change	Amount	Change
Administration	395,000	0	286,000	0
Total	395,000	0	286,000	0

	Nonpersonal Service			
Program	Amount	Change		
Administration	109,000	0		
Total	109,000	0		

CAPITAL PROJECTS ALL FUNDS FINANCIAL REQUIREMENTS BY PROGRAM APPROPRIATIONS (dollars)

Comprehensive Construction Program	Available FY 2024	Recommended FY 2025	Change	Reappropriations FY 2025
System Modernization				
Capital Projects Fund	0	0	0	2,489,000
Total	0	0	0	2,489,000

Note: Most recent estimates as of 01/16/2024